

立法會
Legislative Council

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LC Paper No. CB(2)637/16-17
(These minutes have been seen
by the Administration)

Panel on Home Affairs

Minutes of meeting
held on Friday, 11 November 2016, at 8:30 am
in Conference Room 1 of the Legislative Council Complex

Members present : Hon MA Fung-kwok, SBS, JP (Chairman)
Hon Jimmy NG Wing-ka, JP (Deputy Chairman)
Hon James TO Kun-sun
Hon Tommy CHEUNG Yu-yan, GBS, JP
Hon Jeffrey LAM Kin-fung, GBS, JP
Hon WONG Ting-kwong, SBS, JP
Hon Starry LEE Wai-king, SBS, JP
Hon CHAN Hak-kan, BBS, JP
Hon Paul TSE Wai-chun, JP
Hon LEUNG Kwok-hung
Hon Claudia MO
Hon WU Chi-wai, MH
Hon YIU Si-wing, BBS
Hon CHAN Chi-chuen
Hon CHAN Han-pan, JP
Hon LEUNG Che-cheung, BBS, MH, JP
Hon KWOK Wai-keung
Hon Dennis KWOK Wing-hang
Hon Christopher CHEUNG Wah-fung, SBS, JP
Dr Hon Fernando CHEUNG Chiu-hung
Dr Hon Helena WONG Pik-wan
Hon IP Kin-yuen
Hon Martin LIAO Cheung-kong, SBS, JP
Dr Hon CHIANG Lai-wan, JP
Ir Dr Hon LO Wai-kwok, SBS, MH, JP
Hon Alvin YEUNG
Hon Andrew WAN Siu-kin
Dr Hon Junius HO Kwan-yiu, JP
Hon HO Kai-ming
Hon LAM Cheuk-ting

Hon Holden CHOW Ho-ding
Hon SHIU Ka-fai
Hon SHIU Ka-chun
Hon Wilson OR Chong-shing, MH
Hon YUNG Hoi-yan
Hon CHAN Chun-ying
Hon Tanya CHAN
Hon CHEUNG Kwok-kwan, JP
Hon HUI Chi-fung
Hon LUK Chung-hung
Hon LAU Kwok-fan, MH
Hon Kenneth LAU Ip-keung, MH, JP
Hon KWONG Chun-yu
Hon Jeremy TAM Man-ho
Hon Nathan LAW Kwun-chung
Dr Hon YIU Chung-yim
Dr Hon LAU Siu-lai

Member attending : Hon Alice MAK Mei-kuen, BBS, JP

Members absent : Hon LEUNG Yiu-chung
Hon Abraham SHEK Lai-him, GBS, JP
Hon Mrs Regina IP LAU Suk-ye, GBS, JP
Hon Michael TIEN Puk-sun, BBS, JP
Hon Steven HO Chun-yin, BBS
Hon Kenneth LEUNG
Dr Hon KWOK Ka-ki
Hon CHU Hoi-dick

Public Officers attending : Item VII

Mr LAU Kong-wah, JP
Secretary for Home Affairs

Mr YEUNG Tak-keung, JP
Commissioner for Sports

Miss Petty LAI Chun-ye
Principal Assistant Secretary (Recreation & Sport) 1
Home Affairs Bureau

Item VIII

Ms Florence HUI Hiu-fai, SBS, JP
Under Secretary for Home Affairs

Ms Angela LEE Chung-yan, JP
Deputy Secretary for Home Affairs (2)

Ms Elaine MAK Tse-ling
Principal Assistant Secretary (Culture) 1
Home Affairs Bureau

Hong Kong Academy for Performing Arts

Professor Samuel LEONG
Deputy Director (Academic)

Professor Philip WONG
Deputy Director (Administration)

Mr Christopher JOHNS
Head of Curriculum Design Support

Clerk in attendance : Ms Joanne MAK
Chief Council Secretary (2) 3

Staff in attendance : Mr Richard WONG
Senior Council Secretary (2) 6

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I. Election of Deputy Chairman

Election of Deputy Chairman

The Chairman called for nominations for the deputy chairmanship of the Panel. Mr Jimmy NG was nominated by Ir Dr LO Wai-kwok and the nomination was seconded by Ms Starry LEE. Mr Jimmy NG accepted the nomination.

2. The Chairman invited other nominations for the deputy chairmanship. Mr Nathan LAW was nominated by Ms Tanya CHAN and the nomination

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was seconded by Ms Claudia MO. Mr Nathan LAW accepted the nomination.

3. As there were no other nominations, the Chairman announced a vote by secret ballot. The result of the vote was that 18 members voted for Mr Jimmy NG and 10 members voted for Mr Nathan LAW. The Chairman declared Mr Jimmy NG elected as the Deputy Chairman of the Panel for the 2016-2017 session.

II. Confirmation of minutes of meeting

[LC Paper No. CB(2)62/16-17]

4. The minutes of the meeting on 18 October 2016 were confirmed.

III. Information papers issued since the last meeting

[LC Paper Nos. CB(2)51/16-17(01) and CB(2)89/16-17(03)]

5. Members noted that the following papers had been issued after the last meeting:

(a) letter dated 7 September 2016 from the Hong Kong Association of Property Management Companies expressing views on the proposed amendments to the Building Management Ordinance (Cap. 344); and

(b) letter dated 28 October 2016 from Ms Tanya CHAN.

IV. Schedule of meetings for the 2016-2017 session

[LC Paper Nos. CB(2)97/16-17(01) and (02)]

6. Members agreed that the Panel would hold its regular meetings on the fourth Monday of each month at 8:30 am. As the fourth Monday of December 2016 would be a public holiday, members agreed that the regular meeting in December 2016 would be held on Wednesday, 21 December 2016, at 10:45 am.

(Post-meeting note: The schedule of regular meetings for the 2016-2017 session was issued to members on 14 November 2016 vide LC Paper No. CB(2)165/16-17.)

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V. Items for discussion at the next meeting

[LC Paper Nos. CB(2)97/16-17(03) and (04)]

7. The Panel agreed to discuss the following two items proposed by the Administration at the next regular meeting on 21 December 2016 at 10:45 am:

- (a) District-led Actions Scheme: progress report; and
- (b) Community Care Fund.

Issues proposed by members for discussion

Intangible cultural heritage

8. Mr Kenneth LAU suggested that the Panel should discuss the promotion of intangible cultural heritage ("ICH"). In his view, in order to preserve local ICH and promote cultural tourism, the Administration should step up its efforts to promote local ICH, particularly the traditional handicraft as well as rituals and festive events, such as the lantern lighting ritual, Poon Choy, and the Cheung Chau Bun Festival. He added that the Administration had undertaken to step up publicity efforts in this area but he noted that not much progress had been made so far.

Sports, culture and the arts

9. Mr Nathan LAW expressed concern about the impact of the measures taken by the Administration in regulating the use of industrial buildings on the development of the arts, cultural, recreational and sports sectors, which in his view might be affected by those measures. He considered that inter-departmental efforts should be made by the Government to enhance support for the development of sports, culture and the arts and he proposed to discuss their long term development.

Youth development

10. Mr KWONG Chun-yu opined that the youth development policy was important but, compared with other places such as Taiwan, there was much room for improvement in the Government's allocation of resources to this area. Mr Nathan LAW suggested that the Administration should update the Panel on the implementation progress of the youth hostel scheme.

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Leisure and cultural facilities

11. Dr Helena WONG considered that the provision of cultural, recreational and sports facilities (i.e. item 13 on the list of items to be considered) should be discussed by the Panel as soon as possible. She also expressed concern about the inadequate provision of public parks in many districts. She cited the Kai Tak Development Area as an example and pointed out that despite the availability of land and the support rendered by the District Council and departments concerned, the Administration had yet to allocate the necessary funding for the provision of a park for Kai Ching Estate and Tak Long Estate. She considered it necessary for the Government to review the relevant funding allocation mechanism with a view to expediting the provision of public parks to meet local demands.

12. Mr Hui Chi-fung expressed concern about the implementation of family-friendly policy in the provision of leisure and cultural facilities. He considered that family-friendly toilet facilities and play equipment suitable for promoting children's physical development should be provided.

Building management

13. Dr YIU Chung-yim expressed concern about the composition of the Property Management Services Authority ("PMSA") to be established following the enactment of the Property Management Services Bill in the previous legislative term. Dr YIU considered that the Panel should discuss the establishment of PMSA and invite stakeholders concerned to give views.

14. Mr LAM Cheuk-ting considered that issues relating to bid-rigging should be discussed and deputations be invited to give views.

Other issues

15. Mr Kenneth LAU said that the Panel should discuss the development of cultural tourism and home-stay lodges in rural villages in remote areas.

16. Dr Fernando CHEUNG considered that the Panel should discuss issues relating to support services and facilities for street sleepers, including the proposed reprovisioning of Shanghai Street refuse collection point and street sleepers' services units.

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17. The Chairman said that he would discuss with the Administration how to follow up the various issues raised by members.

VI. Proposal for setting up a joint subcommittee under the Panel on Home Affairs and the Panel on Development to monitor the implementation of the West Kowloon Cultural District Project [LC Paper Nos. CB(2)89/16-17(01) and (02)]

18. The Chairman and Ir Dr LO Wa-kwok declared respectively that they were members of the Board of the West Kowloon Cultural District ("WKCD") Authority.

19. The Chairman invited members to consider the proposal for setting up a joint subcommittee under the Panel and the Panel on Development to monitor the implementation of the WKCD Project as set out in Ms Tanya CHAN's letter dated 24 October 2016 [LC Paper No. CB(2)89/16-17(02)]. The proposal included details of the proposed terms of reference, work plan and time frame. Members noted that the proposal had been endorsed by the Panel on Development at its meeting on 8 November 2016.

20. Ms Tanya CHAN said that a subcommittee had been set up in each of the previous three Legislative Council ("LegCo") terms to monitor the implementation of the WKCD project. In her view, a subcommittee should also be set up in the current term to follow up various issues relating to the implementation of the WKCD project. Ms CHAN called on members to support her proposal.

21. Members in general expressed support for Ms Tanya CHAN's proposal. Dr Helena WONG considered it important for the proposed Joint Subcommittee to follow up issues relating to pedestrian accessibility within WKCD and the connectivity between WKCD and its neighbouring districts. The Chairman suggested that Dr WONG might raise the issue to the Joint Subcommittee for consideration after its formation.

22. Members endorsed the proposal. The Chairman said that a circular would be issued to invite members of the two Panels to signify membership for the Joint Subcommittee.

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VII. Consultancy Study on Sport for People with Disabilities in Hong Kong

[LC Paper Nos. CB(2)97/16-17(05) and (06)]

23. At the invitation of the Chairman, Secretary for Home Affairs ("SHA") briefed members on the salient points of the Administration's paper. With the aid of Powerpoint, the Commissioner for Sports ("C for S") briefed members on the major findings and recommendations of the Consultancy Study on Sport for People with Disabilities ("PWDs") in Hong Kong ("the Consultancy Study").

(Post-meeting note: Presentation materials were issued vide LC Paper CB(2)169/16-17(01).)

Discussion

Promoting sports participation by PWDs

24. Dr Fernando CHEUNG urged the Administration to address the difficulties encountered by PWDs in booking public sports facilities on individual basis and, in his view, PWDs were generally hindered by the lack of relevant information. He expressed support for the recommendation that the Leisure and Cultural Services Department ("LCSD") should develop a dedicated webpage on its website to provide a one-stop platform on information about ancillary facilities for PWDs available at various venues as well as relevant sports activities and training programmes. Other members also urged the Administration to implement this recommendation as early as possible.

25. Members in general expressed support for the recommendation that LCSD should launch a pilot scheme in some of its venues for relevant organizations to make priority bookings for non-peak slots. Mr CHAN Han-pan suggested that as PWDs also needed to work/go to school during non-peak hours, the Administration might consider reserving certain other slots for booking by PWDs only. Members in general shared the view that to promote sports participation by PWDs, it was most important to provide a barrier-free environment (such as the provision of access for wheelchair users) and provide barrier-free transportation (such as a barrier-free public transport system and the Rehabus service) so that PWDs could gain access freely to sports venues and use the facilities therein. Dr Helena WONG requested the Administration to provide to the Panel a list

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of the existing barrier-free sports facilities as well as those pending enhancement and the timeframe of the necessary improvement works for members' information. Moreover, the information should be uploaded onto the relevant website for public information. Mr CHAN Han-pan and Mr LAU Kwok-fan requested the Administration to provide more electric wheelchairs and Rehabuses for use by PWDs to facilitate their participation in sport/leisure time and physical activities. Besides, the Administration should increase subsidies for special schools and disability organizations to provide the necessary ancillary facilities to facilitate the participation of PWDs in sports and recreational activities.

26. Members in general also expressed concern that the provision of public sports facilities was inadequate and that the shortage problem had affected the sports participation by PWDs. Noting the recommendation that schools should be encouraged to open their sports facilities, Mr LEUNG Che-cheung said it seemed that schools were generally reluctant to do so. Mr Nathan LAW suggested that the Administration might consider providing financial subsidies for schools to meet maintenance, insurance and security expenses that might be incurred to them by opening their sports facilities. Mr LAW urged the Administration to provide more sports venues and facilities, and explore the feasibility of opening the existing facilities for public use in late night sessions.

27. SHA said that the Administration was exploring how to enhance the efficiency of the booking arrangements for public sports facilities, and would actively take forward the development of the aforementioned dedicated webpage. Besides, LCSD was collaborating with the bureau concerned to work out practicable arrangements to encourage schools to open their sports facilities. SHA advised that LCSD-managed sports venues built after 2008 were already provided with barrier-free access. The Administration would make sustained efforts in upgrading the barrier-free access to and supporting equipment for its public sports facilities. He called on members to notify the Administration of any public sports facilities which were in need of improvements in their accessibility, and the department concerned would follow up.

28. In reply to Mr LUK Chung-hung's enquiry, C for S said that a variety of sports activities and training programmes designed for PWDs were offered by LCSD, special schools and disability sports organizations. LCSD also partnered with disability organizations to organize community recreation and sports programmes. The major disability sports associations

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in Hong Kong currently had a total of about 5 000 to 6 000 registered members. According to the Consultancy Study, about 60% of the PWDs interviewed were regular participants of sport/leisure time and physical activities. Mr LUK requested LCSD to organize more sports activities and training programmes for PWDs. C for S said that there had been a steady increase in the financial resources allocated in supporting the sports development for PWDs over the past few years, and in the 2016-2017 financial year, about \$30 million were allocated in this area.

29. Mr KWONG Chun-yu and Mr Nathan LAW were of the view that as the number of PWDs in Hong Kong was estimated to be about 670 000, it was far from adequate that the estimated financial support to relevant disability sports organizations in 2016-2017 was to be around \$28 million. Mr LAW also suggested that the Administration should take measures to enhance the transparency of the operation of the Hong Kong Paralympic Committee and Sports Association for the Physically Disabled. Mr WU Chi-wai considered that more resources should be allocated to the promotion of participation in sports by PWDs than to the support of high-performance athletes with disabilities ("AWDs"), in order to lay a better foundation for the long-term development of elite sports for AWDs. He also suggested that the Administration should formulate a plan to promote sports for different types of PWDs taking into account their various needs.

30. Ms YUNG Hoi-yan was concerned about the difficulties encountered by PWDs in enrolling in LCSD's recreation and sports programmes. She urged LCSD to make special arrangements to facilitate the participation by PWDs, such as giving priority for PWDs to enrol in some programmes. She suggested that LCSD should organize more programmes for participation by PWDs and able-bodied persons in order to promote social integration.

31. Mr Holden CHOW expressed support for the recommendation that HAB should work with the Social Welfare Department and relevant organizations to organize sports activities through a workshop-based or centre-based approach. He requested the Administration to ensure that there was an adequate supply of necessary supporting staff, e.g. sign language interpreters would be required to provide assistance to the hearing-impaired. Mr LEUNG Che-cheung requested the Administration to provide additional financial resources to relevant organizations for hiring coaches and more supporting staff for implementing sports training

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programmes for PWDs. C for S said that in considering the recommendations of the Consultancy Study, the Administration would take into account relevant factors including the manpower requirements and financial resources.

Enhancing support to high-performance athletes with disabilities

32. The Chairman considered that there was currently insufficient support for encouraging high-performance AWDs to be full-time athletes. In his view, the Government support for AWDs should be enhanced in various areas including financial subsidies, career support and retirement security, and there should be a more transparent mechanism for selecting AWDs for participating in major competitions. He further suggested that the Government should grant leaves for high-performance AWDs who were government employees to participate in overseas competitions, and to encourage the private sector to follow suit.

33. Mr LUK Chung-hung considered that there should not be a discrepancy between the financial subsidies for elite AWDs (i.e. about \$8,000 a month) and those for able-bodied elite athletes (i.e. about \$30,000 a month). Dr Fernando CHEUNG and Mr Holden CHOW expressed similar views. Mr CHOW considered that if the Administration provided more financial support as well as better career and retirement planning for high-performance AWDs, it was likely that a higher percentage of these athletes would be aspired to be full-time athletes.

34. Mr Wilson OR said that in order to groom more high-performance AWDs, the Administration should take action to encourage more PWDs to participate in sports so that there would be a larger pool of young AWDs with good potential. Dr Fernando CHEUNG and Mr KWONG Chun-yu expressed similar views and pointed out that the development of wheelchair fencing had been affected by the lack of young AWDs in this field.

35. SHA said that the Administration would consider the recommendation of establishing a full-time athlete system for AWDs and the views and comments raised by members. He further said that there was an established arrangement for government employees to be granted authorized absence to participate in overseas sports competitions, including participation as athletes. C for S explained that the existing discrepancy between the financial subsidies for elite AWDs and those for able-bodied elite athletes was due to historical reasons and the development of two different systems

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of financial subsidies. He advised that the amount of financial subsidies for able-bodied athletes was set based on factors including the competitiveness of the sports concerned and the number of training hours required.

36. Mr YIU Si-wing was concerned about a case involving a visually-impaired athlete who had suffered an injury during a sport event organized by a sport association and subsequently died. He enquired whether the Administration had taken any follow-up action to prevent the recurrence of similar incidents. C for S advised that LCSD provided necessary assistance and guidelines to "national sports associations" on medical support and arrangements for hosting sports events.

Way forward

37. Members in general welcomed the Administration's plan to enhance support to AWDs and promote sports participation by PWDs in a comprehensive manner. The Chairman said that the feedback of the sports sector towards the findings of the Consultancy Study was positive but there were comments that the Administration should formulate a concrete plan including goals/visions, as well as the timeframe and allocation of resources for implementing the recommendations of the Consultancy Study. Dr Fernando CHEUNG suggested that the Administration should conduct a review of the progress and the effectiveness of the enhanced measures after implementing the recommendations for two years.

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38. SHA said that HAB would study the comments received during the public consultation and consider members' views and suggestions. He undertook that the Administration would formulate an implementation plan in a timely manner and update the Panel on the progress in due course.

(The Chairman directed that the meeting be extended for 15 minutes.)

VIII. Progress of the expansion and improvement project of the Wanchai campus of the Hong Kong Academy for Performing Arts [LC Paper Nos. CB(2)97/16-17(07) and (08)]

39. At the invitation of the Chairman, Under Secretary for Home Affairs ("USHA") briefed members on the salient points of the Administration's paper. With the aid of Powerpoint, Head of Curriculum Design Support of the Hong Kong Academy for Performing Arts ("HKAPA") briefed

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members on the HKAPA's proposal for procuring additional specialized equipment for the five new studio/laboratories to be provided under the on-campus expansion ("OCE") project ("the Proposal").

(Post-meeting note: The Powerpoint presentation material was issued vide LC Paper No. CB(2)169/16-17(02).)

Discussion

40. The Chairman expressed support for the Proposal. He enquired whether the Proposal was aimed to provide HKAPA with additional equipment so as to keep up with, or to exceed, the prevailing industry standard. Mr LAU Kwok-fan expressed similar concern. The Chairman further asked whether consultation had been made by HKAPA with the industry on the additional equipment to be procured, and the funding arrangement in relation to the Proposal.

41. USHA said that HKAPA put forward the Proposal which was aimed to keep up with the latest industry standard and overseas developments in performing arts education. Deputy Director (Academic) of HKAPA advised that the proposed additional equipment would enhance the experience of students and better prepare them for their professional careers. He confirmed that consultation with the industry and professional performing arts practitioners had been conducted.

42. USHA further said that it was estimated that the provision and installation of the proposed additional equipment would require a total non-recurrent expenditure of \$23.79 million, which would be included and reflected in the draft Estimates of the relevant financial years. The additional annual recurrent expenditure arising from the installation of the equipment, which was around \$1.84 million would be absorbed with HKAPA's annual operating expenses.

43. Mr Nathan LAW said that as set out in the Report No. 66 of the Director of Audit released in April 2016, the progress of the OCE project was found behind schedule, and changes were made to the project scope after funding approval had been obtained from the Finance Committee in June 2012. He expressed concern whether the Administration had reported to LegCo the changes in the project scope and budget.

44. USHA said that the Administration had provided the Panel with an information paper in March 2016 to update members on the latest progress

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of the OCE project, including changes in the project scope. Such changes were not substantial as they would not compromise the delivery of the OCE project's intended functions. USHA also clarified that the OCE project was expected to be completed within the approved budget and there was no need to seek additional funding. Furthermore, measures had been implemented by HKAPA to ensure that the OCE project would be completed according to the current schedule. The estimated completion date of the OCE project remained to be the fourth quarter of 2017, same as the Administration's last report made in March 2016.

45. Mr SHIU Ka-chun said that while he considered expansion of HKAPA campus was necessary, he was concerned whether the management of HKAPA had engaged their student union in taking forward the OCE project. Mr SHIU further said that to his understanding, the relations between the management and the student union of HKAPA had become strained in recent years. He enquired how students' applications for holding events in the campus were handled.

46. Deputy Director (Administration) of HKAPA explained that HKAPA all along handled such applications in line with the established procedures and practices. Upon receipt of a formal application, the administration office of HKAPA would check whether any venue suitable for the proposed use was available and would inform the applicant of the outcome promptly.

47. Summing up, the Chairman said he noted that no members raised objection to the Proposal.

IX. Any other business

48. There being no other business, the meeting ended at 10:42 am.