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A Contemporary Approach: Citizens' Co-ownership For a Park That is Truly Ours In West Kowloon Cultural District (WKCD)

The West Kowloon Cultural District Authority (WKCDA) has recently commissioned a public survey to study the operation of the future WKCD Park, the result of which will accordingly be used as "references for drafting the Park Bylaws".

This position paper presents suggestions to WKCDA regarding the planning, operation and management of the future WKCD Park by 20 groups and 280 citizens who believe in our share in this significant open space.

Summary

- Bylaws are anachronistic to a contemporary cultural hub in need of a new kind of public culture. While Hong Kong already has laws governing public conduct and WKCDA aspires to go beyond LCSD park management, what are the justifications for the necessity of bylaws?
- We suggest 3 directions for <u>people-centred</u> and <u>collaborative planning</u>, <u>operation and management of the Park</u>:
 - 1. Conceive park management in a way that fosters <u>trust</u> among users, and between management and users. <u>Value-based principles are more appropriate than rules.</u>

- 2. Do not deepen the opposition between park users and management; adopt more <u>participatory practices</u> to encourage <u>park co-ownership and co-management</u>.
- 3. Envision the Park with <u>contemporary values</u>; encourage <u>greater openness</u> in its imagining, planning, operation and management.

We sincerely hope WKCDA can take <u>cross-sector understanding</u> and <u>collaborative synergy</u> into all aspects of its stewardship of the Park.

Our reasoning and recommendations are presented in our position paper on the following pages.

Position Paper

Bylaws are Not Necessary

While many have already voiced their doubts over the pre-positioned survey questions, we as a group of avid public space users question the need for park bylaws.

When Hong Kong has already had laws governing public conduct in public space; when nothing has yet been built for the future park we barely know anything about user habits in there, is it a good time to set the rules? (Ocean Park which opened its door as early as 1977 didn't have their first bylaws enacted till 2003.)

Most important of all, we have witnessed the discouraging effect of park bylaws on cultivating a vibrant public culture in LCSD-managed parks. Do we need a replication of that in Hong Kong's newest park? How well can bylaws with roots in distrust and managerialism serve us in a space that ought to cultivate openness, trust and diversity?

The reason that justifies a separate set of bylaws drafted for the future park would be that it is conceived as a space different from other public space or parks in Hong Kong. What is the positioning of the WKCD Park that would define it as a unique space? We feel this is a crucial question to be answered first before rushing to deciding what is allowed or not in the Park. What we need at this moment is a set of value-based principles, instead of bylaws.

In case we could only resort to the most unimaginative bylaws, we feel strongly that it should be a most minimal set of bylaws that give room to a maximal range of activities.

Three Approaches to People-centred Park Management

WKCDA suggested in their focus group meetings that they will ensure "people-centred management" (人性化管理) in the Park. While WKCDA has yet to elaborate on their principles, we would like to suggest 3 directions we consider central to people-centred park management.

1. Trust as a Guiding Principle

Instead of having a thousand clauses in the bylaws to regulate a thousand behaviors, we ought to trust people for having the abilities to communicate with one another, compromise their behaviors and co-live in a way that would accommodate the needs of different users.

As the space will be used by many, it exceeds the knowledge of any single party to deliberate on what is best for the Park. Pluralistic understanding for good planning can only be achieved thorough engagement and continuous communication.

Along this line, can we have a co-drafted "Park User Charter" in lieu of the top-down bylaws to co-design an agreed code of conduct in the Park, thus showing the long overdue recognition to users as respectable and reasonable human beings? Trust is a cornerstone to any policies rooted in people-centred management.

Case Studies

Lawn Map, an art group active in promoting the use of public green space in Hong Kong, practiced using minimal rules in its most recent programme *Exchange Square on the Lawn* that took place at Central and Western District Promenade (Central Section) over three weekends from June to July 2014.

Hundreds of people came and set up their own stalls to create a sprawling exchange market as they freely bartered and exchanged with each other. Rules were minimal, such as not using money and not exchanging obscene materials. The event ran so smooth it is a solid testimony of how "trust" can be a basis in imaging and operating a public space and event. To read more: https://www.facebook.com/events/464406293705053/

The same practice has also been adopted by MaD (Make a Difference) in its Collaborative Programmes in Freespace Fest 2012 and 2013, and also its signature "\$0 Sq Ft" programme held in the two Freespace Fests, MaD@West Kowloon (2011-2012) and Free Markteers in the Cultural Centre Piazza (2014). Thousands of collaborators have taken part in these projects, governed by a principle of trust and mutual communication, instead of prescriptive rules. See:

http://www.mad.asia/posts/509/Others/MaD-@-West-Kowloon-2011

http://www.mad.asia/posts/391/Others/Freespace-Fest----Collaborative-

Programmes

http://www.mad.asia/posts/559/Others/

http://www.mad.asia/posts/604/Others/Cultural-Centre-Creative-Market:-The-

Free-Marketeers

2. Park co-ownership and co-management

We feel that <u>people-centred management should not further deepen the</u> divide between "park management" and "park users".

Park management should be keen park users themselves who have good understanding of user behaviors and mentality. We don't think contracting or sub-contracting out pieces of tasks to front-line workers who conceive themselves as mere order-executors would be useful in shaping a park that celebrates diversity and openness.

Instead of having bylaws to enforce top-down restrictive orders, can we invite citizens to collaboratively come up with suggestions? Can the public, particularly those who care dearly about the development of the Park, take a more active role in the planning, operation and management of the Park?

International research and practices have confirmed <u>community involvement</u> <u>as one of the most fundamental aspects of successful urban parks.</u> Can we have any participatory mechanism that welcomes voluntary civic input in park operation, maintenance and community decision-making?

We hope WKCDA can form <u>more continuous partnership with (potential) park</u> <u>users to achieve on-going objectives.</u> This will help nurture citizens as park co-owners, lead to increased use, enhanced quality and richness of experience, facilities suited to local needs and promote a local sense of ownership and long-term sustainability of the Park.

References

Volunteer programmes have been an integral part of park management overseas. Due to space constraint, here we only include a couple of references:

- Central Park, New York (A wide range from horticulture programmes, family volunteering, programmes by dog-loving community to youth volunteering): http://www.centralparknyc.org/support/volunteer/
- Vancouver Parks Volunteer Programmes (such as one-day work parties, community garden, invasive plant removal and more): http://www.cityofvancouver.us/parksrec/page/vancouver-parks-volunteer-programs

3. Envisioning the Park with Contemporary Values

WKCDA is envisioned to be a *contemporary* cultural hub for our city. <u>The Park, a precious opportunity for the creation of a new kind of public culture, should also be imagined with ways of thinking that evolve with our time.</u>

The Park is an excellent nurturing ground for a new kind of public culture, which has not been accommodated in quasi (or pseudo) public space formulated in conventional models. In line with the values we advocated previously, we recommend a more *open* approach.

More open and free space should be allowed in all aspects of the Park – both in terms of the actual physical space zoned for free use, as well as greater openness in its imagining, planning, operation and management. The civil society can be an active co-creator throughout all these processes, and collaborate with WKCDA on a park that is truly ours.

References

In the last decade, civic participation and cross-sector synergy have been adopted as conducive strategies for the realization of the most interesting public spaces in many countries. Some references:

- Dream Your City (a platform for quad-sector synergy for urban planning); its methodology was used to co-design the main town square in Hamar, Norway):
 - http://ecosistemaurbano.org/english/dream-your-city-ecosistema-urbano-at-venice-biennale-of-architecture-2012/
 - http://www.harvarddesignmagazine.org/issues/37/network-design-dream-your-city
- Park Fiction (a civilian-lead movement for the realization and continual operation of a public park in Hamburg, Germany): http://park-fiction.net/category/english/concept/
- Sung-Seo pocket park project (A series of pocket parks in Seoul, South Korea, realized through participatory design processes): http://courses.washington.edu/quanzhou/pacrim/papers/Ahn-Park-paper.pdf
- Union Point Park (Community-Driven Place Making in Oakland, California, US)
 - http://isites.harvard.edu/fs/docs/icb.topic980025.files/Wk%2013 Dec% 202nd/Hou%20Rios 2003 Place%20Making.pdf

In the long run, <u>WKCDA should regularly review what is possible in the Park – may it be its content or practices involved in its operation — to keep up with contemporary values and practices.</u>

Last but not least, as a group of keen public space users and citizens we are ready to join hands with WKCDA and your design team to foster participatory processes that lead to enhanced cross-sector understanding and collaborative synergy for the Park's planning, operation and management.

The public has entrusted a most valuable piece of waterfront land to the stewardship of WKCDA. We hope WKCDA, in the process of deliberating on bylaws, would think twice and avoid letting managerialism rule over cultural imagination, mutual trust and public enjoyment.

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Jointly signed by:

Art Together

artisan

artmatters

artwalker

Atelier J-AR

Coffee Studio

Designing Hong Kong

Emptyscape

Hong Kong Culture Monitor

Hong Kong Institute of Contemporary Culture

Hong Kong Public Space Initiative

Hong Kong Urban Laboratory

Lawnmap Hong Kong

Living in Kwun Tong

Make a Difference Institute

Pocket Parks Collective

Renaissance Foundation

Samma-Kammanta

Simply Tezukuri

soundpocket

Nadim ABBAS Artist

阿三 Art practitioner

AU Wing-yan Art practitioner

Raees BAIG

CHAI Ziwen Writer/Director, Renaissance Foundation

Candy CHAN Student

Caroline CHAN

Cate CHAN Student

Crystal CHAN Art administrator

Danica CHAN Environmentalist

Ivy CHAN Assistant to LegCo member

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CHAN Ka-yi, Ivy Urban Farmer

Karl CHAN Business graduate student

Kathy CHAN Clerk

Kitty CHAN Project director
Kurt CHAN Art educator

Peggy CHAN Art practitioner

Sindy CHAN Student

Suk-on CHAN Photographer

Teresa CHAN Translator/editor/writer

CHAN Wing-sing Art practitioner

陳逸敏

CHAN Cheuk-him Accountant
CHAN Kwok-hong Technician

CHAN Kwong-wah Artist
CHAN Sheung-shing Teacher
CHAN Yi-kwan Student

CHAN Yik-fung

CHAN Yuk-man Student

Jonas CHAU

Joyce Yin-kei CHAU Student

Shellley CHAU Social worker

CHEN Yun-chung University teacher

Gum CHENG Artist

Haze CHENG Art administrator
CHENG Ming-yau Hong Kong citizen
Stanley CHENG Sales coordinator
Winki CHENG Art administrator

CHENG Yi-yi, Debby NGO worker

CHEUK Kwun-yiu Student
CHEUK Yin-lee Student

Clara CHEUNG Independent curator/artist
CHEUNG King-wai Art practitioner/educator

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CHEUNG Lai-sum, Lesley Student
CHEUNG Sin-yui Barista

CHEUNG So-lai Researcher
Stephanie CHEUNG Art practitioner

CHEUNG Wai-sum, Eddie Artist/writer

CHING Chin Wai Art practitioner

CHING Choi-lan Marketer

CHIU Mei-ling, Ivy Administrative assistant

CHIU Yin-yi Executive assistant

CHO kai-kai Farm member

Janet CHOI Photographer

CHOI Sin-yi Journalist

Thickest CHOI Art practitioner

Christy CHOW Teaching assistant

CHOW Ho-lam Comic worker

CHOW Yiu-fai Academic
CHOW Yun-han Student
CHU Cheuk-ying Student

Raymond Chi-yin CHU University administrator

Kineks CHU Student in Cultural Studies

CHU Yiu-kwong Teacher

K.H. CHUI

CHUN Yu-lau IT specialist

Christina CHUNG Art administrator

CHUNG Siu-hei Artist

CHUNG Wai-ian Art practitioner

CHUNG Wai-ian Artist

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Helen FAN Art practitioner

FAN Wan-jen Executive director
FOK Chun-wing Landscape designer
FONG Ho-yin Hong Kong citizen

Vangi FONG Art practitioner

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Chloe FUNG Student
FUNG Hei-nam Student

Wan-yin, Kimberly FUNG University student

FUNG Wing-sze Teacher
Elizabeth GO Teacher

Andrew GUTHRIE

HAU Chai-hsing, Karen Art educator

HEUNG Sin-hung Human resources

Cam HIGHFIELD Housewife/freelance writer

Alfred HO Urban researcher

Dicky HO Student, ICARE Leadership Program and Computer Science, CUHK

Elaine W. HO Art worker

HO Fung-lun, Sean Artist

Iceberg HOResearch writerJudy HOBusinessperson

HO Ka-ho Guest actor

HO Kin-ji, Cherie Student, Creative Media, City University of Hong Kong

Loretta HO Researcher
Felita HUI Art appraiser
HUI Sum-yee, Shirley Art practitioner
Yvette HUI Art consultant

IP Hong-ching Student

Katrien JACOBS

Chloe JIN Student
Fion KHAN Waitress

Mary Ann KING Education worker
KU Wing-chun Fine Arts student

Hanson KUM Musician

Billy KWAN Research planner/curator

KWONG Hiu-ching Student

Lydia KWONG Art practitioner

Albert LAI Engineer

LAI Chung-yan Graduate student, Cultural Management, CUHK

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Edwin Kin-keung LAI Teacher

Geoffrey LAI Businessman

Monti LAI Art practitioner

Amelia LAM Art teacher

Andy LAM Courier

Franko LAM University undergraduate

Lam Hiu-ha, Kimi Art practitioner

LAM Ka-man Architectural graduate/architectural designer

Oliver LAM Social Enterprise employee

LAM On-ki Visual Merchandiser

Terri LAM Journalist

LAM Tsz-ying Marketer (hotel)

LAM Chi-yuen Artist/businessman/electrical engineer/financial planner

LAM Chun-yu Student

LAM Laam, Jaffa Art practitioner
LAM Lui-kong Photographer

LAM Po-yan Student

LAM Pui-ling Art practitioner

Christo LAU Teacher

Gukzik LAU Art practitioner

Louis LAU Translator
Shirley LAU Tutor/artist
LAU Tin-ming Art educator
Tomy LAU Student

LAU Hok-shing Artist

LAU Tsz-chun Laboratory technician

Ellen LAW Arts administrator

LAW Nga-fai Arts teacher
LAW Wai-shan Artist/curator

LAW Yuk-mui Artist

Bess LEE Art administrator
LEE Chi-wai Theatre practitioner

LEE Chun-fung Art practitioner

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Danny LEE Research assistant

Joanna LEE Writer/theatre practitioner

Kylie LEE Student

Lee Suet-ying Art practitioner

Tony LEE Teacher

Wendy LEE Art event organizer

William LEE Teacher
LEONG Wing -sum Executive
LEONG Ki-fung Teacher

Carmen LEUNG Art practitioner/administration staff

Evon LEUNG Domestic engineer

Max LEUNG Craftsman

LEUNG Mee-ping Artist/art teacher

LEUNG Ching-wan Art practitioner

LEUNG Hin-yan Student in Cultural Management

LEUNG Po-shan, Anthony Art practitioner

LEUNG Wai-yan Visual Arts student

Joao LI Writer
Noel LI Artist

LI Sum-yi Fine Arts graduate

LI Tsz-sum Unemployed
LI Wing-shan Marketing
Maggie LIN Urbanist/artist
LIN Wai-shing, Peter Journalist
LING Chi-ho Student

Beryl LO University student

Connie LO Art student

LO Wan-ki Theatre practitioner

LO Oi-yu Hong Kong SAR permanent resident

LO Yan-wai Documentary director

LOONG Tin-chi Risk manager
LUI Tsz Hing Year 1 student

LUI Kar-mun Artist

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LUI Wing-yan Diamond & jewelry

Betty MA Artist

MA Wei-yin Art practitioner

MA Kwok-wai, Carol Landscape consultant

MA Sin-ying Buyer

MA Siu-lai Art administrator

Emma MAK Designer MAK Ying-tung Artist

Phoebe MAN Assistant Professor

Paul MELSOM Horticulturalist

MUI Lok-yee Student
NAM Pui-kei Teacher

Alvin NG Student, Sustainable Studies, HK Polytechnic University

Annysa NG Artist

Aster NG Administrative officer
NG Chi-ho Theatre practitioner

Grace NG Writer

NG Ka-chun Art practitioner

Kay NG Citizen

Kingsley NG Art practitioner

NG Hiu-chun, Emily Education administrator

NG Kai-ho, Roger Designer

NG Shu-ting Graduate, HKICC Lee Shau Kee School of Creativity

NG Wai-chung University student

Kellogg NGAI Businessman

PAN Lau-yan Graphics designer

Mandy POON Writer

Yin-lai PUK Designer

Sandy SHEK Retiree

SHIU Lok-ting Art administrator

Charlie SI Community garden volunteer

Stephanie SIN Artist Lung SIU Artist

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May SIU

小兜 Writer

SO Wai-lam Art practitioner
SUM Wing-man Art practitioner
Mirana M SZETO Arts educator
TAI Sau-wai Art practitioner
Andrew TAM Art practitioner

TAM Kar-wing Artist

TANG Chi-chun Architectural designer
TANG Wing-sze Fine Arts student

Derrick TO Ching-hing Architect
TONG Lai-wa Student

Stephen TONG Operations manager

Ami TSANG Art student

Claudia TSANG Art researcher

TSANG Wai-ming Photographer

TSANG Yuet-ching Senior supply chain officer

TSE Ka-kiu Designer

TSE Pak-chai

TSIM Hui-laam, Liv Student in Fine Arts
TSUI Wing-yan NGO project manager

WAN Hoi-wing Church worker

Ren WAN Freelancer

WANG Yau-chung, John Student (Architectural History)

Ada WONG Educator/social innovator

WONG Cheuk-wing Artist
WONG Chi-ming Artist

WONG Cho-kiu Artist/student
WONG Chun-hoi Art practitioner

WONG Chun-yam, Leo Artist

WONG Fei-pang Director of Indie Film

Ken WONG IT

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WONG Man-wa Project Manager

Sean WONG Student

Susanne WONG Citizen/park user
WONG Sze-mei Art practitioner

WONG Tsz-yin Student
Vincent WONG Citizen
WONG Wing-man Student

WONG Wing-shan

G YEUNG

Winnifred WONG Marketer

WONG Yiu-ming, Anthony Musician/Chairman, Renaissance Foundation

WONG Yu-hin Urban researcher

Justina WOO Art citizen

Helena WU Student

Simon YAM Manager

Rachel YAN Researcher

YAU kwan-kiu Hongkonger

YAU Man Teacher

YEUNG Ching Officer

YEUNG Mee-ling Social worker

YEUNG Yang Independent curator/writer

Editor

YEUNG Yu-yin Internet technician
YEUNG Sau-churk Retired teacher
Alvis YIP Teacher/citizen

YIP Chung-him Investment consultant

YIP Kai-chun Art administrator

Wing YIP Office lady
YIU Man-cheung Student
YU Guy-tse, Bellini Artist
Cally YU Writer
YU Wing-kei Artist
YUEN Che-hung Storyteller

YUEN Chi-yan Urban researcher

YUEN Man-tang Student

YUEN Meipo Art practitioner

YUEN Yuen-lung Student

YUEN Yuet-hing, Cynthia Urban-rural researcher

YUNG Chi-kin Designer

ZHAN Yue-ser, Joseph IT/arts administrator

Monit Hong Kong citizen

(In case of discrepancies between the English version and Chinese versions, the English version shall prevail.)