立法會 Legislative Council

LC Paper No. CB(1)6/12-13 (These minutes have been seen by the Administration)

Ref: CB1/BC/3/10/2

Bills Committee on Companies Bill

Minutes of the twenty-ninth meeting held on Friday, 17 February 2012, at 8:30 am in Conference Room 2A of the Legislative Council Complex

Members present: Hon Paul CHAN Mo-po, MH, JP (Chairman)

Hon Starry LEE Wai-king, JP (Deputy Chairman) Ir Dr Hon Raymond HO Chung-tai, SBS, S.B.St.J., JP

Hon James TO Kun-sun

Dr Hon Philip WONG Yu-hong, GBS Hon Abraham SHEK Lai-him, SBS, JP Hon Audrey EU Yuet-mee, SC, JP Hon Jeffrey LAM Kin-fung, GBS, JP

Hon Andrew LEUNG Kwan-yuen, GBS, JP

Hon WONG Ting-kwong, BBS, JP Hon Ronny TONG Ka-wah, SC

Prof Hon Patrick LAU Sau-shing, SBS, JP

Members absent: Hon Albert HO Chun-yan

Hon Miriam LAU Kin-yee, GBS, JP

Public officers attending

<u>Agenda item I</u>

Mr Darryl CHAN

Deputy Secretary for Financial Services and the

Treasury (Financial Services)

Mr Maurice LOO

Principal Assistant Secretary for Financial Services and the Treasury (Financial Services)

Mr Nick AU YEUNG

Principal Assistant Secretary for Financial Services and the Treasury (Financial Services)

Ms Ada CHUNG, JP Registrar of Companies Companies Registry

Ms Phyllis MCKENNA Deputy Principal Solicitor (Company Law Reform) Companies Registry

Ms Kitty TSUI Senior Solicitor (Company Law Reform) Companies Registry

Mr CHUNG Wai-tim Solicitor (Company Law Reform) Companies Registry

Mr Edward TYLER Senior Assistant Law Officer (Civil Law) Department of Justice

Ms Natalie WONG Senior Government Counsel Department of Justice

Miss Selina LAU Senior Government Counsel Department of Justice

Clerk in attendance: Ms Connie SZETO

Chief Council Secretary (1)4

Staff in attendance: Mr KAU Kin-wah

Senior Assistant Legal Adviser 3

Mr Timothy TSO

Assistant Legal Adviser 2

Ms Sharon CHUNG

Senior Council Secretary (1)4

Action

I Meeting with the Administration

Clause-b	y-clause exar	<u>nination</u>	of the B	<u>ill</u>

(LC Paper No. CB(1)1003/11-12(03) -- Comparison Table for

Part 19 -- Investigations

and Enquiries

LC Paper No. CB(1)1052/11-12(01) -- Comparison Table for

Part 20 -- Miscellaneous

LC Paper No. CB(3)412/10-11 -- The Bill (Parts 19, 20 and

Schedules 1 to 10)

LC Paper No. CB(1)339/11-12(01) -- Summary of views of

deputations made at the meeting on 9 April 2011 and the Administration's

response)

Other relevant papers

(File Ref: CBT/17/2C -- Legislative Council Brief

LC Paper No. LS26/10-11 -- Legal Service Division

Report

LC Paper No. CB(1)1406/10-11(01) -- Paper on Companies Bill

prepared by the Legislative Council Secretariat

(Background brief)

LC Paper No. CB(1)2439/10-11(06) -- Administration's paper on

Part 15 and Part 19 of the

Companies Bill

LC Paper No. CB(1)2636/10-11(03) -- Administration's paper on

Part 20 and Part 21 of the

Companies Bill)

The Bills Committee deliberated (Index of proceedings attached at the **Appendix**).

Admin 2. <u>The Bills Committee</u> requested the Administration to take the following actions --

Clause 826 -- Interpretation

(a) to review the use of the words "the same person" in clause 826(2)(b) to clarify that the provision would cover a body of persons;

<u>Clause 828 -- Appointment of inspector on application by company</u> or members

(b) to review the drafting of clause 828(4), i.e. to change the presentation of the provision to a positive manner so as to reflect that public interest was the primary consideration of the Financial Secretary ("FS") in the appointment of inspector to investigate company's affairs;

<u>Clause 829 -- Appointment of inspector on Court's or Financial Secretary's initiative</u>

- (c) to provide information about the considerations that FS would take into account in deciding whether it was in the public interest to investigate a company's affairs;
- (d) to provide the number of cases over the years in which FS had invoked the power to appoint inspectors to investigate a company;

Clause 830 -- Notice of appointment as inspector to be delivered to Registrar

(e) to consider whether a time limit should be specified in clause 830 for the delivery of notice of appointment as inspector to the Registrar of Companies;

Clause 854 -- Expenses of investigation

(f) to consider amending clause 854 such that only reasonable expenses of investigation would be repaid to the Government;

Clause 865 -- Magistrate's warrants

(g) to consider amending clause 865(1) such that the information to be obtained would be specified before a Magistrate's warrant was issued, and that the scope of the power under this clause would be confined to specific provisions;

Clause 873 -- Protection of informers etc.

- (h) to review whether "an informer" in clause 873 could be replaced by the neutral term "a person", as "informer" was not defined;
- (i) to consider whether a person who passively assisted in an investigation should have the protection under the clause;

Clause 880 -- Appointment of person by company to investigate its affairs

(j) to provide information on the remedy available for any non-compliance with the requirements made by a person appointed by a company to investigate the company's affairs under clause 880;

Clause 889 -- Application of fines

(k) to review clause 889 with respect to the appropriateness of rewarding a person on whose information or at whose suit a fine was recovered;

<u>Clause 896 -- Paperless holding and transfer of shares and</u> debentures

(1) to consider removing clause 896 and Schedule 8, as the proposals relating to paperless holding and transfer of shares and debentures contained in Schedule 8 were subject to change pending the introduction of a separate bill on the scripless securities market; and

Schedule 10 -- section 141

(m) to consider amending the heading before section 141 of Schedule 10 from "Other Transitional and Saving

Arrangements" to "Transitional and Saving Arrangements for Part 20", as section 141 was related to Part 20.

II Any other business

- 3. <u>The Chairman</u> reminded members that the next meeting of the Bills Committee would be held on Friday, 24 February 2012 at 8:30 am to meet with the Administration.
- 4. There being no other business, the meeting ended at 12:34 pm.

Council Business Division 1
Legislative Council Secretariat
11 October 2012

Bills Committee on Companies Bill

Proceedings of the twenty-ninth meeting on Friday, 17 February 2012, at 8:30 am in Conference Room 2A of the Legislative Council Complex

Time marker	Speaker	Subject(s)	Action required
001137- 001423	Chairman	Opening remarks	•
Clause-by-	clause examination of the Bill		
Part 19 of t	the Bill (LC Paper No. CB(1)1	003/11-12(03))	
001424- 003259	Administration Ms Audrey EU Senior Assistant Legal Adviser 3 ("SALA3") Mr Ronny TONG	Clause 826 Interpretation Clause 827 Interpretation Clause 828 Appointment of inspector on application by company or members The Administration's briefing on the above clauses Discussion on the definition of "associated body corporate" (clause 826(2)) Mr Ronny TONG's suggestion for the	The
		Administration to (a) review the use of the words "the same person" in clause 826(2)(b) to clarify that the provision would cover a body of persons; and	Administration to take action as in paragraphs
		(b) review the drafting of clause 828(4) to change the presentation of the provision to a positive manner so as to reflect that public interest was the primary consideration of the Financial Secretary ("FS") in the appointment of inspector to investigate company's affairs	
003300- 004815	Administration Deputy Chairman Chairman Mr Andrew LEUNG SALA3	Clause 829 Appointment of inspector on Court's or Financial Secretary's initiative Discussion on the clause and the considerations that FS would take into account in deciding whether to investigate a company's affairs	

Time marker	Speaker	Subject(s)	Action required
		Request for the Administration to provide information about the considerations that FS would take into account in deciding whether it was in the public interest to investigate a company's affairs, and the number of cases over the years in which FS had invoked the power to appoint inspector to investigate company's affairs The Administration's briefing on its response to deputations' views on general issues relating to Part 19 of the Companies Bill ("CB") (LC Paper No. CB(1)339/11-12(01))	The Administration to take action as in paragraphs 2(c) and 2(d) of the minutes
004816- 005502	Administration Mr Andrew LEUNG Chairman	Clause 830 Notice of appointment as inspector to be delivered to Registrar	
		The Administration's briefing on the clause Discussion on what constituted "a reasonable time" within which a person who had been appointed as an inspector under clause 828 or 829 must deliver a notice of the appointment to the Registrar of Companies ("the Registrar") for registration	
		Request for the Administration to consider whether a time limit should be specified for the delivery of the notice	The Administration to take action as in paragraph 2(e) of the minutes
005503- 005711	Administration Mr Ronny TONG	Clause 831 General power of Financial Secretary to give directions regarding investigation Clause 832 Financial Secretary may give directions regarding subject matter of investigation etc. Clause 833 Financial Secretary may give directions to terminate or suspend investigation The Administration's briefing on the above	
		The Administration's briefing on the above clauses	

Time marker	Speaker	Subject(s)	Action required
		Mr Ronny TONG's enquiry on the purpose of clause 833 (a new provision) and the Administration's response	-
005712- 010803	Administration Mr Andrew LEUNG	Clause 834 Inspector may require production of records and documents etc. Clause 835 Inspector may require production of director's accounts Clause 836 Provisions supplementary to sections 834 and 835: powers to require explanation etc. Clause 837 Inspector may exercise powers in relation to associated body corporate Clause 838 Delegation of powers by inspector The Administration's briefing on the above clauses Mr Andrew LEUNG's enquiries on the extent of delegation of an inspector's power (clause 838) and the Administration's	
010904	A durinistration	response	
010804- 011517	Administration Chairman	Clause 839 Resignation of inspector Clause 840 Revocation of appointment of inspector by Financial Secretary Clause 841 Appointment of replacement inspector Clause 842 Former inspector must hand over documents etc. Clause 843 Interim report to be made by inspector etc. Clause 844 Final report to be made by inspector etc. Clause 845 Interim report or final report may cover affairs of associated body corporate Clause 846 Inspector must send report to affected persons etc. The Administration's briefing on the above clauses	
		The Chairman's enquiry on clause 846(2)(a) on reasons for the inspector to cause any passage in the draft report to be concealed	

Time marker	Speaker	Subject(s)	Action required
		from view and the Administration's response	
011518- 011640	Administration Chairman	Clause 847 Financial Secretary to file copies of inspector's report with Court	
		The Administration's briefing on the clause	
		The Chairman's enquiry on clause 847(2) (i.e. the Financial Secretary may specify the manner in which access to the report is to be restricted) and the Administration's response	
011641- 012549	Administration Deputy Chairman SALA3	Clause 848 Financial Secretary may send copies of inspector's report to applicants of investigation etc.	
		The Administration's briefing on the clause	
		Discussion on FS's discretion on the publication of an inspector's report and his considerations in making the decision	
012550- 013404	Administration Chairman SALA3	Clause 849 Publication of inspector's report Clause 850 Inspector's report to be evidence Clause 851 Offences for failing to comply with requirements under Subdivision 4 etc. Clause 852 Inspector may apply to Court to inquire into failure to comply with requirements under Subdivision 4 Clause 853 Use of incriminating evidence in proceedings The Administration's briefing on the above clauses	
		The Chairman and SALA3 seeking clarification on clause 853(2)	
013405- 015138	Administration Chairman Deputy Chairman	Clause 854 Expenses of investigation Discussion on the clause	
	SALA3	The Deputy Chairman's declaration of	

Time marker	Speaker	Subject(s)	Action required
		interest that she had been an employee of an accounting firm Members' concern over control on the expenses of investigation Request for the Administration to consider amending the clause such that only reasonable expenses would be repaid to the Government	The Administration to take action as in paragraph 2(f) of the minutes
015139- 020040	Administration	Clause 855 Interpretation Clause 856 Circumstances under which Financial Secretary may enquire into company's affairs Clause 857 Financial Secretary may require production of records and documents etc. Clause 858 Financial Secretary may delegate powers under section 857 Clause 859 Offences for failing to comply with requirements under section 857 etc. Clause 860 Use of incriminating evidence in proceedings Briefing on the above clauses	
020041- 020447	Administration Mr WONG Ting-kwong	Clause 861 Registrar may require production of records and documents etc. Clause 862 Registrar may delegate powers under section 861 Clause 863 Offences for failing to comply with requirements under section 861 etc. The Administration's briefing on the above clauses Mr WONG Ting-kwong's enquiry on why FS might delegate powers under clause 857 to another person (clause 858) but the Registrar might only delegate the powers conferred under clause 861 to any public officer (clause 862) and the Administration's response	

Time marker	Speaker	Subject(s)	Action required
020448- 020754	Administration	Clause 864 Use of incriminating evidence in proceedings Briefing on the clause and the Administration's response to deputations' views on clause 864 (LC Paper No.	
020755-	Administration	CB(1)339/11-12(01)) Clause 865 Magistrate's warrants	
021821	SALA3	Discussion on the clause	
		SALA3's view that to prevent fishing expedition, the Magistrate should issue a warrant only when he was satisfied that there were records of documents required to be produced for an investigation/enquiry under Division 2/3 of Part 19 in a specified premises	
		Request for the Administration to consider amending the clause such that the information to be obtained would be specified before a Magistrate's warrant was issued, and that the scope of the power under this clause would be confined to specific provisions	Administration to take action as in paragraph 2(g) of
Break (02)	1822 - 024004)		
024005- 025454	Administration Mr Ronny TONG	Clause 866 Officers must give assistance in prosecution instituted as a result of investigation etc. Clause 867 Proceedings on specified materials Clause 868 Preservation of secrecy Clause 869 Permitted disclosure and restrictions Clause 870 Offences on breach of secrecy	
		The Administration's briefing on the above clauses	
		Mr Ronny TONG's enquiry on the purpose of preservation of secrecy (clause 868) and the Administration's response	

Time marker	Speaker	Subject(s)	Action required
025455- 030430	Administration	Clause 871 Interpretation Clause 872 Protection in relation to certain disclosures Clause 873 Protection of informers etc. Clause 874 Legal professional privilege Clause 875 Immunity Clause 876 Production of information in information systems etc. Clause 877 Lien claimed on records or documents Clause 878 Destruction of documents Clause 879 Inspection of records or documents seized etc. The Administration's briefing on the above clauses	
030431- 031903	Mr James TO Administration Chairman SALA3	Clause 873 Protection of informers etc. Discussion on the justifications for protecting the identity of an informer in any proceedings before a court Mr James TO's enquiry on (a) whether "an informer" in this clause could be replaced by the neutral term "a person", as "informer" was not defined; and (b) whether a person who passively assisted in an investigation should have the protection under the clause Request for the Administration to provide a written response to Mr TO's enquiry	The Administration to take action as in paragraphs 2(h) and 2(i) of the minutes
031904- 032831	Administration Mr James TO SALA3	Clause 880 Appointment of person by company to investigate its affairs Discussion on the clause Mr James TO's enquiry on the reasons for requiring a special resolution of a company to appoint a person to investigate its affairs and the Administration's response	

Time marker	Speaker	Subject(s)	Action required
		Discussion on whether there was any remedy available for any non-compliance with the requirements made by a person appointed by a company to investigate the company's affairs under clause 880 Request for the Administration to provide a written response	The Administration to take action as in paragraph 2(j) of the minutes
032832- 033440	Administration SALA3	Clause 881 Court may inquire into failure of officer or agent to attend before appointed person etc. Clause 882 Report by appointed person Schedule 10 Transitional and Saving Arrangements (for Part 19) Sections 134 - 140 The Administration's briefing on the above clauses SALA3's enquiry about the transitional arrangements for the protection of informers and preservation of secrecy of investigations/enquiries in progress and the Administration's response	
_	clause examination of the Bill he Bill (LC Paper No. CB(1)1	052/11 12/01))	
033441-	Administration Chairman Mr Ronny TONG	Clause 883 Offence for false statement Clause 884 Offence for improper use of "Limited" or "有限公司" etc. Clause 885 Court may order inspection or	
		production of documents if offence suspected Clause 886 Enforcement of requirements by order of Court Clause 887 Registrar may give notice to suspected offender about not instituting proceedings under certain conditions Clause 888 Limitation on commencement of proceedings	
		The Administration's briefing on the above clauses	
		Mr Ronny TONG's enquiry on the time limits for commencement of proceedings (clause 888) and the Administration's	

Time marker	Speaker	Subject(s)	Action required
		response	
034509- 034944	Administration Mr WONG Ting-kwong Mr Ronny TONG	Clause 889 Application of fines Discussion on the clause	
	SALA3	Mr WONG Ting-kwong seeking clarification on clause 889(1)	
		Mr Ronny TONG's concern on the appropriateness of rewarding a person on whose information or at whose suit a fine was recovered	The Administration to
		Request for the Administration to review the clause with respect to Mr TONG's concern	
034945- 035425	Administration	Clause 890 Interpretation Clause 891 Court may grant company officer etc. relief in proceedings for misconduct Clause 892 Court may grant company officer etc. relief for misconduct on officer's application Clause 893 Costs in action by company etc. Clause 894 Saving as to private prosecution Clause 895 Saving for privileged communication Briefing on the above clauses	
035426- 035715	Administration SALA3 Chairman	Clause 896 Paperless holding and transfer of shares and debentures Discussion on the clause SALA3's advice that the proposals relating to paperless holding and transfer of shares and debentures contained in Schedule 8 (which was referred to in clause 896) were subject to change pending the introduction of a separate bill on the scripless securities market Request for the Administration to consider removing clause 896 and Schedule 8	

Time marker	Speaker	Subject(s)	Action required
035716-	Administration	Clause 897 Power to make regulations	-
040439	SALA3	Clause 898 Supplementary provisions for	
		regulations made under this Ordinance	
		Clause 899 Financial Secretary and	
		Registrar may amend Schedules	
		Schedule 7 Offences in respect of which	
		Proceedings not Instituted under Certain	
		Conditions (sections 1 to 5)	
		Schedule 8 – Amendments relating to	
		Paperless Holding and Transfer of Shares	
		and Debentures (Sections 1 to 14)	
		Schedule 10 Transitional and Saving	
		Provisions (Section 141)	
		The Administration's briefing on the above clauses and its response to deputations' views on Part 20 of CB (LC Paper No. CB(1)339/11-12(01))	
		SALA3's suggestion for the Administration to consider amending the heading before section 141 of Schedule 10 from "Other Transitional and Saving Arrangements" to "Transitional and Saving Arrangements for Part 20", as section 141 was related to Part 20	Administration to
040440- 040452	Chairman	Date of next meeting	

Council Business Division 1 <u>Legislative Council Secretariat</u> 11 October 2012