

## Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

**Controlling officer:** the Permanent Secretary for Security will account for expenditure under this Head.

**Estimate 2014–15** ..... **\$325.2m**

**Establishment ceiling 2014–15** (notional annual mid-point salary value) representing an estimated 175 non-directorate posts as at 31 March 2014 rising by four posts to 179 posts as at 31 March 2015..... **\$87.6m**

In addition, there will be an estimated 15 directorate posts as at 31 March 2014 reducing by one post to 14 posts as at 31 March 2015.

### Controlling Officer's Report

#### Programmes

- Programme (1) Director of Bureau's Office** This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
- Programme (2) Internal Security** This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
- Programme (3) Immigration Control** This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

#### Detail

##### Programme (1): Director of Bureau's Office

	2012–13 (Actual)	2013–14 (Original)	2013–14 (Revised)	<b>2014–15 (Estimate)</b>
Financial provision (\$m)	10.6	11.7	12.3 (+5.1%)	<b>12.4</b> (+0.8%)
				(or +6.0% on 2013–14 Original)

#### *Aim*

- 2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

#### *Brief Description*

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

##### Programme (2): Internal Security

	2012–13 (Actual)	2013–14 (Original)	2013–14 (Revised)	<b>2014–15 (Estimate)</b>
Financial provision (\$m)	128.2	136.2	134.3 (-1.4%)	<b>144.5</b> (+7.6%)
				(or +6.1% on 2013–14 Original)

#### *Aim*

- 4 The aim is to maintain law and order and to protect life and property.

**Brief Description**

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety,
- formulate and implement government security policies, and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2013–14, the Bureau:

- enacted subsidiary legislation to implement the reduction of the Frontier Closed Area between Lok Ma Chau Control Point and Ng Tung River;
- continued to oversee and co-ordinate anti-drug efforts along the five-pronged strategy of preventive education and publicity, treatment and rehabilitation, legislation and enforcement, external co-operation and research; and
- provided secretariat support to the Action Committee Against Narcotics in launching a public consultation exercise on RESCUE Drug Testing Scheme.

**Matters Requiring Special Attention in 2014–15**

8 During 2014–15, the Bureau will continue to:

- oversee the implementation of the Sexual Conviction Record Check Scheme by the Hong Kong Police Force;
- prepare for the final stage of the reduction of the Frontier Closed Area covering the section between Ng Tung River and Lin Ma Hang;
- address the problem of ageing correctional facilities;
- explore the long-term arrangement for provision of emergency ambulance services;
- put into effect the recommendations on anti-money laundering of the Financial Action Task Force with respect to the non-financial sectors;
- sustain the anti-drug momentum and further enhance efforts along the five-pronged strategy in collaboration with relevant bureaux/departments and community stakeholders; and
- subject to the outcome of the public consultation exercise of RESCUE Drug Testing Scheme, prepare the way forward.

**Programme (3): Immigration Control**

	2012–13 (Actual)	2013–14 (Original)	2013–14 (Revised)	<b>2014–15 (Estimate)</b>
Financial provision (\$m)	113.1	165.7	152.7 (–7.8%)	<b>168.3</b> (+10.2%)
				(or +1.6% on 2013–14 Original)

**Aim**

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

***Brief Description***

**10** The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

**11** The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

**12** The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2013–14, the Bureau:

- established a statutory screening mechanism for torture claims after securing passage of the Immigration (Admendment) Bill to underpin the enhanced administrative procedures and increased torture claims decided by the Immigration Department to above 1 500 per year,
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes,
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service, and
- oversaw the Immigration Department's extension of e-Channel service to eligible Mainland frequent visitors at major boundary control points.

***Matters Requiring Special Attention in 2014–15***

**13** During 2014–15, the Bureau will:

- oversee the Immigration Department's plan to upgrade computer systems for supporting services at boundary control points, with a view to heightening clearance efficiency and throughput;
- implement a unified screening mechanism, based on the procedures under the statutory torture claim screening mechanism, to assess non-refoulement claims lodged on applicable grounds including torture, cruel, inhuman or degrading treatment or punishment as well as persecution, and effect timely removal of those whose claim is rejected;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes; and
- introduce legislative amendments to implement the Order made by the Court of Final Appeal in the case of *W v Registrar of Marriages* (FACV 4/2012).

**Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU**

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**ANALYSIS OF FINANCIAL PROVISION**

	2012-13 (Actual) (\$m)	2013-14 (Original) (\$m)	2013-14 (Revised) (\$m)	2014-15 (Estimate) (\$m)
<b>Programme</b>				
(1) Director of Bureau's Office .....	10.6	11.7	12.3	<b>12.4</b>
(2) Internal Security .....	128.2	136.2	134.3	<b>144.5</b>
(3) Immigration Control.....	113.1	165.7	152.7	<b>168.3</b>
	<hr/>	<hr/>	<hr/>	<hr/>
	251.9	313.6	299.3 (-4.6%)	<b>325.2</b> <b>(+8.7%)</b>
				<b>(or +3.7% on 2013-14 Original)</b>

**Analysis of Financial and Staffing Provision**

**Programme (1)**

Provision for 2014-15 is \$0.1 million (0.8%) higher than the revised estimate for 2013-14. This is mainly due to the increased provision for salary increment of supporting staff and operating expenses for administrative support.

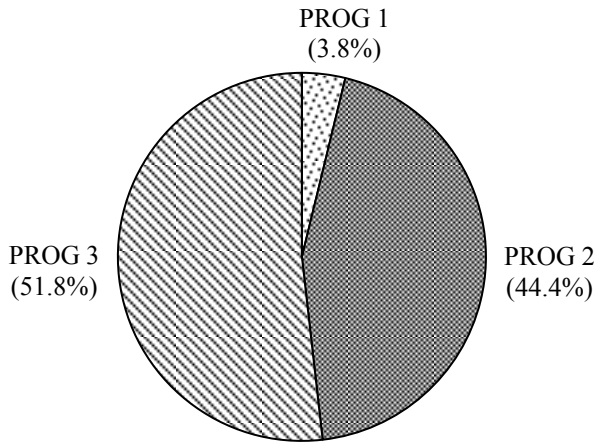
**Programme (2)**

Provision for 2014-15 is \$10.2 million (7.6%) higher than the revised estimate for 2013-14. This is mainly due to the increased provision for salary increment of supporting staff, anti-drug initiatives and other operating expenses.

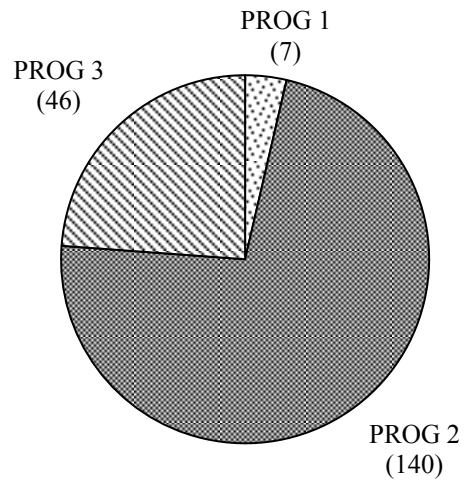
**Programme (3)**

Provision for 2014-15 is \$15.6 million (10.2%) higher than the revised estimate for 2013-14. This is mainly due to the net increase of three posts and the increased provision for handling non-refoulement claims by unsuccessful claimants under a unified screening mechanism and other operating expenses.

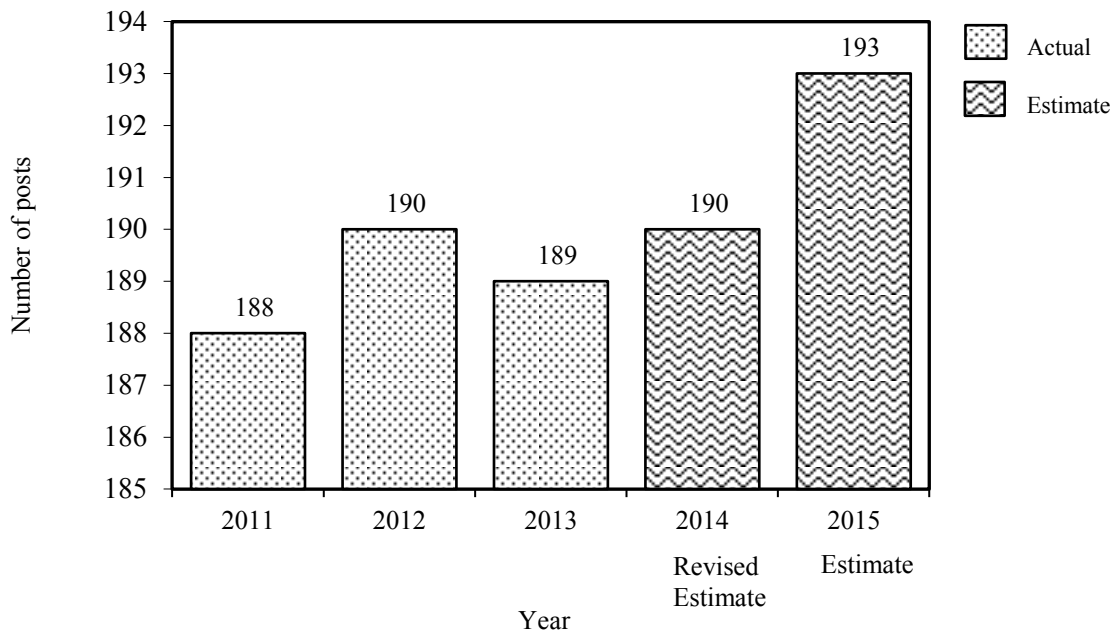
*Allocation of provision to programmes (2014-15)*



*Staff by programme (as at 31 March 2015)*



*Changes in the size of the establishment (as at 31 March)*



## Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Sub-head (Code)	Actual expenditure 2012-13	Approved estimate 2013-14	Revised estimate 2013-14	<b>Estimate 2014-15</b>	
	\$'000	\$'000	\$'000	<b>\$'000</b>	
<b>Operating Account</b>					
Recurrent					
000	Operational expenses .....	251,931	313,589	299,332	<b>325,154</b>
	Total, Recurrent .....	251,931	313,589	299,332	<b>325,154</b>
	Total, Operating Account .....	251,931	313,589	299,332	<b>325,154</b>
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	Total Expenditure .....	251,931	313,589	299,332	<b>325,154</b>

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### Details of Expenditure by Subhead

The estimate of the amount required in 2014–15 for the salaries and expenses of the Security Bureau is \$325,154,000. This represents an increase of \$25,822,000 over the revised estimate for 2013–14 and of \$73,223,000 over actual expenditure in 2012–13.

#### *Operating Account*

#### Recurrent

2 Provision of \$325,154,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$25,822,000 (8.6%) over the revised estimate for 2013–14 is mainly due to the increased provision for salary increment of supporting staff, enhancing anti-drug activities, handling non-refoulement claims lodged by unsuccessful claimants and other operating expenses.

3 The establishment as at 31 March 2014 will be 190 posts. It is expected that there will be a net increase of three posts in 2014–15. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2014–15, but the notional annual mid-point salary value of all such posts must not exceed \$87,597,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2012–13 (Actual) (\$'000)	2013–14 (Original) (\$'000)	2013–14 (Revised) (\$'000)	<b>2014–15 (Estimate) (\$'000)</b>
Personal Emoluments				
- Salaries.....	104,601	109,258	110,248	<b>114,306</b>
- Allowances.....	5,304	5,512	5,161	<b>5,671</b>
- Job-related allowances.....	7	22	7	<b>22</b>
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	260	171	232	<b>196</b>
- Civil Service Provident Fund contribution.....	2,897	3,247	3,348	<b>3,651</b>
Departmental Expenses				
- Honoraria for members of committees .....	4,277	21,326	10,648	<b>17,000</b>
- General departmental expenses .....	71,122	78,928	75,035	<b>89,173</b>
Other Charges				
- World Customs Organization .....	222	230	236	<b>240</b>
- United Nations International Drug Control Programme and World Health Organization .....	295	295	217	<b>295</b>
- Action Committee Against Narcotics .....	4,596	4,600	4,600	<b>4,600</b>
Subventions				
- Legal assistance scheme for torture claimants .....	58,350	90,000	89,600	<b>90,000</b>
	251,931	313,589	299,332	<b>325,154</b>