File Reference: TsyB H 00/710/1/0 (C) Pt.5

# LEGISLATIVE COUNCIL BRIEF

# SUPPLEMENTARY APPROPRIATION (2013-2014) BILL

#### INTRODUCTION

Α

At the meeting of the Executive Council on 27 May 2014, the Council ADVISED and the Chief Executive ORDERED that the Supplementary Appropriation (2013-2014) Bill, at **Annex A**, seeking approval for supplementary appropriation of \$57,724,715,270.80 from the general revenue for the services of the Government in the 2013-14 financial year, should be introduced into the Legislative Council (LegCo).

## JUSTIFICATIONS AND BACKGROUND

- 2. The Appropriation Ordinance 2013 approved a total sum of \$356,140,198,000 from the general revenue for the services of the Government in the 2013-14 financial year and the provision for each head of expenditure as provided for in the 2013-14 estimates of expenditure.
- 3. In the course of the 2013-14 financial year, the Government had either sought the LegCo Finance Committee's approval for, or approved under delegated authority, supplementary provisions for various heads of expenditure mainly for meeting additional expenses for the 2013 civil service pay adjustment, injecting funds into the Employees Retraining Board, the Community Care Fund, the Lotteries Fund, the Language Fund and the Environment and Conservation Fund, and implementing one-off relief measures such as paying two months' rent for public housing tenants, etc. As required under section 8(8) of the PFO, the Government had provided quarterly updates to LegCo on supplementary provisions approved.

4. The annual accounts for the 2013-14 financial year have been finalised. In accordance with section 9\* of the PFO, we need to introduce a Supplementary Appropriation Bill into LegCo as soon as practicable. The purpose is to reconcile the differences between the sums originally appropriated for each head of expenditure under the General Revenue Account and the actual outturn if these sums are exceeded.

# THE SUPPLEMENTARY APPROPRIATION (2013-2014) BILL (THE BILL)

5. For 31 of the 83 heads of expenditure under the General Revenue Account, the outturn expenditure for the 2013-14 financial year has exceeded the original appropriation by a total of \$57,724,715,270.80, as detailed in **Annex B**. Accordingly, the Bill provides for a supplementary appropriation of this amount over and above the sum appropriated by the Appropriation Ordinance 2013.

### LEGISLATIVE TIMETABLE

 $_{\mathrm{B}}$ 

6. The legislative timetable will be as follows –

Publication in the Gazette 6 June 2014

First Reading and commencement of 11 June 2014

Second Reading debate to be notified debate, committee stage and Third Reading

### IMPLICATIONS OF THE PROPOSAL

7. The proposal does not have economic, financial, civil service, environmental, productivity, sustainability or family implications.

<sup>\*</sup> **Note** Section 9 – "If at the close of account for any financial year it is found that expenditure charged to any head is in excess of the sum appropriated for that head by an Appropriation Ordinance, the excess shall be included in a Supplementary Appropriation Bill which shall be introduced into the Legislative Council as soon as practicable after the close of the financial year to which the excess expenditure relates."

8. The proposal is in conformity with the Basic Law, including the provisions concerning human rights.

## **PUBLIC CONSULTATION**

9. The Bill is largely technical. Public consultation is considered not necessary.

## **PUBLICITY**

10. A spokesperson will be available to handle any enquiries.

# **ENQUIRIES**

11. Enquiries on this brief should be directed to Ms Susanna Cheung, Principal Assistant Secretary for Financial Services and the Treasury (Treasury)H, at 2810 3726.

Financial Services and the Treasury Bureau 4 June 2014

## Supplementary Appropriation (2013–2014) Bill

Clause 1

# A BILL

# To

Approve a supplementary appropriation to the services of the Government in the financial year that ended on 31 March 2014.

Enacted by the Legislative Council.

### 1. Short title

This Ordinance may be cited as the Supplementary Appropriation (2013–2014) Ordinance.

# 2. Approval of appropriation

The appropriation in the manner expressed in the Schedule of a sum of \$57,724,715,270.80 from the general revenue for the services of the Government in the financial year that ended on 31 March 2014 is approved.

Annex A

## Supplementary Appropriation (2013–2014) Bill

Schedule

2

# **Schedule**

[s. 2]

| Number of Vote | Head of Expenditure                         | Amount of Vote    |
|----------------|---|-------------------|
| 24             | Audit Commission                            | 885,351.09        |
| 25             | Architectural Services Department           | 26,519,646.81     |
| 28             | Civil Aviation Department                   | 1,820,443.06      |
| 30             | Correctional Services Department            | 42,875,441.95     |
| 37             | Department of Health                        | 25,819,128.22     |
| 39             | Drainage Services Department                | 4,633,373.98      |
| 44             | Environmental Protection Department         | 4,828,411,026.15  |
| 49             | Food and Environmental Hygiene Department   | 128,810,501.22    |
| 53             | Government Secretariat: Home Affairs Bureau | 14,994,561,143.02 |
| 60             | Highways Department                         | 10,753,961.26     |
| 62             | Housing Department                          | 2,146,339,699.50  |
| 70             | Immigration Department                      | 55,775,395.12     |
| 78             | Intellectual Property Department            | 96,302.23         |
| 91             | Lands Department                            | 16,279,868.66     |
| 95             | Leisure and Cultural Services               |                   |
|                | Department                                  | 49,006,004.05     |
| 100            | Marine Department                           | 15,670,871.25     |
| 112            | Legislative Council Commission              | 15,343,666.67     |
| 114            | Office of The Ombudsman                     | 2,921,000.00      |

### Supplementary Appropriation (2013–2014) Bill

#### Schedule

| Number of Vote | Head of Expenditure  | Amount of Vote    |
|----------------|--|-------------------|
| 121            | Independent Police Complaints Council  | 1,082,500.00      |
| 122            | Hong Kong Police Force   | 367,740,515.89    |
| 136            | Public Service Commission Secretariat  | 374,648.48        |
| 140            | Government Secretariat: Food and Health Bureau (Health Branch)   | 1,123,510,723.02  |
| 141            | Government Secretariat: Labour and Welfare Bureau  | 14,995,323,973.68 |
| 147            | Government Secretariat: Financial Services and the Treasury Bureau (The Treasury Branch)                         | 2,718,650,492.55  |
| 156            | Government Secretariat: Education Bureau   | 5,253,067,596.11  |
| 158            | Government Secretariat: Transport and Housing Bureau (Transport Branch)  | 10,818,509.28     |
| 174            | Joint Secretariat for the Advisory Bodies on<br>Civil Service and Judicial Salaries and<br>Conditions of Service | 181,486.01        |
| 181            | Trade and Industry Department  | 32,993,754.28     |
| 190            | University Grants Committee  | 641,186,484.02    |
| 194            | Water Supplies Department  | 63,261,763.24     |
|                |  | 47,574,715,270.80 |
| 184            | Transfers to Funds   |                   |
|                | Total  | 57,724,715,270.80 |

# Supplementary Appropriation (2013–2014) Bill

Explanatory Memorandum

3

Paragraph 1

# **Explanatory Memorandum**

This Bill provides for the appropriation of \$57,724,715,270.80 for the financial year that ended on 31 March 2014 in addition to the sum appropriated by the Appropriation Ordinance 2013 (1 of 2013).

# **Supplementary Appropriation (2013-2014) Bill**

|    | Expenditure Head                       | Original<br>Estimate<br>\$ | Actual<br>Expenditure<br>\$ | Supplementary<br>Appropriation<br>\$ | Major Reasons for the Supplementary Appropriation  |
|----|--|----------------------------|-----------------------------|--------------------------------------|--|
| 24 | Audit Commission                       | 137,368,000                | 138,253,351.09              | 885,351.09                           | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 25 | Architectural Services<br>Department   | 1,733,990,000              | 1,760,509,646.81            | 26,519,646.81                        | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 28 | Civil Aviation Department              | 853,813,000                | 855,633,443.06              | 1,820,443.06                         | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 30 | Correctional Services<br>Department    | 3,235,902,000              | 3,278,777,441.95            | 42,875,441.95                        | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 37 | Department of Health                   | 5,580,318,000              | 5,606,137,128.22            | 25,819,128.22                        | Injection of funds into the AIDS Trust Fund.   |
| 39 | Drainage Services<br>Department        | 1,996,348,000              | 2,000,981,373.98            | 4,633,373.98                         | Additional expenses arising from the 2013 civil service pay adjustment and additional requirements for repairs/maintenance works to stormwater drains. |
| 44 | Environmental Protection<br>Department | 3,132,891,000              | 7,961,302,026.15            | 4,828,411,026.15                     | Injection of funds into the Environment and Conservation Fund.   |

|    | Expenditure Head                               | Original<br>Estimate<br>\$ | Actual<br>Expenditure<br>\$ | Supplementary<br>Appropriation<br>\$ | Major Reasons for the Supplementary Appropriation  |
|----|--|----------------------------|-----------------------------|--------------------------------------|--|
| 49 | Food and Environmental<br>Hygiene Department   | 5,200,542,000              | 5,329,352,501.22            | 128,810,501.22                       | Additional expenses arising from the 2013 civil service pay adjustment and for meeting the cash flow requirement of a commitment item "Assistance Scheme for Hawkers in Fixed-pitch Hawker Areas". |
| 53 | Government Secretariat:<br>Home Affairs Bureau | 1,393,644,000              | 16,388,205,143.02           | 14,994,561,143.02                    | Injection of funds into the Community Care Fund.   |
| 60 | Highways Department                            | 2,475,061,000              | 2,485,814,961.26            | 10,753,961.26                        | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 62 | Housing Department                             | 210,178,000                | 2,356,517,699.50            | 2,146,339,699.50                     | Two months' rent payments for tenants/licencees living in the rental units of the Hong Kong Housing Authority and the Hong Kong Housing Society.   |
| 70 | Immigration Department                         | 3,546,855,000              | 3,602,630,395.12            | 55,775,395.12                        | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 78 | Intellectual Property<br>Department            | 121,505,000                | 121,601,302.23              | 96,302.23                            | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 91 | Lands Department                               | 2,071,602,000              | 2,087,881,868.66            | 16,279,868.66                        | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 95 | Leisure and Cultural<br>Services Department    | 6,538,016,000              | 6,587,022,004.05            | 49,006,004.05                        | Additional expenses arising from the 2013 civil service pay adjustment.  |

|     | Expenditure Head   | Original<br>Estimate<br>\$ | Actual<br>Expenditure<br>\$ | Supplementary<br>Appropriation<br>\$ | Major Reasons for the Supplementary Appropriation  |
|-----|--|----------------------------|-----------------------------|--------------------------------------|--|
| 100 | Marine Department  | 1,045,050,000              | 1,060,720,871.25            | 15,670,871.25                        | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 112 | Legislative Council<br>Commission                                    | 664,384,000                | 679,727,666.67              | 15,343,666.67                        | Additional expenses arising from the 2013 civil service pay adjustment and for remuneration and reimbursements for Members of the Legislative Council. |
| 114 | Office of The<br>Ombudsman   | 99,540,000.00              | 102,461,000.00              | 2,921,000.00                         | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 121 | Independent Police<br>Complaints Council                             | 49,833,000                 | 50,915,500.00               | 1,082,500.00                         | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 122 | Hong Kong Police<br>Force  | 14,776,454,000             | 15,144,194,515.89           | 367,740,515.89                       | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 136 | Public Service<br>Commission Secretariat                             | 20,059,000                 | 20,433,648.48               | 374,648.48                           | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 140 | Government Secretariat:<br>Food and Health Bureau<br>(Health Branch) | 45,568,939,000             | 46,692,449,723.02           | 1,123,510,723.02                     | Additional expenses arising from the 2013 civil service pay adjustment.  |
| 141 | Government Secretariat :<br>Labour and Welfare<br>Bureau             | 717,785,000                | 15,713,108,973.68           | 14,995,323,973.68                    | Injection of funds into the Employees Retraining Board.  |

|     | Expenditure Head   | Original<br>Estimate<br>\$ | Actual<br>Expenditure<br>\$ | Supplementary<br>Appropriation<br>\$ | Major Reasons for the Supplementary Appropriation   |
|-----|--|----------------------------|-----------------------------|--------------------------------------|---|
| 147 | Government Secretariat:<br>Financial Services and<br>the Treasury Bureau<br>(The Treasury Branch)                      | 1,812,850,000              | 4,531,500,492.55            | 2,718,650,492.55                     | Additional expenses arising from the 2013 civil service pay adjustment and for implementing the electricity charges subsidy scheme.   |
| 156 | Government Secretariat:<br>Education Bureau  | 44,478,419,000             | 49,731,486,596.11           | 5,253,067,596.11                     | Additional expenses arising from the 2013 civil service pay adjustment and injection of funds into the Language Fund.   |
| 158 | Government Secretariat:<br>Transport and Housing<br>Bureau (Transport<br>Branch)                                       | 169,179,000                | 179,997,509.28              | 10,818,509.28                        | Additional expenses arising from the 2013 civil service pay adjustment and for the follow up work in relation to the collision of vessels near Lamma Island on 1 October 2012.  |
| 174 | Joint Secretariat for the<br>Advisory Bodies on<br>Civil Service and Judicial<br>Salaries and Conditions<br>of Service | 30,070,000                 | 30,251,486.01               | 181,486.01                           | Additional expenses arising from the 2013 civil service pay adjustment.   |
| 181 | Trade and Industry<br>Department   | 770,088,000                | 803,081,754.28              | 32,993,754.28                        | Additional expenses arising from the 2013 civil service pay adjustment, and for meeting the cash flow requirements of three commitment items ("SME Loan Guarantee Scheme", "SME Export Marketing and Development Funds" and "Special Loan Guarantee Scheme"). |

|     | Expenditure Head               | Original<br>Estimate<br>\$ | Actual<br>Expenditure<br>\$ | Supplementary<br>Appropriation<br>\$ | Major Reasons for the Supplementary Appropriation   |
|-----|--------------------------------|----------------------------|-----------------------------|--------------------------------------|---|
| 190 | University Grants<br>Committee | 15,015,579,000             | 15,656,765,484.02           | 641,186,484.02                       | Additional expenses arising from the 2013 civil service pay adjustment, and for meeting the cash flow requirement of a commitment item "Sixth Matching Grant Scheme for the post-secondary education sector". |
| 194 | Water Supplies<br>Department   | 6,810,214,000              | 6,873,475,763.24            | 63,261,763.24                        | Additional expenses arising from the 2013 civil service pay adjustment, the increase in electricity tariff, and for replacement of specialised vehicles and procurement of equipment.                         |
|     |                                | 170,256,476,000            | 217,831,191,270.80          | 47,574,715,270.80                    |   |
| 184 | Transfers to Funds             | 743,000,000                | 10,893,000,000.00           | 10,150,000,000.00                    | Injection of funds into the Lotteries Fund and Disaster Relief Fund.  |
|     | Total                          | 170,999,476,000            | 228,724,191,270.80          | 57,724,715,270.80                    |   |