For discussion on 21 December 2016

### **Legislative Council Panel on Home Affairs**

### **Community Care Fund**

### **Purpose**

This paper briefs Members on the work progress of the Community Care Fund (CCF) and seeks Members' views in this regard.

### **Background**

- 2. The CCF is a trust fund established in early 2011 under the Secretary for Home Affairs Incorporation Ordinance (Cap. 1044) with the Secretary for Home Affairs Incorporated as its trustee. Its main objective is to provide assistance to people with financial difficulties, in particular those who fall outside the social safety net or those within the safety net but still have some special circumstances that are not covered. In addition, the CCF may consider introducing programmes on a pilot basis to help the Government identify those measures that can be considered for incorporation into its regular assistance and service programmes.
- 3. The CCF has since 2013 been integrated into the work of the Commission on Poverty (CoP). The CCF Task Force, set up under the CoP as chaired by the Chief Secretary for Administration, is responsible for advising the CoP on CCF's various arrangements (including investment, finance and administrative operations), as well as the formulation of assistance programmes, the co-ordination and overseeing of the implementation of assistance programmes and the evaluation of their effectiveness. The CCF Task Force will also liaise closely with other CoP Task Forces and provide mutual support in drawing up programmes to provide assistance to the underprivileged. The membership lists of and the terms of reference for the second term of the CoP and the CCF Task Force are at Annex 1.
- 4. The Finance Committee (FC) of the Legislative Council (LegCo)

approved the injection of \$5 billion into the CCF in May 2011, and approved in July the same year an additional injection of \$1.5 billion to implement a programme to provide an allowance for new arrivals<sup>1</sup>. The FC also approved in June 2013 an additional injection of \$15 billion into the CCF to strengthen the poverty alleviation efforts.

#### **Work Progress**

#### **Assistance Programmes**

- 5. Since its establishment, the CCF has launched 36 assistance programmes covering the medical, education, housing, welfare and home affairs areas for target beneficiary groups including children, the elderly, persons with disabilities, patients, new arrivals, ethnic minorities. The aim was to identify groups of people who cannot benefit from the existing social safety net or the Government's short-term relief measures and provided them with assistance. The total commitment has exceeded \$7 billion. As at the end of November 2016, about 1.47 million person-times<sup>2</sup> had benefited under 35 rolled-out programmes, and the CCF had disbursed around \$4.996 billion to various implementing agencies<sup>3</sup>. The latest progress of relevant programmes (i.e. 18 assistance programmes in progress and one programme to be rolled out) is set out at Annex 2.
- 6. The CCF also implemented measures on a pilot basis to help the Government identify those initiatives that have been proven effective for incorporation into the regular assistance programme. Since the establishment of the CCF in 2011, 11 pilot programmes under the CCF have been incorporated into the Government's regular assistance programme, involving an annual recurrent expenditure of about \$700 million. Six programmes have been completed. A list of the relevant programmes is set out at Annex 3.

The FC approved on 18 July 2011 an additional injection of \$1.5 billion into the CCF to implement the programme. The FC also agreed that the CCF should handle the injection separately from the existing funds of the CCF. Unused funds (including interest), if any, will be returned in full to the Government upon completion of the programme. As at now, an amount of \$301 million has been returned to the Government.

<sup>&</sup>lt;sup>2</sup> Excluding around 200 000 people who had benefited from the programme of providing an allowance to new arrivals

<sup>&</sup>lt;sup>3</sup> Including the disbursement to beneficiaries and the staffing and administrative expenses of implementing agencies.

- 7. The Subcommittee on Poverty under the LegCo House Committee of the previous term was briefed on the work progress of the CCF in January 2016, and the CoP has since endorsed the launching of six assistance programmes as set out below:
  - (1) Provision of a one-off grant for school-related expenses to kindergarten students: Low-income families with children in kindergartens are provided with a one-off grant for school-related expenses in the 2016/17 school year before implementation of the free quality kindergarten education policy in the 2017/18 school year. Each eligible student will, according to the result of the means test on their family, receive a full grant of \$3,770, a 3/4 grant of \$2,828 or a half grant of \$1,885. The programme has been launched in the 2016/17 school year with a total funding provision of \$157.65 million. About 40 000 students will benefit from the programme.
  - (2) Free cervical cancer vaccination pilot scheme: Provision of free cervical cancer vaccination for teenage girls from eligible low-income families. The three-year Pilot Scheme was launched in October 2016 with a total funding provision of \$98.75 million. It is expected to benefit about 31 000 persons.
  - (3) Pilot scheme on raising the maximum level of disregarded earnings for recipients with disabilities under the Comprehensive Social Security Assistance Scheme: The maximum level of disregarded earnings for recipients with disabilities under the Comprehensive Social Security Assistance (CSSA) Scheme will be raised to \$4,000 per month in order to encourage CSSA recipients with disabilities to work and sustain employment. The three-year pilot scheme was launched in October 2016 with a total funding provision of \$47.25 million. It is expected that around 3 000 persons will benefit.
  - (4) Pilot scheme on providing subsidy for Higher Disability Allowance recipients in paid employment to hire carers: This is to provide a subsidy for Higher Disability Allowance recipients in paid employment to hire carers to assist them in travelling between their home and workplace (not applicable to persons who work from home) and/or

taking care of their activities in the workplace (including providing care for daily living) with a view to encouraging them to sustain employment. Each eligible person will receive a monthly subsidy of \$5,000 for hiring of carers. The three-year pilot scheme was launched in October 2016 with a total funding provision of \$18.9 million. It is expected that around 100 persons will benefit.

- with disabilities: This is to provide financial assistance to the needy carers of persons with disabilities, so that persons with disabilities in need of long-term care may, with the help of their carers, receive proper care and remain living in the community. An eligible carer receives a monthly allowance of \$2,000. If the carer is required to take care of more than one eligible person with disabilities at the same time, a monthly allowance up to \$4,000 will be disbursed. The two-year pilot scheme was launched in October 2016 with a total funding provision of \$125.58 million. It is expected that around 2 000 persons will benefit.
- (6) Dementia community support scheme: Community support services will be provided to elderly persons aged 60 or above with mild or moderate dementia through a medical-social collaboration model at about 20 District Elderly Community Centres (DECCs) (about half of the DECCs in Hong Kong) subvented by the Social Welfare Department. The two-year pilot scheme will be launched in February 2017 with a total funding provision of \$98.88 million. It is expected to benefit around 2 000 elderly persons.
- 8. Through continuous review of existing programmes, the CCF can also identify timely those programmes that need to be revised or extended to ensure that the assistance being provided is effective. In this connection, the CoP has endorsed the funding for the sixth year of operation (i.e. from August 2016 to July 2017) and a list of new drugs under the first phase programme of the medical assistance programmes, including the introduction of four specified self-financed cancer drugs and relaxation of the clinical criteria of a drug currently covered by the first phase programme. The CoP also extended phase I of the pilot scheme on living allowance for carers of elderly persons from low-income families and launched a two-year Phase II of the pilot scheme,

thereby enabling elderly persons in need of long-term care services to receive proper care and remain living in their familiar communities with the help of their carers. Furthermore, the programme of special care subsidy for the severely disabled has been extended to provide a special care subsidy for persons with severe disabilities who are living in the community, in need of constant attendance and not receiving the CSSA. Moreover, the CoP extended the programme of subsidy for CSSA recipients living in rented private housing, with a view to providing a subsidy to CSSA households living in rented private housing and paying a rent exceeding the maximum rent allowance under the CSSA Scheme.

9. In addition, to allow more elders who have financial difficulties but do not receive CSSA to benefit from the elderly dental assistance expanded programme, the CCF, starting from October 2016, expanded the target beneficiaries of the expanded programme from elders who are Old Age Living Allowance recipients aged 80 or above to those aged 75 or above. The CCF will further lower the age limit of the target beneficiaries having regard to the progress of implementation and the overall manpower situation in the local dental profession.

#### **Financial Position**

- 10. A total of \$15 billion has been placed with the Hong Kong Monetary Authority<sup>4</sup> (HKMA) to earn investment returns linked to the performance of the Hong Kong Exchange Fund. The rest of the CCF has been placed with banks as Hong Kong dollar time deposit, so as to generate interest income and meet the cash flow requirements of the assistance programmes and other liquidity needs.
- 11. As at the end of November 2016, the balance of the CCF stood at around \$19.432 billion, consisting mainly of the placement of \$17.42 billion (including investment return of about \$2.42 billion) at the HKMA and bank deposits of around \$2.008 billion.

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A placement of \$5 billion in June 2011 and a placement of \$10 billion in July 2013.

### Consultation and Monitoring

- 12. As regards consultation, the CCF is planning to conduct public consultation sessions again early next year to seek public views on the formulation of assistance programmes. Meanwhile, the CCF will continue to hold focus group meetings and consultation sessions on specific topics to collect views on the work of the CCF from the community and stakeholders, with a view to introducing more appropriate assistance programmes. The CCF always welcomes members of the public and stakeholders to provide ideas or suggestions through various channels, including the CCF webpage, letters, facsimiles, email, or telephone hotlines. The ideas and suggestions received will be circulated to the CCF Task Force for reference.
- 13. The CoP and its CCF Task Force will continue to monitor the implementation of various assistance programmes. Government departments and other organisations entrusted to implement the programmes are required to submit progress and financial reports regularly to the CCF Task Force for review of the programmes. Before launching any brand-new pilot programmes with an estimated funding provision of over \$100 million, the Government will consult the relevant panels of LegCo. We will report regularly on the financial position of the CCF and the implementation progress of its programmes to this Panel every six months. We will also provide this Panel with evaluation reports of the programmes. Relevant information will be uploaded to the CCF website for easy reference by the public.

### **Advice Sought**

14. Members are invited to note this paper and give views.

Home Affairs Bureau December 2016

# Second-term Commission on Poverty <u>Membership</u>

### Chairperson

Chief Secretary for Administration

### Non-official Members

Ms Amy Chan Lim-chee, JP

Ms Sylvia Chan May-kuen

Ms May Chan Suk-mei, BBS, JP

Mr Clement Chen Cheng-jen, SBS, JP

(Chairperson of the Youth Education, Employment and Training Task Force)

Dr Henry Cheng Kar-shun, GBS

Mr Cheung Kwok-che

Professor Stephen Cheung Yan-leung, BBS, JP

(Chairperson of the Social Innovation and Entrepreneurship Development Fund Task Force)

Mr Chua Hoi-wai

(Chairperson of the Special Needs Groups Task Force)

Dr Stephen Frederick Fisher, SBS

Mr Frederick Fung Kin-kee, SBS, JP

Mr Ho Hei-wah, BBS

Ms Lam Shuk-yee, SBS

Mr Lau Ming-wai, BBS, JP

Dr Law Chi-kwong, GBS, JP

(Chairperson of the Community Care Fund Task Force)

Hon Leung Che-cheung, BBS, MH, JP

Mr Clarence Leung Wang-ching, JP

Ms Li Fung-ying, SBS, JP

Professor Francis Lui Ting-ming

Ms Yvonne Sin

Hon Michael Tien Puk-sun, BBS, JP

Dr David Wong Yau-kar, BBS, JP (until 15.3.2015)

### **Ex-officio Members**

Secretary for Home Affairs (or his representative)

Secretary for Labour and Welfare (or his representative)

Secretary for Education (or his representative)

Secretary for Food and Health (or his representative)

### <u>Vice-chairpersons of the Task Forces</u>

Dr Bunny Chan Chung-bun, GBS, JP

(Vice-chairperson of the Community Care Fund Task Force)

Mr Cheung Kin-fai, MH

(Vice-chairperson of the Special Needs Groups Task Force)

Dr Philemon Choi Yuen-wan, SBS, JP

(Vice-chairperson of the Youth Education, Employment and Training Task Force)

Dr Joseph Lee, GBS, JP

(Vice-chairperson of the Social Innovation and Entrepreneurship Development Fund Task Force)

# Second-term Commission on Poverty Terms of Reference

- (1) Update the poverty line analysis on a yearly basis and refine its analytical framework as appropriate to review the poverty situation and the effectiveness of poverty alleviation measures in Hong Kong;
- (2) Review existing policies and explore new measures and through the work of the Task Forces to achieve the objectives of preventing and alleviating poverty for facilitating the grass-roots (especially the younger generation) to move upwards along the social ladder, providing appropriate support to target groups with special needs, as well as plugging the gaps in the existing system and promoting social innovation to tackle poverty through the Community Care Fund and the Social Innovation and Entrepreneurship Development Fund;
- (3) Explore options to enhance retirement protection to improve the situation of elderly poverty in light of the actual situation in Hong Kong with reference to the study report on retirement protection conducted by Professor Nelson Chow and his team;
- (4) Keep track of the feasibility study on establishing a central benefits service in Hong Kong and advise on future directions having regard to the results of the feasibility study; and
- (5) Promote cross-sector collaboration in poverty alleviation work and engage other government advisory committees on poverty alleviation work.

# Second-term Community Care Fund Task Force <u>Membership</u>

### Chairperson

Dr Law Chi-kwong, GBS, JP

### Vice-chairperson

Dr Bunny Chan Chung-bun, GBS, JP

### Members of the Commission on Poverty

Mr Cheung Kwok-che

Mr Chua Hoi-wai

Mr Ho Hei-wah, BBS

Mr Lau Ming-wai, BBS, JP

Mr Clarence Leung Wang-ching, JP

Hon Michael Tien Puk-sun, BBS, JP

Ms Yvonne Sin (until 30.6.2015)

### Co-opted Members

Miss Ophelia Chan Chiu-ling, BBS

Ms Chang Siu-wah

Mr Cheung Leong

Dr Cheung Wai-lun, JP

Mr Langton Cheung Yung-pong, MH

Mr Stanton Chu Wai-ki

Dr Saimond Ip

Mr Frederick Lai Wing-hoi, JP

Dr Sigmund Leung Sai-man, BBS, JP

Dr Donald Li Kwok-tung, SBS, JP

Mr Daryl Ng Win-kong, JP

Ms Nancy Tsang Lan-see, JP

Ms Grace Yu Ho-Wun

Dr Yuen Pong-yiu

### **Ex-officio Members**

Permanent Secretary for Education (or her representative)

Permanent Secretary for Food and Health (Health) (or his representative)

Permanent Secretary for Home Affairs (or her representative)

Permanent Secretary for Labour and Welfare (or her representative)

Director of Home Affairs (or her representative)

Director of Social Welfare (or her representative)

# Second-term Community Care Fund Task Force Terms of Reference

- (1) Advise the Commission on Poverty (CoP) on the Community Care Fund's various strategies and arrangements (including investment, finance and administrative operations), as well as the formulation of assistance programmes (including target beneficiaries, assistance amounts, handling of cross-sectoral issues and setting priorities);
- (2) Co-ordinate and oversee the implementation of assistance programmes and review their effectiveness, as well as advising the CoP on the incorporation of programmes into the Government's regular assistance programme and service;
- (3) Maintain close liaison with and provide mutual support to other Task Forces under the CoP, and report to the CoP on its workplans and progress as and when appropriate; and
- (4) Collaborate with the CoP and its other Task Forces to prepare for the annual CoP Summit for reporting the work progress of the CoP and engaging the public and various sectors in the community to take forward poverty alleviation work.

## Assistance Programmes under the Community Care Fund in Progress/to be Rolled Out

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(1) Subsidy for patients of Hospital Authority (HA) for specified self-financed cancer drugs which have not yet been brought into the Samaritan Fund (SF) safety net but have been rapidly accumulating medical scientific evidence and with relatively higher efficacy	August 2011 (current funding provision for six years)	572.88 <sup>1</sup>	• The prevailing SF financial assessment mechanism and its sliding scale are adopted as the financial assessment criteria.	6 911 person-times <sup>2</sup>	Around 517.77 <sup>3</sup>	The programme initially covered six specified self-financed cancer drugs and was subsequently expanded to nine on 1 August 2013, and further expanded to ten starting from1 August 2015.  With effect from the sixth year of operation (i.e. 1 August 2016), the programme

 $<sup>^{1}</sup>$  Including the administrative and audit expenses of this programme and programme (A)(1) in Annex 3 .

<sup>&</sup>lt;sup>2</sup> This refers to the number of applications approved as at 30 November 2016.

<sup>&</sup>lt;sup>3</sup> This refers to the subsidy for drug costs approved for beneficiaries as at 30 November 2016.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(To subsidise the drug costs borne by patient beneficiaries for the relevant drug treatment)						subsidises 13 specified self-financed cancer drugs for 10 types of cancer.
						The evaluation results were reported to the former Steering Committee on the Community Care Fund (CCF) in May 2012.
						All patients whose applications were approved in the first three years of operation (i.e. from August 2011 to July 2014) have completed treatment.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(2) Subsidy for the severely disabled persons aged below 60 who are non-CSSA (Comprehensive Social Security Assistance) recipients requiring constant attendance and living in the community  (According to the monthly household income of the applicants, the monthly subsidy is disbursed in "full grant" (\$2,000); "three-quarters grant" (\$1,500) or "half grant" (\$1,000))	September 2011 (extension of implementation in November 2012, November 2013, November 2014, November 2015 and November 2016 respectively)	341.76	<ul> <li>Aged below 60 and receiving Higher Disability Allowance (HDA) under the Social Security Allowance (SSA) Scheme as at 31 July 2016; and</li> <li>living in the community and having household income not exceeding 150% of the relevant Median Monthly Domestic Household Income (MMDHI).</li> </ul>	9 244 person-times	Around 203.47	The evaluation results were reported to the CoP in May 2013.  The CoP approved in September 2016 to extend again the implementation of the programme to provide a maximum of 24 months of subsidy.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(3) Subsidy for CSSA recipients living in rented private housing and paying a rent exceeding the maximum rent allowance (MRA) under the CSSA Scheme	The programme was first launched in October 2011	33.671	• CSSA households living in rented private housing paying actual rents which exceed the MRA under the CSSA Scheme as at 1 July 2011.	22 605 households	Around 32.09	First launch of the programme was completed in 2012.
(First launch: a subsidy of \$1,000 for one-person household; and \$2,000 for two-or-more-person household)  (Second to fourth launch and extension in 2016: a subsidy of \$2,000 for one-person household; and \$4,000 for two-or-more-person household)	The programme was launched for the second time in September 2013	53.77	• CSSA households living in rented private housing paying actual rents which exceed the MRA under the CSSA Scheme as at 1 July 2013.	Around 17 770 households	Around 51.3	Second launch of the programme was completed in September 2014.  The evaluation results were reported to the CoP in August 2014 which approved to launch the programme for the third time.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
	The programme was launched for the third time in September 2014	46.83	• CSSA households living in rented private housing paying actual rents which exceed the MRA under the CSSA Scheme as at 1 July 2014.	Around 14 990 households	Around 44.58	Third launch of the programme was completed in September 2015.  The evaluation results were reported to the CoP in July 2015 which approved to launch the programme for the fourth time.
	The programme was launched for the fourth time in September 2015 (extension of implementation in September 2016)	102.41	• CSSA households living in rented private housing paying actual rents which exceed the MRA under the CSSA Scheme as at 1 July 2016.	18 710 households	Around 54.85	The evaluation results were reported to the CoP in September 2016 which approved to extend the programme in 2016.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(4) Relocation allowance for eligible residents of sub-divided units in industrial buildings who have to move out as a result of the Buildings Department (BD)'s enforcement action  (An allowance of \$2,500 for one-person household, \$5,500 for two-to-three-person household; and \$7,100 for four-or-more-person household)	December 2011	4.43	<ul> <li>Persons who have passed the family/household-based means test establishing eligibility for CSSA Scheme, student financial assistance schemes, HA Medical Fee Waiving Mechanism or Work Incentive Transport Subsidy; or</li> <li>◆ household income not exceeding 100% of the MMDHI for one-person households; and not exceeding 75% of the MMDHI for two-or-more-person households.</li> </ul>	households (211 persons)	Around 0.4	BD has inspected 118 target industrial buildings, and has so far identified cases of unauthorised units for domestic use in 26 of them, including sub-divided units. BD has taken enforcement action against these cases and enforcement action has been completed in 16 buildings. BD will continue to follow up the remaining cases.  BD is currently evaluating the effectiveness of the programme and will report to the CCF

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
						Task Force in due course.
(5) Elderly dental	September 2012	817.11 <sup>4</sup>	● Aged 60 or above,	11 523 persons	Around 110.11	The interim
assistance		(including	being users of the			evaluation results
programme		the	"Integrated Home			were reported to the
		provision	Care Services" or			CoP in September
(Based on the level of		required for	"Enhanced Home			2013.
subsidy of CSSA dental		the	and Community			
grant, a maximum		Expanded	Care Services" or			The programme was
subsidy of \$14,390 for		Programme	"Home Help			expanded on 1
dental services for each		in the first	Service" subvented			September 2015 to
beneficiary (including		three years	by the Social			cover elders who
\$9,635 for dentures,		(i.e. from	Welfare			are OALA
\$4,695 for		2015 to	Department (SWD)			recipients by phases
denture-related dental		2018))	and paying level 1			(the Expanded
care and \$60 for			or level 2 fee			Programme),
registration and dental			charge of the said			starting with those
check-up), a referral fee			services, and not			aged 80 or above in
of \$50 for each referral			receiving CSSA; or			the first phase. As
by NGOs, and an			aged 75 or above			at 2 October 2016,
accompanying service			and receiving Old			applications from

<sup>&</sup>lt;sup>4</sup> The original allocation of the programme was \$100 million. Starting from 1 January 2015, the unspent balance of the original allocation has been pooled together with the allocation for the Expanded Programme.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
fee of \$70 per hour based on the actual duration of accompanying service provided to applicants who are users of the home care / home help services under the programme (if applicable))			Age Living Allowance (OALA) <sup>5</sup> ; and • have not benefited from this programme or the Outreach Dental Care Programme for the Elderly under the Department of Health.			around 12 750 elders have been received under the first phase of the Expanded Programme and around 12 650 of them have their first dental appointments arranged. Under the second phase of the Expanded Programme which commenced from 3 October 2016 up to end-November, around 4 100 applications from elders were received and around 4 000 of them have firmed up their first dental appointments.

<sup>&</sup>lt;sup>5</sup> The CoP endorsed at its meeting held on 31 August 2016 the further extension of the Expanded Programme to cover elderly people who are OALA recipients aged 75 or above commencing from 3 October 2016.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(6) Subsidy for owners' corporations of old buildings  (Eligible owners' corporations can be granted a subsidy with the total amount capped at \$20,000 for relevant expenditure items on an accountable basis)	October 2012 (A 3-year enhanced scheme was launched in October 2015)	67.2	<ul> <li>Residential or composite buildings aged 30 years or above with owners' corporations; and</li> <li>■ average rateable value of the residential units does not exceed \$120,000 for urban area and \$92,000 for New Territories.</li> </ul>	2 247owners' corporations	Around 20.41	The evaluation results of the scheme were reported and the proposal for enhancement of the scheme for 3 years was submitted to the CoP in September 2015. The CoP noted the evaluation results and approved the implementation of the enhanced scheme.
(7) One-off living subsidy for low-income households not living in public housing and not receiving CSSA	The programme was first launched in December 2013 (First-launched programme)	403.83	<ul> <li>Persons renting on a monthly basis private permanent housing, industrial buildings or commercial buildings; persons renting bedspaces</li> </ul>	52 101 households (126 151 persons)	Around 384.53	The evaluation results of the First-launched programme were reported and the proposal on the Relaunched programme was

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(First launched programme: A subsidy of \$3,500 for one-person household; \$7,000 for two-person household; and \$10,000 for three-or-more-person household)  (Relaunched programme: A subsidy of \$4,000 for one-person household; \$8,000 for two-person household; \$11,000 for three-person household; and \$13,000 for four-or-more-person household)	The programme was relaunched in January 2015 (Relaunched programme)	549.61	offered under the Home Affairs Department (HAD)'s Singleton Hostel Programme; persons residing in temporary housing; homeless persons; or persons residing in vessels; • household income and rent not exceeding the specified limits; • not receiving CSSA; and • not owning any property in Hong Kong.	61 623 households (149 121 persons)	Around 531.39	submitted to the CoP in August 2014. The CoP noted the evaluation results and approved to relaunch the programme.  The evaluation results of the Relaunched programme were reported and detailed proposal on the Third-launched programme was submitted to the CoP in July 2015. The CoP noted the evaluation results and approved the proposal.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(Third-launched programme: A subsidy of \$4,000 for one-person household; \$8,000 for two-person household; \$11,000 for three-person household; \$13,000 for four-person household; and \$14,000 for five-or-more-person household)	The programme has been launched for the third time in January 2016 (Third-launched programme)	655.39		65 887 households (162 186 persons)	Around 577.94	The application period of the programme closed on 31 August 2016. As at 30 November 2016, the CCF Secretariat has received around 48 200 replies from the old application households confirming their eligibility and 18 500 new applications.  The evaluation results of the Third-launched programme were reported to the CoP by circulation of paper in September 2016.

Ass	istance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(8)	Incentive scheme to further encourage CSSA recipents of the Integrated Employment Assistance Programme for Self-reliance (IEAPS) to secure employment	April 2014 (a three-year scheme)	226.62	• CSSA recipients of the IEAPS.	2 050 <sup>6</sup> persons	Around 14.49	The working group set up under the CCF Task Force will continue to follow up on the progress of implementing the scheme and the related evaluation study.
	Pilot scheme on living allowance for carers of elderly persons from low-income families  monthly allowance 52,000 would be	June 2014 (Phase I of the pilot scheme was completed in September 2016. Phase II of the pilot scheme, which lasts for two	314.76	An eligible carer of the elderly person(s) under Phase II should meet all of the following circumstances/criteria:  • the elderly person(s) being taken care of must be living in Hong	3 704 carers	Around 97.99	The application period of Phase II closed on 31 August 2016 and SWD is vetting the applications.  SWD has authorised 43 NGOs that

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<sup>&</sup>lt;sup>6</sup> This is the number of CSSA recipients randomly selected from IEAPS cases who agree to participate in the incentive scheme, which is also the target number of beneficiaries of the incentive scheme. As at 30 November 2016, 2 participants accumulated the target amount of incentive payment and 42 participants took up employment with income equal to/exceeding their CSSA recognized needs, subsequent to which they left the CSSA net. The accumulated incentive payment was disbursed to them by SWD.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
given to each eligible carer who takes care of one elderly person and a maximum of \$4,000 each for those who take care of more than one elderly person at the same time.)	years, started in October 2016)		Kong and has/have been assessed under SWD's Standardised Care Need Assessment Mechanism for Elderly Services to be of moderate or severe level of impairment, and has/have been on the Central Waiting List (CWL) for subsidised long-term care services (i.e. residential care services (RCS) and/or community care services) on or before 29 February 2016; the elderly person(s) being			operate District Elderly Community Centres (DECCs) and/or Neighbourhood Elderly Centres (NECs) as approved service providers (ASPs) <sup>7</sup> of Phase II of the pilot scheme to assist in providing support services to the carers.  The evaluation study of Phase I of the pilot scheme was completed in October 2016, that of Phase II of the pilot scheme will be conducted together with the pilot

<sup>&</sup>lt;sup>7</sup> The 43 ASPs operate 143 DECCs and NECs in total across the territory.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
			taken care of must			scheme on living
			be living in the			allowance for low
			community without			income carers of
			using any RCS or			persons with
			undergoing			disabilities. The evaluation results
			long-term			
			hospitalisation during the			will be reported to the CCF Task Force
			application period			in future.
			and while receiving			in ruture.
			the allowance;			
			• the carer must be			
			capable of taking			
			up the care-giving			
			role, and provide at			
			least 80 hours of			
			care-giving work			
			per month (or not			
			less than 120 hours			
			per month for			
			taking care of more			
			than one elderly			
			person who meets			
			the			
			above-mentioned			
			criteria at the same			

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
			time);  • the carer must be a Hong Kong resident living in Hong Kong and has not engaged in any form of employment relationship with the elderly person(s) under his/her care; • the carer must not be a recipient of CSSA or OALA; and • the monthly household income of the carer must not exceed 75% of the relevant MMDHI.			
(10) Providing hostel subsidy for needy	2014/15 school year	137	• Full-time undergraduates of	12 059 person-times	Around 68.96	The evaluation results will be

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
undergraduate	(a three-school		publicly-funded or			reported to the CCF
students	year		self-financing			Task Force in
	programme)		locally-accredited			future.
			programmes at			
			degree level;			
			<ul><li>eligible applicants</li></ul>			
			of the Tertiary			
			Student Finance			
			Scheme –			
			Publicly-funded			
			Programmes			
			(TSFS) or the			
			Financial			
			Assistance Scheme			
			for Post-secondary			
			Students (FASP)			
			and passed the means test of the			
			Student Finance			
			Office (SFO) under the Working Family			
			and Student			
			Financial			
			Assistance Agency;			
			• resided in student			
			hostels provided by			

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
			their institutions; and confirmed by their institutions to have resided in student hostels in the semesters of the implementation period.			
(11) Increasing the academic expenses grant under the Financial Assistance Scheme for Post-secondary Students	2014/15 school year (a three-school year programme)	151	● Full-time students pursuing locally-accredited self-financing programmes at sub-degree or degree level; and ● eligible applicants of FASP who have passed the means test of SFO.	55 917 person-times	Around 82.95	The evaluation results will be reported to the CCF Task Force in future.
(12) Provision of funding for ordinary schools to	2015/16 school year (a three-school	218.84	Public sector ordinary secondary and primary schools	About 9 700 persons	Around 96.57	A total of 59 primary schools and 65 secondary

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
arrange special	year		meeting the following			schools participated
educational needs	programme)		two criteria in the			in the pilot
coordinators			2014/15 school year:			programme.
(SENCOs)			• the number of			
			financially-needy			Experts are
(Provision of a subsidy			students should			conducting
equivalent to the			account for at least			evaluation for the
mid-point salary of			55% of the total			programme as well
Graduate			number of students			as training courses,
Masters/Mistresses and			of the school			including school
Assistant Primary			(including students			visits, initiation and
School			receiving CSSA,			advanced course,
Masters/Mistresses for			full grant or half			for SENCOs.
each eligible secondary			grant under the			- 0.4
school and primary			student financial			Progress of the
school respectively, and			assistance			programme as at the
to commission experts			schemes); and			end of December
to conduct the			• should have at least			2015 was reported
evaluation and provide			50 students with			to the CCF Task
training to SENCOs.)			special educational			Force in February
			needs (SEN) who are those in need of			2016 and the
			Tier-2 or Tier-3			evaluation results
						will be reported to the CCF Task Force
			support under the 3-Tier Intervention			in future.
						in future.
			Model.			

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(13) Enhancing the academic expenses grant for students with SEN and financial needs pursuing post-secondary programmes	2015/16 school year (a three-school year programme)	12.46	<ul> <li>Students meet the eligibility criteria of the TSFS or the FASP and passed the means test of the SFO; and</li> <li>must be identified with at least one type of SEN including specific learning difficulties, intellectual disability, autism spectrum disorders, attention deficit/hyperactivity disorders, physical disability, visual impairment, hearing impairment, and speech and language impairment.</li> </ul>	188 person-times	Around 1.36	The evaluation results will be reported to the CCF Task Force in future.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(14) Provision of a one-off grant for school-related expenses to kindergarten students  (According to the results of the means test on their families, eligible students may receive the full grant of \$3,770, 3/4 grant of \$2,828 or half grant of \$1,885)	2016/17 school year (a one-off special subsidy programme)	157.65	<ul> <li>Students who have passed the means test of the SFO;</li> <li>they are eligible for the Kindergarten and Child Care Centre Fee Remission Scheme; and</li> <li>they will attend nursery, lower or upper classes in kindergartens under the Pre-primary Education Voucher Scheme in the 2016/17 school year.</li> </ul>	28 878 persons	Around 88.31	Not applicable (Note: Since the programme aims at providing timely support to low-income families with children attending kindergartens/ kindergarten-cumchild care centres by means of a one-off grant prior to the launch of the free quality kindergarten education policy, the CoP decided at its meeting in March 2016 that evaluation of the programme would not be required.)

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(15) Free cervical cancer vaccination pilot scheme	October 2016 (a three-year pilot scheme)	98.75	<ul> <li>Girls aged 9 to 18 who are receiving CSSA; or</li> <li>female students aged 9 or above who are receiving full grant under the School Textbook Assistance Scheme (STAS).</li> </ul>	1 106 persons	Around 1.115	As at end-November 2016, the Family Planning Association of Hong Kong (i.e. the implementing agency of the pilot scheme) has arranged appointments for around 2 100 teenage girls to attend first consultation, including 1 106 teenage girls who have received cervical cancer vaccination service.  The evaluation results will be reported to the CCF Task Force in future.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
(16) Pilot scheme on raising the maximum level of disregarded earnings for recipients with disabilities under the Comprehensive Social Security Assistance Scheme	October 2016 (a three-year pilot scheme)	47.25	<ul> <li>Receiving CSSA and is medically certified to be disabled or in ill-health;</li> <li>engaging in paid employment and entitling to the disregarded earnings (DE) arrangement under the CSSA Scheme; and</li> <li>being medically certified to be disabled or in ill-health continuously while enjoying the raised DE under the pilot scheme.</li> </ul>	Data not yet available	Data not yet available	The evaluation results will be reported to the CCF Task Force in future.
(17) Pilot scheme on providing subsidy for Higher	October 2016 (a three-year pilot scheme)	18.9	• Receiving HDA (persons being medically certified	Data not yet available	Data not yet available	The evaluation results will be reported to the CCF

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
Disability			as "unfit for making			Task Force in
Allowance			a statement"			future.
recipients in paid			excluded);			
employment to hire			<ul><li>having secured paid</li></ul>			
carers			employment (not			
			applicable to persons			
			engaged in			
			self-employment or			
			working at home)			
			with a monthly			
			income of not less			
			than \$7,500 and not			
			exceeding \$30,000;			
			and			
			• being gainfully			
			employed but his/her			
			relatives or friends			
			are unable to provide			
			care, and is hiring a			
			full-time carer			
			(mainly foreign			
			domestic helper) to			
			assist in travelling			
			between home and			
			office (not			
			applicable to			

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
			work-at-home jobs) and/or taking care of activities at the workplace (including providing care for daily living).			
(18) Pilot scheme on living allowance for low-income carers of persons with disabilities	October 2016 (a two-year pilot scheme)	125.58	Carer of the person with disabilities should meet the following eligibility criteria:  • the person(s) with disabilities being taken care of must be living in Hong Kong, and have been on the waiting list for any one of the specified rehabilitation services subsidised by SWD or special school with boarding placement	Data not yet available	Data not yet available	The evaluation study of the pilot scheme will be conducted together with Phase II of the pilot scheme on living allowance for carers of elderly persons from low income families, and the evaluation results will be reported to the CCF Task Force in future.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
			under the			
			Education Bureau			
			or infirmary service			
			of HA on or before			
			a specified date;			
			• the person(s) with			
			disabilities being			
			taken care of must			
			be living in the			
			community without using any			
			residential care			
			services or			
			undergoing			
			long-term			
			hospitalisation			
			during the			
			application period			
			and while receiving			
			the allowance;			
			• the carer must be			
			capable of taking			
			up the care-giving			
			role, and is			
			required to provide			
			at least 80 hours of			

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
			care-giving work			
			per month (or not			
			less than 120 hours			
			per month for			
			taking care of more			
			than one person			
			with disabilities			
			who meets the			
			above-mentioned			
			criteria at the same			
			time);			
			• the carer must be a			
			Hong Kong resident living in			
			Hong Kong and has			
			not engaged in any			
			form of			
			employment			
			relationship with			
			the person(s) with			
			disabilities under			
			his/her care;			
			• the carer must not			
			be a recipient of			
			CSSA, OALA, or			
			allowance in			

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
			respect of taking care of the same person with disabilities under the Pilot scheme on living allowance for carers of elderly persons from low-income families; and  • the monthly household income of the carer must not exceed 75% of the relevant MMDHI.			
(19) Dementia Community Support Scheme  (A pilot scheme which adopts a medical-social collaboration model to provide dementia community support	February 2017 (a two-year pilot scheme)	98.88	<ul> <li>Elderly persons who are aged 60 or above; and</li> <li>HA patients diagnosed of having mild or moderate dementia; or members of</li> </ul>	Pilot scheme not yet implemented	Pilot scheme not yet implemented	The evaluation results will be reported to the CCF Task Force in future.

Assistance programme (Disbursement amount)	Implementation date	Funding provision (\$ million)	Major eligibility criteria	Beneficiary statistics (as at 30 November 2016)	Disbursements (\$ million) (as at 30 November 2016)	Progress and evaluation
services for elderly persons)			DECCs suspected of suffering from early dementia.			

# Assistance Programmes under the Community Care Fund Incorporated into the Government's Regular Assistance Programme / Completed (as at 30 November 2016)

# (A) Assistance programmes incorporated into the Government's regular assistance programme

Assistance programme	Funding provision (\$ million)	Beneficiary statistics	Disbursements (\$ million)	Date of being incorporated into the Government's regular assistance programme
(1) Subsidy for needy patients of Hospital Authority (HA) who marginally fall outside the Samaritan Fund (SF) safety net for the use of SF subsidised drugs	4.278	280 person-times	4.278	September 2012 <sup>1</sup>
(2) Financial assistance for non-school- attending ethnic minorities and new arrivals from the Mainland for taking language-related international public examinations	0.502	428 persons	0.452	September 2013
(3) Subsidy for non-school- attending ethnic minorities and new arrivals from the Mainland participating in language courses	0.128	171 persons	0.061	September 2013
(4) Subsidy for Comprehensive Social Security Assistance (CSSA) recipients who are owners of Tenants	1.73	825 households	1.65	April 2014

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<sup>&</sup>lt;sup>1</sup> The programme has been incorporated into the regular mechanism of the SF of HA.

Assistance programme	Funding provision (\$ million)	Beneficiary statistics	Disbursements (\$ million)	Date of being incorporated into the Government's regular assistance programme
Purchase Scheme flats for five years or above and not eligible for rent allowance under the CSSA Scheme				
(5) Subsidy to meet lunch expenses at whole-day primary schools for students from low-income families	434.58	178 076 person-times	Around 430.2	September 2014
(6) Enhancement of the flat rate grant under the School Textbook Assistance Scheme (STAS)	263.16	312 337 persons	Around 263.04	September 2014
(7) Enhancement of the financial assistance for needy students pursuing programmes below sub-degree level	50.6	7 303 persons	Around 50.6	September 2014
(8) Training subsidy for children from low-income families who are on the waiting list for subvented pre-school rehabilitation services	62.89	2 840 persons	Around 59.9	October 2014
(9) Special subsidy to persons with severe physical disabilities for renting respiratory support medical equipment	8.01	260 persons	Around 7.64	November 2014

Assistance programme	Funding provision (\$ million)	Beneficiary statistics	Disbursements (\$ million)	Date of being incorporated into the Government's regular assistance programme
(10) Special subsidy to persons with severe physical disabilities for purchasing medical consumables related to respiratory support medical equipment	2.1	175 persons	Around 2	November 2014
(11)Extra travel subsidy for needy special school students	3.47	3 463 persons	Around 3.36	September 2015

# (B) Assistance programmes completed

A	ssistance programme	Funding provision (\$ million)	Beneficiary statistics	Disbursements (\$ million)	Date of completion
(1)	Subsidy for low-income elderly tenants in private housing	11.21	2 089 households (2 590 persons)	Around 10.36	April 2013
(2)	Setting up the School-based Fund (Cross-boundary Learning Activities) to subsidise primary and secondary school students from low-income families to participate in cross boundary learning activities and competitions	191.47	74 115 persons	Around 185.85	June 2014
(3)	Subsidy for low-income persons who are inadequately housed	155.37	25 750 households (58 980 persons)	Around 150.08	July 2014
(4)	Subsidy for elders aged 65 or above from low-income families who are on the waiting list for Integrated Home Care Service (Ordinary Cases) for household cleaning service and escorting services for medical consultations	10.78	1 341 persons	Around 10.26	December 2014
(5)	After-school care pilot scheme	136.33	40 003 person-times	Around 122.87	July 2016
(6)	Provision of a one-off special subsidy for students on full grant	501.2	129 147 persons	Around 464.93	July 2016

Assistance programme	Funding provision (\$ million)	Beneficiary statistics	Disbursements (\$ million)	Date of completion
under the School Textbook Assistance				
Scheme before the				
launch of the				
Low-income Working				
Family Allowance				
Scheme				