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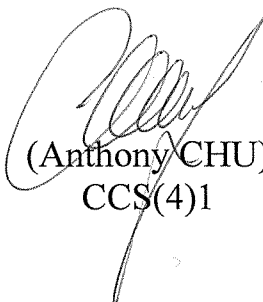
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Public Accounts Committee

Government's efforts in managing municipal solid waste

The Public Accounts Committee ("PAC") Report No. 67 was tabled in the Council on 15 February 2017. In Part 4 of the Report on the "Report of the Public Accounts Committee on the Reports of the Director of Audit on the Accounts of the Government of the Hong Kong Special Administrative Region for the year ended 31 March 2015 and the Results of Value for Money Audits", the latest progress of implementing the Director of Audit's recommendations in relation to the Government's efforts in managing municipal solid waste was reported (see the **Appendix** attached).

2. While PAC will keep in view of further development on the subject, PAC has recommended that the issues relating to the implementation of the Integrated Waste Management Facility and the Organic Waste Treatment Facility, and the post-implementation review of the implementation of the Policy Framework for the Management of Municipal Solid Waste (2005-2014) be referred to the Panel on Environmental Affairs for follow-up.


(Anthony) CHU
CCS(4)1

Encl

Report of the Public Accounts Committee on the Reports of the Director of Audit on the Accounts of the Government of the Hong Kong Special Administrative Region for the year ended 31 March 2015 and the Results of Value for Money Audits (Report No. 65) [P.A.C. Report No. 65]

~~30. The Committee wrote to Director-General of Civil Aviation on 4 January 2017 enquiring about the overall update on the full commissioning of the new ATMS, and the contingency measures taken/to be taken to facilitate the smooth operation of the new ATMS during the peak travel seasons around Christmas and Lunar New Year. The Committee also requested for a summary of the matters discussed and recommendations/decisions made, if any, by the ATMS Expert Panel at its first meeting on 16 December 2016. The replies from **Director-General of Civil Aviation** are in *Appendix 10*.~~

~~31. The Committee wishes to be kept informed of further development on the subject.~~

Government's efforts in managing municipal solid waste
(Chapter 1 of Part 8 of P.A.C. Report No. 65)

32. Hon Steven HO declared that the business he and his family members engaged in might involve recycling.

33. The Committee was informed that:

Reduction in municipal solid waste ("MSW")

- LegCo enacted the enabling legislations for the producer responsibility schemes ("PR schemes") on waste electrical and electronic equipment and glass beverage bottles in March and May 2016 respectively. The Administration updated LegCo Panel on Environmental Affairs ("EA Panel") at its meeting on 23 January 2017 the progress of preparatory works for the implementation of PR scheme on waste electrical and electronic equipment. EPD would continue to expedite actions on the relevant preparatory works so that PR schemes could be fully implemented as soon as practicable;
- the Administration would continue to expedite the preparatory work for MSW charging, and consult EA Panel on the legislative proposals for the enabling legislation in first half of 2017. As part of the community engagement, 14 projects were being implemented to try out different implementation arrangements for MSW charging;

- the Environment Bureau and EPD issued a paper to EA Panel in December 2016 on the progress and initial achievements of the waste management measures promulgated in the Hong Kong Blueprint for Sustainable Use of Resources 2013-2022 ("2013 Blueprint");
- the pre-qualification exercise for the Integrated Waste Management Facility had been completed and four contractors had been prequalified to participate in the next tendering stage;

Recovery of MSW

- the Advisory Committee on Recycling Fund had approved a total of 39 Enterprise Support Programme projects and five Industry Support Programme projects involving a total funding of \$51 million as of August 2016. EPD would monitor the implementation progress of approved projects vigilantly;
- the Administration would publish the per-household-per-month quantities of recyclables collected by individual estates one-by-one once the estates concerned gave their permission on publishing the related figures;

Recycling of MSW

- the Administration had repossessed Lot 4 of EcoPark in August 2016 and would make the lot available for re-letting as soon as practicable;
- EPD had been liaising with the Financial Services and the Treasury Bureau to establish a suitable charging mechanism for temporary use of vacant lots in EcoPark by profit-making organizations;
- EPD was working with LandsD to carry out further evaluation of the sites and consultation with local stakeholders; and

Progress made in implementing the recommendations of the Committee and Audit

- follow-up actions had been completed or on-going to address four of the six Committee's recommendations and 19 of the 23 Audit's recommendations. The six outstanding recommendations were:

- (a) strengthening efforts to continue the implementation of long-term policies formulated by the previous terms of Government as appropriate with a view to achieving the targets set with the consensus of the community;
- (b) expediting the implementation of the Integrated Waste Management Facility, PR schemes, MSW charging scheme and the Organic Waste Treatment Facility ("OWTF") with a view to meeting the targets set out in 2013 Blueprint or any new blueprint to be developed by the Administration;
- (c) setting revised time targets for implementing PR schemes on vehicle tyres, packaging materials and rechargeable batteries;
- (d) expediting actions to implement PR schemes on waste electrical and electronic equipment and glass beverage bottles;
- (e) strengthening efforts with a view to implementing MSW charging scheme as soon as possible; and
- (f) conducting a post-implementation review of the implementation of the 2005 Policy Framework and informing EA Panel of the review result.

34. The Committee wishes to be kept informed of further development on the subject.

35. The Committee recommends that the issues relating to the implementation of the Integrated Waste Management Facility and OWTF, and the post-implementation review of the implementation of the 2005 Policy Framework be referred to EA Panel for follow-up.

政府帳目委員會第六十七號報告書——第 4 部
 政府帳目委員會就審計署署長 2014-2015 年度香港特別行政區政府帳目審計結果及
 第六十五號衡工量值式審計結果報告書提交的報告書
 [政府帳目委員會第六十五號報告書]

31. 委員會希望政府當局繼續向其報告此事的最新發展。

政府管理都市固體廢物的工作

(政府帳目委員會第六十五號報告書第 8 部第 1 章)

32. 何俊賢議員申報，他和家人經營的業務或會涉及環保回收。

33. 委員會獲悉：

減少都市固體廢物

- 立法會分別於 2016 年 3 月及 5 月，通過有關廢電器電子產品和飲品玻璃樽的生產者責任計劃的賦權法例。政府當局於 2017 年 1 月 23 日的立法會環境事務委員會("環境事務委員會")會議上，匯報有關推行廢電器電子產品的生產者責任計劃籌備工作的進度。環保署將繼續加快進行相關的籌備工作，使生產者責任計劃得以盡早全面推行；
- 政府當局會繼續加緊進行都市固體廢物收費的籌備工作，並會在 2017 年上半年就收費制度賦權法例所需的立法建議諮詢環境事務委員會。為推動社區參與，當局正推行 14 個項目，試驗實施都市固體廢物收費的不同安排；
- 環境局和環保署在 2016 年 12 月向環境事務委員會發出文件，闡述《香港資源循環藍圖(2013-2022)》("《2013 藍圖》")所訂廢物管理措施的進度及初步成果；
- 綜合廢物管理設施的資格預審工作已經完成，4 個通過資格預審的承辦商將可參與下一階段的招標；

回收都市固體廢物

- 截至 2016 年 8 月，回收基金諮詢委員會一共批出 39 個企業資助計劃項目和 5 個行業支援計劃項目，涉及撥

款共 5 100 萬元。環保署將小心監察獲撥款項目的推行進度；

- 一俟得到個別屋苑的允許，政府當局便會逐一發布有關屋苑每月每戶可回收物的收集量數據；

循環再造都市固體廢物

- 政府當局已在 2016 年 8 月收回環保園的地段 4，並會在切實可行的情況下盡早將有關地段重新出租；
- 環保署一直與財經事務及庫務局聯絡，就牟利機構暫時使用環保園的空置土地設立適當的收費制度；
- 環保署正與地政總署合作，就選址進行初步研究及諮詢地區持份者；及

推行委員會及審計署建議的進度

- 當局已完成或正持續進行跟進行動，以處理委員會 6 項建議的其中 4 項，以及審計署 23 項建議的其中 19 項。6 項有待跟進的建議為：
 - (a) 在適當情況下繼續加強落實歷屆政府制訂的長遠政策，以期在取得社會共識下達致所訂目標；
 - (b) 加快推行綜合廢物管理設施、生產者責任計劃、都市固體廢物收費計劃及有機資源回收中心項目，以期達致《2013 藍圖》或政府當局將制訂的任何新藍圖所載的目標；
 - (c) 為推行汽車輪胎、包裝物料和充電池的生產者責任計劃修訂時間目標；
 - (d) 加快推行廢電器電子產品和飲品玻璃樽的生產者責任計劃；
 - (e) 加強工作，以盡快推行都市固體廢物收費計劃；及

- (f) 就《2005政策大綱》的計劃進行推行後檢討，並把檢討結果告知環境事務委員會。

34. 委員會希望政府當局繼續向其報告此事的最新發展。

35. 委員會建議將有關推行綜合廢物管理設施及有機資源回收中心的事宜，以及就《2005 政策大綱》的計劃進行推行後檢討的工作，轉交環境事務委員會跟進。

廚餘減量及循環再造

(政府帳目委員會第六十五號報告書第 8 部第 2 章)

36. 委員會獲悉：

廚餘減量

政府並無就廚餘棄置問題適時採取行動

- 由政務司司長擔任主席的推動回收業可持續發展督導委員會負責就廚餘減量及循環再造措施等事宜，統籌及策導跨部門工作。與此同時，環保署已緊密協調相關政策局/部門推展有關廚餘管理的措施。環保署已就“惜食香港運動”向政策局/部門派發宣傳物資、提供意見和支援，以及舉辦惜食培訓活動；

須改善有關惜食香港運動成效的評估工作

- 有關在飲食業展開的廚餘調查及審計，其基線調查/審計報告及中期報告的定稿已分別於 2014 年及 2016 年完成。與基線調查結果相比，中期調查結果顯示業界在廚餘減量方面已有改善。最終的調查/審計工作已在 2016 年 7 月展開，並將於 2017 年完成；
- 環保署在 2016 年 5 月公布了廚餘減量估算方法的一般指引。環保署亦正為《惜食約章》簽署機構舉辦講座，以協助有關機構提交廚餘減量的回饋數據；