For discussion on 11 April 2014

Legislative Council Panel on Transport

855TH – Road Improvement Works for West Kowloon Reclamation Development (Phase 1)

PURPOSE

This paper seeks Members' views on the funding proposal for upgrading 855TH "Road Improvement Works for West Kowloon Reclamation Development (Phase 1)" (the Project) to Category A, in order to improve the road network in the West Kowloon Reclamation Development (WKRD) area to cope with future traffic demand.

BACKGROUND

2. We upgraded 855TH to Category B in September 2011, and have allocated an amount of about \$10.5 million under block allocation Subhead 6100TX "Highway works, studies and investigations for items in Category D of the Public Works Programme" to fund the investigation and detailed design works of the Project. These works have been completed. Therefore, we need to commence the next stage of work to take forward this road improvement project.

PROJECT SCOPE AND NATURE

- 3. The proposed scope of works under 855TH includes
 - (a) construction of a single lane elevated carriageway connecting Hoi Po Road to West Kowloon Highway northbound; and realignment of a

section of Lin Cheung Road northbound and a section of Hoi Fai Road (shown as Scheme 1 in Enclosure 1);

- (b) construction of a single lane elevated carriageway connecting the elevated Nga Cheung Road to the toll plaza of Western Harbour Crossing (shown as Scheme 2 in Enclosure 1);
- (c) construction of a single lane at-grade carriageway connecting West Kowloon Highway southbound to the elevated Nga Cheung Road (shown as Scheme 3 in Enclosure 1);
- (d) widening of the junction of Canton Road with Austin Road and Austin Road West, junction of Canton Road with Wui Cheung Road, and junction of Canton Road with Jordan Road and Ferry Street, to increase the number of traffic lanes (shown as Scheme 4 in Enclosure 1); and
- (e) associated civil and road works, slope and geotechnical works, public lighting facilities, drainage and water works, and landscaping works.

The layout plan, cross-section and photomontage showing the proposed Project are at **Enclosure 1**.

4. We have completed the detailed design of the Project. Subject to the funding approval of the Finance Committee, we plan to commence construction works in July 2014 and complete the major works by 2017.

JUSTIFICATIONS

5. To cater for the traffic need generated by the progressive completion of the developments in the WKRD area (including the West Kowloon Cultural District (WKCD), West Kowloon Terminus of Guangzhou-Shenzhen-Hong Kong Express Rail Link (Hong Kong Section) and its topside development, as well as

the development above the Austin Station), a detailed traffic study was completed by the Transport Department in 2009. The findings of the study indicated that, in 2031, the original road network of the WKRD previously planned in the late 1980s would not be adequate to meet the demand of the local traffic as well as through traffic to nearby areas (such as Tsim Sha Tsui). Some key road junctions in the study area would be overloaded or approaching the limit of their capacity. To strengthen the road network of the area, the study recommended a series of traffic improvement schemes, including those mentioned in paragraph 3 above.

- 6. It is envisaged that, upon completion of the improvement schemes mentioned in paragraph 3 above, the existing road network in the area would be enhanced. The anticipated benefits of these schemes are as follows
 - (a) upon completion of Scheme 1, the traffic along the elevated Nga Cheung Road northbound could make use of the proposed elevated carriageway for connecting to West Kowloon Highway northbound, without having to route through the more busy junction of Lin Cheung Road and Jordan Road.
 - (b) upon completion of Scheme 2, the traffic along the elevated Nga Cheung Road northbound to Hong Kong Island West could make use of the new link road for directly accessing the toll plaza of Western Harbour Crossing (Hong Kong bound), without having to pass through the more busy junctions of Lin Cheung Road and Jordan Road, and of the elevated Nga Cheung Road and the elevated Jordan Road.
 - upon completion of Scheme 3, the traffic along West Kowloon Highway southbound could make use of the new link road for accessing the commercial/residential area of the Kowloon Station, without having to route through the more busy junctions of Lin Cheung Road and Jordan Road, and of the elevated Nga Cheung Road and the elevated Jordan Road.

- (d) upon completion of Scheme 4, the junctions of Canton Road with Austin Road and Austin Road West, of Canton Road with Wui Cheung Road, and of Canton Road with Jordan Road and Ferry Street would be widened. Traffic at these junctions would be improved.
- 7. With the completion of the series of traffic improvement schemes mentioned above, the reserve capacity¹ (RC) of various critical signal-controlled junctions within the area would be significantly improved. Details are as follows –

	Reserve Capacity				
Signal-controlled Junctions	Without the Project 2031		With the Project 2031		
					AM
	Elevated Nga Cheung Road / Elevated Jordan Road	-17%	-5%	15%	35%
Jordan Road / Lin Cheung Road	-4%	0%	10%	22%	
Canton Road / Austin Road / Austin Road West	-9%	-16%	12%	10%	

FINANCIAL IMPLICATIONS

8. We estimate the cost of the proposed Project to be \$813.1 million in money-of-the-day (MOD) prices, made up as follows –

The traffic condition of a signal-controlled junction is indicated by its reserve capacity (RC). A positive RC figure indicates the junction is operating with spare capacity. A negative RC figure indicates the junction is overloaded, resulting in traffic queues and longer travel time.

			\$ million	
(a)	Roads, drains and waterworks		53.8	
	(i) construction of carriageways	26.3		
	(ii) drainage and waterworks	27.5		
(b)	Geotechnical works		65.1	
	(i) retaining walls	64.0		
	(ii) slopeworks	1.1		
(c)	Vehicular bridges		410.6	
(d)	Public lighting facilities		14.7	
(e)	Landscaping works		10.8	
(f)	Consultants' fees		2.8	
	(i) contract administration	1.2		
	(ii) management of resident site staff	1.2		
	(RSS)			
	(iii) Environmental Monitoring and	0.4		
	Audit (EM&A) programme			
(g)	Remuneration of RSS		61.9	
(h)	Contingencies	-	62.0	
	Sub-total		681.7	(in September
				2013 prices)
(i)	Provision for price adjustment	-	131.4	
	Total		813.1	(in MOD
		-		prices)

PUBLIC CONSULTATION

9. The Highways Department (HyD) consulted the Traffic and Transport Committee of the Yau Tsim Mong District Council (DC) on 24 May 2012. Members indicated no objection to the implementation of the Project.

- 10. We gazetted the road scheme for the proposed works of the Project under the Roads (Works, Use and Compensation) Ordinance (Cap. 370) (the Ordinance) on 5 and 12 April 2013. During the statutory objection period, no objection was received. The Permanent Secretary for Transport and Housing (Transport) authorised the proposed works of the Project under the Ordinance on 2 December 2013. The authorisation notice of the Project was gazetted on 13 December 2013.
- 11. We have consulted the Advisory Committee on the Appearance of Bridges and Associated Structures² (ACABAS) on the proposed aesthetic design of the vehicular bridges and retaining walls of the Project. The ACABAS accepted the proposed aesthetic design.

ENVIRONMENTAL IMPLICATIONS

- 12. The Project is a designated project under Schedule 2 of the Environmental Impact Assessment (EIA) Ordinance (Cap. 499), requiring an environmental permit for its construction and operation. The Director of Environmental Protection approved the EIA report for the Project and issued an environmental permit for the construction and operation of the Project in November 2013.
- According to the EIA report, environmental impacts of the Project can be controlled within the criteria under the EIA Ordinance and the Technical Memorandum on EIA Process. During construction, we will implement the mitigation measures and the EM&A programme according to the proposals in the approved EIA report. These measures mainly include the use of quieter equipment and movable noise barriers to minimise construction noise impact, and regular watering of the works sites to minimise dust generation. We estimate the cost of implementing the environmental mitigation measures and the EM&A

The ACABAS comprises representatives of the Hong Kong Institute of Architects, the Hong Kong Institution of Engineers, the Hong Kong Institute of Planners, an academic institution, the Architectural Services Department, the HyD, the Housing Department, and the Civil Engineering and Development Department. It is responsible for vetting the design of bridges and other structures associated with the public highway system, including noise barriers and semi-enclosures, from the aesthetic and visual impact points of view.

programme to be \$2.2 million (in September 2013 prices). We have included this cost in the overall project estimate.

- 14. At the planning and design stages, we have considered minimising the generation of construction waste as far as possible through the design of road alignment. In addition, we will require the contractor to reuse inert construction waste on site or in other suitable construction sites as far as possible, in order to minimise the disposal of inert construction waste at public fill reception facilities³. We will encourage the contractor to maximise the use of recycled or recyclable inert construction waste, as well as the use of non-timber formwork, to further minimise the generation of construction waste.
- 15. At the construction stage, we will require the contractor to submit for approval a plan setting out the waste management measures. The plan shall include appropriate mitigation measures to avoid and reduce the generation of inert construction waste, and to reuse and recycle the waste. We will ensure that the day-to-day operations on site comply with the approved plan. We will require the contractor to separate inert construction waste from non-inert construction waste on site to facilitate their transportation to appropriate facilities for disposal. We will control the disposal of inert construction waste and non-inert construction waste at public fill reception facilities and landfills respectively for disposal through a trip-ticket system.
- We estimate that the proposed Project will generate about 50 706 tonnes of construction waste in total. Of these, we will reuse about 15 066 tonnes (29.7%) of inert construction waste on site and deliver about 31 446 tonnes (62%) of inert construction waste to public fill reception facilities for subsequent reuse. In addition, we will dispose of the remaining 4 194 tonnes (8.3%) of non-inert construction waste at landfills. The total cost for transporting construction waste to public fill reception facilities and landfill sites for disposal for the Project is estimated to be \$1.38 million (based on a unit cost of \$27 per tonne for disposal at public fill reception facilities and \$125 per tonne at landfills).

Public fill reception facilities are specified in Schedule 4 of the Waste Disposal (Charges for Disposal of Construction Waste) Regulation. Disposal of inert construction waste in public fill reception facilities requires a license issued by the Director of Civil Engineering and Development.

HERITAGE IMPLICATIONS

17. The Project will not affect any heritage site, i.e. all declared monuments, proposed monuments, graded historic sites/buildings, sites of archaeological interest and Government historic sites identified by the Antiquities and Monuments Office.

TREE IMPLICATIONS

18. There are about 618 trees within the project boundary, of which about 236 trees will be preserved. The proposed works would require the removal of about 382 trees, including about 351 trees to be felled and about 31 trees to be transplanted within the project boundary. All trees to be removed are not important trees⁴. We will incorporate planting proposals into the proposed works, including the planting of about 476 heavy standard trees and 19 700 shrubs, covering a planting area of about 17 500 m².

LAND ACQUISITION

19. The Project does not require any land acquisition.

⁴ An "important tree" refers to trees in the Register of Old and Valuable Trees, or any other trees that meet one or more of the following criteria –

⁽a) trees of 100 years old or above;

⁽b) trees of cultural, historical or memorable significance e.g. Fung Shui tree, tree as landmark of monastery or heritage monument, and trees in memory of an important person or event;

⁽c) trees of precious or rare species;

⁽d) trees of outstanding form (taking account of overall tree sizes, shape and any special features) e.g. trees with curtain like aerial roots, trees growing in unusual habitat; or

⁽e) trees with trunk diameter equal or exceeding 1.0 metre (m) (measured at 1.3 m above ground level), or with height/canopy spread equal or exceeding 25 m.

TRAFFIC IMPLICATIONS

- 20. We have conducted traffic impact assessment for the Project, covering the traffic impact during the construction period. According to the with the implementation of findings of the assessment, appropriate temporary traffic arrangement (TTA), the **Project** would not cause significant impact to the traffic network in the concerned area.
- 21. We would implement TTA, involving lane closures, traffic diversions and other arrangements, to facilitate the construction works. To minimise the adverse traffic impact of the works on the existing road network in the area, we would, as far as possible, maintain the same number of traffic lanes in each direction of the existing carriageway during peak hours of the construction period.
- We will consult the Yau Tsim Mong DC prior to the implementation of major TTA. The HyD will regularly report to the DC on the planning and operation of the TTA.

EMPLOYMENT OPPORTUNITIES

We estimate that the proposed construction works will create about 275 jobs (53 for professional/technical staff and 222 for labourers) providing a total employment of about 8 320 man-months.

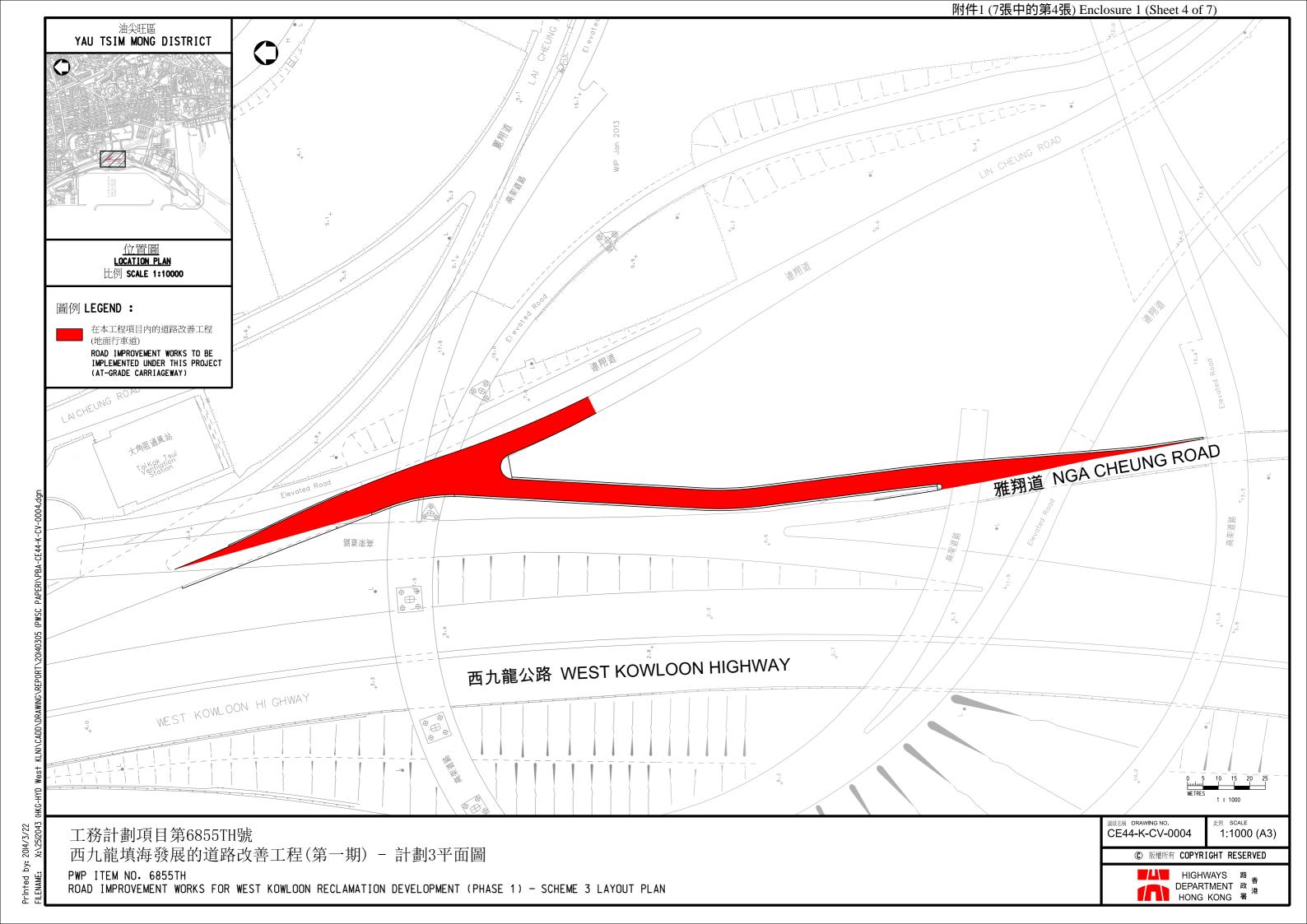
WAY FORWARD

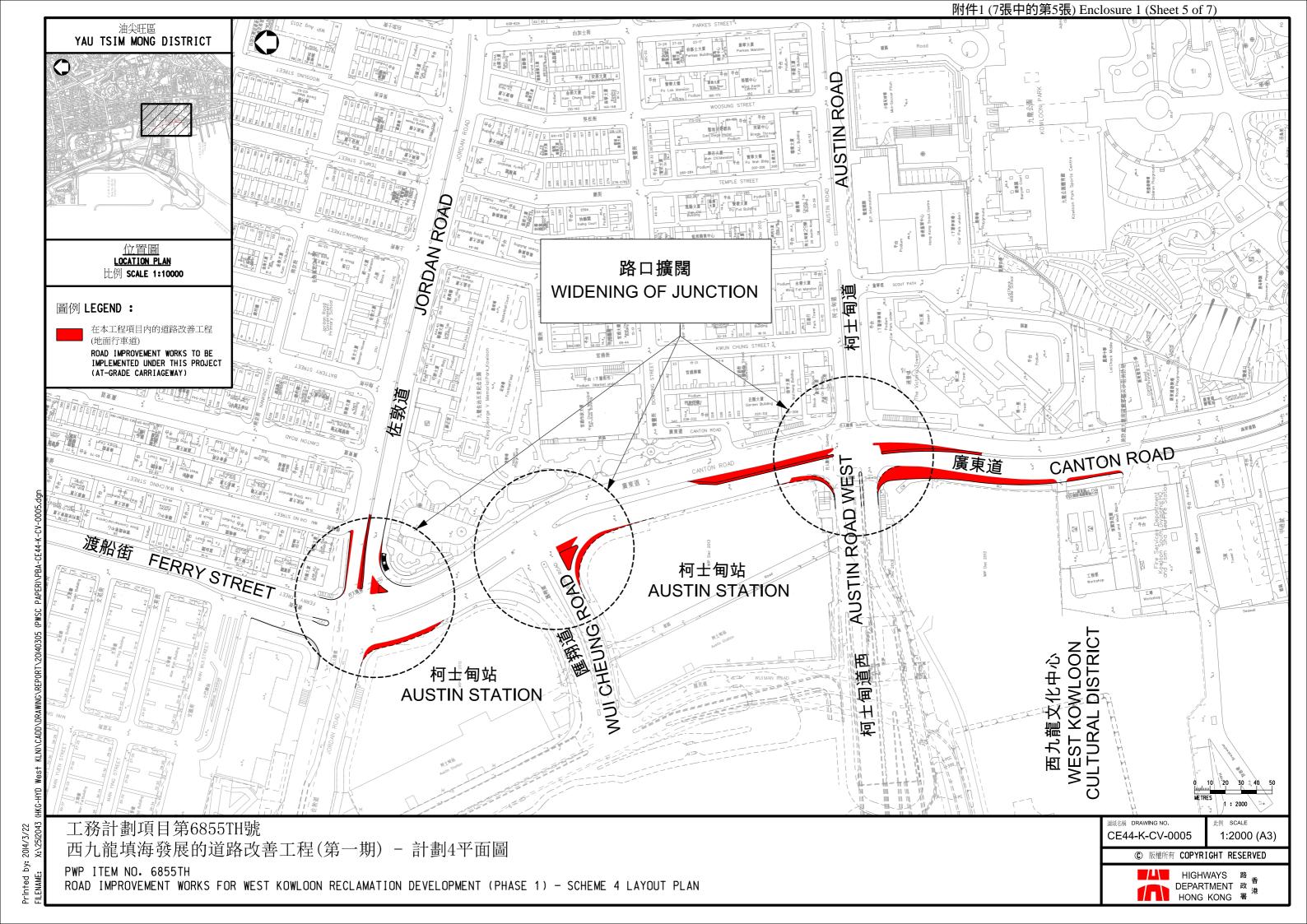
24. Subject to the support of this Panel, we plan to seek the endorsement of the Legislative Council Public Works Sub-committee in May 2014 for upgrading the construction works of 855TH as detailed in paragraph 3 above to Category A, and then to seek funding approval from the Legislative Council Finance Committee in June 2014.

ADVICE SOUGHT

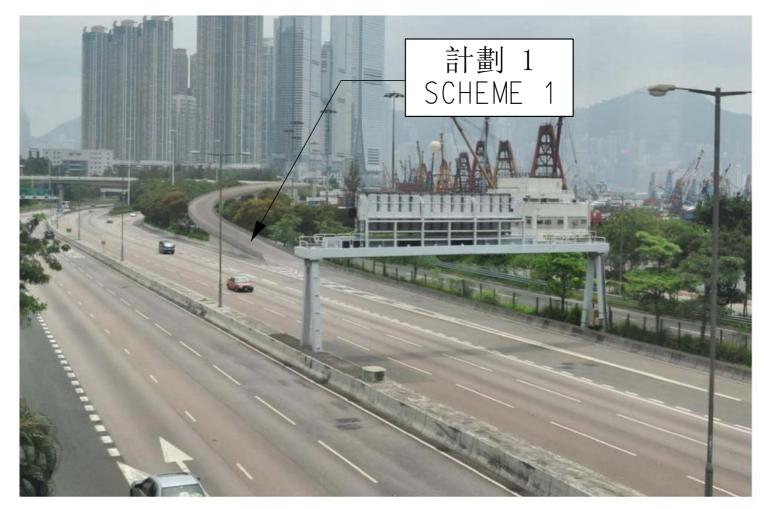
25. Members are invited to comment on and support our funding proposal.

Transport and Housing Bureau April 2014





向南望 VIEW TOWARDS SOUTH



向北望 VIEW TOWARDS NORTH



工務計劃項目第6855TH號

西九龍填海發展的道路改善工程(第一期) - 計劃1的構思圖

CE44-K-CV-0011

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向北望 VIEW TOWARDS NORTH



從新連接路之下向南望 VIEW TOWARDS SOUTH UNDER THE NEW SLIP ROAD



工務計劃項目第6855TH號

西九龍填海發展的道路改善工程(第一期) - 計劃2的構思圖

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