

Head 151 — GOVERNMENT SECRETARIAT: SECURITY BUREAU

Controlling officer: the Permanent Secretary for Security will account for expenditure under this Head.

Estimate 2018–19	\$773.5m
Establishment ceiling 2018–19 (notional annual mid-point salary value) representing an estimated 209 non-directorate posts as at 31 March 2018 rising by 32 posts to 241 posts as at 31 March 2019.....	\$133.6m
In addition, there will be an estimated 15 directorate posts as at 31 March 2018 rising by one post to 16 posts as at 31 March 2019.	
Commitment balance	\$2,000.0m

Controlling Officer's Report

Programmes

Programme (1) Director of Bureau's Office	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Security).
Programme (2) Internal Security	This programme contributes to Policy Area 9: Internal Security (Secretary for Security).
Programme (3) Immigration Control	This programme contributes to Policy Area 10: Immigration Control (Secretary for Security).

Detail

Programme (1): Director of Bureau's Office

	2016–17 (Actual)	2017–18 (Original)	2017–18 (Revised)	2018–19 (Estimate)
Financial provision (\$m)	13.6	13.8	14.2 (+2.9%)	15.1 (+6.3%)
				(or +9.4% on 2017–18 Original)

Aim

- 2 The aim is to ensure the smooth operation of the Office of the Secretary for Security.

Brief Description

3 The Office of the Secretary for Security is responsible for providing support to the Secretary for Security in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Security in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

Programme (2): Internal Security

	2016–17 (Actual)	2017–18 (Original)	2017–18 (Revised)	2018–19 (Estimate)
Financial provision (\$m)	147.8	185.2	175.0 (–5.5%)	314.2 (+79.5%)
				(or +69.7% on 2017–18 Original)

Aim

- 4 The aim is to maintain law and order and to protect life and property.

Brief Description

5 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on law and order and public safety,
- formulate and implement government security policies, and
- formulate policies and programmes against drug trafficking and drug abuse in the community.

6 The Bureau's targets are to:

- prevent and fight crime;
- improve correctional services and rehabilitate offenders;
- safeguard life and property;
- minimise suffering during emergencies and natural disasters; and
- combat drug trafficking and drug abuse, and rehabilitate drug abusers.

7 The effectiveness of the work of the Bureau is mainly reflected by the performance of the departments responsible for internal security in achieving the objectives of this programme. During 2017–18, the Bureau:

- introduced the United Nations (Anti-Terrorism Measures) (Amendment) Bill 2017 to the Legislative Council with a view to further enhancing Hong Kong's counter-terrorism regime;
- continued to oversee the maintenance of law and order and public safety in Hong Kong;
- signed an agreement on transfer of sentenced persons with Nigeria;
- continued to enhance the effectiveness of the Government's emergency response measures through inter-departmental exercises and drills, regular review and updating of various contingency plans and provision of training to frontline departments; and
- continued to oversee and co-ordinate anti-drug efforts along the five-pronged strategy of preventive education and publicity, treatment and rehabilitation, legislation and enforcement, external co-operation and research.

Matters Requiring Special Attention in 2018–19

8 During 2018–19, the Bureau will:

- enhance Hong Kong's counter-terrorism capability and preparedness by setting up an Inter-departmental Counter-terrorism Unit, strengthening counter-terrorism intelligence gathering and sharing, and stepping up training and monitoring of terrorist trend;
- continue to oversee the implementation of the Sexual Conviction Record Check Scheme by the Hong Kong Police Force;
- continue to address the problem of ageing correctional facilities;
- continue with the legislative work to improve the fire safety of old industrial buildings;
- launch the Fire Safety Improvement Works Subsidy Scheme to subsidise owners of old composite buildings to take fire safety enhancement measures as required by the Fire Safety (Buildings) Ordinance (Cap. 572);
- continue to put into effect relevant recommendations on anti-money laundering of the Financial Action Task Force with respect to the non-financial sectors;
- continue to sustain the anti-drug momentum and further enhance efforts along the five-pronged strategy in collaboration with relevant bureaux/departments and community stakeholders; and
- continue to follow up on the recommendations by Action Committee Against Narcotics on the RESCUE Drug Testing Scheme.

Programme (3): Immigration Control

	2016–17 (Actual)	2017–18 (Original)	2017–18 (Revised)	2018–19 (Estimate)
Financial provision (\$m)	210.5	407.6	262.8 (–35.5%)	444.2 (+69.0%)
				(or +9.0% on 2017–18 Original)

Aim

9 The aim is to ensure that adequate immigration controls are in place while maintaining efficient and quality services to the public.

Brief Description

10 The Bureau's main responsibilities under this programme are to:

- formulate policies and programmes on immigration control, nationality or residency matters and personal documentation; and
- deal with appeals against the Director of Immigration's decisions.

11 The Bureau's target is to combat illegal immigration while making it as easy as possible for Hong Kong residents and bona fide visitors to move in and out of the territory.

12 The effectiveness of the work of the Bureau is mainly reflected by the performance of the Immigration Department, in collaboration with other relevant departments, in putting in place effective yet facilitating immigration control. During 2017–18, the Bureau:

- oversaw the operation of a unified screening mechanism (USM) to assess non-refoulement claims lodged by foreign illegal immigrants on all applicable grounds, and conducted a comprehensive review of the strategy of handling non-refoulement claims;
- commenced operating a pilot scheme to provide publicly-funded legal assistance to non-refoulement claimants;
- continued to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- oversaw the effective operation of the Outbound Travel Alert System and the Registration of Outbound Travel Information Service; and
- oversaw the Immigration Department's implementation of various enhancement measures to attract outside talent, professionals and entrepreneurs to come to Hong Kong, including a pilot scheme to facilitate the return of the second generation of Chinese Hong Kong permanent residents who have emigrated.

Matters Requiring Special Attention in 2018–19

13 During 2018–19, the Bureau will:

- continue to conduct the comprehensive review of the strategy of handling non-refoulement claims;
- introduce an Immigration (Amendment) Bill to expedite the screening process and provide for related matters;
- continue to exchange views with the Central People's Government on the operation of the One-way Permit and Two-way Permit Schemes;
- continue to oversee the Immigration Department's implementation of various admission schemes for talent, professionals and entrepreneurs from outside Hong Kong; and
- oversee the introduction of the new smart Hong Kong identity cards and the implementation of the territory-wide identity card replacement exercise.

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ANALYSIS OF FINANCIAL PROVISION

	2016–17 (Actual) (\$m)	2017–18 (Original) (\$m)	2017–18 (Revised) (\$m)	2018–19 (Estimate) (\$m)
Programme				
(1) Director of Bureau’s Office	13.6	13.8	14.2	15.1
(2) Internal Security	147.8	185.2	175.0	314.2
(3) Immigration Control.....	210.5	407.6	262.8	444.2
	371.9	606.6	452.0 (–25.5%)	773.5 (+71.1%)
				(or +27.5% on 2017–18 Original)

Analysis of Financial and Staffing Provision

Programme (1)

Provision for 2018–19 is \$0.9 million (6.3%) higher than the revised estimate for 2017–18. This is mainly due to increased provision for salary increment and operating expenses for administrative support.

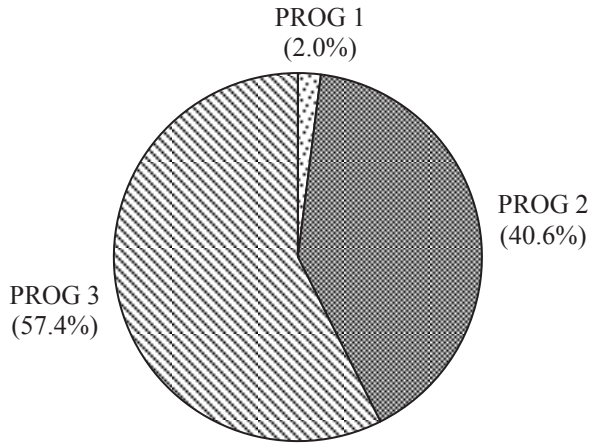
Programme (2)

Provision for 2018–19 is \$139.2 million (79.5%) higher than the revised estimate for 2017–18. This is mainly due to the introduction of the Fire Safety Improvement Works Subsidy Scheme, net increase of five posts and increased provision for salary increment of supporting staff and other operating expenses.

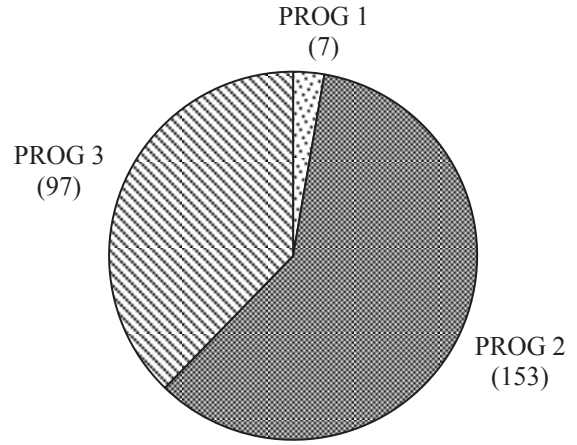
Programme (3)

Provision for 2018–19 is \$181.4 million (69.0%) higher than the revised estimate for 2017–18. This is mainly due to the net increase of 28 posts and the increased provision for salary increment of supporting staff, providing publicly-funded legal assistance to non-refoulement claimants, handling appeals/petitions lodged by unsuccessful non-refoulement claimants under USM and conducting a comprehensive review of the strategy of handling non-refoulement claims.

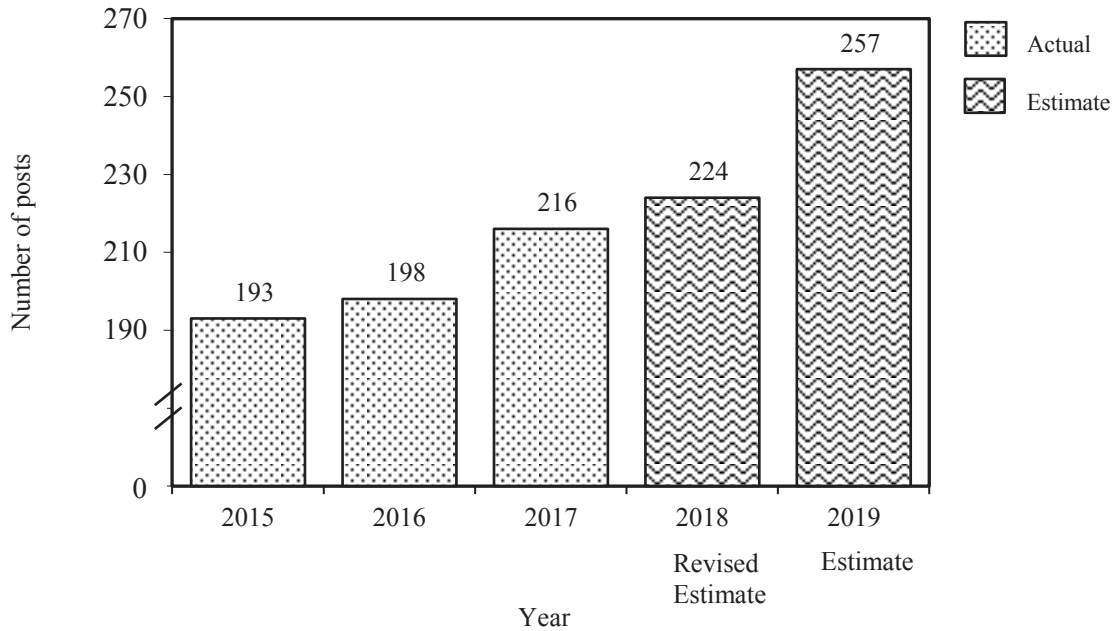
Allocation of provision to programmes (2018-19)



Staff by programme (as at 31 March 2019)



Changes in the size of the establishment (as at 31 March)



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Sub-head (Code)	Actual expenditure 2016–17	Approved estimate 2017–18	Revised estimate 2017–18	Estimate 2018–19	
	\$'000	\$'000	\$'000	\$'000	
Operating Account					
Recurrent					
000	Operational expenses	371,884	606,630	452,043	642,358
	Total, Recurrent.....	371,884	606,630	452,043	642,358
Non-Recurrent					
700	General non-recurrent	—	—	—	130,000
	Total, Non-Recurrent.....	—	—	—	130,000
	Total, Operating Account	371,884	606,630	452,043	772,358
Capital Account					
Plant, Equipment and Works					
661	Minor plant, vehicles and equipment (block vote).....	—	—	—	1,160
	Total, Plant, Equipment and Works.....	—	—	—	1,160
	Total, Capital Account.....	—	—	—	1,160
	Total Expenditure	371,884	606,630	452,043	773,518

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Details of Expenditure by Subhead

The estimate of the amount required in 2018–19 for the salaries and expenses of the Security Bureau is \$773,518,000. This represents an increase of \$321,475,000 over the revised estimate for 2017–18 and \$401,634,000 over the actual expenditure in 2016–17.

Operating Account

Recurrent

2 Provision of \$642,358,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Security Bureau. The increase of \$190,315,000 (42.1%) over the revised estimate for 2017–18 is mainly due to the increased provision for salary increment of supporting staff, providing publicly-funded legal assistance to non-refoulement claimants, handling appeals/petitions lodged by unsuccessful non-refoulement claimants under the unified screening mechanism, conducting a comprehensive review of the strategy of handling non-refoulement claims and other operating expenses.

3 The establishment as at 31 March 2018 will be 224 posts including one supernumerary post. It is expected that there will be a net increase of 33 posts in 2018–19. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2018–19, but the notional annual mid-point salary value of all such posts must not exceed \$133,564,000.

4 An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2016–17 (Actual) (\$'000)	2017–18 (Original) (\$'000)	2017–18 (Revised) (\$'000)	2018–19 (Estimate) (\$'000)
Personal Emoluments				
- Salaries.....	137,864	160,000	150,000	178,622
- Allowances.....	3,955	5,515	4,142	4,515
- Job-related allowances.....	8	22	15	22
Personnel Related Expenses				
- Mandatory Provident Fund contribution.....	305	275	435	384
- Civil Service Provident Fund contribution.....	6,584	7,713	7,668	8,456
Departmental Expenses				
- Honoraria for members of committees	28,351	65,106	54,265	84,786
- General departmental expenses	67,807	217,736	109,729	213,466
Other Charges				
- World Customs Organization	206	220	221	240
- United Nations International Drug Control Programme and World Health Organization	217	217	217	217
- Action Committee Against Narcotics	4,589	4,600	4,600	4,600
Subventions				
- Legal assistance scheme for non-refoulement claimants by the Duty Lawyer Service	121,998	145,226	120,751	147,050
	371,884	606,630	452,043	642,358

Capital Account

Plant, Equipment and Works

5 Provision of \$1,160,000 under *Subhead 661 Minor plant, vehicles and equipment (block vote)* is for replacement of plant and equipment.

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Commitments

Sub-head (Code)	Item (Code)	Ambit	Approved commitment	Accumulated expenditure to 31.3.2017	Revised estimated expenditure for 2017–18	Balance
			\$'000	\$'000	\$'000	\$'000
<i>Operating Account</i>						
700		<i>General non-recurrent</i>				
	801	Fire Safety Improvement Works Subsidy Scheme ^β	2,000,000 ^β	—	—	2,000,000
		Total	<u>2,000,000</u>	<u>—</u>	<u>—</u>	<u>2,000,000</u>

^β This is a new item, funding for which is sought in the context of the Appropriation Bill 2018.