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政制及內地事務局 政 府 總部

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CONSTITUTIONAL AND MAINLAND AFFAIRS BUREAU **GOVERNMENT SECRETARIAT**

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3 April 2018

Secretary General Legislative Council Secretariat

Dear Sir/Madam,

Outline of the Third Report of the Hong Kong Special Administrative Region for the United Nations Human Rights Council Universal Periodic Review

The Government is preparing a section on the human rights situation in the Hong Kong Special Administrative Region (HKSAR) for inclusion in the third report of the People's Republic of China (PRC) to the United Nations (UN) Human Rights Council under the Universal Periodic Review (UPR) mechanism.

In accordance with the established practice, we have prepared an outline of the HKSAR section of the report. The outline sets out the broad subject headings that we plan to cover in the section on the HKSAR. We invite members of the public to submit their views on the areas and content that should be covered. We will carefully consider the views received in drafting the report.

Enclosed please find a copy of the outline of the topics to be covered in the report, in both English and Chinese, for your record. In parallel, we are sending copies to relevant organisations and issuing a press release to invite public comments on the outline. The consultation period will close on 7 May 2018.

The outline of the report (in Chinese, English, and six ethnic minority languages) is also available on the CMAB website: http://www.cmab.gov.hk/en/press/reports_human.htm.

Yours sincerely,

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(Miss Cathy LI) for Secretary for Constitutional and Mainland Affairs

Encl.

Outline of the Third Report of the Hong Kong Special Administrative Region for the United Nations Human Rights Council Universal Periodic Review

Introduction

The Government is preparing a section on the human rights situation in the Hong Kong Special Administrative Region (HKSAR) for inclusion in the third report of the People's Republic of China (PRC) to the United Nations (UN) Human Rights Council under the Universal Periodic Review (UPR) mechanism.

- 2. In accordance with the established practice, we have prepared an outline of the HKSAR section of the report. The outline sets out the broad subject headings that we plan to cover in the section on the HKSAR. We invite members of the public to submit their views on the areas and content that should be covered.
- 3. We will carefully consider all the comments and suggestions received. Any persons or organisations wishing to offer views are invited to send them to the Constitutional and Mainland Affairs Bureau (CMAB) on or before 7 May 2018:

by post: Team 5

Constitutional and Mainland Affairs Bureau

Central Government Offices

12/F, East Wing

2 Tim Mei Avenue, Tamar, Hong Kong

by fax: 2840 0657

by e-mail: upr_consultation@cmab.gov.hk

4. It is voluntary for members of the public to supply their personal data upon providing views on this outline. The submissions and personal data collected may be transferred to the relevant Government bureaux and departments for purposes directly related to the preparation of the report and subsequent follow-up actions relevant to the report. The Government bureaux and departments receiving the data may only use the data for such purposes.

- 5. The names and views of individuals and organisations who/which put forth submissions in response to this outline ("respondents") may be published for public viewing or otherwise made available for public inspection, including being uploaded to the Internet. We may, either in discussion with others, whether privately or publicly, or in any subsequent report, cite the comments submitted in response to this outline.
- 6. To safeguard respondents' data privacy, we will remove respondents' relevant personal data (other than names), such as residential/return addresses, email addresses, identity card numbers, telephone numbers, facsimile numbers and signatures, where provided, when publishing their submissions.
- 7. We will respect the wish of respondents to remain anonymous and/or keep the views confidential in part or in whole. If the respondents request anonymity in the submissions, their names will be removed when publishing their views. If the respondents request confidentiality, their submissions will not be published. If the respondents do not request anonymity or confidentiality in their submissions, it will be assumed that the respondents can be named and the views can be published in their entirety.
- 8. Any respondent providing personal data in the submission to this Bureau will have rights of access and correction with respect to such personal data. Any requests for data access or correction of personal data should be made in writing through the channels mentioned in paragraph 3 above to Assistant Secretary for Constitutional and Mainland Affairs (5A).
- 9. A copy of the previous report in 2013 is available on the CMAB website:

 $\frac{http://www.cmab.gov.hk/doc/en/documents/policy_responsibilities/the_rights_o}{f_the_individuals/human/UPR_e_to\%20print.pdf.}$

Background

- 10. The UN Human Rights Council (HRC) was created by the UN General Assembly Resolution 60/251 of 15 March 2006 to replace the UN Commission on Human Rights. Among its primary responsibilities, it was charged with the responsibility to
 - "undertake a universal periodic review, based on objective and reliable information, of the fulfilment by each State of its human rights obligations and commitments in a manner which ensures universality of coverage and equal treatment with

respect to all States; the review shall be a cooperative mechanism, based on an interactive dialogue, with the full involvement of the country concerned and with consideration given to its capacity-building needs; such a mechanism shall complement and not duplicate the work of treaty bodies ... ".

- 11. In pursuance of this mission, the HRC has decided to conduct Universal Periodic Review on the human rights situation of the Member States of the United Nations since 2008. The specific objectives of the review are
 - (a) the improvement of the human rights situation on the ground;
 - (b) the fulfillment of the State's human rights obligations and commitments and assessment of positive developments and challenges faced by the State;
 - (c) the enhancement of the State's capacity and of technical assistance, in consultation with, and with the consent of, the State concerned;
 - (d) the sharing of best practice among States and other stakeholders;
 - (e) support for cooperation in the promotion and protection of human rights; and
 - (f) the encouragement of full cooperation and engagement with the HRC, other human rights bodies and the Office of the UN High Commissioner for Human Rights.

Details about the UPR can be accessed at the following website: http://www.ohchr.org/EN/HRBodies/UPR/Pages/UPRmain.aspx.

- Each Member State under review is required to provide relevant information setting out, among other things, the background of the country and the framework for promotion and protection of human rights, as well as its achievement and challenges in promotion and protection of human rights. Such information may be presented through a written presentation which should not exceed 20 pages.
- 13. The third UPR on the PRC is scheduled to take place in November 2018 (actual date to be confirmed). The Central People's Government (CPG) will submit a written report to the HRC and has requested the HKSAR Government to provide relevant information for inclusion in the CPG's report. In view of the constraint on the length of the report, the section on the HKSAR

will be around three pages.

Outline of the section on the HKSAR

14. The HKSAR section of the report will consist mainly of the following –

(a) Methodology and process of consultations

This section will describe the methodology and the broad consultation process followed for the preparation of information provided under the universal periodic review;

(b) <u>Background / Framework and measures for the promotion and protection of human rights</u>

This section will describe the framework and measures for the promotion and protection of human rights in Hong Kong, including the Basic Law of the HKSAR, local legislation, policy measures, human rights institutions, and international human rights obligations; and

(c) Achievements, challenges and initiatives

This section will identify the results achieved on promotion and protection of human rights as well as the challenges and constraints faced. It will also outline the initiatives and commitments to enhance the protection of human rights.

15. In suggesting additional topics to be included in the HKSAR section, please indicate why those issues are significant and relevant under the UPR. Respondents may also set out their views on the Government's handling of such issues.

Constitutional and Mainland Affairs Bureau April 2018