

## Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

**Controlling officer:** the Permanent Secretary for Security will account for expenditure under this Head.

**Estimate 2015–16** ..... **\$356.1m**

**Establishment ceiling 2015–16** (notional annual mid-point salary value) representing an estimated 179 non-directorate posts as at 31 March 2015 rising by four posts to 183 posts as at 31 March 2016..... **\$94.0m**

In addition, there will be an estimated 14 directorate posts as at 31 March 2015 rising by one post to 15 posts as at 31 March 2016.

### Controlling Officer's Report

#### Programmes

<b>Programme (1) Director of Bureau's Office</b>	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
<b>Programme (2) Internal Security</b>	This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
<b>Programme (3) Immigration Control</b>	This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

#### Detail

##### Programme (1): Director of Bureau's Office

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	<b>2015–16 (Estimate)</b>
Financial provision (\$m)	12.4	12.4	12.6 (+1.6%)	<b>12.6</b> (—)
				(or +1.6% on 2014–15 Original)

#### *Aim*

2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

#### *Brief Description*

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

##### Programme (2): Internal Security

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	<b>2015–16 (Estimate)</b>
Financial provision (\$m)	133.3	144.5	144.5 (—)	<b>148.8</b> (+3.0%)
				(or +3.0% on 2014–15 Original)

#### *Aim*

4 The aim is to maintain law and order and to protect life and property.

**Brief Description**

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety,
- formulate and implement government security policies, and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2014–15, the Bureau:

- oversaw efforts by law enforcement agencies in handling large scale assemblies and events with serious law and order implications; and
- continued to oversee and co-ordinate anti-drug efforts along the five-pronged strategy of preventive education and publicity, treatment and rehabilitation, legislation and enforcement, external co-operation and research.

**Matters Requiring Special Attention in 2015–16**

8 During 2015–16, the Bureau will continue to:

- prepare for any necessary support to law enforcement agencies in handling large scale assemblies and events with serious law and order implications,
- oversee the implementation of the Sexual Conviction Record Check Scheme by the Hong Kong Police Force,
- prepare for the final stage of the reduction of the Frontier Closed Area covering the section between Ng Tung River and Lin Ma Hang,
- address the problem of ageing correctional facilities,
- explore the long-term arrangement for provision of emergency ambulance services,
- put into effect the recommendations on anti-money laundering of the Financial Action Task Force with respect to the non-financial sectors,
- sustain the anti-drug momentum and further enhance efforts along the five-pronged strategy in collaboration with relevant bureaux/departments and community stakeholders, and
- follow up on the recommendations by Action Committee Against Narcotics on the RESCUE Drug Testing Scheme.

**Programme (3): Immigration Control**

	2013–14 (Actual)	2014–15 (Original)	2014–15 (Revised)	<b>2015–16 (Estimate)</b>
Financial provision (\$m)	131.0	168.3	158.0 (–6.1%)	<b>194.7</b> (+23.2%)
				(or +15.7% on 2014–15 Original)

**Aim**

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

***Brief Description***

**10** The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

**11** The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

**12** The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2014–15, the Bureau:

- commenced operating a unified screening mechanism (USM), based on the procedures under the statutory torture claim screening mechanism, to assess non-refoulement claims lodged on all applicable grounds including torture, cruel, inhuman or degrading treatment or punishment and persecution;
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes; and
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service.

***Matters Requiring Special Attention in 2015–16***

**13** During 2015–16, the Bureau will:

- continue to oversee the operation of the USM and review the screening procedure as appropriate having regard to operational experience, and effect timely removal of those whose claim is rejected;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes; and
- oversee the Immigration Department's implementation of admission schemes for talents, professionals and entrepreneurs, including the implementation of a pilot scheme to attract the second generation of Chinese Hong Kong permanent residents who have emigrated overseas to return to Hong Kong.

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**ANALYSIS OF FINANCIAL PROVISION**

<b>Programme</b>	2013-14 (Actual) (\$m)	2014-15 (Original) (\$m)	2014-15 (Revised) (\$m)	<b>2015-16 (Estimate) (\$m)</b>
(1) Director of Bureau's Office .....	12.4	12.4	12.6	<b>12.6</b>
(2) Internal Security .....	133.3	144.5	144.5	<b>148.8</b>
(3) Immigration Control.....	131.0	168.3	158.0	<b>194.7</b>
	<hr/> 276.7	<hr/> 325.2	<hr/> 315.1 (-3.1%)	<hr/> <b>356.1</b> <b>(+13.0%)</b>
				<b>(or +9.5% on 2014-15 Original)</b>

**Analysis of Financial and Staffing Provision**

**Programme (1)**

Provision for 2015-16 is the same as the revised estimate for 2014-15.

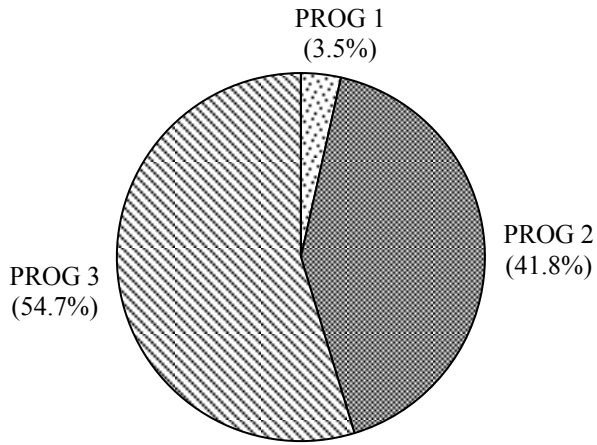
**Programme (2)**

Provision for 2015-16 is \$4.3 million (3.0%) higher than the revised estimate for 2014-15. This is mainly due to the net increase of four posts and the increased provision for salary increment of supporting staff and other operating expenses.

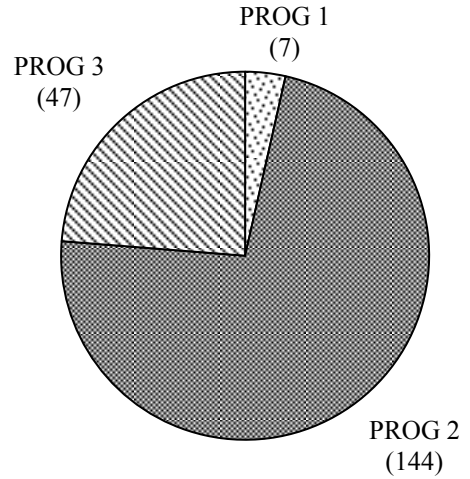
**Programme (3)**

Provision for 2015-16 is \$36.7 million (23.2%) higher than the revised estimate for 2014-15. This is mainly due to the net increase of one post and the increased provision for salary increment of supporting staff, providing publicly-funded legal assistance to non-refoulement claimants, handling appeals/petitions lodged by unsuccessful non-refoulement claimants under the USM and other operating expenses.

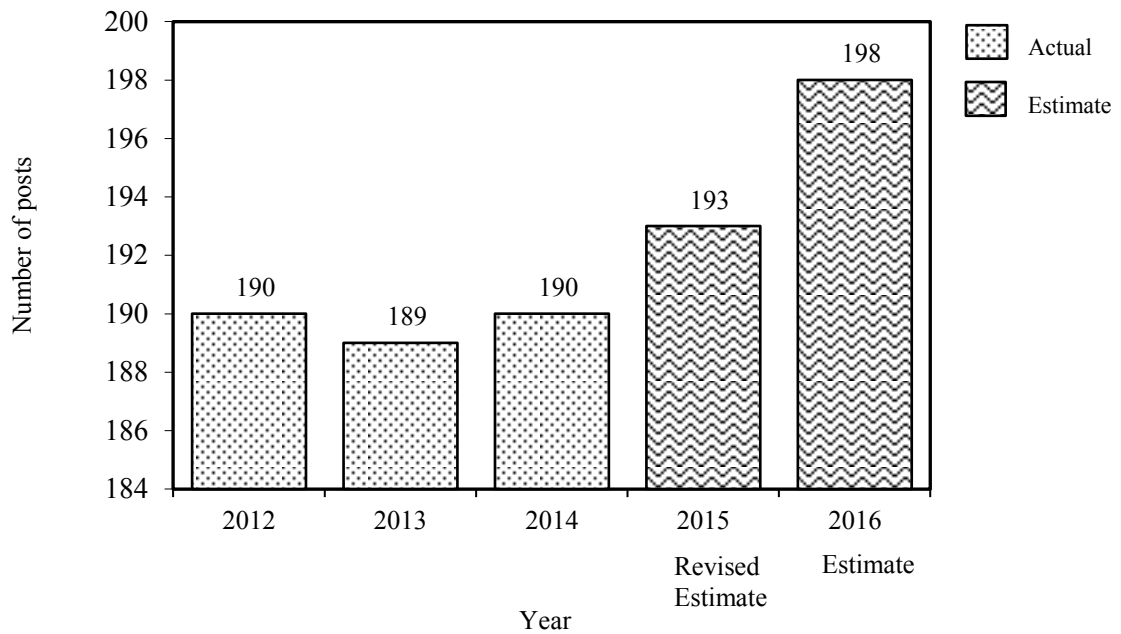
*Allocation of provision to programmes (2015-16)*



*Staff by programme (as at 31 March 2016)*



*Changes in the size of the establishment (as at 31 March)*



## Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Sub-head (Code)	Actual expenditure 2013–14	Approved estimate 2014–15	Revised estimate 2014–15	<b>Estimate 2015–16</b>	
	\$'000	\$'000	\$'000	<b>\$'000</b>	
<b>Operating Account</b>					
Recurrent					
000	Operational expenses .....	276,674	325,154	315,137	<b>356,065</b>
	Total, Recurrent .....	276,674	325,154	315,137	<b>356,065</b>
	Total, Operating Account .....	276,674	325,154	315,137	<b>356,065</b>
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	Total Expenditure .....	276,674	325,154	315,137	<b>356,065</b>

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### Details of Expenditure by Subhead

The estimate of the amount required in 2015–16 for the salaries and expenses of the Security Bureau is \$356,065,000. This represents an increase of \$40,928,000 over the revised estimate for 2014–15 and of \$79,391,000 over the actual expenditure in 2013–14.

#### *Operating Account*

#### Recurrent

**2** Provision of \$356,065,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$40,928,000 (13%) over the revised estimate for 2014–15 is mainly due to the increased provision for salary increment of supporting staff, providing publicly-funded legal assistance to non-refoulement claimants, handling appeals/petitions lodged by unsuccessful non-refoulement claimants under the unified screening mechanism and other operating expenses.

**3** The establishment as at 31 March 2015 will be 193 posts. It is expected that there will be a net increase of five posts in 2015–16. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2015–16, but the notional annual mid-point salary value of all such posts must not exceed \$93,967,000.

**4** An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2013–14 (Actual) (\$'000)	2014–15 (Original) (\$'000)	2014–15 (Revised) (\$'000)	<b>2015–16 (Estimate) (\$'000)</b>
Personal Emoluments				
- Salaries.....	108,666	114,306	119,666	<b>123,782</b>
- Allowances.....	5,302	5,671	5,487	<b>5,712</b>
- Job-related allowances.....	7	22	5	<b>22</b>
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	238	196	268	<b>215</b>
- Civil Service Provident Fund contribution.....	3,309	3,651	3,756	<b>4,196</b>
Departmental Expenses				
- Honoraria for members of committees .....	6,912	17,000	9,600	<b>25,233</b>
- General departmental expenses .....	71,509	89,173	81,218	<b>84,328</b>
Other Charges				
- World Customs Organization .....	236	240	242	<b>245</b>
- United Nations International Drug Control Programme and World Health Organization .....	217	295	295	<b>217</b>
- Action Committee Against Narcotics .....	4,552	4,600	4,600	<b>4,600</b>
Subventions				
- Legal assistance scheme for torture claimants.....	75,726	90,000	90,000	<b>107,515</b>
	276,674	325,154	315,137	<b>356,065</b>