

**立法會**  
***Legislative Council***

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**Finance Committee of the Legislative Council**

**Minutes of the 23<sup>rd</sup> meeting  
held at Conference Room 1 of the Legislative Council Complex  
on Friday, 9 January 2015, at 5:10 pm**

**Members present:**

Hon Tommy CHEUNG Yu-yan, SBS, JP (Chairman)

Hon CHAN Kin-por, BBS, JP (Deputy Chairman)

Hon LEE Cheuk-yan

Hon CHAN Kam-lam, SBS, JP

Dr Hon LAU Wong-fat, GBM, GBS, JP

Hon Emily LAU Wai-hing, JP

Hon TAM Yiu-chung, GBS, JP

Hon Frederick FUNG Kin-kee, SBS, JP

Hon Vincent FANG Kang, SBS, JP

Hon WONG Kwok-hing, BBS, MH

Hon Jeffrey LAM Kin-fung, GBS, JP

Hon Andrew LEUNG Kwan-yuen, GBS, JP

Hon WONG Ting-kwong, SBS, JP

Hon Cyd HO Sau-lan, JP

Dr Hon LAM Tai-fai, SBS, JP

Hon CHEUNG Kwok-che

Hon IP Kwok-him, GBS, JP

Hon Mrs Regina IP LAU Suk-yee, GBS, JP

Hon Paul TSE Wai-chun, JP

Hon Alan LEONG Kah-kit, SC

Hon LEUNG Kwok-hung

Hon Albert CHAN Wai-yip

Hon WONG Yuk-man

Hon James TIEN Pei-chun, GBS, JP

Hon NG Leung-sing, SBS, JP  
Hon Frankie YICK Chi-ming  
Hon WU Chi-wai, MH  
Hon YIU Si-wing  
Hon Gary FAN Kwok-wai  
Hon MA Fung-kwok, SBS, JP  
Hon Charles Peter MOK, JP  
Hon CHAN Chi-chuen  
Hon CHAN Han-pan, JP  
Dr Hon Kenneth CHAN Ka-lok  
Hon CHAN Yuen-han, SBS, JP  
Hon LEUNG Che-cheung, BBS, MH, JP  
Dr Hon KWOK Ka-ki  
Hon Christopher CHEUNG Wah-fung, SBS, JP  
Dr Hon Fernando CHEUNG Chiu-hung  
Hon SIN Chung-kai, SBS, JP  
Hon IP Kin-yuen  
Dr Hon Elizabeth QUAT, JP  
Hon Martin LIAO Cheung-kong, SBS, JP  
Hon POON Siu-ping, BBS, MH  
Hon TANG Ka-piu, JP  
Dr Hon CHIANG Lai-wan, JP  
Hon CHUNG Kwok-pan  
Hon Christopher CHUNG Shu-kun, BBS, MH, JP  
Hon Tony TSE Wai-chuen, BBS

**Members absent:**

Hon Albert HO Chun-yan  
Hon James TO Kun-sun  
Hon LEUNG Yiu-chung  
Hon Abraham SHEK Lai-him, GBS, JP  
Prof Hon Joseph LEE Kok-long, SBS, JP, PhD, RN  
Hon Ronny TONG Ka-wah, SC  
Hon Starry LEE Wai-king, JP  
Hon CHAN Hak-kan, JP  
Dr Hon Priscilla LEUNG Mei-fun, SBS, JP  
Dr Hon LEUNG Ka-lau  
Hon WONG Kwok-kin, SBS  
Hon Claudia MO  
Hon Michael TIEN Puk-sun, BBS, JP

Hon Steven HO Chun-yin  
Hon Kenneth LEUNG  
Hon Alice MAK Mei-kuen, JP  
Hon KWOK Wai-keung  
Hon Dennis KWOK  
Dr Hon Helena WONG Pik-wan  
Ir Dr Hon LO Wai-kwok, BBS, MH, JP

**Public officers attending:**

Ms Elizabeth TSE Man-yee, JP	Permanent Secretary for Financial Services and the Treasury (Treasury)
Ms Esther LEUNG, JP	Deputy Secretary for Financial Services and the Treasury (Treasury) <sup>1</sup>
Mr Alfred ZHI Jian-hong	Principal Executive Officer (General), Financial Services and the Treasury Bureau (The Treasury Branch)
Mrs Elina CHAN	Principal Assistant Secretary for Labour and Welfare (Welfare) <sup>3</sup>
Mr LAM Ka-tai, JP	Deputy Director of Social Welfare (Services) Social Welfare Department
Miss Cecilla LI	Assistant Director of Social Welfare (Elderly) Social Welfare Department
Mr LAI Cheuk-man	Senior Architect, Social Welfare Department
Miss SHEA Wing-man	Principal Assistant Secretary for Labour and Welfare (Welfare) <sup>1</sup>
Miss Maria LAU	Acting Deputy Director of Social Welfare (Administration) Social Welfare Department
Miss Sheila KONG	Principal Social Work Officer (Information Systems and Technology) Social Welfare Department
Mr LEE Tat-hong	Senior Systems Manager (Information Systems and Technology) Social Welfare Department
Mr CHAN Chi-ming, JP	Deputy Secretary for Development (Works) <sup>2</sup>
Mr HON Chi-keung, JP	Director of Civil Engineering and Development

Mr Edwin TONG Ka-hung, JP	Project Manager (Hong Kong Island and Islands), Civil Engineering and Development Department
Ms Amy CHEUNG Yi-mei	Assistant Director of Planning (Territorial), Planning Department

**Clerk in attendance:**

Ms Anita SIT	Assistant Secretary General 1
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**Staff in attendance:**

Mr Derek LO	Chief Council Secretary (1)5
Mr Ken WOO	Senior Council Secretary (1)5
Mr Daniel SIN	Senior Council Secretary (1)7
Mr Raymond SZETO	Council Secretary (1)5
Mr Frankie WOO	Senior Legislative Assistant (1)3
Ms Michelle NIEN	Legislative Assistant (1)5
Miss Yannes HO	Legislative Assistant (1)6

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**Item No. 2 – FCR(2014-15)40  
LOTTERIES FUND  
HEAD 341 – NON-RECURRENT GRANTS**

The meeting continued deliberation on the item.

2. Dr CHIANG Lai-wan expressed support for the item. She said that the Administration should step up its efforts in respect of the medium to long term development on elderly services. She said that the Administration should conduct further research to identify suitable sites in different areas, such as the outlying islands and greenbelt areas, for development of elderly services facilities. Principal Assistant Secretary for Labour and Welfare (Welfare)3 ("PASLW(W)3") said that in the 2014 Policy Address, the Chief Executive had included a policy directive to promulgate the Elderly Services Programme Plan by the Elderly Commission, which was currently conducting a public consultation on the overall direction of elderly services provisions in the medium and long term, including manpower and service requirements. The Administration would, in the subsequent phase, consolidate public consultation results to formulate a concrete plan.

3. PASLW(W)3 said that the Administration had launched the Pilot Scheme on the Community Care Service Voucher for the Elderly, which allowed the eligible elderly to choose the community care services that suit their individual needs freely and flexibly through the use of voucher.

4. There being no further question or comment from members, the Chairman put the item to vote. The Chairman declared that the Committee approved the item.

**Item No. 3 – FCR(2014-15)38**

**CAPITAL WORKS RESERVE FUND**

**HEAD 710 – COMPUTERISATION**

**Social Welfare Department**

**New Subhead "Establishment of the Next Generation Information Technology Infrastructure"**

5. The Chairman advised that the item sought the Committee's approval of a commitment of \$175,767,000 for establishment of the next generation information technology infrastructure for the Social Welfare Department.

6. At the invitation of the Chairman, Mr CHEUNG Kwok-che, Chairman of the Panel on Welfare Services, reported that the Panel had discussed the funding proposal at its meeting held on 14 April 2014. Panel members supported the Administration's proposal in principle, but requested the Administration to provide further details on the payback period of the project and the existing systems utilized by the Social Welfare Department. The Administration had provided the required information subsequent to the Panel meeting.

7. There being no question or comment from members, the Chairman put the item to vote. The Chairman declared that the Committee approved the item.

**Item No. 4 – FCR(2014-15)46A**

**HEAD 707 – NEW TOWNS AND URBAN AREA DEVELOPMENT**

**Civil Engineering – Land Development**

**770CL – Planning, engineering and architectural study for topside development at Hong Kong boundary crossing facilities island of Hong Kong–Zhuhai–Macao Bridge**

8. The Chairman advised that the item sought the Committee's approval of the upgrading of 770CL for planning, engineering and architectural study for topside development at Hong Kong boundary crossing facilities ("HKBCF") island of Hong Kong-Zhuhai-Macao Bridge ("HZMB") to Category A at an estimated cost of \$63.4 million in money-of-the-day prices.

Development of "bridgehead economy" for Tung Chung

9. Mr WONG Kwok-hing, Dr CHIANG Lai-wan and Mr WONG Ting-kwong expressed support for the proposal and said that the study should commence as soon as practicable in tandem with the development of HZMB. Mr WONG Kwok-hing called on the Administration to develop "bridgehead economy" as it would bring about more employment opportunities for the residents in Tung Chung. Dr CHIANG said that the Administration should carefully plan for the transportation linking HKBCF. Director of Civil Engineering and Development ("DCED") said that HKBCF was accessible by road via the Tuen Mun-Chek Lap Kok link ("TM-CLKL").

10. Mr WONG Ting-kwong said that it would be wasteful if the HKBCF was solely used as a border control point. There was a need to explore its other potential functions, hence the proposed study for the topside development of the HKBCF ("the topside development"). He said that the traffic and visitor flows would be heavy and suitable ancillary support infrastructure would have to be built. The study would also help identifying ways to promote employment for Tung Chung residents.

11. Mr TANG Ka-piu enquired about the commissioning date of the HZMB. He said that the proposed study should address how to encourage entrepreneurship and develop a diverse economy which would provide lower-end shopping areas for Tung Chung residents to buy cheaper products. He also suggested that the study should cover the future toll charges of the TM-CLKL and the health impact of increased traffic volume and air pollution on Tung Chung residents.

12. DCED said that matters concerning the construction of the HZMB were taken charge by Transport and Housing Bureau and Highways Department and might be followed up in the Panel on Transport. The Administration would take into account members' comments and thoroughly assess the economic aspects in the proposed study. An environmental impact assessment ("EIA") would also be conducted.

13. Mr YICK Chi-ming expressed support for the proposal, and said that the Administration should consider developing facilities for the logistics

industry, such as warehousing facilities, in the proposed study. Mr YIU Si-wing asked the Administration to consider the needs of the Mainland tourists on one-day visits, the volume of which had been rising, in the planning of the topside development, and to carefully divert the flow of tourists to alleviate the loading on Tung Chung. DCED said that in conducting the study, the Administration would take into consideration members' comments made in this Committee and the Public Works Sub-committee ("PWSC").

14. Mr LEUNG Kwok-hung said that he opposed the proposal, and opined that the topside development would not bring benefits to the economic development of Hong Kong as well as the employment situation of Tung Chung residents. He disagreed with the development approach of HZMB and HKBCF and criticized the Administration for putting forth another "white-elephant project". He said that HZMB would require long-term financial commitment on maintenance and would increase the financial burden of Hong Kong while advancing the sectorial interests of the construction and real estate industries. He demanded the Administration to halt further development of the HKBCF.

15. Mr CHAN Chi-chuen asked the Administration to clarify the meaning of "commercial development and the development of other economic activities" in the project scope as stated the Administration's paper. DCED said that commercial development included shopping area, catering venues, conference venues, etc., and that the Administration's inclusion of other economic activities in the project scope was based on the suggestions made by members of PWSC. He stressed that the Administration held no fixed position on the mode of development, and it was necessary to hire a consultant to collect data for determining the positioning of the proposed topside development.

16. Mr CHAN Han-pan expressed support for the proposal and said that the proposed topside development was necessary for a diverse economy on Lantau Island which would provide employment opportunities. He said that new commercial development could also provide relief to the Citygate shopping centre at Tung Chung, which was currently overcrowded with tourists. The proposal had already been extensively discussed in the Panel on Development and PWSC, and delay in the proposal would further drive up the costs of development.

17. Dr KWOK Ka-ki said that the proposed topside development would put further pressure on the environment of Lantau Island, and that the Administration's consideration of placing columbarium thereat was perplexing. Dr KWOK urged the Administration to take heed of the hardships of Tung Chung residents, who had been experiencing deterioration in living standard

due to pollution and traffic congestion. DCED said that the topside development, north of Chek Lap Kok, would not have a significant impact on the Tung Chung community. Dr KWOK criticized that the topside development would only benefit the real estate industry at the expense of Tung Chung residents. Mr Albert CHAN said that the livelihood of Tung Chung residents had already been adversely affected by commercial developments which were skewed towards Mainland tourists, and the topside development would exacerbate the problem.

18. The Chairman directed that the speaking time for each member would be limited to five minutes for the first round, three minutes for the second round and two minutes for the third round respectively. Mr Albert CHAN expressed disagreement with the Chairman's direction on speaking time. The Chairman said that members might request to speak for multiple times.

#### Integration with the Mainland

19. Dr Fernando CHEUNG and Ms Emily LAU asked whether it was the Administration's intention to develop the topside of HKBCF for providing commercial services to Mainland tourists before they entered Hong Kong. DCED said that the Administration was still in the process of determining the most appropriate development approach for the topside development and would take into account the strategic location of HKBCF and its proximity to nearby cities in the Mainland. Dr CHEUNG and Ms LAU expressed concern about the Administration's reluctance to clarify the matter in question, and criticized the Administration for not having conceived the topside development despite the fact that HZMB had been planned for years. DCED reiterated that the recommendations made by the proposed study would enable the Administration to determine the appropriate positioning of the development and infrastructural support required.

20. Mr LEUNG Kwok-hung and Mr Gary FAN opined that the topside development was an unnecessary and wasteful infrastructure for integration with Mainland cities.

#### Approach in the study for the topside development

21. Mr LEE Cheuk-yan said that the economic and demographical impacts of the topside development would vary vastly according to the selected types of commercial development taking place in it. As such, the Administration should first determine the mode and types of commercial development for the topside development before engaging in the relevant engineering and architectural studies. DCED said that the site had the



potential for commercial development, but it would be difficult to determine at this stage what commercial activities should be promoted there. The way forward would be clearer when more data were collected from the proposed engineering.

22. Mr LEE Cheuk-yan expressed concern that the study concerned multiple professions and the commissioning of a single contractor for the study could not possibly cater for the multitude of requirements. DCED said that the contractor would employ relevant professionals for the various aspects of the study. Civil Engineering and Development Department ("CEDD") would also work closely with Planning Department ("PD") on aspects related to urban planning. Mr LEE expressed doubt about the quality of the outcome of the study if the consultant did not have expertise in urban planning, and urged the Administration to consider conducting a study focusing on economic development first before conducting engineering and architectural studies. Mr Albert CHAN echoed Mr LEE's concern and said that the Administration should have formulated a policy for the use of topside development on HKBCF before moving on to the project planning stage. He criticized the Administration for government-business collusion in the development planning of Lantau Island to benefit the supporters of the Chief Executive.

23. Mr Alan LEONG queried the Administration's rationale for and efficacy of engaging a single contractor for an encompassing study which required the expertise of a variety of professionals. DCED said that engaging a single contractor could provide synergy and ensure coherence in the comprehensive planning of economic development, transportation and drainage requirements. CEDD had been working closely with PD to ensure that the planning of the topside development was in compliance with the relevant planning standards.

24. Mr Alan LEONG asked how the residents of Lantau Island could express to the Administration their concerns on the environmental and traffic impacts of the proposed topside development during its planning and design stage. Assistant Director of Planning (Territorial) said that existing town planning procedure provided sufficient avenues for public participation. DCED supplemented that there would be opportunities for residents of Lantau Island to voice their opinions during the public consultation conducted under the study.

25. Mr Gary FAN asked how the Administration would conduct the EIA of the topside development. DCED pointed out that the topside development would not bring about significant environmental impact since it would not require further land reclamation. Nevertheless, as the types of activities

chosen for the topside development might result in additional drainage and sewerage needs, the Administration would conduct a comprehensive study on the environmental impact of the construction projects in the area. Ms Cyd HO asked how the Administration planned to handle drainage and sewerage needs arising from the topside development. DCED reiterated that the relevant needs would hinge on the choice of facilities and activities for the topside development.

26. Dr Fernando CHEUNG and Ms Emily LAU expressed disappointment with the Administration's lack of direction for the topside development and deference of decision-making to a consultancy firm. Ms Cyd HO shared the same view and said that as HZMB had already been under discussion since 1997, the Administration should not be excused for not having conceived the direction and preliminary ideas for the topside development. DCED said that the mode of development had taken, and would continue to take, into account comments made by members and the public.

27. Dr KWOK Ka-ki criticized the Administration for hiring consultants to conduct the proposed study which should have been conducted in-house by civil servants. DCED said that the Administration had already made preliminary assessment of the civil engineering aspects of the site including the scale of gross floor area for the topside development. However, further studies were required for determining the economic development and the concomitant engineering requirements.

28. Ms Cyd HO asked the Administration to explain the details of the EIA on the topside development. She questioned the need for earmarking \$7.4 million for site investigation works, as the HKBCF island site was created through land reclamation and the Administration should be well aware of its structure. DCED assured members that the EIA would be conducted in strict compliance with the Environmental Impact Assessment Ordinance, Cap. 499, covering water quality, air quality, impact on natural habitats and drainage requirements. DCED said that the site investigation works were required for reclaimed land to ascertain its drainage capacity vis-à-vis different types of commercial and economic development. It was also necessary to examine the geological conditions of the site underneath the fill materials.

29. Mr Gary FAN expressed concern about the Administration's tendency to overspend in capital works projects. He asked whether the Administration would consider reducing the scope and budget for the topside development so that it could partly offset the project cost overruns of the HZMB project. DCED said that the topside development was independent of the construction of HZMB and that the Administration did not have plans to

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reduce the scope of the topside development, as there was indeed a need for more land for development in the territory.

30. Ms Emily LAU urged the Administration to address the need for job opportunities in Tung Chung in the study. DCED said that the Administration intended to further develop Tung Chung to create employment opportunities for the local population, which would rise to more than 200 000 in future.

31. The meeting was adjourned at 7:08 pm.

Legislative Council Secretariat  
3 June 2015