# 立法會 Legislative Council

LC Paper No. CB(2)2613/10-11 (The minutes have been seen by the Administration)

Ref: CB2/BC/5/09

#### Bills Committee on Adaptation of Laws (Military References) Bill 2010

### Minutes of the ninth meeting held on Monday, 27 June 2011, at 10:45 am in Conference Room B of the Legislative Council Building

**Members**: Hon IP Kwok-him, GBS, JP (Chairman)

**present** Hon James TO Kun-sun

Hon LAU Kong-wah, JP

Hon Andrew LEUNG Kwan-yuen, GBS, JP

Hon Cyd HO Sau-lan Hon CHAN Hak-kan

Dr Hon Priscilla LEUNG Mei-fun

Hon Paul TSE Wai-chun

**Members** : Dr Hon Margaret NG

**absent** Hon WONG Kwok-kin, BBS

**Public Officers**: <u>Item I</u>

attending

Ms Carol YIP, JP

Deputy Secretary for Security

Mr David LAU

Principal Assistant Secretary for Security

Ms Françoise LAM

Senior Government Counsel

Department of Justice

**Clerk in** : Mrs Sharon TONG

**attendance** Principal Council Secretary (2)

**Staff in** : Ms Clara TAM

**attendance** Assistant Legal Adviser 9

Ms Catherina YU

Senior Council Secretary (2) 7

Ms Michelle LEE

Legislative Assistant (2) 7

#### I. Meeting with the Administration

<u>The Bills Committee</u> deliberated (index of proceedings attached at **Annex**).

<u>Clause-by-clause examination of the Bill</u> (LC Paper No. CB(2)228/10-11(05))

2. <u>The Administration</u> was requested to take the following actions and revert to the Bills Committee -

Massage Establishments Ordinance (Cap. 266) Section 3 - Application of Ordinance

(a) to check whether maternity home was one of the facilities in the military hospital and consider whether amendments to the proposed section 3(aa) were required;

Shipping and Port Control Ordinance (Cap. 313) Section 70 - Boarding ships without authority

(b) to provide information on the procedures involved when the Government of the Hong Kong Special Administrative Region asked the Central People's Government ("CPG") for assistance from the Hong Kong Garrison in the maintenance of public order or in disaster relief under Article 14 of the Law of the People's Republic of China on the Garrisoning of the Hong Kong Special Administrative Region;

#### Civil Aviation Ordinance (Cap. 448)

Section 2A - Power to give effect to Chicago Convention and regulate air navigation

(c) to provide information on the departments of CPG which were responsible for the enforcement of the orders under sections 2A(3) and (4) and the relevant procedures;

# Air Navigation (Hong Kong) Order 1995 (Cap. 448 sub. leg. C) Section 64 - Rules of the Air

(d) to provide examples of the regulations or directives issued by CPG under section 64;

### <u>Aviation Security Ordinance (Cap. 494)</u> Section 2 - Interpretation

(e) to review the proposed adaptation in section 2(4) having regard to members' views;

# Registered Designs Ordinance (Cap. 522) Section 77 - Designs relevant for defence purposes

- (f) to consider revising the adaptation proposal for "Secretary of State" to "Central People's Government";
- (g) to consult the relevant policy bureau and identify the responsible authority of CPG for the matters covered by section 77; and

#### General issue

- (h) to provide justifications for the different adaptation proposals for "Secretary of State" in the Bill.
- 3. <u>The Administration</u> was also requested to consider reviewing the extent of the exemption from indemnity for persons specified in section 53 of the Public Order Ordinance (Cap. 245) in a separate exercise in future.

#### II. Date of next meeting

4. <u>Members</u> agreed that the next meeting would be scheduled when the Administration's response to issues raised by the Bills Committee at this and previous meetings was available.

5. The meeting ended at 12:30 pm.

Council Business Division 2 <u>Legislative Council Secretariat</u> 12 September 2011

## Proceedings of the ninth meeting of the Bills Committee on Adaptation of Laws (Military References) Bill 2010 on Monday, 27 June 2011, at 10:45 am in Conference Room B of the Legislative Council Building

Time marker	Speaker	Subject(s)	Action required
000246 - 000409	Chairman	Welcoming remarks	
000410 - 000539	Chairman Admin	Public Order Ordinance (Cap. 245) Section 49 - Power to require identification  Briefing by the Administration on the adaptation proposals.	
000540 - 000751	Chairman Admin	Public Order Ordinance (Cap. 245) Section 50 - Power of members of certain auxiliary services and Her Majesty's forces Section 50A - Obstruction  Briefing by the Administration on the adaptation proposals.	
000752 - 001041	Chairman Admin Mr James TO	Public Order Ordinance (Cap. 245) Section 53 - Indemnity to persons acting under Ordinance  Mr James TO's view on the extent of exemption from indemnity for persons specified in this provision and his request for the Administration to consider reviewing the exemption in a separate exercise in future.	Admin
001042 - 001056	Chairman Admin	Protected Places (Safety) Ordinance (Cap. 260) Section 3 - Power for the Chief Executive to authorize any person to act as an authorized guard  Briefing by the Administration on the adaptation proposals.	
001057 - 001203	Chairman Admin	Protected Places (Safety) (Authorized Guards) Order (Cap. 260 sub. leg. C) Section 2 - Authorized guards in respect of protected places under control of Senior Military Officer Section 3 - Authorized guards in respect of protected places under control of Captain, Hong Kong Section 4 - Authorized guards in respect of protected places under control of Air Officer Commanding, Hong Kong Briefing by the Administration on the adaptation proposals.	

Time marker	Speaker	Subject(s)	Action required
001204 - 001223	Chairman Admin	Peak Tramway By-laws (Cap. 265 sub. leg. B) Section 25 - Firearms	
		Briefing by the Administration on the adaptation proposals.	
001224 - 001917	Chairman Admin Mr James TO	Massage Establishments Ordinance (Cap. 266) Section 3 - Application of Ordinance  The Chairman's enquiry on the justifications for replacing "經辦" by "營辦" and the deletion of the	
		word "由" from section 3(a) of Cap. 266.  Mr James TO's enquiry on the reasons for the exclusion of hospitals of the Hong Kong Garrison in the new section 3(aa) of Cap. 266 and whether the Hong Kong Garrison had maintained any maternity home outside the military hospital.	
		The Administration's response to the Chairman and Mr TO's enquiries.	
		Explanation by the Administration on the proposed definition of "military hospital" in Cap. 1.	
		Request for the Administration to check whether maternity home was one of the facilities in the military hospital and considered whether amendments to the new section 3(aa) of Cap. 266 were required.	Admin
001918 - 001958	Chairman Admin	Merchant Shipping Ordinance (Cap. 281) Section 118 - Dispensing power and exemption	
		The Chairman's enquiry on the replacement of "船艦" by "船舶".	
		The Administration explained that the reference to "ship" was rendered as "船舶" in the Chinese version in the other provisions of the Ordinance, it was therefore suggested to amend the term "ships of war" to "軍用船舶" to ensure consistency within the same Ordinance. The proposal would not alter the scope and legal effect of the provision.	
001959 - 002056	Chairman Admin	Employees' Compensation Ordinance (Cap. 282) Section 3 - Interpretation Section 4 - Application to certain employees  Briefing by the Administration on the adaptation	
		proposals.	

Time marker	Speaker	Subject(s)	Action required
002057 - 002120	Chairman Admin	Housing (Traffic) By-laws (Cap. 283 sub. leg. A) Section 9 - Exemption from restrictions	
		Briefing by the Administration on the adaptation proposal.	
002121 - 002143	Chairman Admin	Housing (Traffic Contraventions) (Fixed Penalty) Bylaw (Cap. 283 sub. leg. C) Schedule 2 - Scheduled Circumstances	
		Briefing by the Administration on the adaptation proposal.	
002144 - 002221	Chairman Admin	Mining Ordinance (Cap. 285) Section 2 - Interpretation	
		Briefing by the Administration on the adaptation proposal.	
002222- 002232	Chairman Admin	Mining (General) Regulations (Cap. 285 sub. leg. A) FIRST SCHEDULE	
		Briefing by the Administration on the adaptation proposals.	
002233 - 002415	Chairman Admin	Adoption Rules (Cap. 290 sub. leg. A) Section 29 - Persons who may attest documents and declarations outside Hong Kong	
		Briefing by the Administration on the adaptation proposal.	
002416 - 002438	Chairman Admin	<u>Dangerous Goods Ordinance (Cap. 295)</u> <u>Section 3 - Application</u>	
		Briefing by the Administration on the adaptation proposal.	
002439 - 002612	Chairman Admin	Dangerous Goods (Shipping) Regulations (Cap. 295 sub. leg. C) FIRST SCHEDULE	
		The Chairman's enquiry on whether the military dock in Central was for military use only.	
		The Administration's response to the Chairman's enquiry that military land occupied by the Hong Kong Garrison was for defence purposes, and that the military dock to be located on the Central Harbourfront was one of such military land.	

Time marker	Speaker	Subject(s)	Action required
002613 - 002703	Chairman Admin	Shipping and Port Control Ordinance (Cap. 313) Section 3 - Application Section 11 - Application Section 15 - Port clearance to be obtained before departure Section 52 - Port dues and remissions  Briefing by the Administration on the adaptation proposals.	
002704 - 003149	Chairman Admin Ms Cyd HO	Shipping and Port Control Ordinance (Cap. 313) Section 70 - Boarding ships without authority  Ms Cyd HO's enquiry on the procedures involved when the Government of the Hong Kong Special Administrative Region asked the Central People's Government ("CPG") for assistance from the Hong Kong Garrison under Article 14 of the Law of the People's Republic of China on the Garrisoning of the Hong Kong Special Administrative Region.  The Administration's response to Ms HO's enquiry that pursuant to the provisions of the Basic Law and the Garrison Law, the Government of the Hong Kong Special Administrative Region might, when necessary, ask CPG for assistance from the Hong Kong Garrison in the maintenance of public order or in disaster relief.	Admin
003150 - 003329	Chairman Admin	Shipping and Port Control Regulations (Cap. 313 sub. leg. A) Section 22 - Report of arrival of ship Section 47 - Use of piers Section 63 - Use of lights Section 65 - Minor prohibitions  Briefing by the Administration on the adaptation proposals.	
003330 - 003504	Chairman Admin Ms Cyd HO	Census and Statistics Ordinance (Cap. 316) Section 10 - Enumeration of armed forces and travellers  Ms Cyd HO's enquiry on how census was conducted on the Hong Kong Garrison and whether the Hong Kong Garrison was covered by the 2011 Population Census.  The Administration's response to Ms HO's enquiry.	

Time marker	Speaker	Subject(s)	Action required
003505 - 003709	Chairman Admin Ms Cyd HO	Industrial Training (Clothing Industry) Ordinance (Cap. 318) Section 3 - Application  Ms Cyd HO's view on dealing with obsolete provisions	
003710 - 003752	Chairman Admin	in separate law amendment exercises.  Lifts and Escalators (Safety) Ordinance (Cap. 327) Section 3 - Application Section 46 - Special provisions as to application of Ordinance where lessee of building responsible for lift or escalator  Briefing by the Administration on the adaptation	
003753 - 004013	Chairman Admin Ms Cyd HO	motor Vehicles (First Registration Tax) Ordinance (Cap. 330) Section 5 - Tax not payable in respect of certain motor vehicles  The Chairman's enquiry on the numbering of the provisions after the proposed changes had taken effect.  The Administration's response to the Chairman's enquiry.	
004014 - 004124	Chairman Admin	Medical Clinics Ordinance (Cap. 343) Section 2 - Interpretation  Briefing by the Administration on the adaptation proposal.	
004125 - 004151	Chairman Admin	Supplementary Medical Professions Ordinance (Cap. 359) Section 30 - Disapplication of certain provisions to certain classes of person  Briefing by the Administration on the adaptation proposals.	
004152 - 004245	Chairman Admin	Pneumoconiosis and Mesothelioma (Compensation) Ordinance (Cap. 360) Section 2 - Interpretation Section 4 - Entitlement to compensation  Briefing by the Administration on the adaptation proposals.	

Time marker	Speaker	Subject(s)	Action required
004246 - 004300	Chairman Admin	Kowloon-Canton Railway Corporation By-laws (Cap. 372 sub. leg. B) Section 96 - Exemption for Government officers  Briefing by the Administration on the adaptation proposal.	
004301 - 004357	Chairman Admin	Road Traffic (Driving Licences) Regulations (Cap. 374 sub. leg. B) Section 4 - Application to State  The Chairman's enquiry on the justifications for the adaptation proposals.  The Administration's response to the Chairman's enquiry.	
004358 - 004612	Chairman Admin Mr LAU Kong-wah Mr Andrew LEUNG	Road Traffic (Parking) Regulations (Cap. 374 sub. leg. C) Section 10 - Exemptions from restrictions  The Chairman's enquiry on the term "官方軍隊" in section 10(c) of Cap. 374 sub. leg. C.  The Administration's response to the Chairman's enquiry.	
004613 - 004642	Chairman Admin	Road Traffic (Registration and Licensing of Vehicles) Regulations (Cap. 374 sub. leg. E) Section 3 - Application Road Traffic (Traffic Control) Regulations (Cap. 374 sub. leg. G) Section 2 - Interpretation Road Traffic (Parking on Private Roads) Regulations (Cap. 374 sub. leg. O) Section 10 - Exemptions Road Traffic (Expressway) Regulations (Cap. 374 sub. leg. Q) Section 4 - Vehicles permitted  Briefing by the Administration on the adaptation proposals.	
004643 - 004742	Chairman Admin	Pension Benefits (Judicial Officers) Regulations (Cap. 401 sub. leg. A) Section 15 - Military service to count for pension benefits  Briefing by the Administration on the adaptation proposals.	

Time marker	Speaker	Subject(s)	Action required
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004743 - 004924	Chairman Admin	Merchant Shipping (Prevention and Control of Pollution) Ordinance (Cap. 413) Section 5 - Application of Part III	
		Briefing by the Administration on the adaptation proposals.	
004925 - 010309	Chairman Admin Ms Cyd HO	Civil Aviation Ordinance (Cap. 448) Section 2A - Power to give effect to Chicago Convention and regulate air navigation	
	Mr LAU Kong-wah Mr Andrew LEUNG	The Chairman's enquiry on the reasons for adapting "Secretary of State" to "the Standing Committee of the National People's Congress" in Section 2A(8) of Cap. 448.	
		The Administration's response that the proposed adaptation was in line with the relevant provisions in the Basic Law concerning the declaration of a state of emergency.	
		Ms Cyd HO's view on the suitability to adapt "Secretary of State" to "the Central People's Government" in sections 2A(3)(b) and 2A(4) and her request for the Administration to explain in detail the justifications for the adaptation proposals for "Secretary of State".	
		The Administration's further explanation on the proposed adaptations that adaptation proposals regarding the reference "Secretary of State" were prepared in accordance with the principles of adaptation of laws and Cap.1. The adaptation proposals did not alter or expand the scope of the provisions concerned.	
		Ms HO's view on the need to elaborate on the mechanism for the declaration of a state of emergency and the issue of instruction to the Chief Executive during a state of emergency in the adaptation proposals.	
		The Administration's explanation that the proposal to adapt the reference of "Secretary of State" to "the Standing Committee of the National People's Congress" in section 2A(8) of Cap. 448 was prepared in accordance with the references stipulated in Article 18 of the Basic Law.	
		Ms HO's view on the difference between Article 18 of the Basic Law and sections 2A(4) and (8) of Cap. 448, and her suggestion to use "the Standing Committee of the National People's Congress" instead of "the Central People's Government" in sections 2A(3)(b) and 2A(4)	

Time marker	Speaker	Subject(s)	Action required
010310 -	Chairman	of Cap. 448.  Information provided by the Chairman on the declaration of a state of emergency by the Standing Committee of the National People's Congress and the enforcement of such orders by CPG.  Mr LAU Kong-wah's referral to Articles 13 to 15 and 18 of the Basic Law which mentioned about the role of CPG and his concurrence with the Administration's adaptation proposal.  Mr Andrew LEUNG's view on the different roles of the Standing Committee of the National People's Congress and CPG and his expression of support for the adaptation proposals.  Ms HO's request for the Administration to provide information on the departments of CPG which were responsible for the enforcement of the orders under sections 2A(3) and (4) of Cap. 448 and the relevant procedures.  Civil Aviation Ordinance (Cap. 448)	Admin
010528	Admin Mr LAU Kong-wah Ms Cyd HO	Section 13 - Savers  Mr LAU Kong-wah's enquiry on the reasons for including "the Hong Kong Special Administrative Region" in section 13(1) of Cap. 448 and whether the Government Flying Service was covered by section 13 of Cap. 448.  The Administration's response to Mr LAU's enquiry that the aircraft of the Government Flying Service was covered under the reference "belonging to or exclusively employed for the time being in the service of the Government of the Hong Kong Special Administrative Region".	
010815 - 010905	Chairman Admin	Air Navigation (Hong Kong) Order 1995 (Cap. 448 sub. leg. C) Section 19 - Members of flight crew - requirement of licences Section 23 - Instruction in flying  The Administration's briefing on the adaptation proposals, and its explanation as to why the Chinese version for Air Navigation (Hong Kong) Order 1995 was not available.	

Time marker	Speaker	Subject(s)	Action required
010906 - 011357	Chairman Admin Ms Cyd HO Mr LAU Kong-wah ALA9	Air Navigation (Hong Kong) Order 1995 (Cap. 448 sub. leg. C) Section 64 - Rules of the Air  Ms Cyd HO's request for the Administration to provide justifications for the different adaptations for "Secretary of State" in the Bill.	Admin
		Mr LAU Kong-wah's reiteration on his previous request for the Administration to provide a table listing out the adaptation proposals in the Bill by category of expressions of terms proposed to be adapted.	Admin
		ALA9's request for the Administration to provide examples of the regulations or directives issued by CPG under section 64 of Cap. 448 sub. leg. C.	
011358 - 011815	Chairman Admin	Air Navigation (Hong Kong) Order 1995 (Cap. 448 sub. leg. C) Section 66 - Prohibition of unlicensed air traffic controllers and student air traffic controllers Section 69 - Power to prohibit or restrict flying Section 94 - Application of Order to the Crown and visiting forces etc. Section 98 - Interpretation SCHEDULE 14 Section 3 - Misuse of Signals and Markings  Briefing by the Administration on the adaptation proposals.	
011816 - 011837	Chairman Admin	Security and Guarding Services Ordinance (Cap. 460) SCHEDULE 1 Briefing by the Administration on the adaptation proposal.	
011838 - 011858	Chairman Admin	Occupational Deafness (Compensation) Ordinance (Cap. 469) Section 14 - Entitlement to compensation for the first time  Briefing by the Administration on the adaptation proposal.	
011859 - 012030	Chairman Admin	Merchant Shipping (Seafarers) Ordinance (Cap. 478) Section 3 - Application Section 141 - Royal Fleet Auxiliary SCHEDULE 1  Briefing by the Administration on the adaptation proposals.	

Time marker	Speaker	Subject(s)	Action required
012031 - 012526	Chairman Admin Mr LAU Kong-wah Ms Cyd HO	Aviation Security Ordinance (Cap. 494) Section 2 - Interpretation  The Chairman and Mr LAU Kong-wah's enquiries on the justifications for including "on behalf of the Central People's Government" in section 2(4) of Cap. 494 which was different from the proposed adaptation for "Secretary of State" in other provisions in the Bill.  The Administration's response to the Chairman and Mr LAU's enquiries that the adaptation proposal was prepared in the context of signing a certificate by or on behalf of the Central People's Government and the adaptation proposal did not alter or expand the scope of the provision concerned.  Mr LAU's view on the disadvantages of adding "on behalf of the Central People's Government" to section 2(4) of Cap. 494.  The Chairman's query on the need to specify "on behalf of the Central People's Government" in section 2(4) of Cap. 494; and the Chairman and Ms Cyd HO's view on the differences in adapting the reference to "Secretary of State" in other relevant provisions in the Bill.  The Administration's undertaking to review the	
012527 - 012542	Chairman Admin	proposed adaptation in section 2(4) of Cap. 494.  Carriage by Air Ordinance (Cap. 500)  Section 8 - Power to exclude aircraft in use for military purposes  Briefing by the Administration on the adaptation proposals.	
012543 - 013359	Chairman Admin Ms Cyd HO Mr LAU Kong-wah	Registered Designs Ordinance (Cap. 522) Section 77 - Designs relevant for defence purposes  Mr LAU Kong-wah's view on the lack of clarity to adapt "Secretary of State" (which meant the Secretary of State for Trade and Industry of the United Kingdom in section 77) to "competent authority" and his suggestion to adapt "Secretary of State" to "Central People's Government" in section 77 of Cap. 522 as CPG was responsible for assigning the appropriate authority for the matters to which this section applied.  The Chairman's expression of support for Mr LAU's suggestion.	
		The Administration's undertaking to consider Mr LAU's suggestion.	Admin

Time marker	Speaker	Subject(s)	Action required
		Ms Cyd HO's comments on the English and Chinese texts of "Secretary of State" in section 77 of Cap. 522 and her suggestion for the Administration to consult the relevant policy bureau and identify the authority of CPG which was responsible for the matters covered by section 77 of Cap. 522.	Admin
013400 - 014114	Chairman Admin Ms Cyd HO Mr LAU Kong-wah Mr Andrew LEUNG	Interpretation and General Clauses Ordinance (Cap. 1) Section 2A - Laws previously in force  Ms Cyd HO's comments on the non-compliance of the adaptation proposal with the principles for adaptation of laws and her view on dealing with the amendment in a separate exercise.  The Administration's reiteration on the guiding principles for adaptation of laws.  Mr LAU Kong-wah's enquiry on the need for the adaptation proposal.  The Administration's response to Mr LAU's enquiry.	
014115 - 014135	Chairman Admin	Airport Authority Bylaw (Cap. 483 sub. leg. A) Section 6 - Public officers, etc. Aviation Security Regulation (Cap. 494 sub. leg. A) Section 22 - Extent to which Regulation not binding on the Government  The Chairman's enquiry on the adaptation proposal.  The Administration's response to the Chairman's enquiry.	
014136 - 014600	Chairman Admin Mr LAU Kong-wah Ms Cyd HO	Completion of the scrutiny of Schedules 1 and 2 to the Bill.  Date of next meeting	

Council Business Division 2
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12 September 2011