立法會 Legislative Council

LC Paper No. CB(4)1407/14-15 (These minutes have been seen by the Administration)

Ref: CB4/BC/6/13

Bills Committee on Copyright (Amendment) Bill 2014

Minutes of the 21st meeting held on Monday, 6 July 2015, at 2:30 pm in Conference Room 2A of the Legislative Council Complex

Members present: Hon CHAN Kam-lam, SBS, JP (Chairman)

Hon Abraham SHEK Lai-him, GBS, JP Hon Vincent FANG Kang, SBS, JP Hon Jeffrey LAM Kin-fung, GBS, JP

Hon Andrew LEUNG Kwan-yuen, GBS, JP

Hon Paul TSE Wai-chun, JP

Hon WONG Yuk-man

Hon Claudia MO

Hon YIU Si-wing, BBS

Hon MA Fung-kwok, SBS, JP Hon Charles Peter MOK, JP

Hon CHAN Chi-chuen

Hon SIN Chung-kai, SBS, JP

Members absent: Hon WONG Ting-kwong, SBS, JP

Hon Ronny TONG Ka-wah, SC

Hon Cyd HO Sau-lan, JP

Hon Dennis KWOK

Dr Hon Elizabeth QUAT, JP

Hon Martin LIAO Cheung-kong, SBS, JP

Hon CHUNG Kwok-pan

Hon Christopher CHUNG Shu-kun, BBS, MH, JP

Public officers attending

: Agenda item II

Commerce and Economic Development Bureau

Mr David WONG, JP

Deputy Secretary for Commerce and Economic

Development

(Commerce and Industry)2

Miss Fabia TAM

Principal Assistant Secretary for Commerce and

Economic Development (Commerce and Industry)3

Intellectual Property Department

Ms Michelle CHONG

Assistant Director of Intellectual Property

(Copyright)

Miss Emily WONG

Senior Solicitor (Copyright)1

Ms Jasmine KUN

Senior Solicitor (Copyright)3

Department of Justice

Mr Michael LAM

Senior Assistant Law Draftsman (I)1

Mr Henry CHAN

Senior Government Counsel (Acting)

Clerk in attendance: Ms YUE Tin-po

Chief Council Secretary (4)3

Staff in attendance: Miss Carrie WONG

Assistant Legal Adviser 4

Mr Joey LO

Senior Council Secretary (4)3

Miss Mandy LAM Legislative Assistant (4)3

Action

I. Confirmation of minutes of meeting

LC Paper No. CB(4)1240/14-15 -- Minutes of meeting held on 19 May 2015

The minutes of the meeting held on 19 May 2015 were confirmed.

II. Meeting with the Administration

Draft Committee Stage amendments

LC Paper No. CB(4)1249/14-15(01) -- Committee Stage amendment proposed by Hon Dennis KWOK

LC Paper No. CB(4)1257/14-15(01) -- Marked-up copy of the Committee Stage amendments proposed by the Administration

LC Paper No. CB(4)1233/14-15(01) -- Draft Committee Stage amendments proposed by the Administration and its response to the drafting issues raised by the Bills Committee

LC Paper No. CB(4)1242/14-15(01) -- Marked-up copy of the Administration's proposed Committee Stage amendments to the Bill prepared by the Legal Service Division (Restricted to members)

LC Paper No. CB(4)1257/14-15(02) -- Submission from the Progressive Lawyers Group dated 29 June 2015

Action - 4 -

> LC Paper No. CB(4)1257/14-15(03) -- Submission from Copyrights and Derivative Works Alliance dated 29 June 2015(English version only)

LC Paper No. CB(4)1289/14-15(01) -- Hon (tabled the meeting at and subsequently issued to members on 7 July 2015)

WONG Yuk-man's comments on the Committee Stage amendments proposed by the Administration as set out in LC Paper No. CB(4)1233/14-15(01)(Chinese version only)

LC Paper No. CB(4)1289/14-15(02) -- Committee Stage amendment (English version tabled at the meeting and subsequently issued to members on 7 July 2015)

proposed by Hon Cyd HO Sau-lan

Other relevant papers

LC Paper No. CB(3)719/13-14 -- The Bill

LC Paper No. CB(4)871/13-14(01) -- Marked-up copy of the Bill prepared by the Legal Service Division (Restricted members)

Discussion

2. The Bills Committee deliberated (Index of proceedings attached at Appendix).

Legislative timetable

3. The Chairman said that the scrutiny of the Bill was nearly completed. Subject to the progress of discussion, he would report the deliberations of the Bills Committee to the House Committee on 9 October 2015 supporting resumption of the Second Reading debate on the Bill at the Council meeting Members were advised that the deadline for giving of 28 October 2015. notice of moving Committee Stage amendments ("CSAs") was 17 October 2015.

Action - 5 -

Date of next meeting

4. <u>The Chairman</u> proposed and <u>members</u> agreed that the two meetings scheduled for 15 and 21 July 2015 be cancelled in order to allow sufficient time for the preparation of draft CSAs proposed by members. The next meeting would be held in late September 2015 to follow up the matter.

(*Post-meeting note:* With the concurrence of the Chairman, the next meeting would be held on 23 September 2015 at 2:30 pm.)

III. Any other business

5. There being no other business, the meeting ended at 2:51 pm.

Council Business Division 4
<u>Legislative Council Secretariat</u>
12 August 2015

Proceedings of the 21st meeting of Bills Committee on Copyright (Amendment) Bill 2014 on Monday, 6 July 2015, at 2:30 pm in Conference Room 2A of the Legislative Council Complex

	Confirmation of minutes of meeting on 19 May 2015 (LC Paper No. CB(4)1240/14-15).				
I – Meeting with the					
	Agenda item II – Meeting with the Administration				
nairman r SIN Chung-kai r WONG Yuk-man lministration	Continuation of the discussion on the Committee Stage amendments ("CSAs") (LC Paper No. CB(4)1249/14-15(01)) proposed by Mr Dennis KWOK who was absent from the meeting. The Bills Committee noted the CSAs proposed by Ms Cyd HO who was absent from the meeting.				
	Discussion on Mr WONG Yuk-man's comments on the CSAs proposed by the Administration which was tabled at the meeting. The Administration advised that it would consider the drafting issues raised by Mr WONG.				
nairman r CHAN Chi-chuen s Claudia MO dministration	Discussion on the submissions from the Progressive Lawyers Group (LC Paper No. CB(4)1257/14-15(02)) and the Copyrights and Derivative Works Alliance (LC Paper No. CB(4)1257/14-15(03)). Discussion on the adoption of the fair dealing rather than the fair use doctrine in Hong Kong. The Administration advised that as discussed in previous meetings, the exhaustive approach of fair dealing exceptions had been adopted in Hong Kong and many other common law jurisdictions; whereas the open-ended fair use approach had been adopted in the United States ("US"). Under the fair dealing regime, copyright exceptions might apply to the use of copyright materials if such use was for any of the prescribed purposes in the law. On the contrary, the fair use doctrine did not specify the purpose of the use so long as the use was "fair" according to the assessment of several "fairness" factors. The Administration added that the public was consulted				
r S	CHAN Chi-chuen Claudia MO	Cyd HO who was absent from the meeting. Discussion on Mr WONG Yuk-man's comments on the CSAs proposed by the Administration which was tabled at the meeting. The Administration advised that it would consider the drafting issues raised by Mr WONG. Discussion on the submissions from the Progressive Lawyers Group (LC Paper No. CB(4)1257/14-15(02)) and the Copyrights and Derivative Works Alliance (LC Paper No. CB(4)1257/14-15(03)). Discussion on the adoption of the fair dealing rather than the fair use doctrine in Hong Kong. The Administration advised that as discussed in previous meetings, the exhaustive approach of fair dealing exceptions had been adopted in Hong Kong and many other common law jurisdictions; whereas the open-ended fair use approach had been adopted in the United States ("US"). Under the fair dealing regime, copyright exceptions might apply to the use of copyright materials if such use was for any of the prescribed purposes in the law. On the contrary, the fair use doctrine did not specify the purpose of the use so long as the use was "fair" according to the assessment of several "fairness" factors.			

Time	Actio			
marker	Speaker	eaker Subject(s)	required	
marker		by the fair use approach in 2004. On balance, the Administration considered it important to give clear guidance to both copyright work users and owners regarding the particular purposes and circumstances under which an act might be done in relation to a copyright work without infringing copyright. The Administration came to the conclusion that a general non-exhaustive fair use regime along the US model should not be introduced, as the scope of the fair use regime was uncertain and it would involve a fundamental change to the copyright system of Hong Kong. Ms Claudia MO's enquiry and the Administration's response on whether the Administration would reconsider the adoption of the fair use doctrine in Hong Kong. The Administration advised that it did not rule out the possibility of reconsidering the adoption of the fair use doctrine in Hong Kong. Nevertheless, the reasons for maintaining the fair dealing exceptions following the abovementioned public consultation remained valid and	required	
		any major changes to the existing copyright regime should only be introduced after a due process of thorough public consultation and discussion in the Legislative Council.		
001831 – 001927	Chairman Mr SIN Chung-kai Mr CHAN Chi-chuen Administration	Legislative timetable		
001928 – 001946 –	Chairman Administration	Date of next meeting		

Council Business Division 4
<u>Legislative Council Secretariat</u>
12 August 2015