

LC Paper No. CB(1)2480/11-12 (These minutes have been seen by the Administration)

Ref: CB1/PS/1/08/1

**Panel on Transport** 

# Subcommittee on Matters Relating to Railways

### Minutes of special meeting on Friday, 30 March 2012, at 8:30 am in Conference Room 3 of the Legislative Council Complex

| Members present  | : | Hon Miriam LAU Kin-yee, GBS, JP (Chairman)<br>Ir Dr Hon Raymond HO Chung-tai, SBS, S.B.St.J., JP<br>Hon LAU Kong-wah, JP<br>Hon Andrew CHENG Kar-foo<br>Hon Abraham SHEK Lai-him, SBS, JP<br>Hon LI Fung-ying, SBS, JP<br>Hon WONG Kwok-hing, MH<br>Hon Jeffrey LAM Kin-fung, GBS, JP<br>Hon CHEUNG Hok-ming, GBS, JP<br>Hon CHEUNG Hok-ming, GBS, JP<br>Hon Ronny TONG Ka-wah, SC<br>Hon KAM Nai-wai, MH<br>Hon Starry LEE Wai-king, JP<br>Hon CHAN Hak-kan<br>Hon WONG Sing-chi<br>Hon Mrs Regina IP LAU Suk-yee, GBS, JP<br>Hon Tanya CHAN<br>Hon Albert CHAN Wai-yip |
|------------------|---|--|
| Member attending | : | Hon Emily LAU Wai-hing, JP   |

| Members absent           | : | Hon IP Wai-ming, MH<br>Hon LEUNG Kwok-hung   |
|--------------------------|---|--|
| Public Officers          | : | Agenda item I  |
| attending                |   | Ms Eva CHENG, GBS, JP<br>Secretary for Transport and Housing                                 |
|                          |   | Ms Maisie CHENG, JP<br>Deputy Secretary for Transport and Housing<br>(Transport)1            |
|                          |   | Mr LAM Sai-hung<br>Principal Assistant Secretary for Transport and<br>Housing(Transport)7    |
|                          |   | Mr LAU Ka-keung<br>Director of Highways  |
|                          |   | Mr Henry CHAN<br>Principal Government Engineer/Railway<br>Development<br>Highways Department |
|                          |   | Mr Michael LEUNG<br>Chief Engineer/Railway Development 1-2<br>Highways Department            |
|                          |   | Mr Anthony LOO<br>Assistant Commissioner for Transport/Planning<br>Transport Department      |
| Attendance by invitation | : | <u>Agenda item I</u>   |
|                          |   | Mr CHEW Tai-chong<br>Projects Director<br>MTR Corporation Limited                            |
|                          |   | Mr Stephen CHIK<br>Head of Project Engineering<br>MTR Corporation Limited                    |

|               |   | Dr Jacob KAM<br>Operations Director<br>MTR Corporation Limited   |
|---------------|---|--|
|               |   | Mr Philco WONG<br>General Manager – SCL<br>MTR Corporation Limited   |
|               |   | Ms Maggie SO<br>Deputy General Manager – Projects and Property<br>Communications<br>MTR Corporation Limited  |
|               | Clerk in attendance :                     | Ms Joanne MAK<br>Chief Council Secretary (1)2  |
|               | Staff in attendance :                     | Mr Franco KWONG<br>Council Secretary (1)2  |
|               |   | Ms Emily LIU<br>Legislative Assistant (1)2   |
| <u>Action</u> | <b>Central Link p</b><br>File Ref.: THB(7 | T)CR 10/1016/99 - Administration's paper<br>entitled "Shatin to Central<br>Link: Authorization of<br>Scheme Following Receipt<br>of Objections" (Legislative<br>Council Brief) |
|               | LC Paper No. C                            | B(1)1434/11-12(01) - Administration's  |

LC Paper No. CB(1)1434/11-12(01) - Administration's supplementary information paper on issues raised by the Subcommittee at its meeting on 23 March 2012
 LC Paper No. CB(1)1326/11-12(01) - Administration's paper entitled "Shatin to Central Link – Funding application

for the main works"

| LC Paper No. CB(1)1340/11-12(01)<br>LC Paper No. CB(1)1327/11-12 | <ul> <li>Administration's supplementary information paper on issues raised by the Subcommittee at its meeting on 2 March 2012</li> <li>Updated background brief entitled "Shatin to Central Link" prepared by the Legislative Council Secretariat</li> </ul> |
|--|--|
| Submissions received   |  |
| LC Paper No. CB(1)1434/11-12(02)                                 | - Submission from Mr PUN<br>Kwok-wah, Kowloon City   |
| LC Paper No. CB(1)1434/11-12(03)                                 | <ul> <li>District Council Member</li> <li>Submission from To Kwa<br/>Wan Resident Service<br/>Organization</li> </ul>  |
| LC Paper No. CB(1)1434/11-12(04)                                 | - Submission from Ms LI Lin,<br>Kowloon City District<br>Council Member  |
| LC Paper No. CB(1)1434/11-12(05)                                 | - Submission from Wyler<br>Garden Friend Club  |
| LC Paper No. CB(1)1434/11-12(06)                                 | - Submission from The<br>Incorporated Owners of<br>Chong Chien Court   |
| LC Paper No. CB(1)1434/11-12(07)                                 | - Submission from Kowloon<br>City District Resident<br>Association   |
| LC Paper No. CB(1)1434/11-12(08)                                 | - Submission from The<br>Incorporated Owners of Mei  |
| LC Paper No. CB(1)1434/11-12(09)                                 | <ul> <li>King Mansion (Stage 1)</li> <li>Submission from The<br/>Incorporated Owners of<br/>Tung Hing Building To<br/>Kwa Wan Road</li> </ul>  |
| LC Paper No. CB(1)1434/11-12(10)                                 | - Submission from The<br>Incorporated Owners of No.<br>29 Mei King Street  |
| LC Paper No. CB(1)1434/11-12(11)                                 | - Submission from The<br>Incorporated Owners of No.<br>31 Mei King Street  |

Action

| - Submission from The      |
|----------------------------|
| Incorporated Owners of     |
| Tokwawan Mansion           |
| - Submission from The      |
| Incorporated Owners of No. |
| 269 To Kwa Wan Road        |
| - Submission from The      |
| Incorporated Owners of No. |
| 271 To Kwa Wan Road        |
| - Submission from The      |
| Incorporated Owners of     |
| Chiap Thong Building       |
|                            |

<u>The Subcommittee</u> deliberated (Index of proceedings attached in Annex).

2. <u>Ms Starry LEE</u> declared that she owned properties along the alignment of Shatin to Central Link (SCL). <u>Mr Abraham SHEK</u> declared that he was an independent non-executive director of the MTR Corporation Limited (MTRCL) and of two construction companies. <u>Mr Jeffrey LAM</u> declared that he was an independent non-executive director of a construction company. <u>Ir Dr Raymond HO</u> declared that he was an independent non-executive director of an engineering company.

3. With the aid of Powerpoint presentation, <u>the Administration</u> and <u>MTRCL</u> briefed the Subcommittee on the supplementary information provided in response to members' requests made at the last meeting on 23 March 2012 [LC Paper No. CB(1)1434/11-12(01)].

4. <u>The Subcommittee</u> followed up the discussion at the last meeting on 23 March 2012 on the rate of project management cost (PMC) and whether there was scope for further downward adjustment of the rate. <u>The</u> <u>Administration</u> provided a detailed breakdown of PMC and explained the impact of reducing the current level of PMC. <u>The Administration</u> advised that if the current PMC level was further reduced from the level of 10.5% to 7.5%, it meant a reduction of nearly 30% of the manpower resources. Besides, the independent consultant engaged by the Administration also considered the current PMC level reasonable. At the request of the Subcommittee, <u>the Administration</u> explained the calculation of the concession payment payable by MTRCL and the treatment of the non-fare revenue of SCL.

#### Action

Admin/ 5. At the request of the Subcommittee, <u>the Administration/MTRCL</u> agreed to provide supplementary information on the following –

- (a) how the rate of PMC could be reduced to the current level of 10.5%;
- (b) the seating configuration in train compartments of Hong Kong railways; and
- (c) the passenger flow calculation of the East Rail Line.

(*Post-meeting note*: The supplementary information provided by the Administration (LC Paper No. CB(1)1542/11-12(01)) was issued on 10 April 2012.)

### <u>Voting</u>

6. The Administration intended to submit the current funding applications to the Public Works Subcommittee (PWSC) on 18 April 2012 for discussion. <u>The Chairman</u> sought members' view on the matter. <u>Mr Andrew CHENG</u> considered that the Administration still failed to satisfactorily answer all his questions, and requested the Subcommittee to hold additional meetings to discuss the funding applications before they were to be submitted to PWSC. <u>The Chairman</u> considered that as there were diverse views, she put the matter to vote. After voting, <u>the Chairman</u> declared that five members voted for and one member voted against submitting the funding applications to PWSC for discussion.

(*Post-meeting note:* The funding applications for the construction of the remaining SCL main works (both railway works and non-railway works) were considered by PWSC at its meeting on 18 April 2012.)

### II Any other business

7. There being no other business, the meeting ended at 10:32 am.

Council Business Division 1 Legislative Council Secretariat 20 August 2012

#### **Panel on Transport**

## Subcommittee on Matters Relating to Railways

#### Proceedings of the special meeting on Friday, 30 March 2012, at 8:30 am in Conference Room 3 of the Legislative Council Complex

| Time<br>marker     | Speaker  | Subject(s)  | Action required  |
|--------------------|--|---|------------------|
| Agenda i           | Agenda item I – Further discussion on the funding application for the Shatin to Central Link project |   |                  |
|                    | Chairman<br>Administration<br>MTRCL  | Briefing and powerpoint presentation by the Administration and MTR Corporation Limited (MTRCL) (LC Paper No. CB(1)1434/11-12(01)).  |                  |
|                    | Chairman<br>Mr WONG Sing-chi<br>Administration   | <ul> <li>Mr WONG Sing-chi's enquiries on whether the non-fare revenue to be generated from the Shatin to Central Link (SCL) could be used to set up a fare stabilization fund; and how many new staff members would be employed by MTRCL for the project.</li> <li>The Administration and MTRCL's response – <ul> <li>(a) according to the operating agreement, 90% of the profits from SCL (including fare and non-fare revenues) should be payable to the Administration. The fare adjustment mechanism was also explained; and</li> </ul> </li> </ul>  |                  |
|                    |  | (b) 95% of the staff for SCL project would be newly recruited.  |                  |
|                    | Chairman<br>Mr Andrew CHENG<br>Administration  | Mr Andrew CHENG expressed strong dissatisfaction with the Administration's response in CB(1)1434/11-12(01) to his earlier suggestion of reducing the rate of project management cost (PMC). The Administration advised that after assessing the actual need of manpower resources and expenses relating to the site supervision and management, the independent consultant considered the current level of 10.5% reasonable. If the current level was reduced to 7.5%, it meant a reduction of nearly 30% of the manpower resources. This would seriously affect the quality and progress of works supervision. The calculation of the concession payment was also explained. |                  |
| 002946 –<br>004255 | Chairman<br>Ms Emily LAU<br>Administration   | Ms Emily LAU considered that there was a need to<br>set up a fare stabilization fund. She also urged the<br>Administration and MTRCL to enhance the station   | MTRCL to provide |

| Time<br>marker | Speaker   | Subject(s)  | Action required |
|----------------|---|---|-----------------|
|                | MTRCL<br>Mr Ronny TONG<br>Ir Dr Raymond HO<br>Mr WONG Kwok-hing | and train facilities, including the seating<br>configuration in train compartments, the provision<br>of female toilets, barrier-free facilities and digital<br>broadcasting system, etc.<br>The Administration advised that MTRCL would<br>explore the feasibility of installation of digital<br>broadcasting system in railway network. MTRCL<br>advised that the current side-bench configuration<br>allowed more space to accommodate a large<br>volume of passengers. Priority seats for<br>passengers in need were designated. To address<br>the special needs of wheelchair and baby stroller<br>users, MTRCL had re-configured the train<br>compartments to allow for multi-purpose areas for<br>these passengers. MTRCL also advised that 70 of<br>83 stations were currently equipped with lifts.<br>MTRCL would gradually retrofit lifts at the<br>remaining stations.  | of the minutes) |
|                | Chairman<br>Ms Starry LEE<br>Administration                     | <ul> <li>Ms Starry LEE's declaration of interest and enquiries –</li> <li>(a) the Administration's stance on the proposal of adding a pedestrian subway from Ma Tau Wai Station to the east of To Kwa Wan Road; and</li> <li>(b) the calculation of project contingencies.</li> <li>The Administration's response –</li> <li>(a) after the commencement of SCL construction, it would carry out further study on the pedestrian subway alignment options and consultation. If the works of a pedestrian subway were carried out at the same time with the main construction works of SCL, it would pose serious impact to the shops nearby and local traffic; and</li> <li>(b) in line with the normal practice, contingencies amounting to about 10% of the total project cost estimates would be included in capital works projects to cater for additional expenses arising from unforeseeable circumstances.</li> </ul> |                 |
|                | Chairman<br>Mr Ronny TONG<br>Administration                     | Mr Ronny TONG shared the view of Mr Andrew CHENG on the PMC rate and questioned the rationale of providing PMC, given that the authorized persons and engineers on site also had the duties to oversee the works.   |                 |

| Time<br>marker     | Speaker  | Subject(s)  | Action required |
|--------------------|--|---|-----------------|
|                    |  | The Administration explained that the works<br>contracts did not cover the project management and<br>site supervision. To ensure the quality of works,<br>there was a need to employ a dedicated site<br>supervisory team to provide such services.   |                 |
| 005351 –<br>005900 | Chairman<br>Mr Albert CHAN<br>Administration     | Mr Albert CHAN considered that the adoption of<br>service concession approach would lead to a lack of<br>competition and give rise to "transfer of benefits".<br>He urged the Administration to review the financial<br>arrangement of the SCL project.<br>The Administration explained the funding<br>arrangements for the SCL project.  |                 |
| 005901 –<br>010325 | Chairman<br>Mr CHEUNG Hok-ming<br>Administration | Noting that MTRCL and Kowloon Canton Railway<br>Corporation (KCRC) had some 40 hectares of land<br>along SCL alignment, Mr CHEUNG Hok-ming<br>enquired about the estimated profit from<br>appreciation of land value as a result of SCL.  |                 |
|                    |  | The Administration advised that the SCL project<br>involved no resumption of private land. A few<br>parcels of land owned by KCRC were earmarked<br>for connection facilities with the existing railway<br>lines, including West Rail Line, East Rail Line<br>(ERL) and Ma On Shan Line. A number of SCL<br>stations were beneath existing roads or<br>developments, while only a few stations would<br>have potential for topside development. Under the<br>service concession approach, the lands above SCL<br>stations were owned by the Administration, not<br>MTRCL. |                 |
| 010326 –<br>010822 | Chairman<br>Mr Jeffery LAM<br>Administration     | Mr Jeffery LAM considered that the SCL project<br>should be implemented as soon as possible,<br>otherwise the construction cost would continue to<br>surge. In response to Mr LAM's enquiry, the<br>Administration advised that PMC was mainly for<br>meeting the salaries of the staff employed by<br>MTRCL for SCL project. During the construction<br>period, MTRCL needed a large number of resident<br>site staff to discharge the responsibilities of site<br>supervision, contract management and community<br>liaison.  |                 |
| 010823 –<br>011335 | Chairman<br>Ir Dr Raymond HO<br>MTRCL            | Ir Dr Raymond HO was supportive of the SCL<br>project as it had long been awaited by the<br>community. In view of the scale and complexity<br>of the SCL project, he considered that adequate   |                 |

| Time<br>marker     | Speaker  | Subject(s)  | Action required |
|--------------------|--|---|-----------------|
|                    |  | supervision was important to guarantee the quality of work.   |                 |
|                    | Chairman<br>Mr WONG Kwok-hing<br>Administration        | Mr WONG Kwok-hing considered that PMC should be calculated on an accountable basis. The Administration advised that the PMC rate was determined having regard to the scale of the project and the degree of complexity as assessed by the independent consultant.                 |                 |
|                    | Chairman<br>Ms LI Fung-ying<br>Administration<br>MTRCL | Ms LI Fung-ying enquired about the impact of reduction of PMC rate on manpower and the estimated patronage of ERL after the commissioning of SCL.   |                 |
|                    |  | The Administration advised that PMC was mainly<br>for meeting the salaries of the staff employed by<br>MTRCL for SCL project. If the current level was<br>reduced from 10.5% to 7.5%, it meant a reduction<br>of nearly 30% of the manpower resources.                            |                 |
|                    |  | MTRCL advised that if nine-car trains instead of<br>the existing 12-car trains were used, the train<br>frequency would be increased from about 3 minutes<br>to about 2 minutes. 27 trains would be operated in<br>an hour. The carrying capacity of ERL would not be<br>affected. |                 |
|                    | Chairman<br>Mr KAM Nai-wai<br>Administration<br>MTRCL  | Mr KAM Nai-wai enquired about the feasibility of<br>adding a pedestrian subway at the east of To Kwa<br>Wan Road, installing digital and FM radio<br>broadcasting systems and reducing PMC.   |                 |
|                    |  | The Administration advised that after the commencement of SCL construction, it would carry out further study on the pedestrian subway alignment options and consultation.   |                 |
|                    |  | The MTRCL advised that the testing of digital and FM radio broadcasting systems would continue. The calculation of PMC was further explained.   |                 |
| 012934 –<br>013519 | Chairman<br>Mr Andrew CHENG<br>Administration          | Mr Andrew CHENG opined that a sliding scale for<br>PMC should be introduced and the concession<br>payment received by KCRC should be used for<br>setting up a fare stabilization fund.  |                 |
| 013520 –<br>014051 | Chairman<br>Ms Emily LAU<br>Administration             | Ms Emily LAU expressed her views on matters<br>including fare stabilization fund, seating<br>configuration in train compartments, provision of  |                 |

| Time<br>marker     | Speaker   | Subject(s)   | Action required   |
|--------------------|---|--|---|
|                    |   | female toilets, barrier-free facilities, radio<br>broadcasting system and prohibition of use of<br>mobile phones in train compartments.  |   |
|                    | Chairman<br>Mr Ronny TONG<br>Administration                                       | Mr Ronny TONG considered that the<br>Administration should negotiate with MTRCL for<br>further reduction of the PMC rate and requiring<br>MTRCL to share some of the capital cost.   |   |
|                    |   | The Administration advised that the works contracts<br>would not include any site supervision framework.<br>There was a need for MTRCL to employ site<br>supervision personnel. PMC would only cover the<br>actual amount of manpower costs and related<br>expenses, while MTRCL would not derive any<br>profit from it. |   |
|                    | Chairman<br>Mr LAU Kong-wah<br>Administration<br>MTRCL                            | <ul> <li>Mr LAU Kong-wah's view, enquiry and request for information on –</li> <li>(a) how to bring down the PMC rate from 16.5% to 10.5%;</li> </ul>  | The<br>Administration/<br>MTRCL to provide<br>information (para.<br>5 of the minutes) |
|                    |   | <ul><li>(b) the treatment of the non-fare revenue due to SCL; and</li><li>(c) the estimation of annual patronage growth of ERL upon commissioning of SCL.</li></ul>  |   |
|                    |   | The Administration agreed to provide supplementary information.  |   |
| 015641 –<br>015959 | Chairman<br>Mr Abraham SHEK   | Mr Abraham SHEK made a declaration of interest.<br>He considered the current level of PMC reasonable<br>and that, if the railway works were to be carried out<br>by the Administration, the construction cost of the<br>entire project would be much higher.   |   |
| 020000 –<br>020259 | Chairman<br>Mr Jeffery LAM<br>Mr Andrew CHENG<br>Ir Dr Raymond HO<br>Ms Emily LAU | Declarations of interest made by Mr Jeffery LAM<br>and Ir Dr Raymond HO.<br>Voting on whether the current funding application<br>should be submitted to the Public Works<br>Subcommittee for further discussion.   |   |