

立法會 *Legislative Council*

LC Paper No. CB (2)2188/14-15

Ref: CB2/T/16

Paper for the House Committee meeting on 9 October 2015

Proposed extension of period of work of subcommittees on policy issues

Purpose

This paper invites Members to consider the proposed extension of period of work of seven subcommittees on policy issues.

Background

2. Rule 26(c) of the House Rules ("HR") specifies that a subcommittee on policy issues should complete work within 12 months of its commencement and report to the House Committee ("HC") or relevant Panel(s) as appropriate. Should such a subcommittee consider it necessary to work beyond 12 months, it should, after obtaining the endorsement of the relevant Panel(s) if it is appointed by a Panel(s), report to HC and give justifications for an extension of the period.

3. The maximum number of subcommittees on policy issues under HC and Panels that may be in operation at any one time is 10¹. Pursuant to HR 26(b), any new subcommittees formed after the quota has been filled will be put on a waiting list, and HC will act as the clearing house for the activation of subcommittee(s) on the list.

Proposed extension of period of work of subcommittees

4. The seven subcommittees seeking the permission of HC for extension of the period of their work are -

¹ Under HR 26(a), the maximum number of subcommittees on policy issues that may be in operation at any one time is eight. With additional resources being allocated to the Secretariat in the 2013 Resource Allocation Exercise, the Secretariat is able to utilize such resources to service up to two more subcommittees on policy issues on top of the quota of eight specified in HR 26(a) with effect from 1 April 2014.

- (a) the Subcommittee on Matters Relating to Railways;
- (b) the Subcommittee on Health Protection Scheme;
- (c) the Joint Subcommittee to Monitor the Implementation of the West Kowloon Cultural District Project;
- (d) the Subcommittee on Retirement Protection;
- (e) the Subcommittee to Study the Implementation of Free Kindergarten Education;
- (f) the Subcommittee on Issues Relating to the Development of Chinese Medicine; and
- (g) the Subcommittee on Strategy and Measures to Tackle Domestic Violence and Sexual Violence.

5. Subcommittees (a) to (d) in paragraph 4 above were given permission by HC in November 2013 to extend their work for a period of eight to 10 months after expiry of the first 12-month period. They were given permission by HC in October 2014 to further extend their work in the 2014-2015 session until 30 September 2015. Subcommittees (e) to (g) in paragraph 4 above commenced their work in late October 2014 to early December 2014. These seven subcommittees have recently reviewed their work progress and consider it necessary to extend the period of their work after expiry of the current period of work. The progress of work of these seven subcommittees and their proposals for extension of period of work are detailed in **Appendices I to VII** respectively. Their proposals are summarized as follows:

| Subcommittees on policy issues | Date of first meeting | End date of current period of work | Proposed time frame for extension of work | Proposed duration of extension of work |
|---|-----------------------|------------------------------------|--|--|
| 1. Subcommittee on Matters Relating to Railways under the Panel on Transport | 30.11.2012 | 30.9.2015 | 2015-2016 session (i.e. until mid July 2016) | 9.5 months |
| 2. Subcommittee on Health Protection Scheme under the Panel on Health Services | 12.12.2012 | 30.9.2015 | until 31.3.2016 | 6 months |

| Subcommittees on policy issues | Date of first meeting | End date of current period of work | Proposed time frame for extension of work | Proposed duration of extension of work |
|---|-----------------------|------------------------------------|--|--|
| 3. Joint Subcommittee to Monitor the Implementation of the West Kowloon Cultural District Project under the Panel on Home Affairs and the Panel on Development | 29.1.2013 | 30.9.2015 | 2015-2016 session (i.e. until mid July 2016) | 9.5 months |
| 4. Subcommittee on Retirement Protection under the Panel on Welfare Services | 25.2.2014 | 30.9.2015 | 2015-2016 session (i.e. until mid July 2016) | 9.5 months |
| 5. Subcommittee to Study the Implementation of Free Kindergarten Education under the Panel on Education | 27.10.2014 | 26.10.2015 | until 30.4.2016 | about 6 months |
| 6. Subcommittee on Issues Relating to the Development of Chinese Medicine under the Panel on Health Services | 5.11.2014 | 4.11.2015 | until 4.5.2016 | 6 months |
| 7. Subcommittee on Strategy and Measures to Tackle Domestic Violence and Sexual Violence under the Panel on Welfare Services | 3.12.2014 | 2.12.2015 | until 2.2.2016 | 2 months |

Considerations for proposed extension of period of work of subcommittees on policy issues

Broad principles for activation, operation and extension of period of work of subcommittees on policy issues

6. To ensure the completion of work of subcommittees on policy issues within a specified time frame so that slots can be vacated within a reasonable

time for the activation of other subcommittees, as well as effective and flexible use of resources, Members agreed at the HC meeting on 15 November 2013 to adopt the following broad principles for the activation, operation and extension of period of work of such subcommittees –

- (a) where a subcommittee considers it necessary to extend the period of its work beyond 12 months but there are subcommittees on the waiting list awaiting activation, HC may, if considered appropriate, give permission for the subcommittee to continue to operate for three more months in the first instance after the expiry of its period of work to allow time for it to wrap up its current stage of work, after which the subcommittee will, if necessary, be placed on the waiting list for re-activation of work. Upon re-activation, the subcommittee shall complete its work within the remainder of the extension period originally sought, unless decided otherwise by HC. HC can decide the order of activation/re-activation of subcommittees on the waiting list; and
- (b) the number of subcommittees under each Panel operating at the same time should not exceed two. For this purpose, a joint subcommittee will be counted as one subcommittee for each of the Panels concerned.

Current position of subcommittees on policy issues

7. Apart from the seven subcommittees as listed in paragraph 4 above seeking permission for extension of period of work, there is another subcommittee on policy issues - the Subcommittee on Poverty, which is appointed under HC, currently in operation. The other two subcommittees formed under the Panel on Food Safety and Environmental Hygiene, namely the Subcommittee on Issues Relating to Public Markets and the Subcommittee on Hawker Policy, have vacated their slots in early October 2015 for activation of the first two subcommittees on the waiting list (i.e. Subcommittee to Follow up Issues Relating to the Three-runway System at the Hong Kong International Airport and Subcommittee to Study Issues Relating to Mainland-HKSAR Families). The position of the 10 subcommittees currently in operation/to be activated is in **Appendix VIII**.

8. At present, there are three subcommittees on policy issues on the waiting list pending activation. Details of the subcommittees on the waiting list are in **Appendix IX**. Members are invited to note that the Panel on Development agreed in principle at its meeting on 22 July 2015 for the appointment of a subcommittee under the Panel to study issues relating to redevelopment of buildings developed under the Civil Servants' Cooperative Building Society Scheme. It is anticipated that a new subcommittee will be formed in late October 2015 and put on the waiting list.

Advice sought

9. In accordance with the broad principles as set out in paragraph 6(a), since there are presently three subcommittees on policy issues on the waiting list awaiting activation, HC may consider giving permission for the seven subcommittees to extend the period of their work for three months in the first instance, after which they will, if necessary, be placed on the waiting list for re-activation of work for the remainder of the extension period they have sought. The first four subcommittees listed in paragraph 4 above (i.e. the Subcommittee on Matters Relating to Railways, the Subcommittee on Health Protection Scheme, the Joint Subcommittee to Monitor the Implementation of the West Kowloon Cultural District Project and the Subcommittee on Retirement Protection) will vacate their slots in January 2016 for the subcommittees on the waiting list to activate their work. Another three slots will be vacated respectively in late January 2016 by the Subcommittee to Study the Implementation of Free Kindergarten Education and early February 2016 by the Subcommittee on Strategy and Measures to Tackle Domestic Violence and Sexual Violence and the Subcommittee on Issues Relating to the Development of Chinese Medicine for the subcommittees on the waiting list to re-activate their work.

10. Members are invited to consider the proposals of the seven subcommittees to extend the period of their work as set out in paragraph 5.

立法會
Legislative Council

LC Paper No. CB(4)1477/14-15

Ref : CB4/PS/3/12

Paper for the House Committee meeting on 9 October 2015

**Continuation of work of the
Subcommittee on Matters Relating to Railways**

Purpose

This paper reports on the progress of work of the Subcommittee on Matters Relating to Railways ("the Subcommittee") formed under the Panel on Transport and the need for the Subcommittee to continue its work in the 2015-2016 legislative session.

Background

2. The Subcommittee was appointed by the Panel on Transport on 16 November 2012 to follow up various issues relating to the planning and implementation of new railway projects, and the operation of existing railways. According to its terms of reference, the Subcommittee will focus its work on the following areas –

Planning and implementation of new railway projects

- (a) planning and financing of new railway projects;
- (b) environmental impact assessment of new railway projects;
- (c) resumption of land arising from the implementation of new railway projects under the Railways Ordinance (Cap. 519);
- (d) progress update on the implementation of new railway projects;

- (e) provision of supporting public infrastructure for new railway projects; and
- (f) co-ordination of public transport services arising from the commissioning of new railway lines.

Railway operation

- (a) performance of existing railway lines including train service performance and safety management;
- (b) maintenance programme; and
- (c) train service disruptions and breakdowns, and arrangements for handling emergency situations.

3. The terms of reference and membership of the Subcommittee are set out in **Annexes I and II** respectively.

Work of the Subcommittee

4. The Subcommittee has, since 16 November 2012, held a total of 21 meetings and received views of deputations at one of these meetings. Major issues studied by the Subcommittee include –

(a) Planning of new railway projects

Railway Development Strategy 2014 ("RDS-2014") which provides a framework for planning the expansion of Hong Kong's railway network up to 2031.

(b) Implementation of new railway projects

- (i) progress update on the implementation of the Hong Kong section ("HKS") of the Guangzhou-Shenzhen-Hong Kong Express Rail Link ("XRL"), Shatin to Central Link ("SCL"), West Island Line ("WIL"), South Island Line (East) ("SIL(E)"), and Kwun Tong Line Extension ("KTE");

- (ii) construction safety and community liaison works carried out by the MTR Corporation Limited ("MTRCL") for HKS of XRL, SCL, WIL, SIL(E) and KTE;
 - (iii) implementation of the MTR Station Art Programme for HKS of XRL, SCL, WIL, SIL(E) and KTE;
 - (iv) co-ordination of public transport services arising from the commissioning of WIL and SIL(E);
 - (v) safety management measures for trains of HKS of XRL; and
 - (vi) new railway system for SIL(E), including the Fully Automatic Operation.
- (c) Operation of existing railways
- (i) railway service performance, including train service performance and safety management;
 - (ii) causes of MTR service disruptions, such as faulty insulators and intrusion by stray animals into track areas, and respective contingency arrangements;
 - (iii) causes of Light Rail incidents and enhancement measures to avoid recurrence of similar incidents;
 - (iv) progress of the retrofitting of automatic platform gates ("APGs") along the East Rail Line ("ERL") and the Ma On Shan Line and their related financial arrangements;
 - (v) rail inspection regime of MTRCL, including the issue on outsourcing of maintenance staff; and
 - (vi) the capacity of MTR trains and management of loading in train compartments to enhance comfort and the travelling experience for passengers.

5. The Subcommittee has also conducted four site visits. On 24 June 2013 and 28 April 2014, the Subcommittee visited the construction site of the West Kowloon Terminus ("WKT") and one of the tunnels of HKS of XRL to better understand the progress of the works. On 10 January 2014, the Subcommittee conducted another site visit to MTR Shatin Freight Yard and Racecourse Station to better understand the works progress of retrofitting APGs at ERL stations. The Subcommittee also paid a visit to a busy station, i.e. MTR Admiralty Station, on 19 May 2015 to observe the conditions of the train compartments and platform during evening peak hours.

Need for continuation of work in the 2015-2016 session

Planning of new railway projects

6. The Administration commissioned a consultant in March 2011 to conduct a study for the review and update of the Railway Development Strategy 2000 ("RDS-2000"), with a view to updating the long-term railway development blueprint to meet the local transport needs up to year 2031. The Administration conducted the Stage 1 Public Engagement Exercise from April to July 2012 which featured conceptual schemes of three major regional railway corridors¹ for public discussion. Also, the Administration conducted the Stage 2 Public Engagement Exercise from February to May 2013 to collect public opinion on the seven local enhancement schemes² for existing railway lines.

7. At the meeting on 27 October 2014, the Subcommittee members were briefed by the Administration on RDS-2014, which was based on the findings and final recommendations of the abovementioned review and update of RDS-2000 consultancy study. RDS-2014 recommended that seven railway projects be completed in the planning horizon up to year 2031 having regard to transport demand, cost-effectiveness and the development needs of New Development Areas and other new developments. The Subcommittee noted that the seven planned projects were Northern Link and Kwu Tung Station (combined as one); Tuen Mun South Extension; East Kowloon Line; Tung Chung West Extension; Hung Shui Kiu Station; South Island Line (West); and North Island Line. The proposed indicative implementation window for planning purpose

¹ Hong Kong-Shenzhen Western Express Line, Northern Link and Coastal Railway between Tuen Mun and Tsuen Wan

² North Island Line, Siu Sai Wan Line, South Island Line (West), Tuen Mun South Extension, Hung Shui Kiu Station, Tung Chung West Extension and Kwu Tung Station

and the preliminary cost estimates for the individual railway projects were set out in the table at **Annex III**. The Administration recommended that seven railway projects be completed, tentatively between 2018 and 2026, with the preliminary total cost estimate in the order of \$110 billion. As such, the Subcommittee will need to continue to monitor the planning including the alignment, financing as well as the environmental impact assessment of the new railway projects.

Implementation of new railway projects

8. The Subcommittee will need to continue with its work to monitor the implementation of the five railway projects under construction, namely HKS of XRL, SCL, WIL, SIL(E) and KTE. HKS of XRL and SCL are implemented under the concession approach³ whereas WIL, SIL(E) and KTE are implemented under the ownership approach⁴. The key information of the five railway projects is attached at **Annex IV**. The Administration in mid-2014 announced that the said projects encounter different difficulties and challenges at the construction stage and therefore, they are unlikely to be completed as originally scheduled and may experience cost overruns.

Hong Kong section of the Guangzhou-Shenzhen-Hong Kong Express Rail Link

9. At the meetings on 2 January, 6 March, 19 May and 3 July 2015, the Subcommittee expressed grave concern over the delay of the works progress and the financial implications of HKS of XRL. Having noted the need to remove a significant quantity of rock, the complexity of the steel structure and low production rate for the steelworks of WKT (Contract 810A) and the labour shortage problem as presented by MTRCL, members in general were worried that the project might be further delayed. Besides, the Subcommittee was informed by the Administration that MTRCL's estimated cost to complete for HKS of XRL would be \$71.52 billion, which was about \$6.5 billion more than the entrustment cost of \$65 billion, and also exceeded the approved project estimate of \$66.8 billion. After the Highways Department's assessment, MTRCL was asked to review again the cost to complete. According to

³ Under the concession approach, the Administration is responsible for the construction costs of the railway project whilst MTRCL is entrusted with the planning and design of the project. Upon completion of the construction, MTRCL will be granted a service concession for the operation of the railway line while the Administration will receive a service concession payment annually.

⁴ Under the ownership approach, MTRCL is responsible for the financing, design, construction, operation and maintenance of the railway project, and will own the railway.

MTRCL in June 2015, the commissioning of HKS of XRL would have to be delayed further from the end of 2017 to the third quarter of 2018 and the cost to complete for the project would have to be revised to \$85.3 billion. It is therefore envisaged that the Subcommittee will need to continue to monitor the implementation of HKS of XRL, which is expected to be commissioned in 2018, and the possible increase in project cost.

Shatin to Central Link

10. At the meetings on 24 November 2014 and 19 May 2015, the Subcommittee members were briefed that there was a cumulative delay of at least 11 months for the Tai Wai to Hung Hom Section of SCL arising from archaeological discovery in To Kwa Wan and this Section was estimated to be commissioned in 2019. They also noted that for the Hung Hom to Admiralty Section of SCL, the commissioning date would be deferred to 2021 to allow flexibility for the topside development of the convention centre at the Exhibition Station, and to cater for the reclamation works under Wan Chai Development Phase II and the construction of the Central-Wan Chai Bypass tunnel thereof. Members expressed worry that archaeological discovery at To Kwa Wan Station, discovery of a large metal object on the seabed in the vicinity of the old Wan Chai Ferry Pier and manpower shortage problem would further delay the construction progress of SCL. Besides, the Subcommittee noted that there would be an additional cost of at least \$4.1 billion for the Tai Wai to Hung Hom Section of SCL. The Administration advised that as the current contingency of SCL would not be sufficient to meet the additional expenditure arising from the archaeological and conservation works, the Transport and Housing Bureau would seek additional funding from the Legislative Council together with the Development Bureau in due course. In this connection, the Subcommittee will need to continue to follow up the progress and financial situation of the implementation of SCL.

West Island Line

11. The Subcommittee at its meetings on 24 November 2014 and 19 May 2015 was briefed that WIL, together with HKU Station and Kennedy Town Station, was commissioned on 28 December 2014 whereas Sai Ying Pun Station (except Ki Ling Lane Entrance) was completed and opened on 29 March 2015. The Subcommittee was advised that owing to the impact of earlier construction works, the ground

freezing works for the passenger adit between Ki Ling Lane entrance and First Street/Second Street entrance were still ongoing. According to the information provided by the Administration in August 2015, the Ki Ling Lane entrance was estimated to be opened to the public in the first quarter of 2016. Members also noted that the latest capital cost of WIL was \$18.5 billion, which was higher than the originally estimated capital cost of \$15.4 billion. As such, the Subcommittee will need to continue to monitor the completion of the implementation of WIL.

South Island Line (East)

12. At the meetings on 2 January and 19 May 2015, the Subcommittee members expressed serious concern about the delay in the underpinning works beneath the Island Line tunnel at Admiralty Station, which was the major reason hampering the overall progress of the construction of SIL(E). The Administration advised that based on the current assessment, there were still risks to achieve the target commissioning of SIL(E) at the end of 2016. MTRCL in November 2014 advised that the estimated cost of SIL(E) had increased from \$12.4 billion to \$15.2 billion. In August 2015, the latest estimate of the construction cost of SIL(E) had been further revised upward to \$16.9 billion due to the complexity of the project and continued challenges encountered. In view of the possible delay and cost overrun, the Subcommittee will need to continue to monitor the implementation of SIL(E).

Kwun Tong Line Extension

13. On 2 January and 19 May 2015, the Subcommittee was briefed that the excavation works for the platform tunnel connecting the East and West concourses of the Whampoa Station of KTE were still ongoing. According to the information provided by the Administration in August 2015, as the excavation of the platform tunnel between the East and West concourses of Whampoa Station could not be completed in the second quarter of 2015, it was very unlikely that KTE could be in full operation in mid-2016. If the structural works of the platform tunnel could be completed in the third quarter of 2015 and the structural works of station and parts of the station connecting with the platform tunnel could be completed in the fourth quarter of 2015, the newly revised target opening date of MTRCL (i.e. the third or fourth quarter of 2016) would be achievable. Besides, owing to the complexity of the project and continued challenges encountered, MTRCL advised that the estimate of the construction cost of KTE had been adjusted upward from \$5.3 billion

to \$7.2 billion. As a result, the Subcommittee will need to continue to monitor the implementation of KTE.

Operation of existing railways

14. At the meeting on 6 March 2015, the Subcommittee noted the outcome of the independent expert's review of MTR overhead line system as a result of ERL incidents on 9 February and 18 February 2014 as well as the Light Rail incident on 22 January 2014. According to MTRCL, the incidents had been caused by faulty overhead line insulators. Some members expressed dissatisfaction that the senior management of MTRCL was not held accountable for railway service disruptions and that the current fine penalty system for serious service disruptions was considered inadequate to compensate the affected passengers for their loss in journey time as well as monetary losses. It is envisaged that the Subcommittee will need to continue to follow up the operation of existing railway lines.

15. The Subcommittee at the above meeting also expressed concern about an incident occurring on ERL on 20 August 2014 in which a dog was found dead on the tracks. Members noted from MTRCL's report an account of the incident and MTRCL's proposed improvement measures in consultation with the Agriculture, Fisheries and Conservation Department and animal welfare organizations. Members urged MTRCL to conduct more frequent inspections of the boundary fencing, installing sensors to detect animals entering the track areas, etc., to avoid recurrence of similar incidents which might lead to disruption of railway service. The Subcommittee will need to continue to monitor the performance of existing railway lines and the contingency measures taken by MTRCL.

Proposed extension of period of work

16. Rule 26(c) of the House Rules provides that a subcommittee should complete its work within 12 months of its commencement and report to the relevant Panel(s). If it is necessary for a subcommittee to work beyond that 12 months, the subcommittee should, after obtaining the endorsement of the relevant Panel(s), report to the House Committee and give justifications for an extension of the 12-month period. In accordance with the said House Rule, approval was previously given by the House Committee at its meeting on 31 October 2014 for the Subcommittee to extend the period of its work after expiry of the 12-month period in December 2014 up to 30 September 2015.

17. The Subcommittee plays a significant role in monitoring the Administration and MTRCL in the implementation of new railway projects under construction or planning and the various issues arising from railway operations like service disruption or safety operation. Having regard to the matters which need more focused discussion and follow-up by the Subcommittee as set out in paragraphs 6 to 15 above, the Panel on Transport agreed at its meeting on 17 July 2015 that the Subcommittee should continue its work in the 2015-2016 session.

Advice sought

18. Pursuant to Rule 26(c) of the House Rules, Members are invited to note the progress of work of the Subcommittee and endorse the proposal for the Subcommittee to continue its work in the 2015-2016 session.

Council Business Division 4
Legislative Council Secretariat
7 October 2015

Panel on Transport

Subcommittee on matters relating to railways

Terms of Reference

To follow up various issues relating to the planning and implementation of new railway projects, and the operation of existing railways as follows:

Planning and implementation of new railway projects

- (a) planning and financing of new railway projects;
- (b) environmental impact assessment of new railway projects;
- (c) resumption of land arising from the implementation of new railway projects under the Railways Ordinance (Cap. 519);
- (d) progress update on the implementation of new railway projects;
- (e) provision of supporting public infrastructure for new railway projects; and
- (f) co-ordination of public transport services arising from the commissioning of new railway lines.

Railway operation

- (a) performance of existing railway lines including train service performance and safety management;
- (b) maintenance programme; and
- (c) train service disruptions and breakdowns, and arrangements for handling emergency situations.

Matters relating to corporate governance of the post-merger corporation and fares, including review of the fare adjustment mechanism, should be dealt with by the Panel on Transport.

Panel on Transport

Subcommittee on Matters Relating to Railways

Membership list for 2014-2015 session

| | |
|------------------------|---|
| Chairman | Hon CHAN Han-pan, JP |
| Deputy Chairman | Hon WONG Kwok-hing, BBS, MH |
| Members | Hon LEE Cheuk-yan Hon James TO Kun-sun Hon CHAN Kam-lam, SBS, JP Hon Ronny TONG Ka-wah, SC Hon CHAN Hak-kan, JP Hon Mrs Regina IP LAU Suk-ye, GBS, JP Hon Paul TSE Wai-chun, JP Hon LEUNG Kwok-hung Hon Claudia MO Hon Michael TIEN Puk-sun, BBS, JP Hon Frankie YICK Chi-ming, JP Hon WU Chi-wai, MH Hon Gary FAN Kwok-wai Dr Hon Elizabeth QUAT, JP Hon TANG Ka-piu, JP Ir Dr Hon LO Wai-kwok, SBS, MH, JP Hon Christopher CHUNG Shu-kun, BBS, MH, JP Hon Tony TSE Wai-chuen, BBS (Total: 20 members) |
| Clerk | Ms Sophie LAU |
| Legal Adviser | Miss Evelyn LEE |
| Date | 30 September 2015 |

Proposed indicative implementation window for planning purpose and the preliminary cost estimates for railway projects under planning

| Railway projects under planning | Indicative implementation window for planning purpose | Preliminary cost estimate (\$ billion, in 2013 prices) |
|--|--|---|
| (a) Northern Link and Kwu Tung Station | 2018 – 2023* | 23 |
| (b) Tuen Mun South Extension | 2019 – 2022 | 5.5 |
| (c) East Kowloon Line | 2019 – 2025* | 27.5 |
| (d) Tung Chung West Extension | 2020 – 2024* | 6 |
| (e) Hung Shui Kiu Station | 2021 – 2024* | 3 |
| (f) South Island Line (West) | 2021 – 2026* | 25 |
| (g) North Island Line | 2021 – 2026 | 20 |
| Total | | 110 |

* Implementation of the schemes will be contingent upon the progress of the residential developments in the vicinity.

Key information of the five railway projects under construction

(Updated as at September 2015)

| | Hong Kong section of Guangzhou-Shenzhen- Hong Kong Express Rail Link | Shatin to Central Link | West Island Line | South Island Line (East) | Kwun Tong Line Extension |
|---|--|--|--|--|--|
| <i>Length of the rail line</i> | 26 km | 17 km | 3 km | 7 km | 2.6 km |
| <i>Estimated construction cost</i> | \$66.8 billion | \$79.8 billion | \$15.4 billion | \$12.4 billion | \$5.3 billion |
| <i>The MTR Corporation Limited's ("MTRCL") latest estimated construction cost</i> | \$85.3 billion <i>(\$20.3 billion more than the January 2010 original entrustment fee of \$65 billion)</i> | At least \$4.1 billion increased | \$18.5 billion <i>(\$3.1 billion increased)</i> | \$16.9 billion <i>(\$4.5 billion increased)</i> | \$7.2 billion <i>(\$1.9 billion increased)</i> |
| <i>Funding arrangement</i> | Implemented under the concession approach Construction of the railway works: \$55 billion Construction of the non-railway works: \$11.8 billion Special ex-gratia payments in relation to the project: \$86 million | Implemented under the concession approach Protection works: \$695 million Advance works: \$7.7 billion Construction of the railway works – main works: \$65.4 billion Construction of the non-railway works – main works: \$5.98 billion | Implemented under the ownership approach Funded by a capital grant of \$12.7 billion | Implemented under the ownership approach MTRCL granted the property development right of the ex-Wong Chuk Hang Estate to bridge the funding gap of \$9.9 billion | Implemented under the ownership approach MTRCL granted the property development right of ex-Valley Road Estate Phase 1 site to bridge the funding gap of \$3.3 billion |

| | Hong Kong section of Guangzhou-Shenzhen-Hong Kong Express Rail Link | Shatin to Central Link | West Island Line | South Island Line (East) | Kwun Tong Line Extension |
|---|--|--|---|---------------------------------|---------------------------------|
| <i>Works commenced in</i> | 2010 | 2012 | 2009 | 2011 | 2011 |
| <i>Original target commissioning date</i> | End of 2017 | December 2018: Tai Wai to Hung Hom Section December 2020: Hung Hom to Admiralty Section | August 2014 | December 2015 | August 2015 |
| <i>Target opening</i> | Third quarter of 2018 | 2019: Tai Wai to Hung Hom Section 2021: Hung Hom to Admiralty Section | HKU Station and Kennedy Town Station were opened on 28 December 2014 Sai Ying Pun Station (except Ki Ling Lane Entrance) was opened on 29 March 2015 Ki Ling Lane entrance would be opened to the public in the first quarter of 2016 | End of 2016 | Third or fourth quarter of 2016 |

| | Hong Kong section of Guangzhou-Shenzhen-Hong Kong Express Rail Link | Shatin to Central Link | West Island Line | South Island Line (East) | Kwun Tong Line Extension |
|---------------------|--|---|--|---|--|
| <i>Journey time</i> | <p>Between Hong Kong and Futian, Shenzhen: 14 minutes</p> <p>Between Hong Kong and Shenzhen North: 23 minutes</p> <p>Between Hong Kong and Guangzhou South: 48 minutes</p> | <p>Between Wu Kai Sha and Admiralty: 36 minutes</p> <p>Between Tai Wai and Diamond Hill: 6 minutes</p> <p>Between Tai Wai and Kai Tak: 8 minutes</p> <p>Between Hung Hom and Admiralty: 5 minutes</p> <p>Between Tai Wai and Admiralty: 17 minutes</p> <p>Between Lo Wu and Admiralty: 50 minutes</p> | <p>Between Sheung Wan and Kennedy Town: less than 10 minutes</p> | <p>Between Admiralty and South Horizons: 10 minutes</p> | <p>Between Mong Kok and Whampoa: 5 minutes</p> |

立法會
Legislative Council

LC Paper No. CB(2)2199/14-15

Ref : CB2/PS/2/12

Paper for the House Committee meeting on 9 October 2015

**Proposed extension of period of work of
the Subcommittee on Health Protection Scheme**

Purpose

This paper reports on the progress of the work of the Subcommittee on Health Protection Scheme ("the Subcommittee") formed under the Panel on Health Services ("the Panel"), and the need for the Subcommittee to extend the period of its work and continue to operate for about six more months until 31 March 2016.

Background

2. The Subcommittee was appointed by the Panel in November 2012 to study issues relating to the introduction of the Health Protection Scheme ("HPS") as proposed by the Government for the Second Stage Public Consultation on Healthcare Reform (subsequently renamed by the Administration as Voluntary Health Insurance Scheme ("VHIS") to better reflect its objectives and nature) and make recommendations where necessary. According to its work plan, the Subcommittee has focused its work on the following areas -

- (a) roles of public and private healthcare systems;
- (b) roles of public funding and health insurance in financing healthcare services including the utilization of government subsidy;
- (c) objectives, concept and design of VHIS; and

- (d) supporting infrastructure for VHIS including healthcare manpower planning and supply, healthcare service provision and regulatory framework for VHIS and private health insurance ("PHI").

3. The terms of reference and membership of the Subcommittee are set out in **Annexes I and II** respectively.

Work of the Subcommittee

4. Under the chairmanship of Dr Hon LEUNG Ka-lau, the Subcommittee has held 13 meetings since 12 December 2012 to study the following major issues -

- (a) role of public and private healthcare sectors and the Administration's latest efforts in facilitating the development of healthcare services for meeting future demands;
- (b) healthcare manpower planning and professional development;
- (c) design of individual indemnity hospital insurance products regulated under VHIS;
- (d) public funding support for the implementation of VHIS; and
- (e) institutional framework for the governance and operation of VHIS, including the set up of a dedicated regulatory agency and the establishment of a claims dispute resolution mechanism ("CDRM").

Need for continuation of work

Detailed design for implementing VHIS

5. Based on the outcomes of the Second Stage Public Consultation on Healthcare Reform, a Working Group and a Consultative Group on HPS have been set up under the Health and Medical Development Advisory Committee to formulate the detailed proposals for HPS which is intended as a supplementary financing arrangement and one of the turning knobs for adjusting the balance of the public-private healthcare sectors. The Administration also commissioned the PricewaterhouseCoopers Advisory

Services Limited to conduct a consultancy study to provide professional and technical advice to the Working Group and Consultative Group. The Government launched a public consultation exercise on the detailed design for implementing VHIS from 15 December 2014 to 16 April 2015. The Subcommittee has received views from the public and stakeholders on the consultation document and has conducted in depth discussions with the Administration on the proposals for VHIS which include, among others, the proposed Minimum Requirements¹ for compliance by all individual indemnity hospital insurance products regulated under VHIS; the arrangements of the Conversion Option and Voluntary Supplement(s) for group hospital insurance policies; the proposals of providing tax deduction for premiums paid for individual hospital insurance policies that comply with the Minimum Requirements, and providing Government funding support for financing the High Risk Pool; and the setup of a new dedicated regulatory agency and a CDRM for VHIS.

6. Members note that the consultation report, which would give a detailed account of the views received during the public consultation period on the detailed design for implementing VHIS, is currently under preparation. Separately, the Administration is in discussion with the insurance industry through the Hong Kong Federation of Insurers on some of the Minimum Requirements which the industry considers might pose operational or technical challenges in implementation in order to work out a sensible, practicable and viable proposal for implementing VHIS. It aims to conclude the discussion with various stakeholders on how best to take forward VHIS and propose a way forward by end 2015 or early 2016. It is incumbent upon the Subcommittee to follow up the report on the public consultation to be published, and the final proposal to be formulated by the Government for the implementation of VHIS.

Healthcare manpower planning and professional development

7. In conjunction with formulating proposals for VHIS, the Administration has established a Steering Committee on Strategic Review on Healthcare Manpower Planning and Professional Development ("the Steering Committee") in January 2012. It is tasked to formulate recommendations on how to cope with anticipated demand for healthcare manpower, strengthen professional training and facilitate professional

¹ The proposed Minimum Requirements include: (a) guaranteed renewal; (b) no "lifetime benefit limit"; (c) coverage of pre-existing conditions; (d) guaranteed acceptance with premium loading cap; (e) portable insurance policy; (f) coverage of hospitalization and prescribed ambulatory procedures; (g) coverage of prescribed advanced diagnostic imaging tests and non-surgical cancer treatments; (h) minimum benefit limits; (i) cost-sharing restrictions; (j) budgetary certainty; (k) standardized policy terms and conditions; and (l) premium transparency.

development, with a view to ensuring the healthy and sustainable development of the healthcare system. The review covers primarily the 13 healthcare professions under statutory regulation². The University of Hong Kong ("HKU") and the Chinese University of Hong Kong ("CUHK") are commissioned to provide professional input and technical support to the review.

8. The Subcommittee considers that the success of VHIS hinges on having an adequate supply of healthcare manpower to meet the rising private healthcare service demand, including those arising from the implementation of VHIS, and a regulatory framework that is conducive to quality improvement and professional development. When the subject was last discussed at the meeting of the Subcommittee on 4 May 2015, members were advised that HKU had devised the manpower models for doctors, dentists and nurses. It would need more time to complete and verify the detailed forecasts due to the complexity of the exercise. Initial and rough indications were that there would likely be a general shortage of healthcare manpower in the run-up to 2041. The study of CUHK on the local and overseas regulatory frameworks was also progressing in full swing. The Subcommittee will continue to monitor the progress of the two commissioned studies and follow up the recommendations on healthcare manpower planning and professional development to be drawn up by the Steering Committee. According to the Administration, it plans to conclude the strategic review in 2015 and release the findings of the two studies together with the recommendations for public information upon completion of the review.

Proposed extension of period of work

9. Rule 26(c) of the House Rules provides that a subcommittee should complete its work within 12 months of its commencement and report to the relevant Panel(s). If it is necessary for a subcommittee to work beyond that 12 months, the subcommittee should, after obtaining the endorsement of the relevant Panel(s), report to the House Committee and give justifications for an extension of the 12-month period. In accordance with the said House Rule, approval was previously given by the House Committee at its meeting on 31 October 2014 for the Subcommittee to further extend the period of its work until 30 September 2015.

² The 13 healthcare disciplines are medical practitioners, dentists, dental hygienists, nurses, midwives, Chinese medicine practitioners, pharmacists, chiropractors, medical laboratory technologists, occupational therapists, optometrists, radiographers and physiotherapists.

10. The work of the Subcommittee ties in with the progress of the Administration's work on taking forward VHIS. Having regard to the major matters which need to be followed up by the Subcommittee as set out in paragraphs 5 to 8 above and the time required by the Subcommittee to conclude its work and finalize its recommendations, the Subcommittee considers it necessary to seek further extension of the period of its work and continue to operate for about six more months until 31 March 2016. The proposed extension of period of work of the Subcommittee has been endorsed by the Panel.

Advice sought

11. Pursuant to Rule 26(c) of the House Rules, members of the House Committee are invited to note the progress of work of the Subcommittee and endorse the proposal for the Subcommittee to extend the period of its work and continue to operate for about six more months until 31 March 2016.

Council Business Division 2
Legislative Council Secretariat
7 October 2015

Panel on Health Services

Subcommittee on Health Protection Scheme

Terms of reference

To study issues relating to the introduction of the Health Protection Scheme as proposed by the Government for the second stage public consultation on healthcare reform and make recommendations where necessary.

Panel on Health Services

Subcommittee on Health Protection Scheme

Membership list

| | |
|----------------------|---|
| Chairman | Dr Hon LEUNG Ka-lau |
| Members | Hon Vincent FANG Kang, SBS, JP Prof Hon Joseph LEE Kok-long, SBS, JP, PhD, RN Hon CHAN Kin-por, BBS, JP Hon CHEUNG Kwok-che Hon YIU Si-wing, BBS Hon Charles Peter MOK, JP Hon CHAN Han-pan, JP Hon Alice MAK Mei-kuen, BBS, JP Dr Hon KWOK Ka-ki Hon POON Siu-ping, BBS, MH |
| | (Total : 11 members) |
| Clerk | Ms Maisie LAM |
| Legal adviser | Ms Wendy KAN |
| Date | 6 October 2015 |

立法會
Legislative Council

LC Paper No. CB(2)2198/14-15

Ref : CB2/PS/3/12

Paper for the House Committee meeting on 9 October 2015

**Proposed extension of period of work of
the Joint Subcommittee to Monitor the Implementation of
the West Kowloon Cultural District Project**

Purpose

This paper reports on the progress of work of the Joint Subcommittee to Monitor the Implementation of the West Kowloon Cultural District Project ("the Joint Subcommittee"), and the need for the Joint Subcommittee to extend the period of its work and continue to operate in the 2015-2016 session.

Background

2. The Joint Subcommittee was appointed by the Panel on Home Affairs and the Panel on Development in January 2013 to monitor issues relating to the implementation of the West Kowloon Cultural District ("WKCD") project, including the work of the West Kowloon Cultural District Authority ("WKCDA"), the project's interface with arts and cultural development, and other related matters. According to its work plan, the Joint Subcommittee will follow up on the recommendations of the former Joint Subcommittee formed in the Fourth Legislative Council ("LegCo") and focus its work on the following areas –

- (a) the taking forward of the Development Plan ("DP") for WKCD;
- (b) planning and development of the core arts and cultural facilities and other associated facilities;
- (c) strategy for the development of cultural software;

- (d) financial management and procurement procedures; and
- (e) governance and work of WKCDA.

3. The terms of reference and membership of the Joint Subcommittee are set out in **Annexes I and II** respectively.

Work of the Joint Subcommittee

4. The Joint Subcommittee has, since 29 January 2013, held 21 meetings and received views of deputations at four of these meetings. The Joint Subcommittee has also conducted a site visit on 17 December 2013 to better understand the pedestrian connections for WKCD. Major issues studied by the Joint Subcommittee include -

- (a) Development of WKCD
 - (i) implementation of the approved DP of WKCD;
 - (ii) WKCDA's proposal for minor relaxation of the development intensity of the WKCD site to increase the total gross floor area by 15% for various uses;
 - (iii) progress in the planning and development of the core arts and cultural facilities and other associated facilities including Xiqu Centre, M+, the Park, Arts Pavilion, Lyric Theatre Complex, Artist Square Development Area and the WKCD integrated basement;
 - (iv) preparation of the Public Open Space Bylaw of WKCD;
 - (v) integration and connectivity of WKCD with its neighbouring districts including pedestrian facilities, public transport facilities, traffic improvement works for the West Kowloon area and provision of parking spaces in WKCD; and
 - (vi) management and utilization of the WKCD site prior to the commencement of the construction works for the WKCD project.

- (b) WKCD project's interface with arts and cultural development
 - (i) measures to promote the development of cultural software to complement the WKCD project, including building of audience, promotion of arts education in schools, grooming of arts talents, as well as training and development of arts administrators;
 - (ii) artistic characteristic and partnership framework of performing arts venues in WKCD and proposed governance and management structure for Xiqu Centre and M+; and
 - (iii) communication and co-operation between WKCDA and the arts community in the development of WKCD.

- (c) Financial situation of and arrangements for the WKCD project and work of WKCDA
 - (i) use and adequacy of the upfront endowment of \$21.6 billion for the WKCD project and financial management by WKCDA;
 - (ii) funding arrangements for the integrated basement and public infrastructure works in WKCD; and
 - (iii) role and functions of the Consultation Panel of WKCDA.

Need for continuation of work

Progress in development of arts and cultural facilities

5. The WKCD project is a major initiative of the Government to meet the long-term infrastructural and development needs of the arts and cultural sector in Hong Kong. Under the latest implementation approach adopted by WKCDA in 2013, the facilities in WKCD will be delivered in three batches. After years of planning, the WKCD project is now in a critical stage of development, with the design/construction works of the first two batches of facilities in full swing. The facilities to be delivered in Batch 1 and Batch 2 include, among others, the Park (with the Arts Pavilion), Freespace (including Outdoor Stage and Black Box), Xiqu Centre, M+ and Lyric Theatre Complex, which are targeted for completion

in stages between the second half of 2015¹ and end 2020. Furthermore, WKCDA has proposed to accelerate the development of the area around the Artist Square (comprising M+, Lyric Theatre Complex, retail/dining/entertainment ("RDE") facilities as well as office/residential developments) into a mini-WKCD, which is targeted for completion by around 2020, to facilitate "destination building" in the early phased development of WKCD and to expedite the provision of RDE facilities to generate income for WKCDA.

6. In May 2014, the Joint Subcommittee was advised that the portion of the endowment fund for the design and construction of the WKCD facilities would be sufficient only to cover the costs of the Batch 1 and Batch 2 facilities, while the implementation programme for the Batch 3 facilities would be reviewed at a suitable juncture. Some members have expressed concern about the absence of concrete timetable for the Batch 3 facilities, comprising venues such as Music Centre, Great Theatre and Musical Theatre which are crucial components of the WKCD that has been envisioned. Members also note with grave concern the impact of the delay in the works of the Guangzhou-Shenzhen-Hong Kong Express Rail Link project on the implementation programme of some of the WKCD facilities. Given the great public concern about the delay in the implementation schedule of the WKCD project, the Joint Subcommittee will need to continue to closely monitor the progress of the planning and construction of the Batch 1 and Batch 2 facilities, and follow up the development programme for the Batch 3 facilities, to ensure that the WKCD facilities will be delivered on schedule for early public enjoyment.

Development of the WKCD integrated basement

7. The Joint Subcommittee has been following up the progress in the development of the WKCD integrated basement. At its meeting on 19 May 2015, the Joint Subcommittee examined the Administration's funding application for the first and second stages of design, site investigation and construction works of the integrated basement at an estimated cost of about \$2.9 billion in money-of-the-day prices. Members expressed grave concern that the cost estimate of the integrated basement has increased from more than \$10 billion as advised by the Administration in July 2013 to around \$23 billion. Concern was also raised that the phased implementation approach would result in delivery of the integrated basement and WKCD facilities in a fragmented manner and lack of connections among different zones of the integrated basement.

¹ The Temporary Tree Nursery Park has been opened to the public since July 2015.

8. According to the Administration, based on the proposed phased implementation arrangement, the estimated total amount of funding sought/to be sought for implementing Zones 3A, 3B and 2B of the integrated basement and the associated public infrastructure works in the years up to 2016-2017 would be about \$10 billion. However, as the cost estimates for the remaining portions of the integrated basement (i.e. Zones 2A and 2C), which were to be implemented at a later stage, were not available yet, the Administration could not give an undertaking that the final cost of the whole integrated basement would not exceed \$23 billion.

Cultural software development and mode of governance of WKCD facilities

9. The Joint Subcommittee considers the development of cultural software pivotal to the success of the WKCD project. Members are worried that there may not be sufficient arts professionals/administrators in Hong Kong to meet the manpower demand arising from the phased commissioning of the WKCD facilities in the next few years. The Administration has been urged to allocate more resources for the promotion of cultural software development to enhance Hong Kong's artistic capacity, groom local arts talents and arts-related personnel, and build audiences for WKCD and the local arts sector as a whole.

10. Some members have requested that the Administration and WKCDA should jointly map out and report to the Joint Subcommittee in due course a blueprint for the development of cultural software of Hong Kong to complement the WKCD project. Furthermore, to complement the hardware development of the arts and cultural facilities in WKCD, WKCDA is in the course of formulating the artistic positioning of the arts and cultural venues and developing a suitable mode of governance and business model for each venue which supported its artistic positioning. The Joint Subcommittee will need to continue to follow up the development of the above matters which will have significant bearing on the implementation and sustainability of the WKCD project.

Accessibility of WKCD and connectivity of WKCD with its neighbouring districts

11. The Joint Subcommittee has discussed the integration and connectivity of WKCD with its neighbouring districts at a number of meetings and members have expressed concerns about various issues, particularly in relation to pedestrian accessibility within WKCD and between WKCD and its neighbouring areas, design and management of pedestrian facilities for WKCD, provision of public transport services

including marine transport service, provision of parking spaces in WKCD and crowd dispersal arrangements.

12. When the subject was last discussed at the meeting of the Joint Subcommittee on 12 January 2015, members were advised that to secure the successful operation of the WKCD project, a Traffic Operation Plan ("TOP") consultancy study was being conducted by WKCDA covering the following five aspects: (a) public transport planning and operation; (b) car park, loading and unloading management; (c) cycling provision and design; (d) marine access and operation; and (e) traffic control and management. At the request of members, WKCDA has undertaken to report to the Joint Subcommittee on the interim findings of the TOP consultancy study in the second half of 2015.

Financial situation of and arrangements for the WKCD project

13. Noting that the relevant portion of the endowment fund could only cover the design and construction costs for the Batch 1 and Batch 2 facilities and the high cost estimate for the integrated basement, which was not covered in the original project scope when LegCo's approval was sought in 2008 for the upfront endowment, members have expressed grave concern over the serious cost overrun of the WKCD project as well as the uncertainty about the extent of the cost overrun problem. The Joint Subcommittee has urged WKCDA to make its best endeavour to contain the construction costs of individual facilities of WKCD without compromising the overall quality and functions of the facilities, and to rigorously control its internal expenditure. Members are advised that WKCDA is working with the Administration to come up with alternative financial arrangements and will report alternative funding options to the Joint Subcommittee when ready. In view of the great public concern about the cost of the WKCD project and at the request of the Joint Subcommittee, the Administration and WKCDA has undertaken to present annual updates to Members on the project's overall financial situation.

Proposed extension of period of work

14. Rule 26(c) of the House Rules provides that a subcommittee should complete its work within 12 months of its commencement and report to the relevant Panel(s). If it is necessary for a subcommittee to work beyond 12 months, it should, after obtaining the endorsement of the relevant Panel(s), report to the House Committee and give justifications for an extension of the period of work. In accordance with the said House Rule, approval was previously given by the House Committee at its meeting on

31 October 2014 for the Joint Subcommittee to further extend the period of its work until 30 September 2015.

15. Given its monitoring role, the work of the Joint Subcommittee ties in with the progress of the Administration and WKCDA in taking forward the implementation of the WKCD project. Having regard to the major issues which need to be followed up by the Joint Subcommittee as set out in paragraphs 5 to 13 above, the Joint Subcommittee considers it necessary to seek further extension of the period of its work and continue to operate in the 2015-2016 session. The proposed extension of period of work of the Joint Subcommittee has been endorsed by the Panel on Home Affairs and the Panel on Development.

Advice sought

16. Pursuant to rule 26(c) of the House Rules, Members are invited to note the progress of work of the Joint Subcommittee and endorse the proposal for the Joint Subcommittee to extend the period of its work and continue to operate in the 2015-2016 session.

Council Business Division 2
Legislative Council Secretariat
7 October 2015

**Panel on Home Affairs and Panel on Development
Joint Subcommittee to Monitor the Implementation of
the West Kowloon Cultural District Project**

Terms of Reference

To monitor issues relating to the implementation of the West Kowloon Cultural District project, including the work of the West Kowloon Cultural District Authority, the project's interface with arts and cultural development, and other related matters.

Panel on Home Affairs and Panel on Development
Joint Subcommittee to Monitor the Implementation
of the West Kowloon Cultural District Project

Membership list

Chairman Hon Christopher CHUNG Shu-kun, BBS, MH, JP

Deputy Chairman Hon Alan LEONG Kah-kit, SC

Members Hon Emily LAU Wai-hing, JP
Hon Abraham SHEK Lai-him, GBS, JP
Hon Cyd HO Sau-lan, JP
Hon Starry LEE Wai-king, JP
Hon IP Kwok-him, GBS, JP
Hon Claudia MO
Hon Steven HO Chun-yin, BBS
Hon Frankie YICK Chi-ming, JP
Hon MA Fung-kwok, SBS, JP
Hon CHAN Chi-chuen
Hon CHAN Yuen-han, SBS, JP
Dr Hon Helena WONG Pik-wan
Dr Hon CHIANG Lai-wan, JP
Hon Tony TSE Wai-chuen, BBS

(Total : 16 members)

Clerk Ms Alice LEUNG

Legal Adviser Ms Vanessa CHENG

Date 30 September 2015

立法會
Legislative Council

LC Paper No. CB(2)2200/14-15

Ref : CB2/PS/4/12

Paper for the House Committee meeting on 9 October 2015

**Continuation of work of
the Subcommittee on Retirement Protection
under the Panel on Welfare Services**

Purpose

This paper reports on the progress of work of the Subcommittee on Retirement Protection ("the Subcommittee") formed under the Panel on Welfare Services ("the Panel") and the need for the Subcommittee to extend the period of its work and continue to operate in the 2015-2016 session.

Background

2. The Subcommittee was appointed by the Panel on 14 January 2013 to study issues relating to the protection of retirement life of all people, and to follow up on the proposal of setting up and implementation of universal retirement protection for all people in Hong Kong. According to its terms of reference and work plan, the Subcommittee would focus its work on the following areas -

- (a) review of the existing three-pillar retirement protection model;
- (b) the feasibility of setting up and implementation of universal retirement protection for all people in Hong Kong; and
- (c) way forward on retirement protection in the light of an ageing population in Hong Kong.

3. The terms of reference and membership of the Subcommittee are set out in **Annexes I and II** respectively.

Progress of work of the Subcommittee

4. The Subcommittee commenced work on 25 February 2014. As at early July 2015, the Subcommittee has held 13 meetings with the Administration and received views of deputations at eight of these meetings. The Subcommittee has studied the following major issues -

- (a) efficacy of the existing three-pillar model for retirement protection;
- (b) key features of the proposed models on retirement protection put forward by community organisations and political parties;
- (c) findings and recommendations in the study report entitled "Research Report on Future Development of Retirement Protection in Hong Kong"¹ ("the Research Report"), which was conducted by the consultancy team commissioned by the Commission on Poverty ("CoP") and was released on 20 August 2014; and
- (d) future development of retirement protection in Hong Kong.

Need for continuation of work in the 2015-2016 session

Major work ahead

5. Since the release of the Research Report (referred to in paragraph 4(c) above), the Subcommittee has been closely following up on how the Government would take forward the issue of retirement protection. Members have strongly urged the Administration to launch a public consultation exercise on findings and recommendations of the Research Report, with a view to drawing up a concrete retirement protection proposal and implementation timetable.

6. According to the Administration, it maintains an open mind on the issue of retirement protection, which is a highly complex subject. The Research Report has provided useful reference for future discussion on

¹ The Research Report mainly covers: (a) literature review of practice elsewhere; (b) views collected through meetings, focus groups and public fora; (c) quantitative assessment on five selected retirement protection proposals from the concern groups and political parties. The consultant team has originally selected six proposals, but the team has not adopted one of the proposals for quantitative assessment because it involves large amount of hypothetical data; and (d) the consultancy team's recommendation on the setting up of the demo-grants at \$3,000 per month for all Hong Kong permanent residents aged 65 and above and levying of a payroll old age tax from employers and employees according to the employee's level of salary to finance the proposed demo-grants.

retirement protection. CoP has agreed that the subject has to be taken forward prudently and that more time will be needed to examine the Research Report and discuss relevant issues in depth.

7. The Chief Executive stated in the 2015 Policy Address that, among others, CoP would devise a framework and set out the details for a public consultation exercise on the future development of retirement protection in Hong Kong in the latter half of 2015. The Government would earmark \$50 billion to provide for future needs of needy citizens after retirement. When the subject was discussed at various meetings of the Subcommittee, members were advised that the public consultation exercise was expected to be launched in the fourth quarter of 2015. The preliminary thinking of CoP was that one single universal retirement protection proposal as well as a concrete proposal on the means-tested non-universal retirement protection option providing targeted assistance for the elderly in need would be covered in the consultation document to facilitate public discussion. The Government would commission two independent consultancy teams to assist in arranging different consultation events, consolidating and analysing the views collected, as well as conducting surveys. Based on the outcomes of the public consultation in early 2016, the Administration would take forward the issue of retirement protection.

8. In view of the above, the Subcommittee would have to press ahead with the launch of the public consultation exercise by the Government and follow up on the relevant preparatory work of the consultation document. After the completion of the public consultation exercise, the Subcommittee would need to examine the views of the public on the consultation findings. The Subcommittee also considers it necessary to continue to follow up the proposal(s) which will be put forward by the Government on the future development of retirement protection in Hong Kong.

Proposed extension of period of work

9. Rule 26(c) of the House Rules provides that a subcommittee should complete its work within 12 months of its commencement and report to the relevant Panel(s). If it is necessary for a subcommittee to work beyond 12 months, the subcommittee should, after obtaining the endorsement of the relevant Panel(s), report to the House Committee and give justifications for an extension of the 12-month period. In accordance with the said House Rule, approval was previously given by the House Committee at its meeting on 9 January 2015 for the Subcommittee to extend the period of its work after expiry of the 12-month period in February 2015 until 30 September 2015.

10. The work of the Subcommittee ties in with the progress of the Administration's work on taking forward the retirement protection scheme. Having regard to the complexity and far-reaching implications of the issues under study and the time required by the Subcommittee to conclude its work, deliberate and finalize its views and prepare its report, the Subcommittee agreed, at its meeting on 15 July 2015, that it should continue its work in the 2015-2016 session. The proposed extension was endorsed by the Panel at its meeting on 23 July 2015.

Advice sought

11. Pursuant to Rule 26(c) of the House Rules, members of the House Committee are invited to note the progress of work of the Subcommittee and to endorse the proposal for the Subcommittee to extend the period of its work and continue to operate in the 2015-2016 session.

Council Business Division 2
Legislative Council Secretariat
7 October 2015

Panel on Welfare Services

Subcommittee on Retirement Protection

Terms of reference

To study issues relating to the retirement life of all people, and to follow up on the proposal of setting up and implementation of universal retirement protection for all people in Hong Kong.

Work plan and time frame

2. The Subcommittee will focus its work on the following major issues -

- (a) review of the existing three-pillar retirement protection model;
- (b) the feasibility of setting up and implementation of universal retirement protection for all people in Hong Kong; and
- (c) way forward on retirement protection in the light of an ageing population in Hong Kong.

3. The Subcommittee will, in accordance with Rule 26(c) of the House Rules, complete its work within 12 months of its commencement and report to the Panel on Welfare Services.

Panel on Welfare Services

Subcommittee on Retirement Protection

Chairman Hon CHAN Yuen-han, SBS, JP

Deputy Chairman Hon CHEUNG Kwok-che

Members Hon Albert HO Chun-yan
Hon LEUNG Yiu-chung
Hon TAM Yiu-chung, GBS, JP
Hon Ronny TONG Ka-wah, SC (up to 30 September 2015)
Hon Alan LEONG Kah-kit, SC
Hon LEUNG Kwok-hung
Hon Frankie YICK Chi-ming, JP
Hon CHAN Chi-chuen
Hon CHAN Han-pan, JP
Dr Hon KWOK Ka-ki
Dr Hon Fernando CHEUNG Chiu-hung
Hon POON Siu-ping, BBS, MH
Hon TANG Ka-piu, JP

(Total : 14 members)

Clerk Miss Betty MA

Legal Adviser Miss Rachel DAI

Date 2 October 2015

立法會
Legislative Council

LC Paper No. CB(4)1507/14-15

Ref : CB4/PS/1/13

Paper for the House Committee meeting on 9 October 2015

**Proposed extension of the period of work of the Subcommittee to Study
the Implementation of Free Kindergarten Education**

Purpose

This paper reports on the progress of work of the Subcommittee to Study the Implementation of Free Kindergarten Education ("the Subcommittee") formed under the Panel on Education ("the Panel") and the need for the Subcommittee to extend the period of its work for six more months.

Progress of work of the Subcommittee

2. The Subcommittee was appointed by the Panel on 14 April 2014 to study and review the progress, arrangements, policy and matters related to the implementation of free kindergarten ("KG") education, and make recommendations where necessary. The membership list (for the 2014-2015 session) and the terms of reference of the Subcommittee are at **Annexes I and II** respectively. A list of major subjects being studied by the Subcommittee is at **Annex III**. Since commencing work on 27 October 2014, the Subcommittee has held a total of 10 meetings by the end of July 2015. Given the wide public concerns over the implementation of free KG education, the Subcommittee held prolonged meetings on 17 January and 4 July 2015 during which 96 and 121 deputations submitted views respectively.

3. Apart from pursuing with the Administration the policy and implementation of free KG education, the Subcommittee has also exchanged views with the Committee on Free Kindergarten Education ("KG Committee"), which was appointed by the Education Bureau ("EDB") in April 2013 to study and make recommendations on how to practicably implement free KG education. The KG Committee, headed by Dr Moses CHENG, completed its work and published a report ("the Report") on

28 May 2015 setting out its deliberations and recommendations on a wide range of issues including the scope of free KG education, the subsidy for half-day, whole-day and long whole-day KG services, teacher professionalism and remuneration framework, funding arrangement and provision of KG premises etc. According to the Administration, after studying the recommendations of the Report and taking into account the views of stakeholders and the public, it will formulate policies and specific measures as appropriate to foster the sustainable development of quality KG education.

Need for continuation of work

4. As can be seen from the foregoing paragraphs, the Subcommittee has reached an important stage of its work. The Subcommittee would need to examine the views submitted by the public and major stakeholders on the Report, as well as to deliberate on the findings and recommendations of the KG Committee with a view to formulating its own views on the way forward. Members also consider it necessary to continue to follow up the measures which will be promulgated or introduced by the Government for implementing free KG education.

5. Rule 26(c) of the House Rules provides that a subcommittee should complete its work within 12 months of its commencement and report to the relevant Panel(s). If it is necessary for a subcommittee to work beyond 12 months, the subcommittee should, after obtaining the endorsement of the relevant Panel(s), report to the House Committee and give justifications for an extension of the 12-month period.

6. The Subcommittee will have worked for 12 months by the end of October 2015. However, due to the need to take forward the important stage of work outlined in paragraph 4 above, the complexity and intricacy of the issues under study and the time required for the Subcommittee to conclude its work, deliberate and finalize its views and prepare its report, the Subcommittee agreed at its meeting on 4 July 2015 that it should seek approval to extend its period of work for six more months until 30 April 2016. When the Panel endorsed the proposed extension at its meeting on 15 July 2015, there was a suggestion that if necessary, the Subcommittee should seek further approval to work until the end of the 2015-2016 session.

Advice sought

7. Pursuant to Rule 26(c) of the House Rules, Members are invited to note the progress of work of the Subcommittee and endorse the proposal for the Subcommittee to continue its work for six more months until 30 April 2016.

Council Business Division 4
Legislative Council Secretariat
7 October 2015

Panel on Education

**Subcommittee to Study the Implementation of
Free Kindergarten Education**

Membership list

| | |
|------------------------|---|
| Chairman | Hon Starry LEE Wai-king, JP |
| Deputy Chairman | Hon IP Kin-yuen |
| Members | Hon TAM Yiu-chung, GBS, JP Hon Abraham SHEK Lai-him, GBS, JP Hon Tommy CHEUNG Yu-yan, GBS, JP Hon WONG Kwok-hing, BBS, MH Hon Cyd HO Sau-lan, JP Hon CHEUNG Kwok-che Hon IP Kwok-him, GBS, JP Hon Mrs Regina IP LAU Suk-ye, GBS, JP Hon Steven HO Chun-yin, BBS Hon MA Fung-kwok, SBS, JP Hon Charles Peter MOK, JP Hon CHAN Chi-chuen Dr Hon Kenneth CHAN Ka-lok Dr Hon Fernando CHEUNG Chiu-hung Dr Hon Helena WONG Pik-wan Dr Hon CHIANG Lai-wan, JP (up to 5 May 2015) Hon Christopher CHUNG Shu-kun, BBS, MH, JP |
| | Total : 18 Members |
| Clerk | Miss Polly YEUNG |
| Legal Adviser | Miss Carrie WONG |
| Date | 2 July 2015 |

Panel on Education

**Subcommittee to Study the Implementation of
Free Kindergarten Education**

Terms of reference

To study and review the progress, arrangements, policy and matters related to the implementation of free kindergarten education, and make recommendations where necessary.

List of major subjects

- (a) The policy and proposed scope of free kindergarten ("KG") education (e.g. the objectives of free KG education, the types of KGs to be covered under free KG education, the scope of services to be covered by the subsidy, the allocation of resources for taking forward free KG education etc.);
- (b) the operating needs of and services provided by half-day, whole-day and long whole-day KGs and how they should be supported under the provision of free KG education;
- (c) premises-related issues (e.g. rental subsidy, provision of premises and facilities etc.);
- (d) issues related to manpower requirement (e.g. the teacher-to-student ratio, the requirements for additional teaching and non-teaching staff etc.), teacher professionalism (e.g. the development of a qualification and salary framework for KG teachers, training, a proper career and advancement path etc.);
- (e) planning for the provision of KG places, in particular whole-day KG places, and the admission arrangements for KGs;
- (f) transition from KG to primary education;
- (g) support for non-Chinese speaking students and students with special educational needs;
- (h) quality assurance mechanism, regulation and longer-term development of the KG sector;
- (i) research on early childhood education;
- (j) issues related to parents' participation; and
- (k) tuition fees and miscellaneous fees charged by kindergartens, the Government's monitoring, the financial assistance available to children from needy families.

立法會
Legislative Council

LC Paper No. CB(2)2192/14-15

Ref : CB2/PS/1/13

Paper for the House Committee meeting on 9 October 2015

**Continuation of work of Subcommittee on Issues Relating to
the Development of Chinese Medicine**

Purpose

This paper reports on the progress of the work of the Subcommittee on Issues Relating to the Development of Chinese Medicine ("the Subcommittee") formed under the Panel on Health Services ("the Panel"), and seeks Members' endorsement of the Subcommittee's proposal to continue to operate for six more months until 4 May 2016.

Background

2. The Subcommittee was appointed by the Panel on Health Services ("the Panel") on 16 June 2014 to study and review the Government's strategy, policies and initiatives to promote the long-term development of Chinese medicine and make timely recommendations. The membership of the Subcommittee is in **Annex**. According to its work plan, the Subcommittee should focus its work on -

- (a) the role and provision of Chinese medicine services in public healthcare system;
- (b) development of Chinese medicines industry and support to the trade;
- (c) training and professional development for, and employment prospects of, Chinese medicine practitioners ("CMPs") and Chinese medicine pharmacists; and
- (d) promotion of evidence-based Chinese medicine practice as well as testing and certification of Chinese medicines.

Progress of work of the Subcommittee

3. Under the chairmanship of Hon CHAN Han-pan, the Subcommittee has held seven meetings since November 2014 with the Administration and received views from deputations at two of these meetings. The Subcommittee has studied the following major issues -

- (a) introduction of Good Manufacturing Practice ("GMP") requirements to proprietary Chinese medicines ("pCms");
- (b) registration, testing and development of pCms;
- (c) arrangements for migration of pCms from transitional registration to formal registration;
- (d) progress of the Integrated Chinese-Western Medicine Pilot Programme; and
- (e) professional development and remuneration package for CMPs.

Need for continuation of work

4. The Subcommittee has been closely monitoring the progress of pCm registration, and intends to convene further meetings to follow up the matter (see paragraphs 5 to 7). Apart from issues on pCm, the Subcommittee started discussion of the professional development and remuneration package for CMPs at the last meeting on 21 July 2015. Members agreed that meetings should be held to receive views from stakeholders (see paragraph 8). Besides, as the Chinese medicine hospital to be developed in Tseung Kwan O would serve as an important platform for the training and professional development of CMPs, members agreed that the development of Chinese medicine hospital should be discussed at future meetings (see paragraphs 9 to 11).

Progress of pCm registration

5. The Chinese Medicine Ordinance (Cap. 549) ("CMO") stipulates, among others, that all products falling within the definition of pCms must be registered before they can be imported, manufactured and sold in Hong Kong. The pCm registration system has been implemented since 19 December 2003. However, as at 3 July 2015, the Chinese Medicines Board ("CMB") has only issued 503 "Certificate of registration of pCm" (i.e. "HKC"). There were still 8 537 pCm products issued with "Notice of confirmation of transitional

registration of pCm" (i.e. "HKP")¹. To apply for HKC, holders of HKP are required to submit the necessary documents in respect of safety, quality and efficacy to CMB. HKC will be issued if the pCm has been assessed by CMB as meeting the registration requirements. The deadline for submitting the product quality and general stability test reports by HKP holders was 30 June 2015². According to the Administration, as at 3 July 2015, over 89% of HKP holders have submitted the product quality or stability test reports.

6. The Administration has informed the Subcommittee that for those HKP holders who have not submitted the relevant reports, CMB has issued reminder letters to them requiring them to submit the reports within three months from the date of the reminder letters issued (i.e. by early October 2015). If they are unable to do so, they should provide sufficient reasons for consideration by CMB. Otherwise, CMB may consider rejecting the HKC applications concerned.

7. The Subcommittee notes that the number of pCm products which have failed to meet the deadline of submission of the relevant reports amounts to a few hundred, and some of them in fact have a long history of sale in Hong Kong and were generally regarded to have good efficacy. At the last meeting on 21 July 2015, the Subcommittee urged the Administration to provide support and assistance to the HKP holders concerned as far as possible to help them resolve the difficulties encountered in producing the relevant reports for fulfilling the registration requirements. The Subcommittee intends to conduct meetings from October to December 2015 to follow up this matter.

Professional development of CMPs

8. At present, there is neither specialist training nor specialist qualification accreditation system for CMPs in Hong Kong. To promote the development of Chinese medicine in Hong Kong, the Subcommittee considers it necessary for the Administration to enhance the professional development and recognition of CMPs. The Subcommittee commenced relevant discussion at the last meeting on 21 July 2015, during which members exchanged views with the Administration and representatives of the

¹ For pCms already manufactured, sold or supplied for sale in Hong Kong on 1 March 1999, the relevant manufacturers, importers or local agents/representatives of manufacturers outside Hong Kong may, in accordance with CMO, apply for transitional registration. If a pCm is assessed by CMB as meeting the aforesaid transitional registration requirements, and the relevant basic safety test reports (including heavy metal and toxic element, pesticide residue and microbial limit test reports) are submitted, HKP will be issued.

² Having assessed the overall situation of the trade, CMB resolved in June 2013 to extend the deadline for submitting the product quality and stability test reports by HKP holders from 30 June 2013 to 30 June 2015.

Hospital Authority ("HA") on issues such as the present registration system and remuneration package for CMPs in Hong Kong, as well as the latest development in promoting Chinese medicine specialization in Hong Kong. The Subcommittee has agreed to convene meetings from October to December 2015 to further discuss the subject and receive views from stakeholders.

Development of a Chinese medicine hospital

9. The Chief Executive announced in the 2014 Policy Address that the Government had reserved a site in Tseung Kwan O for the development of a Chinese medicine hospital. Apart from providing in-patient service for the public, the Chinese medicine hospital can provide facilities to support teaching, clinical practice and scientific research of the Schools of Chinese Medicine of the three local universities.

10. The Administration considers that integrated Chinese-Western medicine ("ICWM"), rather than pure Chinese medicine, should be the mode of operation of the Chinese medicine hospital. To work out a feasible mode of operation for the Chinese medicine hospital, HA launched the Phase I of the ICWM Pilot Programme ("the Pilot Programme") in September 2014 in three public hospitals³. Under the Pilot Programme, in-patients of three disease areas are provided with ICWM treatment during in-patient stay and follow-up Chinese medicine out-patient service. The results of the Pilot Programme and the experience gained will be important reference materials for the Administration's consideration of the mode of operation of Chinese medicine in-patient service.

11. The Subcommittee received a briefing on the implementation progress of the Pilot Programme at its meeting on 9 June 2015. The Subcommittee intends to discuss the planning and preparation work for the provision of the Chinese medicine hospital at its future meetings.

Proposed extension of period of work

12. The Subcommittee will have worked for 12 months by 4 November 2015. Having regard to the outstanding issues which need to be followed up by the Subcommittee as set out in paragraphs 5 to 11 and the time required by the Subcommittee to conclude its work and finalize its recommendations, the

³ Phase I of the Pilot Programme provides ICWM treatment for HA in-patients of three disease areas, namely stroke care, acute low back pain care and cancer palliative care at Tung Wah Hospital, Pamela Youde Nethersole Eastern Hospital and Tuen Mun Hospital respectively.

Subcommittee agrees that it should seek for an extension of the period of its work for six more months until 4 May 2016. The Panel has agreed that the Subcommittee should seek the endorsement of the House Committee accordingly.

13. Rule 26(c) of the House Rules provides that a subcommittee should complete its work within 12 months of its commencement and report to the relevant Panel(s). If it is necessary for a subcommittee to work beyond 12 months, the subcommittee should, after obtaining the endorsement of the relevant Panel(s), report to the House Committee and give justifications for an extension of the 12-month period.

Advice sought

14. Pursuant to Rule 26(c) of the House Rules, members of the House Committee are invited to note the progress of work of the Subcommittee and endorse the proposal of the Subcommittee to extend the period of its work for six more months until 4 May 2016.

Council Business Division 2
Legislative Council Secretariat
7 October 2015

Panel on Health Services

**Subcommittee on Issues Relating to the
Development of Chinese Medicine**

Membership list

Chairman Hon CHAN Han-pan, JP

Members Hon Vincent FANG Kang, SBS, JP
Prof Hon Joseph LEE Kok-long, SBS, JP, PhD, RN
Hon WONG Ting-kwong, SBS, JP
Hon CHEUNG Kwok-che
Hon YIU Si-wing, BBS
Hon Alice MAK Mei-kuen, BBS, JP
Dr Hon KWOK Ka-ki
Dr Hon Elizabeth QUAT, JP
Hon Christopher CHUNG Shu-kun, BBS, MH, JP

(Total : 10 members)

Clerk Ms Joanne MAK

Legal Adviser Ms Wendy KAN

Date 2 July 2015

立法會
Legislative Council

LC Paper No. CB(2)2201/14-15

Ref : CB2/PS/5/12

Paper for the House Committee meeting on 9 October 2015

**Continuation of work of Subcommittee on Strategy and Measures to
Tackle Domestic Violence and Sexual Violence
under the Panel on Welfare Services**

Purpose

This paper reports on the progress of work of the Subcommittee on Strategy and Measures to Tackle Domestic Violence and Sexual Violence ("the Subcommittee") formed under the Panel on Welfare Services ("the Panel") and the need for the Subcommittee to extend the period of its work and continue to operate for two more months until 2 February 2016.

Background

2. The Panel agreed at its meeting on 21 January 2013 to appoint a subcommittee on strategy and measures to tackle family violence. The approval of the House Committee was obtained at its meeting on 15 November 2013 for the activation of the Subcommittee upon the completion of work of the Joint Subcommittee on Long-term Care Policy formed under the Panel and the Panel on Health Services. The Panel subsequently agreed at its meeting on 10 November 2014 that the name of the subcommittee would be changed to "Subcommittee on Strategy and Measures to Tackle Domestic Violence and Sexual Violence" and its terms of reference be revised accordingly. The Subcommittee subsequently held its first meeting on 3 December 2014. According to its terms of reference and work plan, the Subcommittee would focus its work on the following areas -

- (a) identification and assessment of domestic violence and sexual violence cases;

- (b) policies for handling domestic violence and sexual violence as well as various support and follow-up services for those involved in such cases;
- (c) coordination of work among government departments and relevant organizations in handling domestic violence and sexual violence;
- (d) legal proceedings relating to cases of domestic violence and sexual violence;
- (e) anti-violence programmes and counselling services for batterers;
- (f) education and preventive measures against domestic violence and sexual violence; and
- (g) recommendations on strategy and measures in handling cases of domestic violence and sexual violence.

3. The terms of reference and membership of the Subcommittee are set out in **Annexes I and II** respectively.

Progress of work of the Subcommittee

4. Since December 2014, the Subcommittee has held nine meetings, and met with the Administration and received views of deputations at eight of these meetings. The Subcommittee has studied the following major issues -

- (a) definitions of domestic violence and sexual violence;
- (b) identification and assessment of domestic violence and sexual violence cases;
- (c) reporting and referral mechanisms as well as the procedural guidelines and classification system adopted by the Social Welfare Department and the Police for handling different groups of victims facing domestic violence and sexual violence;

- (d) cooperation among government departments and relevant organizations in providing support and follow-up services for victims of domestic violence and sexual violence;
- (e) housing assistance and shelter service for victims of domestic violence and sexual violence;
- (f) support services for specific groups of victims facing violence (including sexual violence) in domestic setting who are children and young persons, sexual minorities, ethnic minorities and foreign domestic helpers;
- (g) training for frontline social workers and police officers to enhance their sensitivity, knowledge and professional skills in handling domestic violence and sexual violence cases; and
- (h) publicity and public education to increase the public awareness and understanding of the issue of domestic violence and promote the concepts of gender equality and family values.

Need for continuation of work in the 2015-2016 session

5. The Subcommittee will schedule further meetings from October to December 2015 to deliberate on issues relating to support and follow-up services for victims in cases of sexual violence as well as the implementation of anti-violence programmes and counselling services for batterers.

6. Rule 26(c) of the House Rules provides that a subcommittee should complete its work within 12 months of its commencement and report to the relevant Panel(s). If it is necessary for a subcommittee to work beyond 12 months, the subcommittee should, after obtaining the endorsement of the relevant Panel(s), report to the House Committee and give justifications for an extension of the 12-month period.

7. The Subcommittee will have worked for 12 months by 2 December 2015. Although the Subcommittee will have largely completed its deliberation on the issues which it is tasked to examine by that time, it has yet to conclude its study, finalize its recommendations and submit its report to the Panel, and it may be necessary to revisit some of the issues examined during the process. The Subcommittee agrees that it should

continue to work until early February 2016. The Panel has agreed that the Subcommittee should seek the endorsement of the House Committee accordingly.

Advice sought

8. Pursuant to Rule 26(c) of the House Rules, members of the House Committee are invited to note the progress of work of the Subcommittee and endorse the proposal of the Subcommittee to extend its work and continue to operate for two more months until 2 February 2016.

Council Business Division 2
Legislative Council Secretariat
7 October 2015

Panel on Welfare Services

Subcommittee on Strategy and Measures to Tackle Domestic Violence and Sexual Violence

Terms of reference

To study issues relating to the strategy and measures to tackle domestic violence and sexual violence, including:

- (a) the effectiveness and progress of the services already in place which were discussed by the Subcommittee on Strategy and Measures to Tackle Family Violence under the Panel on Welfare Services of the Third Legislative Council;
- (b) statistics, definition, identification and assessment of domestic violence and sexual violence;
- (c) relocation of accommodation, emotional support and various follow-up services for those involved in cases of domestic violence and sexual violence;
- (d) legal proceedings relating to cases of domestic violence and sexual violence, as well as anti-violence programmes and counselling services for batterers;
- (e) education and preventive measures against domestic violence and sexual violence (including hidden cases of domestic violence and sexual violence), and review on child fatality and serious cases;
- (f) manpower, resources and workload of the relevant organizations and government departments, as well as co-ordination among various services for handling domestic violence and sexual violence (including measures taken by the Police and the Social Welfare Department and their co-operation in handling the relevant cases, procedural guidelines and classification system of the Police for handling the relevant cases, as well as measures taken by the relevant organizations and government departments to help those

involved in cases of domestic violence and sexual violence lead a new life);

- (g) special needs of specific groups, including elderly persons, children, new-arrivals, ethnic minorities, homosexuals, transgendered persons, persons with disabilities and sex workers, etc. when encountering domestic violence and sexual violence;
- (h) the relationship between the provision of mental health services and the occurrence of domestic violence incidents in the community, as well as the support for the families and persons concerned; and
- (i) policies and follow-ups for handling domestic violence and sexual violence.

Panel on Welfare Services

**Subcommittee on Strategy and Measures to
Tackle Domestic Violence and Sexual Violence**

| | |
|------------------------|---|
| Chairman | Dr Hon Fernando CHEUNG Chiu-hung |
| Deputy Chairman | Hon CHAN Yuen-han, SBS, JP |
| Members | Hon Albert HO Chun-yan Hon CHEUNG Kwok-che Hon CHAN Chi-chuen Hon LEUNG Che-cheung, BBS, MH, JP Dr Hon KWOK Ka-ki (since 12 January 2015) Dr Hon Helena WONG Pik-wan Hon TANG Ka-piu, JP (Total : 9 members) |
| Clerk | Miss Betty MA |
| Legal Adviser | Miss Rachel DAI |
| Date | 4 September 2015 |

**Position of subcommittees on policy issues currently in operation/to be activated
(as at 7 October 2015)**

| Subcommittees | Date of first meeting | End date of approved period of work |
|---|------------------------------|--|
| 1. Subcommittee on Matters Relating to Railways under the Panel on Transport | 30 November 2012 | 30 September 2015 ^{*#} |
| 2. Subcommittee on Health Protection Scheme under the Panel on Health Services | 12 December 2012 | 30 September 2015 ^{*#} |
| 3. Joint Subcommittee to Monitor the Implementation of the West Kowloon Cultural District Project under the Panel on Home Affairs and the Panel on Development | 29 January 2013 | 30 September 2015 ^{*#} |
| 4. Subcommittee on Retirement Protection under the Panel on Welfare Services | 25 February 2014 | 30 September 2015 ^{*#} |
| 5. Subcommittee to Study the Implementation of Free Kindergarten Education under the Panel on Education | 27 October 2014 | 26 October 2015 [*] |
| 6. Subcommittee on Issues Relating to the Development of Chinese Medicine under the Panel on Health Services | 5 November 2014 | 4 November 2015 [*] |
| 7. Subcommittee on Strategy and Measures to Tackle Domestic Violence and Sexual Violence under the Panel on Welfare Services | 3 December 2014 | 2 December 2015 [*] |
| 8. Subcommittee on Poverty under the House Committee | 5 November 2012 | 31 January 2016 [#] |
| 9. Subcommittee to Follow up Issues Relating to the Three-runway System at the Hong Kong International Airport under the House Committee | 16 October 2015 | mid July 2016 |
| 10. Subcommittee to Study Issues Relating to Mainland-HKSAR Families under the House Committee | To be scheduled | mid July 2016 |

* Approval of the House Committee is being sought by these seven subcommittees for extending the period of their work beyond the approved period of work.

These subcommittees have previously obtained the permission of the House Committee to extend the period of their work beyond 12 months.

Subcommittees on policy issues on the waiting list^{Note}
(as at 7 October 2015)

| Subcommittees | Date of appointment |
|---|----------------------------|
| 1. Subcommittee to Study Issues Relating to Standard Working Hours under the Panel on Manpower | 10 February 2015 |
| 2. Joint Subcommittee to Study the Arrangement of Offsetting Severance Payments and Long Service Payments against Mandatory Provident Fund Accrued Benefits under the Panel on Financial Affairs and the Panel on Manpower | 2 March 2015 |
| 3. Subcommittee on Issues Relating to the Future Development of Elderly Services Schemes under the Panel on Welfare Services | 8 June 2015 |

Note: The Panel on Development agreed in principle at its meeting on 22 July 2015 for the appointment of a subcommittee under the Panel to study issues relating to redevelopment of buildings developed under the Civil Servants' Cooperative Building Society Scheme. It is anticipated that a new subcommittee will be formed in late October 2015 and put on the waiting list.