### 立法會 Legislative Council

LC Paper No. CB(4)1249/17-18(06)

Ref : CB4/PL/AJLS

### Panel on Administration of Justice and Legal Services

Meeting on 25 June 2018

**Updated background brief on the implementation of the recommendations made by the Law Reform Commission of Hong Kong** 

### **Purpose**

This paper provides updated background information on the implementation of the recommendations made by the Law Reform Commission of Hong Kong ("LRC"). It also summarizes the major views and concerns expressed by Legislative Council ("LegCo") Members on the above and related subjects in recent years.

### **Background**

2. The remit of LRC, which is a non-statutory advisory body established in 1980, is to consider for reform such aspects of the law as are referred to it by the Secretary for Justice ("SJ") (who is the *ex officio* Chairman of LRC) or the Chief Justice (who is also an *ex officio* member of LRC). The aim of any LRC reference is to consider the law in a specified area and, where appropriate, present well considered proposals to the Administration.

Mechanism to monitor the implementation of the recommendations made by the Law Reform Commission of Hong Kong

3. Arising from the public concern about the delays in implementing the LRC proposals, the Director of Administration issued a set of guidelines in October 2011 under which bureaux and departments having policy responsibility over any LRC report are required to provide at least an interim response within six months of publication of the report and a detailed public

response within 12 months of its publication. The interim report should set out a clear timetable for completion of the detailed response and the steps taken so far. Bureaux and departments are required to give full consideration to LRC's recommendations and provide a detailed public response setting out which recommendations they accept, reject or intend to implement in modified form.

- 4. At the Panel on Administration of Justice and Legal Services ("the AJLS Panel") meeting to discuss the role and work of LRC on 20 December 2011, members were concerned that with long delay in implementation, the validity and relevance of LRC's recommendations were likely to be diminished and the efforts wasted. To ensure that LRC's recommendations would be implemented without undue delay, the AJLS Panel proposed for the endorsement of the House Committee the following mechanism for monitoring the Administration's progress in implementing LRC's recommendations:
  - (a) SJ to submit to the AJLS Panel for discussion an annual report flagging up the progress in respect of the LRC reports which had not yet been implemented, say, after the Policy Address in each year;
  - (b) the AJLS Panel to copy the annual report to the relevant Panel to facilitate their follow-up with bureaux and departments having policy responsibility over the respective LRC reports; and
  - (c) the relevant Panels to include the Administration's responses to the respective LRC reports in their list of outstanding items for discussion, and to invite members of the AJLS Panel and all other Members to join the future discussion.
- 5. The mechanism was endorsed by the House Committee at its meeting on 2 March 2012. Pursuant to the above mechanism, SJ submitted five annual reports to the AJLS Panel at its meetings on 25 June 2013, 27 May 2014, 20 July 2015, 23 May 2016 and 26 June 2017.

<u>Latest implementation progress of the recommendations made by the Law</u> Reform Commission of Hong Kong

6. According to SJ's last annual report to the AJLS Panel in June 2017, <sup>1</sup> a total of 65 reports have been published by LRC since 1 January 1982. With

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<sup>&</sup>lt;sup>1</sup> LC Paper No. CB(4)1255/16-17(05)

one report recommending no change to the law, <sup>2</sup> the remaining 64 reports are categorized according to their implementation status as follows:

- (a) proposals implemented in full (35 reports, 54.7% of the 64 reports);
- (b) proposals implemented in part (eight reports, 12.5% of the 64 reports);
- (c) proposals under consideration or in the process of being implemented (16 reports, 25% of the 64 reports);
- (d) proposals rejected outright by the Administration (three reports, 4.7% of the 64 reports); and
- (e) the Administration has no plan to implement the proposals at this juncture (two reports, 3.1% of the 64 reports).

### Projects under study by the Law Reform Commission of Hong Kong

7. According to the information provided by the Administration, there are five ongoing projects under study by LRC, namely review of sexual offences; causing or allowing the death of a child; archives law; access to information; and periodical payments for future pecuniary loss in personal injury cases. LRC published the consultation paper on periodical payments for future pecuniary loss in personal injury cases, <sup>3</sup> and the consultation paper on miscellaneous sexual offences <sup>4</sup> on 25 April and 16 May 2018 respectively. LRC aims at publishing the consultation papers for the remaining ongoing projects under study as soon as possible in 2018 to seek the views of the public thereon. The consultation period for consultation papers of LRC usually lasts for three months. The relevant sub-committees of LRC will take into account the responses received in the consultation exercise before finalizing the proposal(s), if any is needed, for reform.

The consultation paper on periodical payments for future pecuniary loss in personal injury cases is available at: http://www.hkreform.gov.hk/en/publications/periodicalpayments.htm [Accessed June 2018].

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Report on "The procedure governing the admissibility of confession statements in criminal proceedings" published in July 2000.

<sup>&</sup>lt;sup>4</sup> The consultation paper on miscellaneous sexual offences is available at: http://www.hkreform.gov.hk/en/publications/miscsexoff.htm [Accessed June 2018].

### Major views and concerns of Legislative Council Members

8. Major views and concerns expressed by LegCo Members on issues relating to the implementation of the recommendations made by LRC are summarized in the ensuing paragraphs.

### <u>Implementation progress of the recommendations made by the Law Reform</u> Commission of Hong Kong

- 9. Undue delay in the implementation of LRC's recommendations by the Administration has been an on-going concern to LegCo Members. During the deliberations of the annual reports as mentioned in paragraph 5 above at the AJLS Panel meetings, some members expressed concerns that the Administration had spent a long time in considering LRC's recommendations on various reports and they would become out of date due to the lapse of time. They were also worried that the delay in implementing those recommendations would hinder the local legislation system from keeping up with the global trend as well as the system's overall development. In this connection, the Administration was urged to expeditiously implement LRC's recommendations on various reports, and accord higher priority to those recommendations which the public had consensus on and were related to the people's livelihood or commercial in nature.
- 10. The Administration responded that it had followed up concerns on the need to expedite the implementation process. LRC also attached importance to monitoring the progress on implementation, and it had been made a regular item of the LRC meetings for monitoring the situation. However, in the light of the policy and practical implications of the issues involved, the Administration encountered various difficulties in implementing some of the recommendations.

### Resources for the Law Reform Commission of Hong Kong

11. Noting that the LRC members were working on a voluntary basis, some members of the AJLS Panel opined that the inadequacy in manpower resources in LRC might have prolonged the consultation process and the study of legislative proposals. In this regard, they suggested that the Administration should consider seeking funding to enhance the manpower resources and the working efficiency of LRC and engage more full-time members and staff with professional legal knowledge to support the work of LRC. With a view to expediting the law reform process in Hong Kong, some members also suggested the Administration allocate more resources to expand LRC and its Secretariat.

- 12. At the AJLS Panel meeting on 20 December 2017, SJ briefed members on the preliminary outcome of the LRC study to review the law reform process with a view to exploring possible options to enhance the efficiency and operation of LRC.
- 13. In the short-run, maintaining the current LRC and sub-committee structure and enhancing support to the LRC Secretariat was LRC's preferred option. In the long-run, LRC proposed that establishing a fully independent statutory law reform body should be considered as a longer term goal of the Administration. At the same meeting, SJ also advised that concrete proposals on increasing the staffing resources required for the LRC Secretariat and briefing out of research study projects (where appropriate) would be made after consolidating the views of the AJLS Panel, LRC and the relevant bureaux.

## Implementation status of specific projects of the Law Reform Commission of Hong Kong

Report no. 36 on "Arrest" published in November 1992

- 14. In response to a member's concern raised at the AJLS Panel meeting on 23 May 2016 about the implementation progress of the recommendations made in the LRC report on "Arrest", SJ responded that more than half of the endorsed recommendations made in that report had been implemented by the Security Bureau. It was reviewing some of the proposals in the light of the changes in United Kingdom's Police and Criminal Evidence Act 1984 and local enforcement experiences with a view to determining the way forward.
- 15. At the Council meeting of 1 November 2017, a Member raised a question on the implementation status of the LRC report on "Arrest". As it had been almost 25 years since the report was published, and as there were comments that at present, the society's demand for and expectations of human rights and conduct of law enforcement officers were higher as compared with those of the past, he asked whether the Administration would consider afresh adopting the recommendation to draw up codes of practice for police officers, as put forward in the report.
- 16. According to the Administration, LRC recommended that when it was necessary to amend the code of practice, the law enforcement agency should go through the legislative process regardless of how minor the proposed amendment was. The Administration considered that the code of practice should be amended frequently in the light of day-to-day operational experience to ensure that it met the needs of law enforcement. LRC's

recommended way of amendment would be inflexible and might affect the responsiveness of the law enforcement agency. The Administration considered the existing way of amending the code of practice through administrative means effective and should be maintained.

Report no. 38 on "The regulation of debt collection practices" published in July 2002

- 17. At the past AJLS Panel meetings and Council meetings, Members enquired whether the Administration would consider afresh accepting the recommendations in the LRC report on "The regulation of debt collection practices" published in 2002 that a criminal offence of harassment of debtors and others should be created, and that a statutory licensing system to regulate debt collection agencies should be established.
- 18. The Administration responded that in September 2005, the Security Bureau, upon thorough consideration, gave a detailed response to the abovementioned LRC report. With regard to the recommendation to enact a new criminal offence provision to regulate debt collection practices, the Administration considered that there were various prevailing legal provisions, including the Crimes Ordinance (Cap. 200), Theft Ordinance (Cap. 210), Offences Against the Person Ordinance (Cap. 212), Summary Offences Ordinance (Cap. 228), Societies Ordinance (Cap. 151) and Post Office Ordinance (Cap. 98), to specifically guard against different kinds of illegal debt collection practices, such as splashing paint, jamming of door locks with glue, mailing of letters with threatening statements or "paper money for the dead", threatening by visits, etc. The Administration was of the view that there was no need to introduce new criminal offence provisions with respect to the operation of debt collection agencies.

Report no. 46 on "Privacy —— Part 3: Stalking" published in October 2000

19. At the AJLS Panel meetings on 20 July 2015 and 23 May 2016, some members noted the divergent views over the implications of the recommendations made in the LRC report on "Privacy — Part 3: Stalking" on constitutional rights, including freedom of the media and freedom of expression and to protect individuals from harassment. They therefore asked whether consideration would be given to first implementing the recommendations to deal with specific problems, such as amending the Domestic and Cohabitation Relationships Violence Ordinance (Cap. 189) to deal with harassment by ex-spouses and introducing legislation against abusive debt collectors.

20. In this regard, SJ advised that the Constitutional and Mainland Affairs Bureau ("CMAB") had decided not to legislate against stalking as none of the various formulations (i.e. the respective formulation put forward by LRC and the Consultant commissioned by CMAB to study the experience of overseas jurisdictions in implementing their anti-stalking legislation and the "specified relations" approach) was supported by members of the Panel on Constitutional Affairs, the major stakeholders or the public, as being able to achieve the objective of providing protection to all people alike against stalking, whilst at the same time avoiding interference with the freedoms of the press and expression. However, CMAB would closely monitor the need to introduce anti-stalking legislation to criminalize stalking in Hong Kong as well as the overseas experience of implementing anti-stalking legislation.

Report No. 50 on "Guardianship and custody —— Part 4: Child custody and access" published in March 2005

- 21. At the AJLS Panel meeting on 22 April 2014 to discuss the consultation paper put forward by the Chief Justice's Working Party on Family Procedure Rules, some members expressed their disappointment that the LRC report on "Guardianship and custody —— Part 4: Child custody and access" published in March 2005 had not been taken forward by the Administration. Members opined that, in tandem with the proposed reforms on the procedural rules in family justice system, the Administration should also consider the recommendations put forth in the LRC report and propose changes to the substantive law in relation to child custody and access. A motion was passed, urging the Administration to immediately follow up on the recommendations made in the LRC report.
- 22. As stated in SJ's fifth report on the implementation status of LRC's recommendations, the Labour and Welfare Bureau ("LWB") had, in conjunction with the Department of Justice ("DoJ"), the Home Affairs Bureau, the Social Welfare Department, the Judiciary and other relevant bureau and departments, prepared the draft Children Proceedings (Parental Responsibility) Bill to implement the bulk of LRC's recommendations. On 25 November 2015, LWB launched a four-month public consultation on the proposed legislation. The public consultation ended on 25 March 2016, and LWB reported results of the consultation to the Panel on Welfare Service in May 2017. In consultation with DoJ and other relevant bureaux and departments, LWB was in the process of revising the proposed legislation with reference to the views received during the public consultation. LWB had advised that it would map out the way forward on the time frame for taking forward the legislative exercise.

Report no. 51 on "Substitute decision-making and advance directives in relation to medical treatment" published in August 2006

23. In response to a member's concern raised at the AJLS Panel meeting on 23 May 2016 about the implementation progress of the recommendations made in the LRC report on "Substitute decision-making and advance directives in relation to medical treatment", SJ responded that the relevant bureau considered it more advisable to promote advance directives through legislative means when there was greater degree of awareness and consensus over the use of advance directives in the community.

#### Report no. 56 on "Class actions" published in May 2012

- 24. At the previous AJLS Panel meetings, members were concerned about the work progress of the cross-sector Working Group which was set up by DoJ to study LRC's proposals of introducing a class action regime in Hong Kong. Some members asked whether a legislative proposal would be submitted to LegCo in this regard. There was also an enquiry whether the said Working Group would submit an interim or preliminary report for discussion by the AJLS Panel on the advantages and disadvantages of introducing a class action regime in Hong Kong, given that LRC had made recommendations in its report in 2012.
- 25. In October 2017, the Administration advised the AJLS Panel that the abovementioned Working Group had so far held 19 meetings to study LRC's proposals on class action in detail. A sub-committee was also formed under the Working Group to assist it on technical issues that might arise during its deliberations of the subject matter, and the sub-committee had held 25 meetings. Two important principles underlying the deliberations of the Working Group were that, firstly, access to justice had to be ensured and, secondly, abuse by way of class actions which would adversely affect the overall competitiveness of Hong Kong should be avoided. The Administration also advised that as the Working Group and the sub-committee would hold further meetings to consider the many issues involved and would make recommendations on the subject to the Administration, it would report to the AJLS Panel in due course.

### Report no. 57 on "Charities" published in December 2013

26. At the Council meeting of 13 April 2013, a Member raised a question on regulation of activities for soliciting donations from public. As LRC proposed in its report entitled "Charities" published in December 2013 that legislation should be enacted to subject all charitable organizations to the

requirement of registration, and the list of registered charitable organizations should be available for public inspection, he enquired about the work progress in implementing such proposals.

27. The Administration advised that LRC proposed a series of recommendations in its report on "Charities". The recommendations were relevant to the purview of various bureaux and departments. Given that the recommendations would have significant implications on the operation of the charities in Hong Kong, the Administration needed to study in detail and carefully consider the recommendations. The Home Affairs Bureau was coordinating comments from relevant bureaux and departments for consideration of the way forward.

Report no. 59 on "Adverse possession" published in October 2014

28. When discussing the implementation of the recommendations made by LRC at the AJLS Panel meeting on 26 June 2017, a member called for the Administration to speed up the implementation of LRC's recommendations relating to adverse possession. In response, SJ explained that as the topic was complex and controversial, and the stakeholders had diverse views on aspects of the implementation of LRC's recommendations, the Administration needed to study and consider the recommendations carefully. SJ also said that LRC would follow up with the Development Bureau accordingly.

# <u>Progress of ongoing projects under study by the Law Reform Commission of Hong Kong</u>

- 29. Noting that LRC had established two sub-committees to consider the topics of archives law and access to information, some members at the AJLS Panel on 25 June 2013 opined that the two topics should be studied together given their interrelatedness. SJ advised that on the law reform topics of archives law and access to information, taken into account the practice of other common law jurisdictions and detailed deliberations amongst the LRC members, LRC had decided to conduct the relevant studies by two separate sub-committees.
- 30. When examining the Estimates of Expenditure 2018-2019 in April 2018, a member raised a question about the latest progress of the work of the Sub-committee on Archives Law and Sub-committee on Access to Information. In reply, the Administration advised that these two sub-committees had been meeting regularly. As at 29 March 2018, the Sub-committee on Archives Law had held a total of 43 meetings while the Sub-

committee on Access to Information had held a total of 48 meetings. They had reviewed the current regimes and undertaken a comparative study of the relevant situation in other jurisdictions. The sub-committees would conduct public consultation after detailed deliberation of the relevant issues. Given the importance and complexity of the issues involved, as well as the level of local and comparative research and analysis required, it was currently difficult for the two sub-committees to commit to an expected completion date for the projects.

#### **Latest position**

31. Pursuant to the mechanism mentioned in paragraph 4, SJ will submit the sixth annual report, setting out the Administration's latest progress in implementing the recommendations of LRC, to the AJLS Panel for its meeting scheduled for 25 June 2018.

#### **Relevant papers**

32. A list of relevant papers is in the **Appendix**.

Council Business Division 4
<u>Legislative Council Secretariat</u>
21 June 2018

# Updated background brief on the implementation of the recommendations made by the Law Reform Commission of Hong Kong

### List of relevant papers

Date of meeting	Meeting	Minutes/Paper	LC Paper No.
26.1.2011	Council meeting	Hon Paul TSE Wai-chun raised a question on implementation of recommendations on law reform	http://www.info.gov.hk/gi a/general/201101/26/P20 1101260111.htm
20.12.2011	Panel on Administration of Justice and Legal Services	Law Reform Commission's paper on its role and work	CB(2)1479/10-11(01) http://www.legco.gov.hk/ yr10-11/english/panels/ajl s/papers/aj0419cb2-1479- 1-e.pdf
		Supplementary information note on the Law Reform Commission	CB(2)584/11-12(01) http://www.legco.gov.hk/ yr11-12/english/panels/ajl s/papers/aj1220cb2-584-1 -e.pdf
		Minutes of meeting	CB(2)1932/11-12 http://www.legco.gov.hk/ yr11-12/english/panels/ajl s/minutes/aj20111220.pdf
27.2.2012	Panel on Administration of Justice and Legal Services	Draft letter to the Chairman of the House Committee on implementation of the recommendations made by the Law Reform Commission	CB(2)752/11-12(01) http://www.legco.gov.hk/ yr11-12/english/panels/ajl s/papers/aj0227cb2-752-1 -e.pdf
		Minutes of meeting	CB(2)2843/11-12 http://www.legco.gov.hk/ yr11-12/english/panels/ajl s/minutes/aj20120227.pdf

Date of meeting	Meeting	Minutes/Paper	LC Paper No.
2.3.2012	House Committee	Letter dated 28 February 2012 from the Chairman of the Panel on Administration of Justice and Legal Services to the Chairman of the House Committee	CB(2)1236/11-12(02) http://www.legco.gov.hk/ yr11-12/english/hc/papers /hc0302cb2-1236-2-e.pdf
		Minutes of meeting	CB(2)1449/11-12 http://www.legco.gov.hk/ yr11-12/english/hc/minut es/hc20120302.pdf
4.7.2012	Council meeting	Hon Albert CHAN Wai-yip raised a question on combating illegal debt collection activities	http://www.info.gov.hk/gi a/general/201207/04/P20 1207040399.htm
5.6.2013	Council meeting	Hon Charles Peter MOK raised a question on Code on Access to Information	http://www.info.gov.hk/gi a/general/201306/05/P20 1306050285.htm
25.6.2013	Panel on Administration of Justice and Legal Services	Law Reform Commission Secretariat's paper on implementation of the recommendations made by the Law Reform Commission	CB(4)794/12-13(03) http://www.legco.gov.hk/ yr12-13/english/panels/ajl s/papers/aj0625cb4-794-3 -e.pdf
		Minutes of meeting	CB(4)247/13-14 http://www.legco.gov.hk/ yr12-13/english/panels/ajl s/minutes/aj20130625.pdf
16.4.2014	Council meeting	Hon Emily LAU Wai-hing raised a question on management of public records	http://www.info.gov.hk/gi a/general/201404/16/P20 1404160440.htm

Date of meeting	Meeting	Minutes/Paper	LC Paper No.
27.5.2014	Panel on Administration of Justice and Legal Services	Law Reform Commission Secretariat's paper on implementation of the recommendations made by the Law Reform Commission	CB(4)692/13-14(03) http://www.legco.gov.hk/ yr13-14/english/panels/ajl s/papers/aj0527cb4-692-3 -e.pdf
		Administration's follow-up paper	CB(4)699/13-14(01) http://www.legco.gov.hk/ yr13-14/english/panels/ajl s/papers/aj0422cb4-699-1 -e.pdf
		Minutes of meeting	CB(4)1066/13-14 http://www.legco.gov.hk/ yr13-14/english/panels/ajl s/minutes/aj20140527.pdf
4.6.2014	Council meeting	Hon Charles Peter MOK raised a question on Administration of the Code on Access to Information	http://www.info.gov.hk/gi a/general/201406/04/P20 1406030878.htm
20.7.2015	Panel on Administration of Justice and Legal Services	Law Reform Commission Secretariat's paper on implementation of the recommendations made by the Law Reform Commission	CB(4)1313/14-15(02) http://www.legco.gov.hk/ yr14-15/english/panels/ajl s/papers/ajls20150720cb4 -1313-2-e.pdf
		Minutes of meeting	CB(4)1440/14-15 <a href="http://www.legco.gov.hk/">http://www.legco.gov.hk/</a> <a href="http://www.legco.gov.hk/">yr14-15/english/panels/ajl</a> <a href="mailto:s/minutes/ajls20150720.p">s/minutes/ajls20150720.p</a> <a href="mailto:df">df</a>
2.12.2015	Council meeting	Dr Hon Elizabeth QUAT raised a question on protection for victims of sexual offence cases	http://www.info.gov.hk/gi a/general/201512/02/P20 1512020514.htm

Date of meeting	Meeting	Minutes/Paper	LC Paper No.
13.4.2016	Council meeting	Hon IP Kwok-him raised a question on regulation of activities for soliciting donations from public	http://www.info.gov.hk/gi a/general/201604/13/P20 1604130478.htm
23.5.2016	Panel on Administration of Justice and Legal Services	Law Reform Commission Secretariat's paper on implementation of the recommendations made by the Law Reform Commission	CB(4)994/15-16(04) http://www.legco.gov.hk/ yr15-16/english/panels/ajl s/papers/ajls20160523cb4 -994-4-e.pdf
		Minutes of meeting	CB(4)1253/15-16 http://www.legco.gov.hk/ yr15-16/english/panels/ajl s/minutes/ajls20160523.p df
8.6.2016	Council meeting	Hon Albert CHAN Wai-yip raised a question on preventing and combating improper debt collection practices	http://www.info.gov.hk/gi a/general/201606/08/P20 1606080484.htm
13.7.2016	Council meeting	Hon CHEUNG Kwok-che raised a question on family and child protective services	http://www.info.gov.hk/gi a/general/201607/13/P20 16071301623.htm
23.11.2016	Council meeting	Hon Charles Peter MOK raised a question on management of public records	http://www.info.gov.hk/gi a/general/201611/23/P20 16112300555.htm
10.5.2017	Council meeting	Hon CHAN Chi-chuen raised a question on preventing and combating improper debt collection practices	http://www.info.gov.hk/gi a/general/201705/10/P20 17051000475.htm

Date of meeting	Meeting	Minutes/Paper	LC Paper No.
26.6.2017	Panel on Administration of Justice and Legal Services	Law Reform Commission Secretariat's paper on implementation of the recommendations made by the Law Reform Commission	CB(4)1255/16-17(05) https://www.legco.gov.hk /yr16-17/english/panels/aj ls/papers/ajls20170626cb 4-1255-5-e.pdf
		Minutes of meeting	CB(4)143/17-18 https://www.legco.gov.hk /yr16-17/english/panels/aj ls/minutes/ajls20170626. pdf
18.10.2017	Council meeting	Hon Charles Peter MOK raised a question on enacting legislation on freedom of information and improving the Code on Access to Information	http://www.info.gov.hk/gi a/general/201710/18/P20 17101800584.htm
1.11.2017	Council meeting	Hon Kenneth LEUNG raised a question on Majority of the Law Reform Commission of Hong Kong's recommendations suitably implemented by law enforcement agencies	http://www.info.gov.hk/gi a/general/201711/01/P20 17110100523.htm
13.12.2017	Council meeting	Hon Alvin YEUNG raised a question on development in elderly healthcare services to cope with population change	http://www.info.gov.hk/gi a/general/201712/13/P20 17121300636.htm
		Hon Holden CHOW Ho-ding raised a question on introduction of a mechanism for class actions	http://www.info.gov.hk/gi a/general/201712/13/P20 17121300451.htm

Date of meeting	Meeting	Minutes/Paper	LC Paper No.
16.4.2018	Finance Committee (Special meeting)	Replies to initial written questions raised by Finance Committee members in examining the Estimates of Expenditure 2018-2019 (Session No.: 2) (Reply Serial Nos. SJ052, S-SJ01, S-SJ04 and S-SJ05)	https://www.legco.gov.hk /yr17-18/english/fc/fc/w_q/sj-e.pdf https://www.legco.gov.hk /yr17-18/english/fc/fc/sup_w/s-sj-e.pdf

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