

LC Paper No. CB(4)165/12-13

Ref : CB4/SS/4/12

(These minutes have been seen by the Administration)

# Subcommittee on Mediation Ordinance (Commencement) Notice

# Minutes of the first meeting held on Tuesday, 6 November 2012, at 4:30 pm in Conference Room 2A of the Legislative Council Complex

Members present	:	Hon Dennis KWOK (Chairman) Hon James TO Kun-sun Hon TAM Yiu-chung, GBS, JP Hon Cyd HO Sau-lan Dr Hon Priscilla LEUNG Mei-fun, JP Hon CHEUNG Kwok-che Hon Tony TSE Wai-chuen
Public Officers attending	:	Item IIMr Simon LEE Deputy Law Officer (Civil Law) Department of JusticeMs Angela HO Deputy Principal Government Counsel (Acting) Department of JusticeMiss Rachel DAI Government Counsel Department of Justice
Clerk in attendance	:	Miss Polly YEUNG Chief Council Secretary (4) 4

Staff in attendance	:	Mr YICK Wing-kin Assistant Legal Adviser 8
		Mr KWONG Kam-fai Senior Council Secretary (4)4
		Ms Esther CHEUNG Council Secretary (4)4
		Ms Sandy HAU Legislative Assistant (4)3

#### Action

#### I. Election of Chairman

<u>Ms Cyd HO</u>, the member present who had the highest precedence, presided at the meeting and called for nominations for the chairmanship of the Subcommittee. <u>Mr CHEUNG Kwok-che</u> nominated Mr Dennis KWOK and the nomination was seconded by <u>Dr Priscilla LEUNG</u>. <u>Mr Dennis KWOK</u> accepted the nomination. There being no other nomination, Mr Dennis KWOK was declared Chairman of the Subcommittee.

### II. Meeting with the Administration

(LC Paper No. CB(4)104/12-13(02)	 Paper provided by the Administration
L.N. 167 of 2012	 Mediation Ordinance (Commencement) Notice
LC Paper No. LS5/12-13	 Legal Service Division Report
LC Paper No. CB(2)1943/11-12)	 Report of the Bills Committee on Mediation Bill for the House Committee meeting on 11 May 2012
Ordinance No. 15 of 2012	 Mediation Ordinance
LC Paper No. CB(4)104/12-13(03)	 Background brief prepared by the Legislative Council Secretariat)

Action

2. <u>The Subcommittee</u> deliberated (index of proceedings attached at Annex).

3. To facilitate members' further discussion at the next meeting, the Admin Administration was requested to take the follow-up action below -

- (a) to provide information on the number of mediators accredited by three of the founder members of Hong Kong Mediation Accreditation Association Limited ("HKMAAL"), namely the Law Society of Hong Kong, the Hong Kong International Arbitration Centre and the Hong Kong Mediation Centre;
- (b) to provide information on the number of mediator accrediting organizations in Hong Kong other than the founder members of HKMAAL, and the number of accredited mediators of these organizations;
- (c) to convey members' view to HKMAAL that it should develop plans to collaborate with the academic sector, in particular the universities that currently provide training programmes on mediation, in formulating its accreditation system and standards for mediation training; and
- (d) to provide a checklist of the actions/tasks that should have been accomplished to pave the way for the commencement of the Mediation Ordinance on 1 January 2013. These may include introducing consequential amendments to relevant terms in official documentation by the Judiciary and other government departments such as the Labour Department.

# **III.** Any other business

Date of next meeting

4. <u>Members</u> decided to schedule a further meeting with the Administration and representatives of HKMAAL. <u>The Chairman</u> asked the Secretariat to invite members to indicate their availability for different time-slots, and he would decide on the date of the next meeting in the light of members' returns.

(*Post-meeting note*: Members were invited to indicate their availability for meeting at the time-slots set out in a circular issued vide LC Paper No. CB(4)119/12-13 dated 7 November 2012. In the light of members' returns, the Chairman directed that the next meeting would be held on 16 November 2012 at 8:30 am.)

### Legislative timetable

5. <u>Members</u> agreed that the Chairman of the Subcommittee should move a motion at the Council meeting of 14 November 2012 to extend the scrutiny period of the Commencement Notice from 21 November 2012 to 12 December 2012.

6. There being no other business, the meeting ended at 5:40 pm.

Council Business Division 4 Legislative Council Secretariat 19 November 2012

# Proceedings of the meeting of the Subcommittee on Mediation Ordinance (Commencement) Notice on Tuesday, 6 November 2012, at 4:30 pm in Conference Room 2A of the Legislative Council Complex

Time marker	Speaker	Subject	Action required	
000000 - 000224	Ms Cyd HO Mr CHEUNG Kwok-che Dr Priscilla LEUNG Mr Dennis KWOK	Election of Chairman		
000225 - 000357	Chairman	Opening remarks		
000358 - 000946	Administration	Briefing by the Administration on its information paper (LC Paper No. CB(4)104/12-13(02)).		
000947 - 002736	Mr CHEUNG Kwok-che Administration Chairman	<ul> <li>Mr CHEUNG's enquiries about the status, functions, membership and accreditation policy of Hong Kong Mediation Accreditation Association Limited ("HKMAAL").</li> <li>The Administration's explanation that - <ul> <li>(a) HKMAAL was a non-statutory and industryled body in the form of a company limited by guarantee.</li> <li>(b) Admission of members and formulation of the accreditation system were among HKMAAL's tasks since its incorporation in August 2012.</li> </ul> </li> <li>The Administration was requested to provide the number of mediator accrediting organizations in Hong Kong other than the founder members of HKMAAL and the number of accredited mediators of these organizations.</li> <li>Mr CHEUNG's suggestion to invite stakeholders to express their views on the work of HKMAAL, including matters related to accreditation policy and membership.</li> </ul>	The Administration to provide information under paragraph 3(b) of minutes	
002737 - 003431	Mr Tony TSE Administration	Services ("AJLS Panel"). Mr TSE's view that HKMAAL should collaborate with the existing mediation organizations in the process of formulating its policies on accreditation and membership, and that HKMAAL should help foster a healthy competitive environment for different mediation service providers. The Administration was requested to provide information on the number of mediators accredited by three of the founder members of HKMAAL,	The Administration to provide information under paragraph 3(a) of minutes	
		namely the Law Society of Hong Kong, the Hong Kong International Arbitration Centre and the Hong Kong Mediation Centre.		

Time marker	Speaker	Subject	Action required
003432 - 003830	Mr Tony TSE Administration	<ul> <li>Mr TSE's enquiry about the availability of accredited mediators before HKMAAL completed its formulation of accreditation system and HKMAAL's timetable of completing its preparatory work.</li> <li>The Administration's response - <ul> <li>(a) The public would continue to have access to information on mediation services and accredited mediators through the existing channels such as the Mediation Information Office of the Judiciary and the Joint Mediation Helpline Office set up by eight organizations involved in providing mediation services. The founder members of HKMAAL maintained lists of accredited</li> </ul> </li> </ul>	
		<ul> <li>(b) Being an industry-led body, HKMAAL was undertaking its work independently. The Administration would continue to monitor the progress of the accreditation of mediators and provision of mediation services.</li> </ul>	
003831 - 004451	Administration	Dr LEUNG's views – (a) Mediation had been used in resolving	
		disputes related to Lehman Brothers and disputes arising from the implementation of the Land (Compulsory Sale for Redevelopment) Ordinance.	
		(b) AJLS Panel would consider inviting stakeholders to a meeting to express their views on the implementation of the Mediation Ordinance.	
		Dr LEUNG declared that she taught law courses at the university.	
		Dr LEUNG's enquiry on whether HKMAAL had sought collaboration with the academic sector in formulating its accreditation system and standards for mediation training.	
		The Administration's response –	
		(a) The experience from cases related to Lehman Brothers and the Land (Compulsory Sale for Redevelopment) Ordinance had shown that the specific nature of the disputes might require specialized knowledge on the part of the mediators concerned.	
		(b) It was noted that negotiation skills and mediation had been included in law programmes conducted by universities.	
		(c) Peer mediation was also promoted in some primary and secondary schools.	

Time marker	Speaker	Subject	Action required
004452 - 004824	Dr Priscilla LEUNG Administration Chairman	Dr LEUNG's views that HKMAAL should develop plans to collaborate with the academic sector, in particular the universities that currently provide training programmes on mediation, in formulating its accreditation system and standards for mediation training.	The Administration to take action under paragraph 3(c) of minutes
		The Administration was asked to convey this view to HKMAAL for follow-up.	
004825 - 010339	Ms Cyd HO Administration Chairman	Ms HO's suggestion to invite deputations that had submitted views to the Bills Committee on the Mediation Bill to express their views on whether the Mediation Ordinance should be commenced on 1 January 2013.	
		Ms HO's enquiry on the actions/tasks that should have been completed before the Mediation Ordinance commenced operation on 1 January 2013, including any grandparenting policy. Her suggestion that AJLS Panel should review the progress of these actions/tasks.	
		The Administration's response -	
		(a) It was HKMAAL's functions to work on admission of members, formulating the accreditation system and the grandparenting policy.	
		(b) Progress of HKMAAL's work would be reported to AJLS Panel in due course.	
		(c) The Mediation Ordinance did not contain provisions in relation to the work of HKMAAL. There was no need for the commencement of the Mediation Ordinance to be subject to the operation of HKMAAL.	
		(d) In preparation for the commencement of the Mediation Ordinance, consequential amendments to relevant terms in official documentation had to be made by the Judiciary and other government departments such as the Labour Department.	
		Ms HO's stance that she would need information on the readiness of the Administration and HKMAAL to bring the Mediation Ordinance into operation, before she could decide whether or not to support the Commencement Notice.	
		Ms HO's suggestion to schedule a further meeting which should also be attended by representatives of HKMAAL.	
010340 - 010444	Dr Priscilla LEUNG Administration	Dr LEUNG's view that the experience of different organizations providing mediation service and mediation training should be consolidated for the benefit of the public.	

Time marker	Speaker	Subject	Action required
010445 - 010554	Chairman Ms Cyd HO Administration	The Administration was requested to provide a checklist of the actions/tasks that should have been accomplished to pave the way for the commencement of the Mediation Ordinance on 1 January 2013.	
010555 - 011123	Chairman Dr Priscilla LEUNG Ms Cyd HO Mr CHEUNG Kwok-che	Members' decision to schedule a further meeting which should be attended by the Administration and the representatives of HKMAAL. Members' views that the AJLS Panel would monitor the implementation of the Mediation Ordinance and meet with deputations, if necessary. Members agreed that the Subcommittee Chairman would move a motion at the Council meeting of 14 November 2012 to extend the scrutiny period to 12 December 2012.	

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