

For discussion  
on 11 May 2009

**LEGISLATIVE COUNCIL  
PANEL ON WELFARE SERVICES**

**Setting up Two New Integrated Rehabilitation Services Centres  
for Persons with Disabilities in Kwai Chung and Ho Man Tin**

**Purpose**

This paper briefs Members on the Administration's proposal to set up two new Integrated Rehabilitation Services Centres (IRSCs) for persons with disabilities (PWDs) in Kwai Chung (the Kwai Chung IRSC) and Ho Man Tin (the Ho Man Tin IRSC).

**Background**

2. The overall objective of our rehabilitation policy is to support the full integration of PWDs into society. To this end, the Administration provides a series of rehabilitation services seeking to assist PWDs to develop their physical, mental and social capabilities to the fullest possible extent and to promote their integration into the community. For those who cannot live independently or cannot be adequately cared for by their families, the Administration has taken measures to meet their residential care needs, to improve their quality of life and to help them develop independent living skills.

3. With an ageing population, the demand of PWDs for various rehabilitation services, particularly those for persons with mental and physical handicap and chronic mental patients, has been constantly on the rise. The latest position on the overall provisions, waiting lists and average waiting times for various rehabilitation services is set out at **Annex A**.

4. In accordance with the 2007 Rehabilitation Programme Plan, the Administration has been adopting a three-pronged approach to encourage participation from different sectors in providing diversified residential care services for PWDs, viz –

- (a) regulating the residential care homes for PWDs so as to ensure their service quality on one hand and help the market develop residential care homes of different types and operational modes on the other;
- (b) supporting non-governmental organisations (NGOs) to develop self-financing homes; and
- (c) continuing to steadily increase the number of subsidised residential care home places.

5. In pursuing the direction in paragraph (c) above, the Social Welfare Department (SWD) adopts as far as possible an integrated service mode for the provision of day and residential services for PWDs. For instance, the Department has, with the funding support of the Legislative Council, set up the Shatin IRSC and Lei Yue Mun IRSC in March 2009. Operational experience reveals that the accommodation of various day and residential services within an IRSC will facilitate service integration and shared use of common support facilities on one hand, and enable the provision of one-stop day and residential services for the PWDs, thereby enhancing the continuum of care and training for service users on the other.

6. Accordingly, SWD plans to provide 490 subvented residential care places together with 450 day training/vocational rehabilitation services places in 2010 through setting up two new IRSCs. The Department has secured two sets of premises for this purpose - one in Kwai Chung and the other in Ho Man Tin.

### **Details of the New Centres**

#### The Kwai Chung IRSC

7. SWD proposes setting up the Kwai Chung IRSC by retrofitting and converting the existing premises located at 310 Kwai Shing Circuit, Kwai Chung. The premises used to house the former South Kwai Chung Jockey Club Polyclinic of the Hospital Authority. SWD has obtained permanent land grant for the premises from the Lands Department in February 2009.

8. The premises are a six-storey building with an open ground area and an internal floor area of 7,140 m<sup>2</sup>. The site is located in a relatively quiet environment, accessible by public transport and considered well suited for the provision of rehabilitation services. A location map is at **Annex B**. The future operator of the proposed Kwai Chung IRSC will be required to provide 312 residential care places and 210 day training and vocational rehabilitation services places for the PWDs, with details as follows –

<b><u>Facility</u></b>	<b><u>Capacity</u></b>
<i><u>Ground Floor</u></i>	
Central administration office	Not applicable (N.A.)
Integrated Vocational Rehabilitation Services Centre (IVRSC)	160
<i><u>First Floor</u></i>	
Extended training area for IVRSC	N.A.
Dinning / multi-purpose room	N.A.
Staff barrack /changing rooms	N.A.
TV/common rooms for residents	N.A.
Small group room / sitting room / peer room / club room	N.A.
<i><u>Second Floor</u></i>	
Hostel for Severely Mentally Handicapped Persons (HSPH)	38
Day Activity Centre (DAC)	50
Physiotherapy / occupational therapy room	N.A.
Staff common / rest room	N.A.
Store room	N.A.
<i><u>Third Floor</u></i>	
Hostel for Severely Mentally Handicapped Persons (HSMH)	12
Hostel for Severely Physically Handicapped Persons (HSPH)	25
Care and Attention Home for Severely Disabled Persons (C&A/SD)	35

#### Fourth Floor

Hostel for Moderately Mentally Handicapped Persons (HMMH)	25
Supported Hostel (SHOS)	37
Care and Attention Home for Severely Disabled Persons (C&A/SD)	15

#### Fifth Floor

SHOS	25
Long Stay Care Home (LSCH)	50
Nurse station / sick bay / medical consultation room	N.A.
Store room	N.A.

#### Sixth Floor

LSCH	50
Nurse station / sick bay / medical consultation room	N.A.
Store room	N.A.

#### The Ho Man Tin IRSC

9. Similar to the Kwai Chung IRSC, the Ho Man Tin IRSC is proposed to be set up by retrofitting and converting the existing premises at 51 Sheung Shing Street, Ho Man Tin. The premises have been made available for the purpose following the relocation of the former Ma Tau Wai Girls' Home to a new purpose-built residential complex, "Tuen Mun Children and Juvenile Home", and the approval of the change of use of land allocation by the Lands Department in February 2009.

10. The premises are a five-storey building with an open ground area. SWD plans to convert G/F to 3/F (with an internal floor area of 4,406 m<sup>2</sup>) into IRSC, and the remaining 4/F and 5/F into a new District Support Centre for PWDs. The site is located in a quiet environment, accessible by public transport and considered well suited for the provision of rehabilitation services. A location map is at **Annex C**. The future operator of the proposed Ho Man Tin IRSC will be required to provide 178 residential care places and 240 day training and vocational rehabilitation services places for the PWDs, with details as follows –

<b><u>Facility</u></b>	<b><u>Capacity</u></b>
<i><u>Ground Floor</u></i>	
Central administration office	N.A.
HSPH	20
IVRSC	160
Dining / multi-purpose room	N.A.
Common room	N.A.
<i><u>First Floor</u></i>	
HSMH	80
HMMH	60
DAC	80
Dining / multi-purpose room	N.A.
TV / common rooms	N.A.
Small group rooms	N.A.
Nurse station / sick bay	N.A.
<i><u>Second Floor</u></i>	
SHOS	18
Central administration office	N.A.
TV/ common room	N.A.
Store room	N.A.
<i><u>Third Floor</u></i>	
Central administration office	N.A.
Staff barrack /changing rooms	N.A.

11. The two IRSCs are targeted to commence operation in the third quarter of 2010-11. NGOs will be invited to submit project proposals to operate these IRSCs and selection will be made through a competitive quality-based system. SWD will evaluate the proposals on the basis of service quality, innovation in service delivery mode and value-added services for users. To allow sufficient time for the selected operator(s) to fit out the premises and prepare for operation, SWD plans to invite NGOs to submit proposals in July 2009 after obtaining Finance Committee (FC)'s funding approval.

## Funding Arrangement

12. The setting-up costs of the two IRSCs will be funded under the Lotteries Fund (LF). SWD obtained endorsement of the LF Advisory Committee on 4 March 2009 for the capital funding of \$56,044,000 for the Kwai Chung IRSC (\$49,157,500 for fitting-out works and \$6,886,500 for meeting the cost of furniture and equipment) and \$33,432,400 for the Ho Man Tin IRSC (\$29,853,500 for fitting-out works and \$3,578,900 for meeting the cost of furniture and equipment). Under Section 6(4) of the Government Lotteries Ordinance (Cap. 334), the Financial Secretary has the authority to approve payments from LF to finance the development of social welfare services. In line with the established practice, we will seek the Finance Committee (FC)'s approval for any proposal that has recurrent financial implications exceeding \$10 million. As the proposed projects will incur recurrent government expenditure in excess of \$10 million per annum, subject to Members' views, we plan to seek FC's approval in June 2009 for the allocation from the LF.

13. The estimated full-year recurrent subventions for the operation of the Kwai Chung IRSC and the Ho Man Tin IRSC are \$44,090,000 and \$28,740,000 respectively. We will include the necessary provision for the subventions in the 2010-11 Draft Estimates and beyond. Breakdown of the subventions for the two IRSCs is as follow –

### The Kwai Chung IRSC

	<u>\$'000</u>
(a) Personal emoluments (PE)	40,606
(b) Other charges (OC) (including employees' compensation insurance, public liability insurance & repair and maintenance)	7,504
(c) Rates and government rent	1,194
(d) Visiting Medical Practitioner Scheme	<u>266</u>
Sub-total	49,570
<i>Less</i> Income from users' fees	<u>5,489</u>
Total Subvention Required	<u><b>44,081</b></u>
Say	<u><b>44,090</b></u>

## The Ho Man Tin IRSC

	<u>\$'000</u>
(a) PE	26,107
(b) OC (including employees' compensation insurance & public liability insurance & repair and maintenance)	4,723
(c) Rates and government rent	857
(d) Visiting Medical Practitioner Scheme	187
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Sub-total	31,874
<i>Less</i> Income from users' fees	3,135
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Total Subvention Required	<b>28,739</b>
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Say	<b>28,740</b>
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The above funding estimates are based on a notional staffing of 194 professional, care and ancillary staff for the Kwai Chung IRSC and 124 such staff for the Ho Man Tin IRSC. The subventions will be allocated in a lump sum mode to allow greater flexibility to the operators in resource deployment.

14. Meanwhile, the Administration will continue to identify suitable premises to steadily increase the provision of day training and residential care services to PWDs to meet service demand.

### **Public Consultation**

15. SWD consulted the Community Affairs Committee of Kwai Tsing District Council in December 2008 and the Community Building and Social Services Committee of Kowloon City District Council in October 2008 respectively on the proposed projects. Both Committees supported the proposals.

### **Advice Sought**

16. Members are invited to comment on the Administration's proposal to set up the above two new IRSCs.

**Social Welfare Department**  
**May 2009**

**The overall provisions, waiting lists and  
waiting times for various day and residential services for persons with  
mental and physical handicap and chronic mental patients**

<b>Service Type</b>	<b>Provision as at December 2008</b>	<b>Total no. of persons on the waiting list as at December 2008</b>	<b>Average waiting time in 2008 (in months)</b>
<i>Residential Services</i>			
Hostel for Severely Mentally Handicapped Persons	2 940	1 892	68.4
Hostel for Moderately Mentally Handicapped Persons	2 104	1 351	39.0
Supported Hostel	400	784	27.6
Hostel for Severely Physically Handicapped Persons	461	414	106.8
Care and Attention Home for Severely Disabled Persons	765	377	39.3
Long Stay Care Home	1 407	726	20.6
<i>Day Services</i>			
Day Activity Centre	4 370	913	27.3
Integrated Vocational Rehabilitation Services Centre	3 419	2 402	13.7



**Location Map of Kwai Chung IRSC**



**Location Map of Ho Man Tin IRSC**

