Panel on Transport

Proposal for setting up a subcommittee on hillside escalator links and elevator systems under the Panel

Purpose

At the meeting on 21 April 2017, members of the Panel on Transport ("the Panel") agreed to the proposal of the Panel Chairman for setting up a subcommittee on hillside escalator links and elevator systems ("HEL") ("the Subcommittee") to study and follow up relevant issues. This paper sets out for members' consideration the proposed Terms of Reference and work plan of the Subcommittee, and time frame for completion of work.

Background

2. In 2009, the Administration adopted an assessment system for evaluating the merits and priority of proposals for HEL in Hong Kong. The assessment system aims at providing a more comprehensive set of objectives and transparent evaluation criteria in determining the merits and priority of relevant proposals.

3. Based on the assessment system, the Administration determined the priority for conducting preliminary technical feasibility studies for 20 project proposals received at that time, and reported the assessment results to the Panel at its meeting on 26 February 2010. Two proposals were screened out initially, and 18 others were ranked ("18-ranked proposals").

1 Details of the assessment system and the assessment results were set out in the Administration's paper (LC Paper No. CB(1)1190/09-10(03)) issued in February 2010.

2 The two proposals were screened out due to the following reasons: similar facility had already been provided in close proximity for one proposal; and the level difference of the other proposal did not exceed six metres.
4. The Panel has since then closely monitored the progress of implementation of the 18-ranked proposals. At the Panel meeting on 21 April 2017, members were consulted on the funding proposal for the construction of the project "Lift and Pedestrian Walkway System between Tai Wo Hau Road and Wo Tong Tsui Street, Kwai Chung", i.e. the proposal which was ranked 11th among the 18-ranked proposals.

5. At the said meeting, members noted that of the 18-ranked proposals, only two have been completed and are open for public use, one is partially completed and open for public use, two are under construction, and one is undergoing tendering procedures. The latest progress of the 18-ranked proposals is in Appendix I.

6. Expressing concern over the slow progress of implementing the 18-ranked proposals, the Chairman proposed and members agreed to form a subcommittee to monitor implementation of the existing HEL proposals. Members also wished to follow up on the handling by the Administration of new suggestions on the provision of HEL. Noting also the Administration's plan to commence a study at the end of 2017 to review and improve the assessment mechanism for HEL, members also considered that the proposed subcommittee should be tasked with giving views and comments on the assessment mechanism for HEL.

7. Members were aware that the Subcommittee on Improving Barrier Free Access and Facilities for Persons with Disabilities formed under the Panel on Welfare Services in 2011 had studied, among others, the provision of HEL in Hong Kong.

House Rules relevant to the appointment of a subcommittee under a Panel to study specific issues

8. According to House Rule 22(u), the terms of reference of a subcommittee appointed under a Panel to study specific issues shall be decided by the Panel concerned, and should be issue-specific or project-specific. A proposal to appoint such a subcommittee should contain sufficient information on the proposed terms of reference, time frame, work plan and extent of work.

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3 As advised by the Administration at the Panel meeting on 21 April 2017, there were over a hundred new suggestions received in the past years since the last assessment in 2009/2010.

4 According to the Administration, the study will take about 30 months.

5 Please refer to the Subcommittee's report (LC Paper No. CB(2)2065/11-12) on its deliberations.
involved in the study of the specific issues or projects to facilitate consideration by the Panel concerned. The activation of the work of such a subcommittee is determined in accordance with the mechanism set out in House Rule 26. The terms of House Rules 22(u) and 26 are given in Appendix II.

9. In particular, members are invited to note that pursuant to House Rule 26(a), subcommittees appointed by Panels that may be in operation at any one time is 10. The current number of such subcommittees in operation has already reached the maximum number of 10. Besides, as at 26 April 2017, seven subcommittees have been put on a waiting list.

**Proposed terms of reference of the Subcommittee**

10. The terms of reference of the Subcommittee are proposed to be:

"To study and follow-up issues relating to the provision of hillside escalator links and elevator systems".

11. The name of the Subcommittee is proposed to be "Subcommittee on Hillside Escalator Links and Elevator Systems".

**Proposed work plan**

12. The Subcommittee will focus its work on the following issues:

(a) monitoring the implementation progress of the 18-ranked proposals for HEL;

(b) following up the handling by the Administration of new suggestions on the provision of HEL;

(c) examining the setting up of a dedicated HEL fund to expedite the works concerned;

(d) offering views and comments on the review and improvement of the existing assessment system for HEL; and

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6 In addition, according to the broad principles for activation, operation and extension of period of work of subcommittees on policy issues agreed at the House Committee meeting on 15 November 2013, the number of subcommittees under each Panel operating at the same time should not exceed two. For this purpose, a joint subcommittee will be counted as one subcommittee for each of the Panels concerned.
(e) giving recommendations on the provision of HEL in Hong Kong.

Proposed time frame for completion of work

13. It is proposed that the Subcommittee will start its work as soon as a slot for the activation of the Subcommittee is available. In accordance with House Rule 26(c), the Subcommittee is expected to complete its work within 12 months of its commencement and report to the Panel. Given the long implementation period of HEL projects and subject to the progress of the Administration's study on review and improvement of the existing assessment mechanism for HEL, the Subcommittee may have to consider the need to continue its work before the expiry of the 12-month period. Should the Subcommittee consider it necessary to work beyond 12 months, the Subcommittee would, after obtaining the endorsement of the Panel, report to the House Committee and give justifications for an extension of the 12-month period.

Advice sought

14. Members are invited to consider and endorse the proposed Terms of Reference, work plan of the Subcommittee and time frame as set out in paragraphs 10 to 13 above.
## Progress of the proposals of the hillside escalator links

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<thead>
<tr>
<th>Rank</th>
<th>Proposal</th>
<th>Progress of Project</th>
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<tbody>
<tr>
<td>1</td>
<td>Pedestrian Link at Tsz Wan Shan</td>
<td>The pedestrian link is implemented under the Shatin to Central Link project. The construction works commenced in July 2012. As at end March 2017, 12 out of the 15 facilities under this pedestrian link have already been completed and opened for public use, while one facility is expected to be completed in the second quarter of 2017. Regarding the two remaining facilities, the target completion date is the third quarter of 2017.</td>
</tr>
<tr>
<td>2</td>
<td>Braemar Hill Pedestrian Link</td>
<td>The preliminary technical feasibility study has been completed. The Highways Department (&quot;HyD&quot;) has engaged consultants to carry out the investigation and preliminary design. HyD consulted and obtained the support from the Planning, Works and Housing Committee of the Eastern District Council on the design scheme in September 2016. HyD is currently making preparation for the gazetting of the works.</td>
</tr>
<tr>
<td>3</td>
<td>Lift and Pedestrian Walkway System at Cheung Hang Estate, Tsing Yi</td>
<td>The Government obtained funding approval from the Legislative Council (&quot;LegCo&quot;) in May 2016. The construction works commenced in February 2017 and are expected to be completed in mid-2019.</td>
</tr>
<tr>
<td>4</td>
<td>Escalator Link and Pedestrian Walkway System at Pound Lane</td>
<td>The preliminary technical feasibility study has been completed. HyD has engaged consultants to carry out the investigation and preliminary design. In 2015, HyD consulted the Central and Western District Council (&quot;C&amp;WDC&quot;) and held a public forum on the refined proposal. HyD is currently collating and analyzing the comments received with a view to briefing the C&amp;WDC on the progress of the proposal in the first half of 2017.</td>
</tr>
<tr>
<td>5</td>
<td>Lift and Pedestrian Walkway System between Kwai Shing Circuit and Hing Shing Road</td>
<td>The Government obtained funding approval from LegCo in May 2016. The invitation to tender for this proposal ended in February 2017. HyD is assessing the relevant tenders with a view to commencing the construction works in the second quarter of 2017 for completion in 2020.</td>
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<tr>
<td>6</td>
<td>Lift and Pedestrian Walkway System between Castle Peak Road and Kung Yip Street</td>
<td>The preliminary technical feasibility study has been completed. HyD has engaged consultants to carry out the investigation and preliminary design. HyD consulted and obtained the support from the Traffic and Transport Committee of the Kwai Tsing District Council on the design scheme in April 2016. HyD is currently making preparation for the gazetting of the works.</td>
</tr>
<tr>
<td>7</td>
<td>Lift and Pedestrian Walkway System between Lai Cho Road and Wah Yiu Road</td>
<td>The preliminary technical feasibility study has been completed. HyD has engaged consultants to carry out the investigation and preliminary design.</td>
</tr>
<tr>
<td>8</td>
<td>Pedestrian Link near Chuk Yuen North Estate</td>
<td>The preliminary technical feasibility study has been completed. HyD has engaged consultants to carry out the investigation and preliminary design. HyD consulted and obtained the support from the Traffic and Transport Committee of the Wong Tai Sin District Council on the preliminary design in July 2016. HyD is currently making preparation for the gazetting of the works.</td>
</tr>
<tr>
<td>9</td>
<td>Lift and Pedestrian Walkway System at Waterloo Hill</td>
<td>The Government obtained funding approval from the LegCo in May 2016. The construction works commenced in December 2016 and are expected to be completed in mid-2019.</td>
</tr>
<tr>
<td>10</td>
<td>Lift and Pedestrian Walkway System between Lai King Hill Road and Lai Cho Road</td>
<td>It is revealed in the preliminary technical feasibility study that the project involves two dangerous private slopes. HyD will revisit this proposal after the parties concerned have completed repairing the dangerous slopes.</td>
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</table>
| 11   | Lift and Pedestrian Walkway System between Tai Wo Hau Road and Wo Tong Tsui Street | The preliminary technical feasibility study has been completed. HyD has engaged consultants to carry out the investigation and preliminary design, and such works have been completed.  
HyD consulted and obtained the support from the Traffic and Transport Committee of the Kwai Tsing District Council on the preliminary design in September 2016.  
The Government published the notice of authorization to execute the works under the Roads (Works, Use and Compensation) Ordinance (Cap. 370) in February 2017.  
The Government plans to seek funding approval from LegCo within this legislative session to take forward the construction works for the proposal. |
| 12   | Lift and Pedestrian Walkway at Luen On Street                            | The preliminary technical feasibility study has been completed. HyD has engaged consultants to carry out the investigation and preliminary design.  
The consultants are studying the alignment and preliminary design scheme for reducing land acquisition and minimizing environmental impacts. |
<p>| 13   | Yuet Wah Street Pedestrian Linkage                                       | To complement the Kwun Tong Town Centre Redevelopment, the Civil Engineering and Development Department commenced construction for this project in April 2013. The Linkage has been completed and opened for public use since October 2015. |
| 14*  | Escalator Link System between Hong Sing Garden and Po Hong Road          | This proposal will be followed up after the smooth implementation of the higher-ranking proposals.                                                                                                                    |
| 14*  | Lift and Pedestrian Walkway System between Lai King Hill Road and Princess Margaret Hospital | The Hospital Authority commenced works in November 2015. The works have been completed and the facility has been opened for public use since January 2017.                                                              |</p>
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<td>16</td>
<td>Lift and Pedestrian Walkway System between Saddle Ridge Garden and Sai Sha Road</td>
<td>This proposal will be followed up after the smooth implementation of the higher-ranking proposals.</td>
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<tr>
<td>17</td>
<td>Lift and Pedestrian Walkway System between Hing Shing Road and Tai Wo Hau Road</td>
<td>This proposal will be followed up after the smooth implementation of the higher-ranking proposals.</td>
</tr>
<tr>
<td>18</td>
<td>Escalator Link System between Sha Tin Sui Wo Court and MTR Fo Tan Station</td>
<td>This proposal will be followed up after the smooth implementation of the higher-ranking proposals.</td>
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</tbody>
</table>

* There are two proposals with the same ranking of 14. Hence, there is no proposal ranked 15.

Source: Enclosure 2 to the Administration's paper on "185TB – Lift and Pedestrian Walkway System between Tai Wo Hau Road and Wo Tong Tsui Street, Kwai Chung" (LC Paper No. CB(4)839/16-17(03)) submitted to the Panel in April 2017
Appendix II

Rules 22(u) and 26 of the House Rules of the Legislative Council of the Hong Kong Special Administrative Region

Rule 22(u)

The following paragraphs apply to subcommittees appointed for purposes set out in (s) or joint subcommittees appointed for purposes set out in (t) -

(i) their terms of reference shall be decided by the Panel(s) concerned, and should be issue-specific or project-specific;

(ii) a proposal to appoint such subcommittees should contain sufficient information on the proposed terms of reference, time frame, work plan and extent of work involved in the study of the specific issue or project to facilitate consideration by the Panel(s) concerned;

(iii) they may report to the Panel(s) at any time when they consider appropriate, but should do so as soon as they have completed their work; and

(iv) their activation is determined in accordance with the mechanism set out in rule 26.

Rule 26

Activation and Operation of Subcommittees

(a) Subject to (b) and (e), the maximum number of subcommittees appointed by the House Committee for purposes set out in rule 20(j)(ii) and subcommittees appointed by Panels for purposes set out in rule 22(s) or (t) that may be in operation at any one time is 10. (emphasis added)

(b) Where the number of subcommittees referred to in (a) has reached the maximum number provided in (a), a queuing system will automatically be activated with a waiting list formed. The order of subcommittees on the waiting list is in the order of their appointment. Where the number of Bills Committees in operation is less than that referred to in rule 21(a), the House Committee may activate subcommittees on the waiting list after having considered the following -
(i) the number of vacant slots for Bills Committees;
(ii) the number of bills likely to be introduced to the Council in the next three months;
(iii) the number of subcommittees already or likely to be appointed by the House Committee for purposes referred to in rule 20(j)(i) and by Bills Committees; and
(iv) the availability of resources in the Secretariat.

(c) A subcommittee referred to in (a) should complete its work within 12 months of its commencement and report to the House Committee or the relevant Panel(s). Should such a subcommittee consider it necessary for it to work beyond that 12 months, the subcommittee should, after obtaining the endorsement of the relevant Panel(s) if it is appointed by a Panel(s), report to the House Committee and give justifications for an extension of the 12-month period.

(d) There is no restriction on the maximum number of subcommittees appointed by the House Committee for purposes set out in rule 20(j)(i) that may be in operation at any one time.

(e) Notwithstanding (a), (b) and (c), exceptions to these subrules may be made by the House Committee where it considers appropriate.

(f) The practices and procedures set out in rules 20 to 25 shall apply, where appropriate, to subcommittees of the House Committee, Bills Committees or Panels (including joint subcommittees appointed by two or more Panels).