



# Report of the Director of Audit

on the Accounts of the Government of the Hong Kong Special Administrative Region for the year ended 31 March 2013

October 2013

### **REPORT**

OF

# THE DIRECTOR OF AUDIT ON THE ACCOUNTS OF THE GOVERNMENT OF THE HONG KONG SPECIAL ADMINISTRATIVE REGION FOR THE YEAR ENDED 31 MARCH 2013



審計署署長 香港灣仔 告士打道七號 入境事務大樓 二十六樓 Director of Audit 26th Floor Immigration Tower 7 Gloucester Road Wanchai, Hong Kong 圖文傳真 Facsimile : 2583 9063

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31 October 2013

The President of the Legislative Council, Legislative Council Complex, Hong Kong.

Sir,

In accordance with section 12(1) of the Audit Ordinance, I have the honour to submit the Report on my examination and audit of the Accounts of the Government of the Hong Kong Special Administrative Region for the year ended 31 March 2013, and on matters relating to the performance of my duties and the exercise of my powers under the Ordinance, together with a copy of the following statements duly certified by me:

- the Statement of Assets and Liabilities of the Government and the
   Statement of Receipts and Payments by the Government; and
- the Statement of Assets and Liabilities of each fund, and the Statement of Receipts and Payments by each fund, other than the Lotteries Fund, established in accordance with section 29 of the Public Finance Ordinance.

Yours faithfully,

David Sun

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## Report of the Director of Audit



### **General Revenue Account**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the General Revenue Account set out on pages 9 to 20, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the General Revenue Account for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

Immigration Tower

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	415,738,275	372,704,340
Deposits with banks	4	379,494	283,157
Cash and bank balances	5	3,273,636	3,228,912
Advances	6	2,519,239	2,415,177
		421,910,644	378,631,586
Liabilities			
Deposits	7	(17,110,200)	(17,847,586)
Suspense Accounts	8	(80,410)	(124,462)
		(17,190,610)	(17,972,048)
		404,720,034	360,659,538
Representing:			
General Revenue Balance			
Balance at beginning of year		360,659,538	327,557,282
Surplus for the year		44,060,496	33,102,256
Balance at end of year	9	404,720,034	360,659,538

Notes 1 to 12 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013



### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		3,228,912	2,552,907
Revenue	10	350,200,032	332,621,019
Expenditure	11	(306,139,536)	(299,518,763)
Surplus for the year		44,060,496	33,102,256
Other cash movements	12	(44,015,772)	(32,426,251)
Cash and bank balances at end of year		3,273,636	3,228,912

Notes 1 to 12 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013



### NOTES TO THE FINANCIAL STATEMENTS

### 1. Purpose and Legislation

- (i) The Public Finance Ordinance (Cap. 2) provides for the control and management of the public finances of Hong Kong and for incidental and connected purposes. The General Revenue Account records moneys raised or received for the purposes of the Government (except where provided otherwise in other Ordinances) and appropriations of expenditure in accordance with the Appropriation Ordinance and the Supplementary Appropriation Ordinance.
- (ii) The Statement of Assets and Liabilities and the Statement of Receipts and Payments of the General Revenue Account constitute the statement of the assets and liabilities and the annual statement of the receipts and payments of the Government as specified in section 11(1)(a) and (b) of the Audit Ordinance (Cap. 122). These Statements exclude the assets and liabilities and the receipts and payments of the Funds established under section 29 of the Public Finance Ordinance, viz Capital Works Reserve Fund, Capital Investment Fund, Civil Service Pension Reserve Fund, Disaster Relief Fund, Innovation and Technology Fund, Land Fund, Loan Fund, Lotteries Fund and Bond Fund, for which separate financial statements are prepared.

### 2. Accounting Policies

- (i) The General Revenue Account is kept on a cash basis. Transactions are recorded when moneys are received or paid. The Statement of Assets and Liabilities does not include fixed assets, loans, investments other than those made under section 26 of the Public Finance Ordinance, and debtors and creditors other than those covered by sections 20, 21, 22, 23, 24, 27 and 30 of the Public Finance Ordinance.
- (ii) For the purposes of these financial statements, a contingent liability is defined as:
  - (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government; or
  - (b) a present obligation that arises from past events but is not recognised because:
    - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
    - the amount of the obligation cannot be measured with sufficient reliability.
- (iii) Foreign currency transactions during the year are translated into Hong Kong dollars at the exchange rates ruling at the transaction dates. Foreign currency balances are translated into Hong Kong dollars at weighted average cost.

### 3. Investments with the Exchange Fund

(i) These are investments and deposits held under section 26 of the Public Finance Ordinance:

	2013 HK\$'000	2012 HK\$'000
Investments (Note (ii) below)	415,471,751	372,446,696
Deposits	266,524	257,644
	415,738,275	372,704,340

### 3. Investments with the Exchange Fund (Continued)

(ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$19.78 billion (2012: HK\$19.82 billion).

### 4. Deposits with Banks

These are Hong Kong dollar and foreign currency deposits placed with licensed banks in Hong Kong for investment under section 26 of the Public Finance Ordinance:

	2013 HK\$'000	2012 HK\$'000
Hong Kong dollar	97,925	97,752
Foreign currency	281,569	185,405
	379,494	283,157

#### 5. Cash and Bank Balances

These balances cover cash in hand, in transit, with banks and agents, and with public officers for operating standing or special imprest accounts as provided under section 22 of the Public Finance Ordinance.

### 6. Advances

Advances are paid under the authority of warrants issued under section 20 of the Public Finance Ordinance for a variety of reasons and are either recoverable or chargeable to expenditure upon authority being given:

	2013 HK\$'000	2012 HK\$'000
Expenditure on Vietnamese migrants (Note (i) below)	1,161,991	1,161,991
Advances to Government officers	718,249	683,111
Payments on behalf of non-departmental public bodies, trading funds and non-statutory corporations wholly-owned by Government	370,797	336,114
Others	268,202	233,961
	2,519,239	2,415,177

(i) The sum of HK\$1,161.991 million is the outstanding balance of expenditure on Vietnamese migrants recoverable from the United Nations High Commissioner for Refugees (UNHCR). The last repayment, amounting to HK\$3.865 million, was received in February 1998. In January 1998, the High Commissioner for Refugees informed the Government of the Hong Kong Special Administrative Region (HKSAR) that in the absence of further funding prospects, the repayment in February 1998 was the last reimbursement that the UNHCR could realistically foresee. If the UNHCR defaults on repayment of the outstanding advances, the Government of the HKSAR will not be able to enforce repayment through legal means as the UNHCR is immune from suit under the International Organisations and Diplomatic Privileges Ordinance (Cap. 190). Consequently, the full recovery of the amount due is doubtful.

During the financial year 2012-13, the Government of the HKSAR continued to pursue the repayment of the outstanding advances from the UNHCR and to urge it to make renewed efforts to look for donations with a view to settling the amount. So far, the Government of the HKSAR has not received any further repayments.

Efforts to press the UNHCR for early settlement of the outstanding advances will continue.

### 7. Deposits

These are moneys received from time to time from individuals or organisations under sections 23 and 24 of the Public Finance Ordinance for a variety of reasons and are in due course either repayable or transferable to General Revenue:

	2013 HK\$'000	2012 HK\$'000
Tax reserve certificates	10,559,825	11,672,627
Water deposits	1,602,738	1,557,609
Tenancy deposits	1,264,486	1,167,957
Tax overpayments	842,653	629,734
Legal aid deposits	578,235	513,810
Private works	242,452	221,697
Others	2,019,811	2,084,152
	17,110,200	17,847,586

### 8. Suspense Accounts

These Suspense Accounts are established under Resolutions passed by the Legislative Council under section 30 of the Public Finance Ordinance:

	2013 HK\$'000	2012 HK\$'000
Correctional Services Industries (Note (i) below)	14,281	20,329
Government Logistics Department — Unallocated Stores (Note (i) below)	9,195	8,374
The Special Coin (Note (ii) below)	(96,041)	(95,867)
The Financial Secretary Incorporated (Note (iii) below)	(7,845)	(57,298)
	(80,410)	(124,462)

- (i) The balances on the Correctional Services Industries Suspense Account and the Government Logistics Department Unallocated Stores Suspense Account represent the cost of stocks in hand.
- (ii) The balance on The Special Coin Suspense Account represents the unutilised balance of net proceeds arising from issuing and dealing with special and commemorative coins.
- (iii) The balance on The Financial Secretary Incorporated Suspense Account represents the net amount arising from dealing with the regrant or renewal of Government Leases and managing the properties comprised therein.

### 9. Contingent Liabilities

As at 31 March 2013, the Government had the following contingent liabilities:

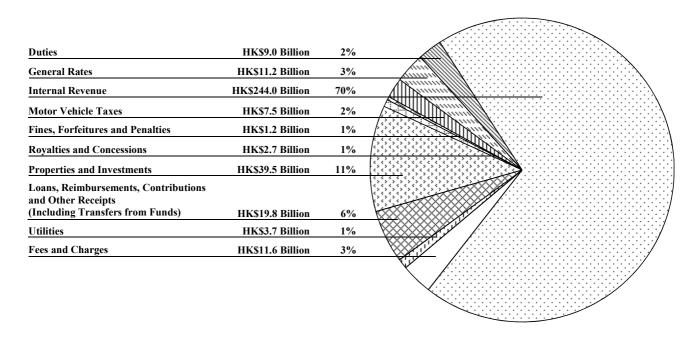
- (i) guarantee to the Hong Kong Export Credit Insurance Corporation for liabilities under contracts of insurance amounting to HK\$29,475 million (2012: HK\$23,751 million);
- (ii) guarantees provided under the SME Loan Guarantee Scheme amounting to HK\$7,452 million (2012: HK\$7,012 million);
- (iii) guarantees provided under the Special Loan Guarantee Scheme amounting to HK\$50,955 million (2012: HK\$62,751 million);
- (iv) guarantees provided under the Special Concessionary Measures under the SME Financing Guarantee Scheme amounting to HK\$20,924 million (2012: Nil); and
- (v) legal claims, disputes and proceedings amounting to HK\$4,009 million (2012: HK\$3,168 million).

### 10. Revenue

Analysis of total revenue by Head:

Heal			2013				2012
HK\$'000			Original		` /		
Duties	Head						
The state of the			HK\$'000	HK\$'000	HK\$'000	%	HK\$'000
Internal Revenue	1	Duties	8,331,645	8,976,510	644,865	7.7	7,724,742
Profits tax Salaries tax Salaries tax 49,340,000 So,466,999 1,126,999 2.3 51,761,323 Stamp duties 37,000,000 42,879,744 5,879,744 15.9 44,355,853 244,053,110 27,548,277 12.7 238,980,135 216,504,833 244,053,110 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 10 27,548,277 12.7 238,980,135 11 100,5978 1.4 7,070,073 10,073	2	General Rates	10,471,000	11,204,421	733,421	7.0	9,722,268
Salaries tax         49,340,000 Stamp duties         50,466,999 (42,879,744)         1,126,999 (5,879,744)         2.3 (51,761,323)         51,761,323 (44,355,853)         5,879,744 (5,879,744)         15.9 (44,355,853)         44,355,853 (44,355,853)         24,263,088         216,504,833 (24,053,110)         27,548,277 (2.0 (24,263,088)         12.7 (238,980,135)         4 Motor Vehicle Taxes         7,360,111 (7,466,089)         105,978 (1.4 (7,070,073)         1.4 (7,070,073)         5 Fines, Forfeitures and Penalties         998,279 (1,208,474)         210,195 (21.1 (2,659,647)         21.1 (2,659,647)         2,659,647         6 Royalties and Concessions         3,096,410 (2,736,265)         (360,145) (11.6) (11.6) (11.6) (4,849,249)         7 Properties and Investments         19,782,999 (19,738,660) (1.6) (1.6) (1.6) (1.6) (1.7,417,497)         19,782,999 (19,738,660) (1.7,417,497)         - (17,417,497) (17,417,497)         19,738,660 (1.7,419,54) (1.7,419,54)         112.9 (1.7,417,497) (1.7,417,497)         7,583,523 (1.7,419,51) (1.7,417,497)         10,474,954 (1.7,495) (1.3) (1.3) (1.3,219,207)         10,474,954 (1.3) (1.3) (1.3,219,207)         11,590,146 (1.8) (1.8,427) (1.6) (1.3) (1.3,219,207)	3	Internal Revenue					
Stamp duties         37,000,000         42,879,744         5,879,744         15.9         44,355,853           Other internal revenue         24,584,833         25,068,003         483,170         2.0         24,263,088           4 Motor Vehicle Taxes         7,360,111         7,466,089         105,978         1.4         7,070,073           5 Fines, Forfeitures and Penalties         998,279         1,208,474         210,195         21.1         2,659,647           6 Royalties and Concessions         3,096,410         2,736,265         (360,145)         (11.6)         4,849,249           7 Properties and Investments         Income from Investments with the Exchange Fund Others         19,782,999         -         -         19,821,475           9 Loans, Reimbursements, Contributions and Other Receipts         9,281,546         19,756,500         10,474,954         112.9         7,583,523           10 Utilities         3,733,808         3,686,858         (46,950)         (1.3)         3,573,203           11 Fees and Charges         11,408,719         11,590,146         181,427         1.6         13,219,207		Profits tax	105,580,000	125,638,364	20,058,364	19.0	118,599,871
Other internal revenue         24,584,833         25,068,003         483,170         2.0         24,263,088           4 Motor Vehicle Taxes         7,360,111         7,466,089         105,978         1.4         7,070,073           5 Fines, Forfeitures and Penalties         998,279         1,208,474         210,195         21.1         2,659,647           6 Royalties and Concessions         3,096,410         2,736,265         (360,145)         (11.6)         4,849,249           7 Properties and Investments         Income from Investments with the Exchange Fund Others         19,782,999         -         -         19,821,475           9 Loans, Reimbursements, Contributions and Other Receipts         9,281,546         19,756,500         10,474,954         112.9         7,583,523           10 Utilities         3,733,808         3,686,858         (46,950)         (1.3)         3,573,203           11 Fees and Charges         11,408,719         11,590,146         181,427         1.6         13,219,207		Salaries tax	49,340,000	50,466,999	1,126,999	2.3	51,761,323
216,504,833   244,053,110   27,548,277   12.7   238,980,135     4   Motor Vehicle Taxes   7,360,111   7,466,089   105,978   1.4   7,070,073     5   Fines, Forfeitures and Penalties   998,279   1,208,474   210,195   21.1   2,659,647     6   Royalties and Concessions   3,096,410   2,736,265   (360,145)   (11.6)   4,849,249     7   Properties and Investments		Stamp duties	37,000,000	42,879,744	5,879,744	15.9	44,355,853
4         Motor Vehicle Taxes         7,360,111         7,466,089         105,978         1.4         7,070,073           5         Fines, Forfeitures and Penalties         998,279         1,208,474         210,195         21.1         2,659,647           6         Royalties and Concessions         3,096,410         2,736,265         (360,145)         (11.6)         4,849,249           7         Properties and Investments         Income from Investments with the Exchange Fund         -         19,782,999         -         -         -         19,821,475           Others         -         19,738,660         -         -         17,417,497           9         Loans, Reimbursements, Contributions and Other Receipts         9,281,546         19,756,500         10,474,954         112.9         7,583,523           10         Utilities         3,733,808         3,686,858         (46,950)         (1.3)         3,573,203           11         Fees and Charges         11,408,719         11,590,146         181,427         1.6         13,219,207		Other internal revenue	24,584,833	25,068,003	483,170	2.0	24,263,088
5         Fines, Forfeitures and Penalties         998,279         1,208,474         210,195         21.1         2,659,647           6         Royalties and Concessions         3,096,410         2,736,265         (360,145)         (11.6)         4,849,249           7         Properties and Investments         Income from Investments with the Exchange Fund         -         19,782,999         -         -         -         19,821,475           Others         36,909,720         39,521,659         2,611,939         7.1         37,238,972           9         Loans, Reimbursements, Contributions and Other Receipts         9,281,546         19,756,500         10,474,954         112.9         7,583,523           10         Utilities         3,733,808         3,686,858         (46,950)         (1.3)         3,573,203           11         Fees and Charges         11,408,719         11,590,146         181,427         1.6         13,219,207			216,504,833	244,053,110	27,548,277	12.7	238,980,135
6       Royalties and Concessions       3,096,410       2,736,265       (360,145)       (11.6)       4,849,249         7       Properties and Investments       Income from Investments with the Exchange Fund	4	Motor Vehicle Taxes	7,360,111	7,466,089	105,978	1.4	7,070,073
7 Properties and Investments Income from Investments with the Exchange Fund Others  19,782,999 19,738,660 19,738,660 19,738,660 19,738,660 10,474,954 112.9	5	Fines, Forfeitures and Penalties	998,279	1,208,474	210,195	21.1	2,659,647
Income from Investments with the Exchange Fund Others    19,782,999	6	Royalties and Concessions	3,096,410	2,736,265	(360,145)	(11.6)	4,849,249
the Exchange Fund Others  - 19,738,660  - 17,417,497  36,909,720  39,521,659  2,611,939  7.1 37,238,972  9 Loans, Reimbursements, Contributions and Other Receipts  10 Utilities  3,733,808  3,686,858  (46,950)  (1.3) 3,573,203  11 Fees and Charges  11,408,719  11,590,146  181,427  1.6 13,219,207	7	Properties and Investments					
36,909,720 39,521,659 2,611,939 7.1 37,238,972  9 Loans, Reimbursements,			-	19,782,999	-	-	19,821,475
9 Loans, Reimbursements, Contributions and Other Receipts       9,281,546       19,756,500       10,474,954       112.9       7,583,523         10 Utilities       3,733,808       3,686,858       (46,950)       (1.3)       3,573,203         11 Fees and Charges       11,408,719       11,590,146       181,427       1.6       13,219,207		Others	-	19,738,660	-	-	17,417,497
Contributions and Other Receipts  10 Utilities 3,733,808 3,686,858 (46,950) (1.3) 3,573,203  11 Fees and Charges 11,408,719 11,590,146 181,427 1.6 13,219,207			36,909,720	39,521,659	2,611,939	7.1	37,238,972
11 Fees and Charges 11,408,719 11,590,146 181,427 1.6 13,219,207	9	Contributions and Other	9,281,546	19,756,500	10,474,954	112.9	7,583,523
	10	Utilities	3,733,808	3,686,858	(46,950)	(1.3)	3,573,203
Total 308,096,071 <b>350,200,032</b> 42,103,961 13.7 332,621,019	11	Fees and Charges	11,408,719	11,590,146	181,427	1.6	13,219,207
		Total	308,096,071	350,200,032	42,103,961	13.7	332,621,019

### Analysis of Revenue for the year ended 31 March 2013



Total Revenue HK\$350.2 Billion

### 11. Expenditure

Analysis of total expenditure by Head:

		2013			2012	
	_	Original		Over/(Under)		
Head		Estimate	Actual	the Estimate	Variance	Actual
		HK\$'000	HK\$'000	HK\$'000	%	HK\$'000
21	Chief Executive's Office	93,070	92,388	(682)	(0.7)	90,155
22	Agriculture, Fisheries and Conservation Department	2,211,842	1,964,540	(247,302)	(11.2)	951,814
25	Architectural Services Department	1,643,927	1,673,413	29,486	1.8	1,616,696
24	Audit Commission	129,568	132,968	3,400	2.6	124,754
23	Auxiliary Medical Service	71,970	71,961	(9)	-	66,577
82	Buildings Department	1,085,700	1,029,782	(55,918)	(5.2)	872,062
26	Census and Statistics Department	576,367	550,625	(25,742)	(4.5)	776,343
27	Civil Aid Service	88,374	88,351	(23)	-	81,611
28	Civil Aviation Department	820,331	832,351	12,020	1.5	767,095
33	Civil Engineering and Development Department	1,905,979	1,799,825	(106,154)	(5.6)	1,791,973
30	Correctional Services Department	3,058,900	3,140,130	81,230	2.7	2,983,617
31	Customs and Excise Department	2,779,156	2,768,626	(10,530)	(0.4)	2,549,770
37	Department of Health	5,301,176	4,991,733	(309,443)	(5.8)	4,393,525
92	Department of Justice	1,250,519	1,272,067	21,548	1.7	1,119,862
39	Drainage Services Department	1,903,557	1,939,166	35,609	1.9	1,880,413

### 11. Expenditure (Continued)

	_	2013			2012	
Head		Original Estimate HK\$'000	Actual HK\$'000	Over/(Under) the Estimate HK\$'000	Variance %	Actual HK\$'000
42	Electrical and Mechanical Services Department	384,903	379,035	(5,868)	(1.5)	355,702
44	Environmental Protection Department	2,765,575	2,732,201	(33,374)	(1.2)	2,969,843
45	Fire Services Department	4,398,921	4,482,731	83,810	1.9	4,173,274
49	Food and Environmental Hygiene Department	4,937,174	5,004,521	67,347	1.4	4,668,970
46	General Expenses of the Civil Service	2,902,608	2,699,636	(202,972)	(7.0)	2,655,867
166	Government Flying Service	686,509	641,940	(44,569)	(6.5)	530,194
48	Government Laboratory	375,228	380,116	4,888	1.3	347,306
59	Government Logistics Department	539,454	504,657	(34,797)	(6.5)	445,210
51	Government Property Agency	1,768,829	1,735,985	(32,844)	(1.9)	1,652,976
143	Government Secretariat: Civil Service Bureau	459,574	464,775	5,201	1.1	440,344
152	Government Secretariat: Commerce and Economic Development Bureau (Commerce, Industry and Tourism Branch)	1,380,483	1,326,011	(54,472)	(3.9)	1,269,448
55	Government Secretariat: Commerce and Economic Development Bureau (Communications and Technology Branch)	298,214	307,486	9,272	3.1	246,753
144	Government Secretariat: Constitutional and Mainland Affairs Bureau	459,632	451,033	(8,599)	(1.9)	387,434
138	Government Secretariat: Development Bureau (Planning and Lands Branch)	800,664	622,041	(178,623)	(22.3)	689,601
159	Government Secretariat: Development Bureau (Works Branch)	350,511	329,303	(21,208)	(6.1)	301,553
156	Government Secretariat: Education Bureau	43,193,527	50,534,721	7,341,194	17.0	44,662,190
137	Government Secretariat: Environment Bureau	67,171	58,580	(8,591)	(12.8)	65,292
148	Government Secretariat: Financial Services and the Treasury Bureau (Financial Services Branch)	218,136	216,852	(1,284)	(0.6)	190,341

### 11. Expenditure (Continued)

		2013				2012
Head	_	Original Estimate HK\$'000	Actual HK\$'000	Over/(Under) the Estimate HK\$'000	Variance %	Actual HK\$'000
147	Government Secretariat: Financial Services and the Treasury Bureau (The Treasury Branch)	13,240,890	14,486,536	1,245,646	9.4	30,147,821
139	Government Secretariat: Food and Health Bureau (Food Branch)	78,531	58,414	(20,117)	(25.6)	58,852
140	Government Secretariat: Food and Health Bureau (Health Branch)	41,705,880	53,249,857	11,543,977	27.7	38,969,146
53	Government Secretariat: Home Affairs Bureau	1,319,803	1,302,385	(17,418)	(1.3)	14,764,515
155	Government Secretariat: Innovation and Technology Commission	515,467	533,963	18,496	3.6	502,660
141	Government Secretariat: Labour and Welfare Bureau	679,878	619,977	(59,901)	(8.8)	554,997
47	Government Secretariat: Office of the Government Chief Information Officer	626,478	627,154	676	0.1	655,161
142	Government Secretariat: Offices of the Chief Secretary for Administration and the Financial Secretary	694,789	669,577	(25,212)	(3.6)	594,407
96	Government Secretariat: Overseas Economic and Trade Offices	303,546	306,355	2,809	0.9	302,112
151	Government Secretariat: Security Bureau	310,451	251,931	(58,520)	(18.8)	233,543
158	Government Secretariat: Transport and Housing Bureau (Transport Branch)	145,786	146,961	1,175	0.8	134,407
60	Highways Department	2,360,274	2,361,588	1,314	0.1	2,263,032
63	Home Affairs Department	1,893,058	1,865,952	(27,106)	(1.4)	1,723,426
168	Hong Kong Observatory	238,750	239,103	353	0.1	225,606
122	Hong Kong Police Force	14,059,209	14,598,280	539,071	3.8	13,750,863
62	Housing Department	173,196	2,074,459	1,901,263	1,097.8	2,050,378
70	Immigration Department	3,312,198	3,380,067	67,869	2.0	3,124,877
72	Independent Commission Against Corruption	875,545	861,921	(13,624)	(1.6)	821,245
121	Independent Police Complaints Council	37,919	46,685	8,766	23.1	36,089

### 11. Expenditure (Continued)

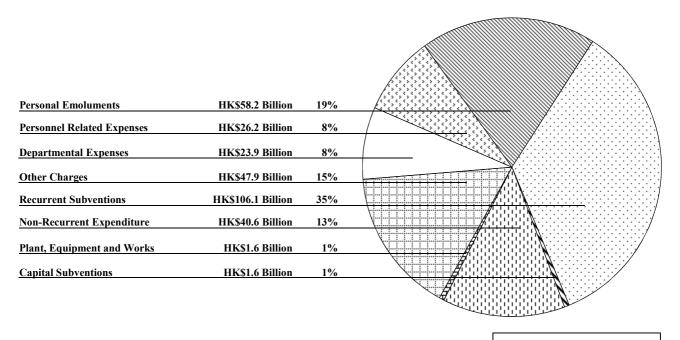
		2013				2012
Head	_	Original Estimate HK\$'000	Actual HK\$'000	Over/(Under) the Estimate HK\$'000	Variance %	Actual HK\$'000
74	Information Services Department	395,702	382,516	(13,186)	(3.3)	362,080
76	Inland Revenue Department	1,375,873	1,265,192	(110,681)	(8.0)	1,188,457
78	Intellectual Property Department	115,177	113,448	(1,729)	(1.5)	100,556
79	Invest Hong Kong	113,679	113,675	(4)	-	112,055
174	Joint Secretariat for the Advisory Bodies on Civil Service and Judicial Salaries and Conditions of Service	30,214	27,537	(2,677)	(8.9)	20,409
80	Judiciary	1,209,562	1,147,414	(62,148)	(5.1)	1,057,691
90	Labour Department	2,930,303	1,436,590	(1,493,713)	(51.0)	1,270,314
91	Lands Department	1,943,909	1,992,005	48,096	2.5	1,849,683
94	Legal Aid Department	794,523	870,972	76,449	9.6	704,706
112	Legislative Council Commission	585,785	642,090	56,305	9.6	568,927
95	Leisure and Cultural Services Department	6,146,782	6,240,150	93,368	1.5	5,825,415
100	Marine Department	1,013,991	1,017,935	3,944	0.4	974,509
106	Miscellaneous Services	34,542,507	107,451	(34,435,056)	(99.7)	115,525
* 180	Office for Film, Newspaper and Article Administration	41,117	41,251	134	0.3	78,926
114	Office of The Ombudsman	94,655	99,085	4,430	4.7	94,164
116	Official Receiver's Office	148,181	133,875	(14,306)	(9.7)	126,082
120	Pensions	23,093,310	21,843,494	(1,249,816)	(5.4)	19,737,349
118	Planning Department	528,503	523,549	(4,954)	(0.9)	490,754
136	Public Service Commission Secretariat	18,114	18,329	215	1.2	18,932
160	Radio Television Hong Kong	618,020	615,328	(2,692)	(0.4)	539,904
162	Rating and Valuation Department	444,019	434,085	(9,934)	(2.2)	405,033
163	Registration and Electoral Office	605,648	548,589	(57,059)	(9.4)	352,839
169	Secretariat, Commissioner on Interception of Communications and Surveillance	16,967	15,928	(1,039)	(6.1)	16,096
170	Social Welfare Department	43,479,215	44,476,987	997,772	2.3	42,189,135
173	Student Financial Assistance Agency	4,742,951	4,589,213	(153,738)	(3.2)	4,085,407
181	Trade and Industry Department	651,788	707,043	55,255	8.5	647,792
186	Transport Department	1,334,342	1,558,120	223,778	16.8	1,270,453
188	Treasury	349,694	338,614	(11,080)	(3.2)	327,411

### 11. Expenditure (Continued)

		2013			
	Original		Over/(Under)		
Head	Estimate	Actual	the Estimate	Variance	Actual
	HK\$'000	HK\$'000	HK\$'000	%	HK\$'000
190 University Grants Committee	13,304,129	15,315,776	2,011,647	15.1	11,707,549
194 Water Supplies Department	6,487,026	6,570,580	83,554	1.3	6,248,908
	318,634,883	306,087,536	(12,547,347)	(3.9)	299,518,763
184 Transfers to Funds	1,042,000	52,000	(990,000)	(95.0)	
Total	319,676,883	306,139,536	(13,537,347)	(4.2)	299,518,763

<sup>\*</sup> With effect from 2012-13, Head 180 — Television and Entertainment Licensing Authority has been re-titled Head 180 — Office for Film, Newspaper and Article Administration.

### Analysis of Expenditure for the year ended 31 March 2013 \*



Total Expenditure HK\$306.1 Billion

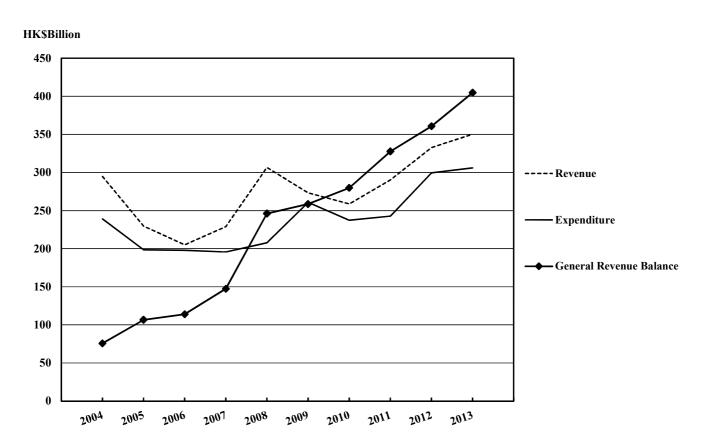
<sup>\*</sup> Actual expenditure on "Transfers to Funds" is not shown as it is less than HK\$0.1 billion.

### 12. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	2013 HK\$'000	2012 HK\$'000
Reduction/(Increase) in Assets		
Investments with the Exchange Fund	(43,033,935)	(31,189,270)
Deposits with banks	(96,337)	14,453
Advances	(104,062)	(844)
	(43,234,334)	(31,175,661)
Increase/(Reduction) in Liabilities		
Deposits	(737,386)	(1,303,335)
C	(44,052)	
Suspense Accounts	(44,032)	52,745
Suspense Accounts	(781,438)	52,745 (1,250,590)

Revenue, Expenditure and General Revenue Balance for the years ended 31 March 2004 to 2013



## Report of the Director of Audit



### **Capital Works Reserve Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Capital Works Reserve Fund set out on pages 23 to 30, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the Capital Works Reserve Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

Immigration Tower

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	79,033,643	71,198,004
Cash and bank balances		1,710	887
		79,035,353	71,198,891
Liabilities			
Deposits	4	(1,044,769)	(918,854)
		77,990,584	70,280,037
Representing:			
Fund Balance			
Balance at beginning of year		70,280,037	42,650,956
Surplus for the year		7,710,547	27,629,081
Balance at end of year	5, 6	77,990,584	70,280,037

Notes 1 to 9 form part of these financial statements.

**Mrs Lesley Y C WONG**Director of Accounting Services
15 August 2013



### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		887	300
Revenue	7	74,237,782	88,466,275
Expenditure	8	(66,527,235)	(60,837,194)
Surplus for the year before repayment of government bonds and notes		7,710,547	27,629,081
Repayment of government bonds and notes	5	-	-
Surplus for the year after repayment of government bonds and notes		7,710,547	27,629,081
Other cash movements	9	(7,709,724)	(27,628,494)
Cash and bank balances at end of year		1,710	887

Notes 1 to 9 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013



### NOTES TO THE FINANCIAL STATEMENTS

### 1. Purpose and Legislation

The Capital Works Reserve Fund was set up to finance public works programmes, acquisitions of land, capital subventions and major systems and equipment items. It was initially established on 1 April 1982 by a Resolution of the Legislative Council on 20 January 1982 and has been reconstituted since 1 January 1998 under another Resolution passed on 17 December 1997 (hereinafter referred to as the Resolution).

### 2. Accounting Policies

- (i) The accounts of the Capital Works Reserve Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid. The Statement of Assets and Liabilities of the Fund excludes fixed assets, loans, investments other than those made under paragraph (d)(iii) of the Resolution, and debtors and creditors other than those deposits referred to in the Note below.
- (ii) For the purposes of these financial statements, a contingent liability is defined as:
  - (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government; or
  - (b) a present obligation that arises from past events but is not recognised because:
    - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
    - the amount of the obligation cannot be measured with sufficient reliability.
- (iii) Foreign currency transactions during the year are translated into Hong Kong dollars at the exchange rates ruling at the transaction dates. Foreign currency balances are translated into Hong Kong dollars at weighted average cost.

### 3. Investments with the Exchange Fund

(i) These are investments and deposits held under paragraph (d)(iii) of the Resolution:

	2013 HK\$'000	2012 HK\$'000
Investments (Note (ii) below)	78,985,953	71,150,504
Deposits	47,690	47,500
	79,033,643	71,198,004

(ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$4.57 billion (2012: HK\$3.61 billion).

### 4. Deposits

These are moneys received from time to time from individuals or organisations for a variety of reasons and are in due course either repayable or transferable to revenue:

	2013 HK\$'000	2012 HK\$'000
Contract retention money	837,362	721,983
Others	207,407	196,871
	1,044,769	918,854

### 5. Fund Balance

The Fund Balance includes receipts from sums borrowed for the purposes of the Capital Works Reserve Fund under the Loans Ordinance (Cap. 61) that are required to be credited to the Fund under paragraph (b)(v) of the Resolution. Repayments of the principal in relation to the outstanding liabilities in respect of sums borrowed are included in expenditure charged to the Fund under paragraph (d)(ii) of the Resolution.

Following a resolution passed under section 3(1) of the Loans Ordinance, the Government issued in July 2004 bonds and notes totalling HK\$20 billion to retail and institutional investors. These include institutional notes of US\$1.25 billion denominated in United States dollar. The outstanding liabilities, not included in the Statement of Assets and Liabilities, in respect of sums borrowed are as follows:

	2013	2012
	HK\$'000	HK\$'000
Outstanding government bonds and notes	11,203,688	11,207,500

The outstanding amount will mature within the period from August 2014 to July 2019. During the financial year, there were payments of interest of HK\$573 million on the notes but no repayment of principal.

The institutional notes denominated in United States dollar are translated into Hong Kong dollar at the exchange rate ruling at the end of the reporting period.

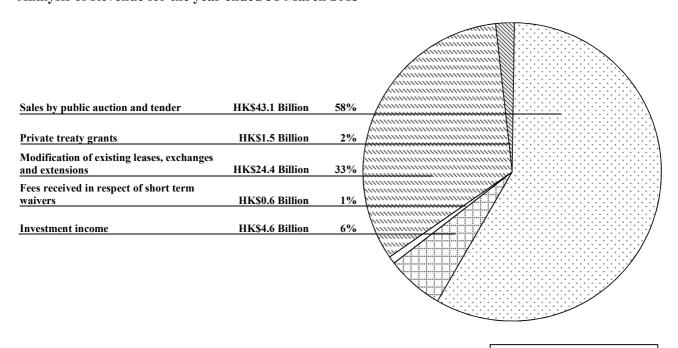
### 6. Contingent Liabilities

As at 31 March 2013, the amount of contingent liabilities arising from legal claims, disputes and proceedings was HK\$3,812 million (2012: Nil).

### 7. Revenue

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Land premium			
Sales by public auction and tender	-	43,125,157	63,722,624
Private treaty grants	-	1,510,807	331,238
Modification of existing leases, exchanges and extensions	-	24,357,205	19,999,555
Fees received in respect of short term waivers	-	569,458	591,001
_	60,000,000	69,562,627	84,644,418
Investment income			
Investments with the Exchange Fund	-	4,571,991	3,607,109
Others	-	2,032	2,275
_	4,111,000	4,574,023	3,609,384
Other revenue			
Recovery from MTR Corporation Ltd.	131,000	-	-
Donations and contributions	33,469	30,331	106,000
Others	-	70,801	106,473
_	164,469	101,132	212,473
	64,275,469	74,237,782	88,466,275

### Analysis of Revenue for the year ended 31 March 2013 \*



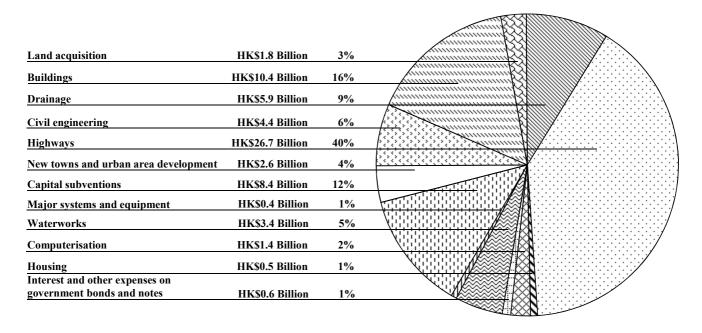
Total Revenue HK\$74.2 Billion

<sup>\*</sup> Actual revenue on "Donations and contributions" and "Others" is not shown as it is less than HK\$0.1 billion each.

### 8. Expenditure

	2013		2012	
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000	
Land acquisition	2,634,575	1,810,446	329,366	
Public Works Programme				
Port and airport development	5,300	3,309	1,505	
Buildings	10,586,214	10,416,968	11,990,125	
Drainage	5,192,975	5,901,583	5,965,515	
Civil engineering	4,368,506	4,439,937	3,545,999	
Highways	27,356,216	26,682,392	20,358,764	
New towns and urban area development	2,276,950	2,597,050	2,833,517	
Waterworks	3,315,829	3,354,633	3,368,184	
Housing	544,912	529,160	475,269	
	53,646,902	53,925,032	48,538,878	
Capital subventions and major systems and equipment				
Capital subventions	8,679,553	8,447,221	9,816,678	
Major systems and equipment	1,207,986	393,323	390,022	
	9,887,539	8,840,544	10,206,700	
Computerisation	1,802,839	1,374,343	1,183,199	
Interest and other expenses on government bonds and notes	576,159	573,455	575,348	
Other payments				
Refund of overpayment of land premium	-	3,415	3,703	
	68,548,014	66,527,235	60,837,194	

Analysis of Expenditure for the year ended 31 March 2013 \*



Total Expenditure HK\$66.5 Billion

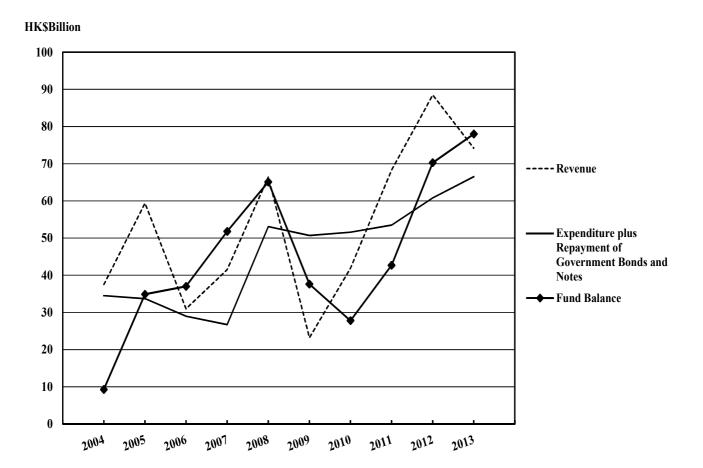
### 9. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	2013 HK\$'000	2012 HK\$'000
Reduction/(Increase) in Assets		
Investments with the Exchange Fund	(7,835,639)	(27,718,537)
Deposits with banks	-	68
Advances	-	77,362
	(7,835,639)	(27,641,107)
Increase in Liabilities		
Deposits	125,915	12,613
	(7,709,724)	(27,628,494)

<sup>\*</sup> Actual expenditure on "Port and airport development" and "Refund of overpayment of land premium" is not shown as it is less than HK\$0.1 billion each.

Revenue, Expenditure plus Repayment of Government Bonds and Notes, and Fund Balance for the years ended  $31\,\mathrm{March}\ 2004$  to  $2013\,\mathrm{March}\ 2004$ 



# Report of the Director of Audit



### **Capital Investment Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Capital Investment Fund set out on pages 33 to 39, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the Capital Investment Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

**Immigration Tower** 

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

# **Capital Investment Fund**

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments	3		
Equity Holdings		123,054,913	122,879,572
Other Investments		419,792,297	416,364,974
		542,847,210	539,244,546
Loans Outstanding	4	2,824,132	2,275,177
		545,671,342	541,519,723
Current Assets			
Investments with the Exchange Fund	5	1,393,239	1,193,350
Cash and bank balances		2,925	1
		1,396,164	1,193,351
		547,067,506	542,713,074
Representing:			
Total Fund Balance			
Applied Fund	6	545,671,342	541,519,723
Available Fund	7		
Balance at beginning of year		1,193,351	1,618,939
Surplus/(Deficit) for the year		202,813	(425,588)
Balance at end of year		1,396,164	1,193,351
	8	547,067,506	542,713,074

Notes 1 to 11 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013



# **Capital Investment Fund**

### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		1	2
Revenue	9	1,482,036	1,385,971
Expenditure	10	(1,279,223)	(1,811,559)
Surplus/(Deficit) for the year	·	202,813	(425,588)
Other cash movements	11	(199,889)	425,587
Cash and bank balances at end of year		2,925	1

Notes 1 to 11 form part of these financial statements.

Mrs Lesley Y C WONG
Director of Accounting Services
15 August 2013



# **Capital Investment Fund**

### NOTES TO THE FINANCIAL STATEMENTS

### 1. Purpose and Legislation

The Capital Investment Fund finances investments in and loans to public sector bodies which are not part of the Government structure and such other bodies as the Finance Committee may specify. It was established with effect from 1 April 1990 by a Resolution passed by the Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) on 14 March 1990. Amendments to this Resolution were passed by the Legislative Council on 6 November 1991. (The Resolution as amended is hereinafter referred to as the Resolution.)

### 2. Accounting Policies

- (i) Subject to (ii) below, the accounts of the Capital Investment Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid.
- (ii) The Statement of Assets and Liabilities is structured to include investments acquired and loans made by way of cash, waived land premium, donated works or other similar transactions.
- (iii) For the purposes of these financial statements, a contingent liability is defined as:
  - (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government; or
  - (b) a present obligation that arises from past events but is not recognised because:
    - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
    - the amount of the obligation cannot be measured with sufficient reliability.

### 3. Investments (at cost/original valuation)

	2013			2012		
	Equity	Other	_	Equity	Other	
	Holdings	Investments	Total	Holdings	Investments	Total
	HK\$'000	HK\$'000	HK\$'000	HK\$'000	HK\$'000	HK\$'000
Balance at beginning of year	122,879,572	416,364,974	539,244,546	122,118,451	405,220,504	527,338,955
Additions						
Cash acquisitions	11,534	-	11,534	11,559	-	11,559
Non-cash acquisitions	182,942	3,475,286	3,658,228	749,562	11,144,470	11,894,032
	194,476	3,475,286	3,669,762	761,121	11,144,470	11,905,591
Deductions						
Cash disposal/refund	(19,135)	(20,000)	(39,135)	-	-	-
Non-cash disposal/refund	-	(27,963)	(27,963)	-	-	-
	(19,135)	(47,963)	(67,098)			
Balance at end of year	123,054,913	419,792,297	542,847,210	122,879,572	416,364,974	539,244,546

### 4. Loans Outstanding

	2013 HK\$'000	2012 HK\$'000
Balance at beginning of year	2,275,177	2,977,299
Additions		
Loan payments	767,689	-
Capitalised interest	60,675	65,448
	828,364	65,448
Deductions		
Loan repayments	(96,467)	(18,008)
Loan conversion to equity	(182,942)	(749,562)
	(279,409)	(767,570)
Balance at end of year	2,824,132	2,275,177

### 5. Investments with the Exchange Fund

- (i) These are investments made under paragraph 7 of the Resolution.
- (ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$79 million (2012: HK\$99 million).

#### 6. Applied Fund

This represents the sum of investments acquired and loans made for the purposes of the Fund under paragraph 5 of the Resolution.

#### 7. Available Fund

This represents funds available for acquiring investments or making loans for the purposes of the Fund under paragraph 5 of the Resolution.

#### 8. Contingent Liabilities

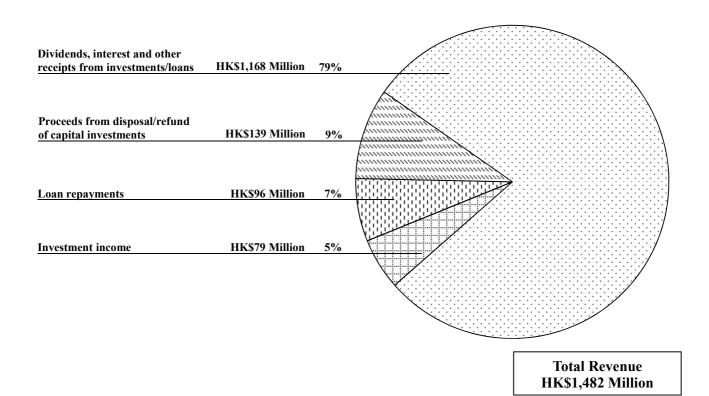
As at 31 March 2013, the amount of possible capital subscriptions to the Asian Development Bank was HK\$6,391 million (2012: HK\$6,607 million).

### 9. Revenue

2013		2012
Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
1,096,987	1,167,596	1,269,441
101,743	96,467	18,008
84,000	78,860	98,522
-	139,113	-
1,282,730	1,482,036	1,385,971
	Original Estimate HK\$'000 1,096,987 101,743 84,000	Original Estimate HK\$'000 1,096,987 1,167,596  101,743 96,467  84,000 - 139,113

These include proceeds of HK\$119.113 million from disposal of equity holdings in Tradelink Electronic Commerce Ltd. (Cost of Investment: HK\$19.135 million) and refund of capital investment at cost of HK\$20 million from Hong Kong Export Credit Insurance Corporation.

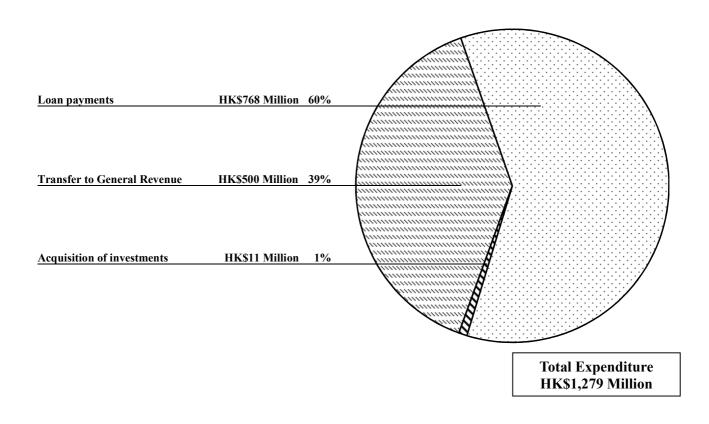
### Analysis of Revenue for the year ended 31 March 2013



### 10. Expenditure

•	2013	<b>3</b>	2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Acquisition of investments			
Equity holdings	11,684	11,534	11,559
Loan payments	767,689	767,689	-
Transfer to General Revenue	500,000	500,000	1,800,000
	1,279,373	1,279,223	1,811,559

### Analysis of Expenditure for the year ended 31 March 2013



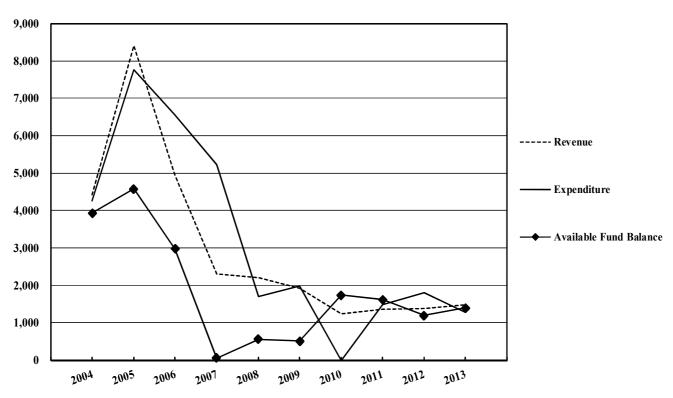
### 11. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	2013 HK\$'000	2012 HK\$'000
(Increase)/Reduction in Assets		
Investments with the Exchange Fund	(199,889)	425,587

### Revenue, Expenditure and Available Fund Balance for the years ended 31 March 2004 to 2013

#### HK\$Million



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### Report of the Director of Audit



### **Civil Service Pension Reserve Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Civil Service Pension Reserve Fund set out on pages 43 to 45, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the Civil Service Pension Reserve Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

**Immigration Tower** 

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

## **Civil Service Pension Reserve Fund**

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	25,741,758	24,373,123
Representing:			
Fund Balance			
Balance at beginning of year		24,373,123	22,993,513
Surplus for the year		1,368,635	1,379,610
Balance at end of year		25,741,758	24,373,123

Notes 1 to 5 form part of these financial statements.



## **Civil Service Pension Reserve Fund**

### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		-	-
Revenue	4	1,368,635	1,379,610
Expenditure		-	-
Surplus for the year	•	1,368,635	1,379,610
Other cash movements	5	(1,368,635)	(1,379,610)
Cash and bank balances at end of year	_	-	-

Notes 1 to 5 form part of these financial statements.



### **Civil Service Pension Reserve Fund**

#### NOTES TO THE FINANCIAL STATEMENTS

### 1. Purpose and Legislation

The Civil Service Pension Reserve Fund is intended to meet payment of civil service pensions in the most unlikely event that the Government cannot meet such liabilities from the General Revenue. It was established with effect from 27 January 1995 by a Resolution (hereinafter referred to as the Resolution) passed by the Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) on 25 January 1995.

### 2. Accounting Policy

The accounts of the Civil Service Pension Reserve Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid.

### 3. Investments with the Exchange Fund

- (i) These are investments made under paragraph (f) of the Resolution.
- (ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$1.37 billion (2012: HK\$1.38 billion).

#### 4. Revenue

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Investment income			
Investments with the Exchange Fund	1,365,000	1,368,635	1,379,610

#### 5. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	HK\$'000	HK\$'000
Increase in Assets		
Investments with the Exchange Fund	1,368,635	1,379,610

2012

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### Report of the Director of Audit



### **Disaster Relief Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Disaster Relief Fund set out on pages 49 to 54, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the Disaster Relief Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

Immigration Tower

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	5,514	6,651
	_		
Representing:			
Fund Balance			
Balance at beginning of year		6,651	35,071
Deficit for the year	_	(1,137)	(28,420)
Balance at end of year		5,514	6,651

Notes 1 to 6 form part of these financial statements.



### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		-	-
Revenue	4	53,380	8,340
Expenditure	5	(54,517)	(36,760)
Deficit for the year	_	(1,137)	(28,420)
Other cash movements	6	1,137	28,420
Cash and bank balances at end of year	_	-	-

Notes 1 to 6 form part of these financial statements.



#### NOTES TO THE FINANCIAL STATEMENTS

### 1. Purpose and Legislation

The Disaster Relief Fund provides a ready mechanism for Hong Kong to respond swiftly to international appeals for humanitarian aid in relief of disasters that occur outside Hong Kong. It was established with effect from 1 December 1993 by a Resolution (hereinafter referred to as the Resolution) passed by the Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) on the same date.

### 2. Accounting Policy

The accounts of the Disaster Relief Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid.

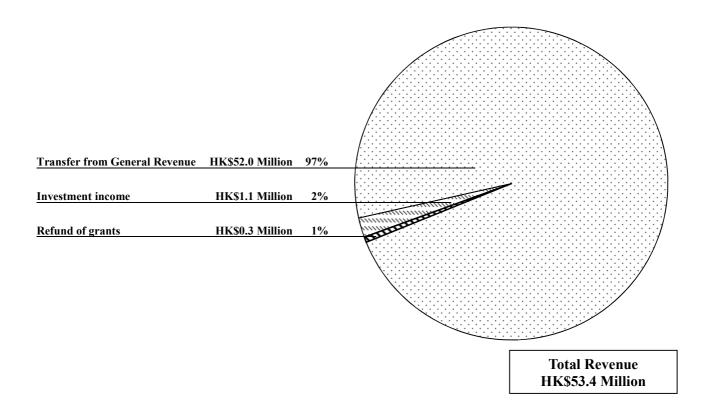
### 3. Investments with the Exchange Fund

- (i) These are investments made under paragraph (i) of the Resolution.
- (ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$1.08 million (2012: HK\$1.61 million).

#### 4. Revenue

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Investment income			
Investments with the Exchange Fund	2,000	1,076	1,608
Transfer from General Revenue	42,000	52,000	-
Refund of grants	46	304	6,732
	44,046	53,380	8,340

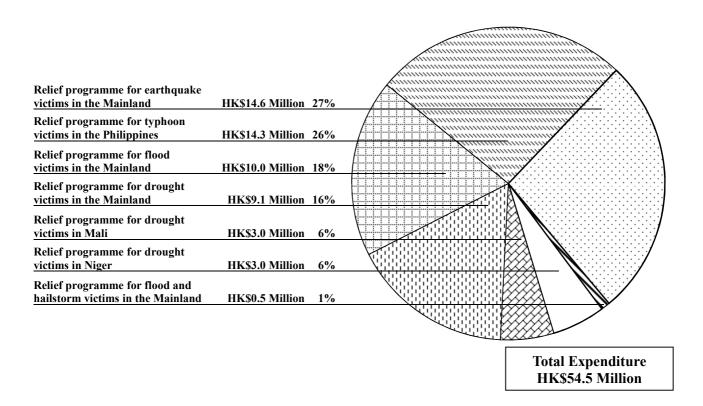
### Analysis of Revenue for the year ended 31 March 2013



### 5. Expenditure

	2013		2012
-	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Relief programme for			
earthquake victims in the Mainland	-	14,555	-
typhoon victims in the Philippines	-	14,332	4,500
flood victims in the Mainland	-	10,040	8,808
drought victims in the Mainland	-	9,090	7,720
drought victims in Mali	-	3,000	-
drought victims in Niger	-	3,000	-
flood and hailstorm victims in the Mainland	-	500	-
drought victims in Ethiopia	-	-	6,000
flood victims in Thailand	-	-	3,000
drought victims in Kenya	-	-	3,000
earthquake victims in Myanmar	-	-	2,000
earthquake victims in Japan	-	-	1,232
flood victims in Cambodia	-	-	500
		54,517	36,760

### Analysis of Expenditure for the year ended 31 March 2013

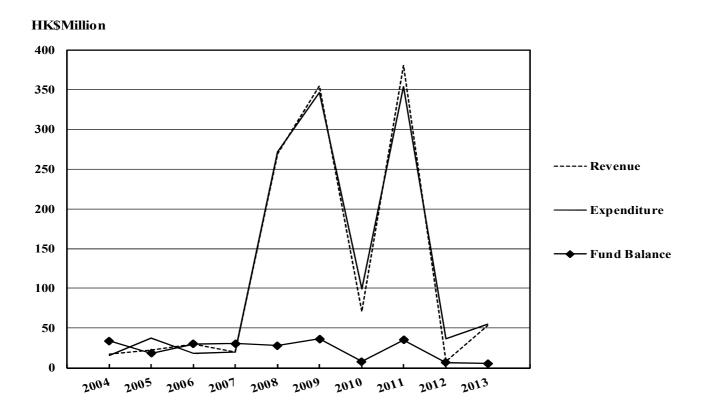


### 6. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	2013 HK\$'000	2012 HK\$'000
Reduction in Assets		
Investments with the Exchange Fund	1,137	28,420

Revenue, Expenditure and Fund Balance for the years ended 31 March 2004 to 2013



### Report of the Director of Audit



### **Innovation and Technology Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Innovation and Technology Fund set out on pages 57 to 61, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the Innovation and Technology Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

**Immigration Tower** 

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	2,369,979	2,847,444
Cash and bank balances		9,109	9,111
	<del>-</del>	2,379,088	2,856,555
Representing:	_		
Fund Balance			
Balance at beginning of year		2,856,555	3,271,811
Deficit for the year		(477,467)	(415,256)
Balance at end of year	4	2,379,088	2,856,555

Notes 1 to 7 form part of these financial statements.



### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		9,111	11
Revenue	5	214,245	240,018
Expenditure	6	(691,712)	(655,274)
Deficit for the year	_	(477,467)	(415,256)
Other cash movements	7	477,465	424,356
Cash and bank balances at end of year		9,109	9,111

Notes 1 to 7 form part of these financial statements.



#### NOTES TO THE FINANCIAL STATEMENTS

### 1. Purpose and Legislation

The Innovation and Technology Fund finances projects that contribute to innovation and technology upgrading in the manufacturing and service industries, as well as those that contribute to the upgrading and development of the manufacturing and service industries. It was established with effect from 30 June 1999 by a Resolution (hereinafter referred to as the Resolution) passed by the Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) on the same date.

### 2. Accounting Policy

The accounts of the Innovation and Technology Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid.

### 3. Investments with the Exchange Fund

- (i) These are investments made under paragraph 6 of the Resolution.
- (ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$153 million (2012: HK\$188 million).

#### 4. Commitments

The approved grants that were unpaid as at 31 March 2013 amounted to HK\$1,164 million (2012: HK\$877 million).

#### 5. Revenue

	2013		2012	
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000	
Investment income				
Investments with the Exchange Fund	-	153,198	188,346	
Others	-	2,953	2,090	
	142,000	156,151	190,436	
Net income from projects	10,433	9,235	10,139	
Refund of grants	-	48,859	39,443	
	152,433	214,245	240,018	

Analysis of Revenue for the year ended 31 March 2013

Investment income	HK\$156 Million	73%		
mvestment income	IIIX\$130 WIIIIOII	7570	Anninininininininininininininininininin	
Refund of grants	HK\$49 Million	23%		
Net income from projects	HK\$9 Million	4%		
				Total Revenue HK\$214 Million
				HK\$214 Million

### 6. Expenditure

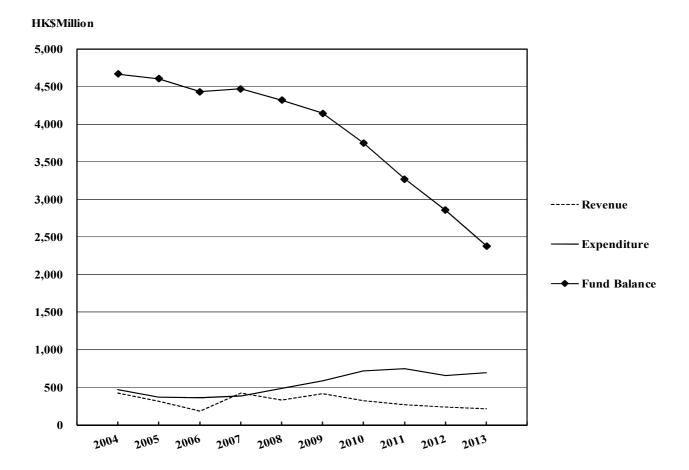
	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Grants	783,381	691,712	655,274

### 7. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	2013 HK\$'000	2012 HK\$'000
Reduction in Assets	TITE OU	11114 000
Investments with the Exchange Fund	477,465	424,356

Revenue, Expenditure and Fund Balance for the years ended 31 March 2004 to 2013



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### Report of the Director of Audit



### **Land Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Land Fund set out on pages 65 to 67, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the Land Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

**Immigration Tower** 

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

## **Land Fund**

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	209,266,342	198,140,097
Representing:			
Fund Balance			
Balance at beginning of year		198,140,097	186,924,620
Surplus for the year		11,126,245	11,215,477
Balance at end of year		209,266,342	198,140,097

Notes 1 to 5 form part of these financial statements.



## **Land Fund**

### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		-	-
Revenue	4	11,126,245	11,215,477
Expenditure		-	-
Surplus for the year		11,126,245	11,215,477
Other cash movements	5	(11,126,245)	(11,215,477)
Cash and bank balances at end of year			-

Notes 1 to 5 form part of these financial statements.



### **Land Fund**

#### NOTES TO THE FINANCIAL STATEMENTS

### 1. Purpose and Legislation

The Land Fund was set up with effect from 1 July 1997 by a Resolution (hereinafter referred to as the Resolution) passed by the then Provisional Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) in July 1997. The Hong Kong Monetary Authority has been directed by the Financial Secretary to manage the investment of the Fund's assets. From 1 July 1997 to 31 October 1998, the assets of the Fund were managed as a separate portfolio. With effect from 1 November 1998, the assets of the Fund have been merged into the Exchange Fund and invested in the same way as the other fiscal reserves placed with the Exchange Fund.

### 2. Accounting Policy

The accounts of the Land Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid.

### 3. Investments with the Exchange Fund

- (i) These are investments made under paragraph 7 of the Resolution.
- (ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$11.13 billion (2012: HK\$11.22 billion).

#### 4. Revenue

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Investment income			
Investments with the Exchange Fund	11,096,000	11,126,245	11,215,477

#### 5. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

2013 HK\$'000	HK\$'000
11,126,245	11,215,477

2012

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### Report of the Director of Audit



### **Loan Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Loan Fund set out on pages 71 to 77, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

In my opinion, the financial statements of the Loan Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

**Immigration Tower** 

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

## **Loan Fund**

### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

Net Current Assets		Note	2013 HK\$'000	2012 HK\$'000
Housing Loans Education Loans Other Loans Other Loans Other Loans Other Loans  Net Current Assets  Current Assets Investments with the Exchange Fund Cash and bank balances  Current Liabilities Deposits  Deposits  Total Fund Balance Applied Fund Balance at beginning of year (Deficit)/Surplus for the year Balance at end of year  A3,115,810 12,911,039 12,361,535 3,323,327 3,434,893 19,350,176 18,881,288  2,235,441 2,235,441 2,248,746 2,218,3310 2,260,096  Current Liabilities Current L	Assets			
Education Loans	Loans Outstanding	3		
Other Loans       3,323,327       3,434,893         19,350,176       18,881,288         Net Current Assets         Current Assets         Investments with the Exchange Fund       4       2,181,926       2,235,441         Cash and bank balances       16,384       24,655         2,198,310       2,260,096         Current Liabilities       (11,959)       (10,350)         Deposits       5       (11,959)       (10,350)         2,186,351       2,249,746       21,536,527       21,131,034         Representing:         Total Fund Balance       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	Housing Loans		3,115,810	3,084,860
19,350,176   18,881,288	Education Loans		12,911,039	12,361,535
Net Current Assets   Current Assets	Other Loans		3,323,327	3,434,893
Current Assets   Investments with the Exchange Fund   Cash and bank balances   Current Liabilities   Current Liabilities   Deposits   Current Liabilities   Current Liabilitie			19,350,176	18,881,288
Investments with the Exchange Fund   Cash and bank balances   16,384   24,655   2,198,310   2,260,096	<b>Net Current Assets</b>			
Cash and bank balances       16,384       24,655         2,198,310       2,260,096         Current Liabilities       (11,959)       (10,350)         Deposits       5       (11,959)       (2,249,746         21,536,527       21,131,034         Representing:         Total Fund Balance         Applied Fund       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       (2,249,746)       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	Current Assets			
Current Liabilities	Investments with the Exchange Fund	4	2,181,926	2,235,441
Current Liabilities         Deposits       5       (11,959)       (10,350)         2,186,351       2,249,746       21,536,527       21,131,034         Representing:         Total Fund Balance         Applied Fund       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	Cash and bank balances		16,384	24,655
Deposits       5       (11,959)       (10,350)         2,186,351       2,249,746         21,536,527       21,131,034         Representing:         Total Fund Balance         Applied Fund       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746			2,198,310	2,260,096
2,186,351   2,249,746     21,536,527   21,131,034	Current Liabilities			
21,536,527       21,131,034         Representing:         Total Fund Balance         Applied Fund       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	Deposits	5	(11,959)	(10,350)
Representing:         Total Fund Balance         Applied Fund       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746			2,186,351	2,249,746
Total Fund Balance         Applied Fund       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746			21,536,527	21,131,034
Applied Fund       6       19,350,176       18,881,288         Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	Representing:			_
Available Fund       7         Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	<b>Total Fund Balance</b>			
Balance at beginning of year       2,249,746       1,922,076         (Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	Applied Fund	6	19,350,176	18,881,288
(Deficit)/Surplus for the year       (63,395)       327,670         Balance at end of year       2,186,351       2,249,746	Available Fund	7		
Balance at end of year 2,186,351 2,249,746	Balance at beginning of year		2,249,746	1,922,076
	(Deficit)/Surplus for the year		(63,395)	327,670
<b>8 21,536,527</b> 21,131,034	Balance at end of year		2,186,351	2,249,746
		8	21,536,527	21,131,034

Notes 1 to 11 form part of these financial statements.



#### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		24,655	20,396
Revenue	9	2,239,979	2,388,641
Expenditure	10	(2,303,374)	(2,060,971)
(Deficit)/Surplus for the year		(63,395)	327,670
Other cash movements	11	55,124	(323,411)
Cash and bank balances at end of year		16,384	24,655

Notes 1 to 11 form part of these financial statements.

Mrs Lesley Y C WONG
Director of Accounting Services
15 August 2013



#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. Purpose and Legislation

The Loan Fund finances loans and advances for schemes of developments in Hong Kong and loans to students under schemes approved by the Finance Committee. It was established with effect from 1 April 1990 by a Resolution (hereinafter referred to as the Resolution) passed by the Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) on 14 March 1990.

#### 2. Accounting Policies

- (i) Subject to (ii) below, the accounts of the Loan Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid.
- (ii) The Statement of Assets and Liabilities is structured to show the overall financial position of the Fund including the total outstanding loans.
- (iii) For the purposes of these financial statements, a contingent liability is defined as:
  - (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government; or
  - (b) a present obligation that arises from past events but is not recognised because:
    - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
    - the amount of the obligation cannot be measured with sufficient reliability.

#### 3. Loans Outstanding

		2013			2012	
	Housing	Education	Other	Housing	Education	Other
	Loans	Loans	Loans	Loans	Loans	Loans
	HK\$'000	HK\$'000	HK\$'000	HK\$'000	HK\$'000	HK\$'000
Balance at beginning of year	3,084,860	12,361,535	3,434,893	3,136,946	12,119,397	3,504,463
Additions						
Loan payments	179,459	2,041,079	82,836	94,243	1,874,893	91,835
Capitalised interest	160	-	87,059	74	-	82,862
	179,619	2,041,079	169,895	94,317	1,874,893	174,697
Deductions						
Loan repayments	(21,250)	(1,489,384)	(268,595)	(28,530)	(1,630,760)	(238,967)
Loans written off	(608)	(2,191)	(12,866)	-	(1,995)	(5,300)
Proceeds from sale of loans	(126,811)	-	_	(117,873)	-	-
	(148,669)	(1,491,575)	(281,461)	(146,403)	(1,632,755)	(244,267)
Balance at end of year	3,115,810	12,911,039	3,323,327	3,084,860	12,361,535	3,434,893

#### 4. Investments with the Exchange Fund

(i) These are investments and deposits held under paragraph 8 of the Resolution:

	2013 HK\$'000	2012 HK\$'000
Investments	2,181,903	2,235,291
(Note (ii) below)		
Deposits	23	150
	2,181,926	2,235,441

(ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$136 million (2012: HK\$131 million).

#### 5. Deposits

These are moneys received from time to time from individuals or organisations for a variety of reasons and are in due course either repayable or transferable to revenue:

	2013 HK\$'000	2012 HK\$'000
Students	11,823	10,225
Others	136	125
	11,959	10,350

#### 6. Applied Fund

This represents the outstanding loans made from the Fund under paragraph 6 of the Resolution.

#### 7. Available Fund

This represents funds available for making loans under paragraph 6 of the Resolution.

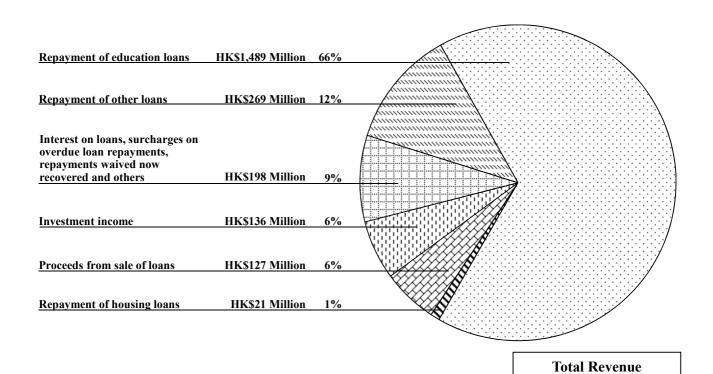
#### 8. Contingent Liabilities

As at 31 March 2013, the amount of guarantees provided for a commercial loan of the Ocean Park Corporation was HK\$1,388 million (2012: HK\$1,388 million).

#### 9. Revenue

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Loan repayments			
Housing loans	27,756	21,250	28,530
Education loans	1,790,550	1,489,384	1,630,760
Other loans	260,199	268,595	238,967
	2,078,505	1,779,229	1,898,257
Interest on loans	274,130	194,664	238,657
Investment income			
Investments with the Exchange Fund	-	136,148	131,282
Others	-	4	3
	96,000	136,152	131,285
Surcharges on overdue loan repayments	2,800	3,050	2,536
Proceeds from sale of loans	110,515	126,811	117,873
Repayments waived now recovered	-	49	8
Others	-	24	25
Transfer from General Revenue	1,000,000	-	-
	3,561,950	2,239,979	2,388,641

#### Analysis of Revenue for the year ended 31 March 2013

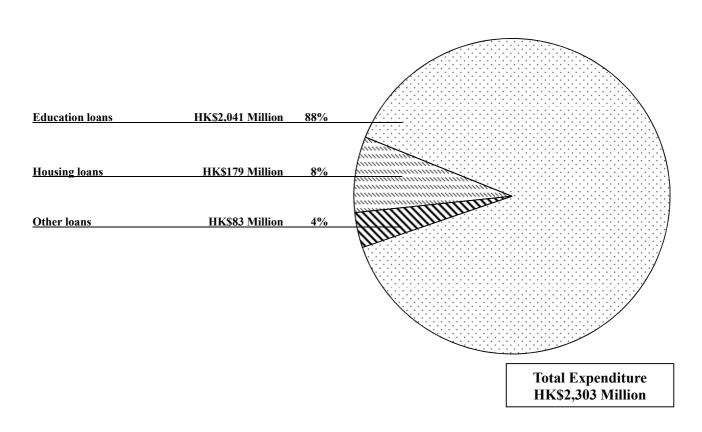


HK\$2,240 Million

### 10. Expenditure

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Loan payments			
Housing loans	156,400	179,459	94,243
Education loans	2,743,332	2,041,079	1,874,893
Other loans	124,595	82,836	91,835
	3,024,327	2,303,374	2,060,971
Additional commitments	771,654		
	3,795,981	2,303,374	2,060,971

### Analysis of Expenditure for the year ended 31 March 2013

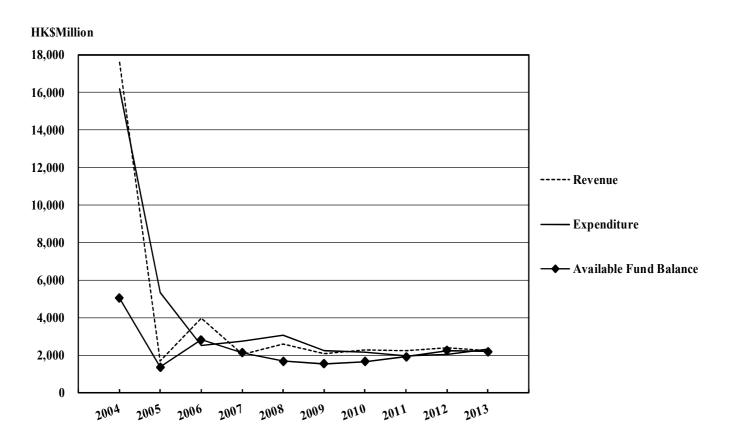


#### 11. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	2013 HK\$'000	2012 HK\$'000
Reduction/(Increase) in Assets		
Investments with the Exchange Fund	53,515	(326,017)
Increase in Liabilities		
Deposits	1,609	2,606
	55,124	(323,411)

### Revenue, Expenditure and Available Fund Balance for the years ended 31 March 2004 to 2013



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## Report of the Director of Audit



#### **Bond Fund**

# Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Bond Fund set out on pages 81 to 87, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

#### Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

#### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### **Opinion**

In my opinion, the financial statements of the Bond Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Audit Commission

Director of Audit 26th Floor

**Immigration Tower** 

7 Gloucester Road

28 October 2013 Wanchai, Hong Kong

#### STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	75,298,562	52,019,013
Liabilities			
Deposits	4	(5,073)	-
		75,293,489	52,019,013
Representing:	•		
Fund Balance			
Balance at beginning of year		52,019,013	28,452,075
Surplus for the year	_	23,274,476	23,566,938
Balance at end of year	5	75,293,489	52,019,013

Notes 1 to 8 form part of these financial statements.

Mrs Lesley Y C WONG
Director of Accounting Services
15 August 2013



#### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		-	-
Revenue	6	31,541,188	31,384,643
Expenditure	7	(8,266,712)	(7,817,705)
Surplus for the year		23,274,476	23,566,938
Other cash movements	8	(23,274,476)	(23,566,938)
Cash and bank balances at end of year			-

Notes 1 to 8 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013



#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. Purpose and Legislation

The Bond Fund was established with effect from 10 July 2009 by a Resolution (hereinafter referred to as the Resolution) passed by the Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) on 8 July 2009. Sums raised under the Government Bond Programme are credited to the Bond Fund. The Hong Kong Monetary Authority has been directed by the Financial Secretary to, inter alia, assist in managing the investment concerning the Bond Fund.

#### 2. Accounting Policy

The accounts of the Bond Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid. The Statement of Assets and Liabilities of the Fund excludes outstanding liabilities in respect of sums borrowed under paragraph (c)(i) of the Resolution referred to in Note 5 below, and debtors and creditors other than those deposits referred to in Note 4 below.

#### 3. Investments with the Exchange Fund

- (i) These are investments made under paragraph (e)(ii) of the Resolution.
- (ii) The investments represent the cost of investments together with the investment income received in the year being reported. The investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$3.38 billion (2012: HK\$2.12 billion).

#### 4. Deposits

This is the accrued interest paid by successful bidders on government bonds reopened in March 2013 and is to be paid as part of bond interest on the next interest payment date of the bonds:

	2013 HK\$'000	2012 HK\$'000
Accrued interest paid by successful bidders	5,073	-

#### 5. Fund Balance

The Fund Balance includes receipts from sums borrowed for the purposes of the Bond Fund under the Loans Ordinance (Cap. 61) that are required to be credited to the Fund under paragraph (c)(i) of the Resolution. Repayments of the principal in relation to the outstanding liabilities in respect of sums borrowed are included in expenditure charged to the Fund under paragraph (e)(i) of the Resolution.

Following a resolution passed under section 3(1) of the Loans Ordinance in July 2009, the Government issued bonds totalling HK\$84.5 billion to institutional and retail investors as at 31 March 2013. These include a total of HK\$18 billion bonds issued to institutional investors and a total of HK\$10 billion bonds issued to retail investors during the year. The outstanding liabilities, not included in the Statement of Assets and Liabilities, in respect of sums borrowed are as follows:

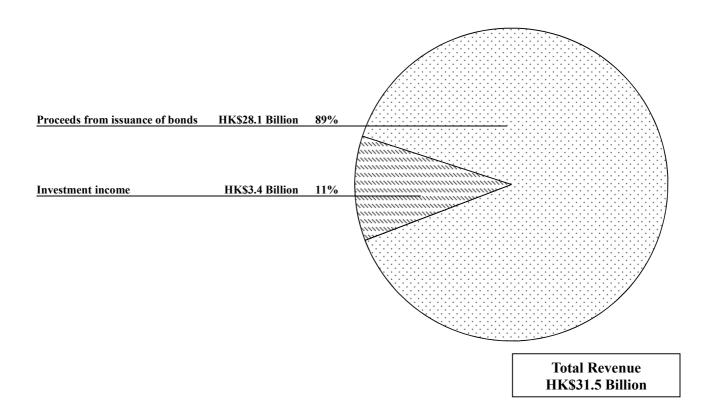
	2013	2012
	HK\$'000	HK\$'000
Outstanding government bonds	70,500,000	49,500,000

Of the outstanding bonds, HK\$7 billion will mature within the period from April 2013 to March 2014, and the rest within the period from April 2014 to January 2023. During the financial year, repayments of principal of HK\$7 billion and payments of interest of HK\$1.24 billion were made.

#### 6. Revenue

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Proceeds from issuance of bonds	30,000,000	28,160,543	29,260,991
Investment income			
Investments with the Exchange Fund	-	3,380,357	2,123,589
Others	-	288	63
	3,365,063	3,380,645	2,123,652
	33,365,063	31,541,188	31,384,643

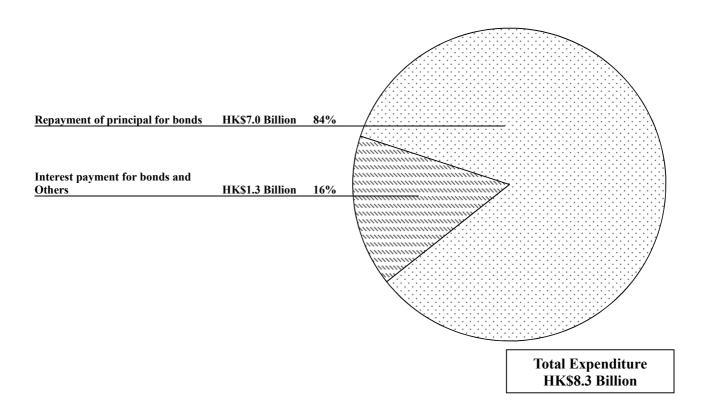
### Analysis of Revenue for the year ended 31 March 2013



## 7. Expenditure

	2013		2012
	Original Estimate HK\$'000	Actual HK\$'000	Actual HK\$'000
Repayment of principal for bonds	7,000,000	7,000,000	7,000,000
Interest payment for bonds	1,601,078	1,241,388	785,276
Others	33,528	25,324	32,429
	8,634,606	8,266,712	7,817,705

### Analysis of Expenditure for the year ended 31 March 2013



#### 8. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

2013	2012
HK\$'000	HK\$'000
(23,279,549)	(23,566,938)
5,073	-
(23,274,476)	(23,566,938)
	HK\$'000 (23,279,549) 5,073

Revenue, Expenditure and Fund Balance for the years ended 31 March 2010 to 2013

