For meeting on 26 March 2018

Legislative Council Panel on Home Affairs Review on Policy of Private Recreational Leases

Purpose

This paper briefs Members on the recommendations of the policy review of Private Recreational Leases (PRL).

Policy Review

2. At the Home Affairs Panel meeting in June 2013, the Home Affairs Bureau (HAB) undertook conduct a review on the policy of PRL in collaboration with relevant policy bureaux and government departments. An inter-departmental working group ("working group") was set up by HAB in 2014 to conduct the comprehensive review on the PRL policy. The working group has considered from the angle of sport development, land use, public expectation, PRL lessees and their members and other stakeholders in working out the way forward of PRL. The working group has completed the review and commenced the six-month public-cum-stakeholder consultation on 20 March 2018. The findings and recommendations of the policy review are set out in the public consultation document (please see details at Annex).

Presentation

3. Members are invited to comment on the findings and recommendations of the policy review.

Home Affairs Bureau March 2018

Review on Policy of Private Recreational Leases

March 2018

Home Affairs Bureau

Review on Policy of Private Recreational Leases

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Review on Policy of Private Recreational Leases

Chapter 1 Overview

- 1.1 In the past, especially in the early colonial days, there was an acute shortage of public sports and recreational facilities in Hong Kong. People interested in the promotion of sports development and provision of recreational and sports facilities established non-profit-making sports clubs and applied to the Government for grant of land to develop such facilities. Subsequently, the Government extended such arrangement to handle applications for land grant for developing sports and recreational facilities from other non-profit-making organisations such as social and welfare organisations, religious organisations, uniformed groups and "national sports associations" (NSAs). These organisations were granted land under Private Recreational Leases (PRL). At present, there are 66 sites under PRL, with 27 of them being held by private sports clubs and the remaining 39 sites granted to non-profit-making organisations such as social and welfare organisations and NSAs.
- The current PRL policy is largely based on the policy approved by the then Governor in Council in 1979, which specifies that the lease term of new PRL is 21 years while that for renewal lease is 15 years. The Government introduced some modification on the PRL policy in 2011 pertaining to the requirement of opening-up of sports facilities to eligible outside bodies, i.e. adjusting from the original maximum requirement of 3 sessions of 3 hours each week to a minimum of 50 hours per month. The modified opening-up requirement was included in the leases renewed in 2011 and 2012.
- 1.3 In recent years, there have been discussions on whether and how the PRL sites could be better utilized. Some people urge for resumption of these sites for other more imminent purposes, such as provision of housing and community facilities. There are also views that the current PRL policy of granting of sites at nil or nominal premium is too lenient. On the other hand, many people recognise the contribution of PRLs to sports development, but consider that facilities on PRL sites should be further opened up so as to alleviate the strong demand for public sports facilities of the sports sector and the general public.
- 1.4. To address the above concerns and follow up on the matters raised in the Director of Audit's Report on "Direct land grants to private sports clubs at nil or

nominal premium", the Home Affairs Bureau (HAB) established an inter-departmental working group (the Working Group) in 2014 to review the PRL policy. The review covers the following aspects:

- (a) whether <u>all</u> PRL sites should continue to be handled under the existing lease arrangement, or alternative lease arrangement should be adopted;
- (b) how to assess whether these sites should be retained or returned to the Government for other development purposes;
- (c) whether charging nil or nominal land premium for the use of these sites should continue;
- (d) whether the PRL lessees should be required to further open up their facilities so as to better complement and support sports development in Hong Kong;
- (e) what types of facilities should be allowed on these sites (including ancillary facilities);
- (f) how to enhance the monitoring on the governance and transparency of the lessees; and
- (g) whether and how to assess applications for new sites for sports and recreational use
- 1.5 The Working Group has recommended a number of modifications on the PRL policy. The recommendations of the review are set out in Chapter 3.
- 1.6 The Government has launched a six-month consultation for the public and stakeholders on the review of PRL policy starting from 20 March 2018. The views collected will be summarised and presented to the Chief Executive in Executive Council for consideration after the end of the public consultation.
- 1.7 Members of the public and stakeholders are invited to provide their views on the recommendations of the PRL policy review from 20 March 2018 to 19 September 2018. Submission of views should be made to the HAB by post, e-mail or facsimile by 19 September 2018:

Address: Home Affairs Bureau,13/F, West Wing, Central Government

Offices, 2 Tim Mei Avenue, Tamar

(Subject: Public Consultation on Policy Review of Private

Recreational Leases)

E-mail address: prl_consultation@hab.gov.hk

Fax number: 852-2519 7404

Chapter 2 Background and Present Situation

- 2.1 In the past, especially in the early colonial days, there was an acute shortage of public sports and recreational facilities in Hong Kong. People interested in the promotion of sports development and provision of recreational and sports facilities established non-profit-making sports clubs and applied to the Government for grant of land to develop such facilities. These sports clubs were granted land at nil or nominal land premium. They provided sports facilities and related services by collecting fees from members or users of facilities or by raising funds. Subsequently, the Government extended such arrangement to handle land grant applications for developing sports and recreational facilities from other non-profit-making organisations such as social and welfare organisations, religious organisations, uniformed groups, NSAs, district sports organisations (DSAs) and civil service organisations. This arrangement has been in place for many years. Some PRL sites have been operating for several decades and some even over a century¹. At present, there are 66 PRL sites, with 27 of them being held by private sports clubs and the remaining 39 sites granted to non-profit-making organisation such as social and welfare organisations and NSAs. The names of the respective lessees and the location of these sites are at **Annex 1**.
- The current policy on the grant and renewal of PRLs is largely based on the policy approved by the then Governor in Council in 1979. In handling applications for PRL, Lands Department (LandsD) has been delegated the authority to grant new PRLs and renewal existing PRLs. LandsD will, upon the policy support of HAB (i.e. the bureau responsible for sports and recreation policy), grant new PRLs at nil or nominal premium for an initial 21-year period. Subsequently, if the lessees can fulfill the following criteria, their leases will normally be renewed at a 15-year term on each occasion:
 - (a) the land in question is not incompatible with land use zoning plans;
 - (b) the land is not required for a public purpose;
 - (c) there has been no breach of the lease conditions;

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¹ Some private sports clubs started operation in the late 1800s and early 1900s, e.g. Royal Hong Kong Yacht Club (1849), Hong Kong Cricket Club (1851), Hong Kong Football Club (1886) and Hong Kong Golf Club (1889).

- (d) the lessee adopts a non-discriminatory membership policy; and
- (e) the lessee opens a <u>maximum</u> of three sessions of three hours of facilities to "eligible outside bodies"².
- 2.3 As many of the PRLs were due to expire in 2011 and 2012, the Chief Executive in Council reviewed the aforesaid policy in 2011 and approved for the renewal of these PRLs at nominal premium, and introduced modified lease condition requiring the lessees to open up their sports facilities³ to "eligible outside bodies" for a minimum of 50 hours each month. These lessees were required to submit their opening-up schemes to HAB for consideration. Their leases would only be renewed subject HAB's approval of the opening-up schemes. In considering the opening-up schemes submitted by individual lessees, HAB will take into account the sports facilities available on their respective sites. For those lessees providing more sports facilities, HAB will require them to make available more sports facilities hours to eligible outside bodies. In reality, the lessees have opened up more than the minimum of 50 hours of sports facilities each month under their respective approved opening-up schemes ranging from 161 to 3 320 hours monthly. opening-up requirement and the actual opening-up hours available under the approved opening-up scheme of the 18 private sports clubs are at Annex 2. HAB has required the lessees to provide details of their respective approved opening-up schemes on their websites and promote their opening-up schemes to schools in their respective vicinity, the relevant NSAs and other eligible outside bodies. All approved have HAB's opening-up schemes also been uploaded site (http://www.hab.gov.hk/en/other information/prls.htm) to facilitate public viewing.
- 2.4 In addition, to ensure lessees' compliance with their respective opening-up schemes, HAB requests lessees to provide usage of their sports facilities through the submission of quarterly returns and conducts annual site inspections to verify the information on the quarterly returns. HAB will take follow-up actions on cases of non-compliance with the opening-up requirement and related complaints. LandsD

² Eligible outside bodies include schools registered under the Education Ordinance, non-governmental organisations (NGOs) receiving recurrent subvention from the Social Welfare Department; uniformed groups and youth organisations receiving recurrent subvention from HAB; NSAs; and government departments.

Under the "opening-up scheme", the facilities opened up to eligible outside bodies is measured by the number of sports facility hours available for use. For example, if a club undertakes to open up a tennis court for the use by eligible outside bodies, and the tennis court is made available to eligible outside bodies for 10 hours per day and 7 days per week. The sports facility hours available will be 280 hours (1x10x7x4) per month.

will also follow up on suspected breaches of the lease conditions (such as development clauses and engineering conditions) upon receipt of complaints or referrals. If any breach of the lease conditions is confirmed, LandsD will, in consultation with HAB, take lease enforcement actions (e.g. issuing warning letter in the capacity of Government land agent, registration at Land Registry and re-entry) against lease breaches as appropriate.

2.5 The Director of Audit issued the audit report on "Direct land grants to private sports clubs at nil or nominal premium" in 2013. As pointed out in the report, the Government should review issues such the use of PRL sites, the implementation of "opening-up" requirement and enhance its monitoring over the compliance with lease conditions by the private sports clubs. The audit report also suggested that the Government should conduct a comprehensive review on the current PRL policy. HAB has implemented the recommendations of the audit report and the Public Accounts Committee of the Legislative Council, including setting up an interdepartmental working group to conduct a comprehensive review on the current PRL policy.

Chapter 3 Policy Review and Suggestions

3.1 The Interdepartmental Working Group

- 3.1.1 In recent years, there have been discussions on whether and how the PRL sites could be better utilized. Some people urge for resumption of these sites for other more imminent purposes, such as provision of housing and community facilities. There are also views that the current PRL policy of granting of sites at nil or nominal premium is too lenient. On the other hand, many people recognise the contribution of PRLs to sports development, but consider that facilities on PRL sites should be further opened up so as to alleviate the strong demand for public sports facilities of the sports sector and the general public.
- 3.1.2 To address the above concerns and follow up on the recommendations of the Director of Audit's Report on "Direct land grants to private sports clubs at nil or nominal premium", HAB established an inter-departmental working group (the Working Group) in 2014 to review the policy on PRLs, with standing members comprising representatives of the Development Bureau, the LandsD and the Planning Department. The policy review covered the following aspects:
 - (a) whether <u>all</u> PRL sites should continue to be handled under the existing lease arrangement, or alternative lease arrangement should be adopted;
 - (b) how to assess whether these sites should be retained or returned to the Government for other development purposes;
 - (c) whether charging nil or nominal land premium for the use of these sites should continue:
 - (d) whether the PRL lessees should be required to further open up their facilities so as to better complement and support sports development in Hong Kong;
 - (e) what types of facilities should be allowed on these PRL sites (including ancillary facilities);
 - (f) how to enhance the monitoring on the governance and transparency of the lessees; and

- (g) whether and how to assess applications for new sites for sports and recreational use.
- 3.1.3 The Working Group has examined the above aspects in detail and proposed a number of modifications on the PRL policy. A six-month consultation for the public and stakeholders has commenced on 20 March 2018. The views collected will be summarised and presented to the Chief Executive in Executive Council (ExCo) for consideration.

3.2 PRL Sites Held by Community Organisations

3.2.1 The existing 66 PRL sites can be broadly classified into two categories. 39 of the sites have been granted to social and welfare organisations, uniformed groups, NSAs, DSAs and civil service organisations for use (these sites are listed at **Table 1**).

Table 1: PRL sites held by Community Organisations

	Name of Lessee	Lot no. and Location
Soci	al welfare organisations (15	sites)
1	Boys' and Girls' Clubs Association of Hong Kong	Lot 676 in DD 257, Wong Yi Chau, Sai Kung
2	Catholic Diocese of Hong Kong	Lot 1870 in DD, Cheung Chau
3	Directors of the Chinese Young Men's Christian Association of Hong Kong	Lot 195 SD5, Mau Wu Tsai, Hang Hau
4	Directors of the Chinese Young Men's Christian Association of Hong Kong	Lot 76 in DD 254, Wong Yi Chau, Sai Kung
5	Directors of the Chinese Young Men's Christian Association of Hong Kong	STTL 366, No. 2 On Chun Street, Shatin
6	Directors of the Young Men's Christian Association of Hong Kong	KIL 11219, Off Gascoigne Road, King's Park
7	Hong Kong Award for Young People	TPTL 220, Hang Ha Po, Tai Po

	Name of Lessee	Lot no. and Location
8	Hong Kong Buddhist Association	Lot 175 in DD4, Cheung Tung Road, Tung Chung, Lantau Island
9	Hong Kong Playground Association	Lot 739 in DD 2, Mui Wo, Lantau Island
10	Hong Kong Young Women's Christian Association	Lot 752 in DD 332, Cheung Sha, Lantau Island
11	Hong Kong Youth Hostels Association	Lot 240 in DD Ngong Ping, Ngong Ping
12	Hong Kong Youth Hostels Association	TPTL 133, Tai Mei Tuk
13	Outward Bound Trust of Hong Kong Limited	Lot 718 in DD 256, Tai Mong Tsai, Sai Kung
14	Po Leung Kuk	Lot 2419 DD 118, Tai Tong, Yuen Long
15	Po Leung Kuk	Lot 675 in DD 257, Pak Tam Chung, Sai Kung
Uni	formed groups (14 sites)	
16	Area Committee of the Hong Kong Sea Cadet Corps	NKIL 6535, Fung Shing Street, Diamond Hill
17	Area Committee of the Hong Kong Sea Cadet Corps	Lot 719 in DD 256, Tsam Chuk Wan, Sai Kung
18	Hong Kong Girl Guides Association	IL 9034, No. 141 Wong Nai Chung Gap Road
19	Hong Kong Girl Guides Association	Lot 1754 in DD 122, Ping Shan, Yuen Long
20	Hong Kong Girl Guides Association	Lot 2544 in DD 92, Hang Tau Road, Kwu Tung South, Sheung Shui
21	Hong Kong Girl Guides Association	KIL 10734, Junction of Gascoigne Road and Wylie Road
22	Scout Association of Hong Kong	NKIL 6530, No. 11 Rutland Quadrant
23	Scout Association of Hong Kong	Lot 1207 in DD 217, Pak Sha Wan, Sai Kung

	Name of Lessee	Lot no. and Location	
24	Scout Association of Hong Kong	STTL 592, Sha Tin	
25	Scout Association of Hong Kong	IL 8961, Mansion Street, North Point	
26	Scout Association of Hong Kong	Lot 131 in DD 60, Au Tau, Yuen Long	
27	Scout Association of Hong Kong	TPTL 190, Tung Tsz, Tai Po	
28	Scout Association of Hong Kong and Hong Kong Girl Guides Association	KCTL 511, No. 308 Wo Yi Hop Road, Kwai Chung	
29	Scout Association of Hong Kong and Hong Kong Girl Guides Association	STTL 591, Shui Chuen Au Street, Sha Tin	
NSA	As (2 sites)		
30	Hong Kong, China Rowing Association	STTL 573, Yuen Wo Road, Sha Tin	
31	Hong Kong Softball Association	KIL 11226, Tin Kwong Road	
DSA	As (3 sites)		
32	Mong Kok District Cultural, Recreational & Sports Association Limited	KIL 11165, J/O Ivy Street & Beech Street	
33	Tai Po Sports Association Limited	TPTL 216, On Cheung Road, Tai Po	
34	Yuen Long District Sports Association Limited	YLTL 520, Yuen Long	
Civi	Civil Service Union/Staff Club (2 sites)		
35	Hong Kong Chinese Civil Servants' Association	KIL 11224, No. 8 Wylie Road	
36	Municipal Services Staff Recreation Club Limited	KIL 11225, Wylie Path, King's Park	
Oth	er sports-related organisatio	ons (3 sites)	
37	Hong Kong Jockey Club	IL 8847, No. 1 Sports Road and Wong Nai Chung Road (Happy Valley Racecourse)	
	1	Dago 10	

	Name of Lessee	Lot no. and Location
38	South China Athletic Association	IL 9041, No. 88 Caroline Hill Road, So Kon Po
39	South China Athletic Association	KIL 11218, Wylie Path

The details of these 39 sites, including site area, membership size and expiry date of current lease are at **Annex 3**.

- 3.2.2 Of these 39 sites, 36 sites are operated in a "quasi-public" nature, i.e. imposing no membership requirement for using the facilities; or if there is a membership requirement, the membership fee is usually low and there is usually no restriction on membership size. Uses of these sites include camp sites and youth hostels run by charitable, religious and youth organisations, sports facilities managed by NSAs and DSAs, headquarters/offices of uniformed groups and two sites held by the South China Athletic Association.
- 3.2.3 In addition to the PRL sites held by the aforementioned community organisations, there are two sites held by two civil service union/staff club, namely the Hong Kong Chinese Civil Servants' Association (HKCCSA) and the Municipal Services Staff Recreation Club (MSSRC) [No. 35 and 36 of Table 1]. These two organisations provide facilities at low cost to a large number of civil servants and their families (the respective membership and annual membership fees of HKCCSA and MSSRC are around 58 600 and 20 200, and \$100 and \$80). In view of their nature of operation and number of users, these two sites are also considered as "community organisations".
- 3.2.4 Given the social missions of these organisations, large size of beneficiaries (in terms of members and users of their facilities), their relatively open membership policy and the low level of fees charged, facilities on these sites could be regarded as "quasi-public" sports and recreation facilities. The Working Group considers that these 38 sites should be dealt with differently from the sites held by private sports clubs and **proposes** that upon the expiry of their current leases and subject to the support given by the relevant policy bureaux and ExCo's approval, these sites, may, as a matter of principle, be granted a new special purpose lease (instead of PRL) for an initial term of 21 years, upon the expiry of the current leases where renewal is appropriate, may be renewed for 15 years thereafter, and continue to pay a land premium at a nominal level. For the continued use of each of these sites, the bureaux concerned will have to justify the charging of nominal premium having

regard to factors such as the social missions and objectives of the organization, utilisation of the facilities, value of their service and compliance with lease conditions and submit their recommendations to ExCo. All new special purpose leases granted should be subject to ExCo's approval. The subsequent renewal of these special purpose leases at 15-year interval may be granted by LandsD under its delegated authority, subject to the support by the bureaux concerned.

- 3.2.5 As for the Happy Valley Racecourse site held by the Hong Kong Jockey Club (HKJC) [No. 37 of Table 1], it has been granted to HKJC for legal racing and related purposes since 1884. HKJC is a non-profit-making organisation, after deducting betting duty and profit tax payment, its proceeds from racing are utilized on social services and charity projects. Taking into consideration the uniqueness of the Happy Valley Racecourse and that it is open to the public on race days and other activity days as well as the low entrance fee charged (\$10), the Working Group **proposes** that a special purpose lease (similar to the lease of the Sha Tin Racecourse) could be adopted upon expiry of the current lease in 2034. Subject to ExCo's approval, a special purpose lease may be granted to HKJC (instead of PRL).
- 3.2.6 Subsequent to the ExCo's approval of the renewal of PRLs expiring in 2011 and 2012 at nominal premium, no renewal of PRLs has been approved ever since owing to the ongoing PRL policy review. Amongst the sites held by community organisations, 3 expired between 2013 and 2015 and they are now under "holding-over" arrangement pending completion of the policy review. In addition, the lease of one site will expire in September 2018. The Working Group **proposes** that priority for processing the new lease arrangements be given to these 4 sites. These 4 sites are listed at **Table 2**.

Table 2: PRL sites held by Community Organisations expiring between 2013 and 2018

	Name of Lessee	Lease Expiry Date
1	Scout Association of Hong Kong	25 September 2013
2	Hong Kong Youth Hostels Association	19 September 2014
3	Hong Kong Girl Guides Association	28 February 2015
4	Mong Kok District Cultural, Recreational & Sports Association Limited	9 September 2018

For the remaining sites held by community organisations (with the earliest one expiring in 2024), new lease arrangement will be processed in accordance with the arrangement in paragraph 3.2.4 before the expiry of their current leases.

3.3 PRL Sites held by Private Sports Clubs

(A) Whether PRLs should continue to be dealt with under the existing lease arrangement

3.3.1 At present, 24 private sports clubs are holding 27 PRL sites. These sites are listed at **Table 3**.

Table 3: List of PRL sites held by Private Sports Clubs

	Name of Lessee	Lot No. and Location
1	Aberdeen Boat Club Limited	AIL 454, Shum Wan Road, Brick Hill
2	Chinese Recreation Club, Hong Kong	IL 9040, Tung Lo Wan Road
3	Clearwater Bay Golf and Country Club	Lot 269 in DD 241, Po Toi O, Sai Kung
4	Club de Recreio	KIL 11221
5	Craigengower Cricket Club	IL 9031, No. 188 Wong Nai Chung Road
6	Filipino Club	KIL 11222, Wylie Road
7	Hebe Haven Yacht Club Limited	Lot 1208 in DD217, Pak Sha Wan
8	Hong Kong Country Club	RBL 1195, No. 188 Wong Chuk Hang Road
9	Hong Kong Cricket Club	IL 9019, No. 137 Wong Nai Chung Gap Road
10	Hong Kong Football Club	IL 9033, No. 3 Sports Road, Happy Valley
11	Hong Kong Golf Club	RBL 1194, Deep Water Bay
12	Hong Kong Golf Club	Lot 942 RP in DD 94, Sheung Shui
13	Hong Kong Gun Club	TWTL 419, Chuen Lung, Tsuen Wan
14	Hong Kong Model Engineering Club Limited	Lot 2416 in DD 118, Tai Tong, Yuen Long

	Name of Lessee	Lot No. and Location
15	India Club, Kowloon	KIL 11223, Gascoigne Road
16	Indian Recreation Club	IL 9039, No. 63 Caroline Hill Road, So Kon Po
17	Jardine's Lookout Residents' Association	IL 8895, No. 2 Creasy Road, Jardine's Lookout
18	Kowloon Bowling Green Club	KIL 11217, Austin Road
19	Kowloon Cricket Club	KIL 11216, Cox's Road
20	Kowloon Tong Club	NKIL 6528, No. 113A Waterloo Road, Kowloon Tong
21	Kowloon Tsai Home Owners Association	NKIL 6529, No. 10A Cambridge Road
22	Pakistan Association of Hong Kong Limited	KIL 11220, Princess Margaret Road
23	Royal Hong Kong Yacht Club	ML 709, Kellett Island
24	Royal Hong Kong Yacht Club	RBL 1181, Middle Island
25	Royal Hong Kong Yacht Club	Lot 341 and Extension in DD 212, Che Keng Tuk
26	Victoria Recreation Club	Lot 316 in DD 252, Sai Kung
27	Yau Yat Chuen Garden City Club Limited	NKIL 6508, No. 7 Cassia Road, Yau Yat Chuen

The details of these 27 sites, including site area, major sports and recreation facilities, membership size and expiry date of current lease are at **Annex 4.**

3.3.2 Since the background, history, establishment, site area and sports and recreational facilities provided by these 24 private sports clubs are different, the membership size, entrance requirement and fees charged also differ across different clubs. Each of these 24 clubs have an active membership size ranging from over one hundred to several thousands; the entrance fee of individual membership varies from several thousand to several hundred thousand dollars. These private sports clubs operate on non-profit-making basis, their income has to be ploughed back into their daily operating expenditure and for developing and operating their facilities. To further promote sports development, many private sports clubs have admitted junior

members or sports members that allow young sportsmen and women to join at significantly reduced rates of entry to provide them with training facilities.

3.3.3 In light of the background, history, mode of operation (e.g. membership system) and the nature of the facilities provided (mostly sports and recreation facilities), the Working Group **proposes** that that these 27 sites should continue to be dealt with under the PRL policy but the lease conditions should be significantly modified to better meet the dual needs of supporting sports development and optimising land use.

(B) How to assess whether the PRL sites should be retained

- 3.3.4 In considering whether continued policy support should be given on the existing uses of the sites held by private sports clubs, the Working Group considers that it should take into account their respective contribution to attaining the Government's sports policy objectives, viz, promoting sports in the community, supporting elite sports development, and promoting Hong Kong as a centre for major international sports events. In this regard, the Working Group considers that following are important factors to be taken into account:
 - (a) Whether the sites are providing sports facilities that are rare or not currently provided by the Government private sports clubs provide sports facilities that are not currently offered, or rarely provided by the Government for public use, such as cricket grounds, hockey pitches, golf courses, lawn bowl greens and sailing/yachting facilities. If these facilities have to be provided by the Government, the relevant departments have to consider whether they have the sufficient expertise and technical knowledge to develop and operate such facilities;
 - (b) Whether the sites are "opening up" sports facilities to eligible outside bodies thus alleviating pressure on public sports facilities some private sports clubs have established good ties with NGOs and schools in their vicinity and provide venues for the latter to organise sports events, activities and practice sessions on a regular basis. By providing sports and recreational facilities to members (as well as their families and friends) as well as eligible outside bodies, private sports clubs have relieved the pressure on popular sports facilities. For example, many private sports clubs provide sports facilities such as tennis courts,

badminton courts and table-tennis facilities which help relieve the pressure on similar public sports facilities in their respective vicinity;

- (c) Whether the sites are providing essential training bases for NSAs and **promoting sports in the community** – many private sports clubs provide important training bases and competition venues for different NSAs. For example, private sports clubs offer the use of their lawn bowl greens, cricket pitches, golf courses and tennis courts for the relevant NSAs to organise squad training and various league competitions. To name just a few, members of the golf squads including Tiffany Chan are frequently trained at the Fanling Golf Course; members of the tennis squad as well as the snooker athlete, Marco Fu, often practice at the Chinese Recreation Club. Some clubs also co-organise programmes with NSAs to promote specific sports to the community in particular young people. Some PRL sites also serve as training centre recognized by the relevant NSA (e.g. sailing activities). An overview of the collaboration between private sports clubs and NSAs in promoting sports development is listed at **Table 4**; and
- (d) Whether the sites are providing essential facilities for hosting local and major international sports competitions – many private sports clubs provide high quality sports facilities that are inadequate in Hong Kong for hosting major international sporting events, or provide essential supporting facilities for these events. These events attract many participants and audience both locally and overseas, which is beneficial to the development of sports and tourism. A notable example is the Hong Kong Open, an international golf event hosted at the Fanling Golf Course of the Hong Kong Golf Club since 1959. This annual event attracts around 140 top-notch golf players and over 40,000 audience both locally and overseas each year. The event is also televised to over 500 million households around the world. Besides, the Chinese Recreation Club has been providing supporting facilities and warm-up venues for the WTA Hong Kong Tennis Open since 2014. The Hong Kong Football Club and Kowloon Cricket Club has provided the venues for holding the Hong Kong Squash Open and Hong Kong Cricket Sixes. overview of the major and international sporting events supported by the private sports clubs are at **Table 5**.

Table 4 : Overview of Collaboration between National Sports Associations and Private Sports Clubs in Sports Development

Aberdeen Boat Club Limited	As one of the training centres recognised by the relevant NSA; it supports the NSA by providing resources (including manpower and equipment) for sailing events
Chinese Recreation Club, Hong Kong	As tennis competition or training venue
Clearwater Bay Golf and Country Club	As competition or training venue for golf and tennis
Club de Recreio	As competition or training venue for hockey, lawn bowls and lacrosse
Craigengower Cricket Club	As competition and training venue for lawn bowls and training venue for cricket
Filipino Club	As lawn bowls competition or training venue
Hebe Haven Yacht Club Limited	As one of the training centres recognised by the relevant NSA; it supports the NSA by providing resources for sailing events
Hong Kong Country Club	As tennis competition or training venue
Hong Kong Cricket Club	As competition or training venue for cricket, lawn bowls, tennis and squash
Hong Kong Football Club	As competition or training venue for hockey, rugby, football, tennis, lawn bowls and squash
Hong Kong Golf Club	As golf competition or training venue
Hong Kong Gun Club	As shooting competition or training venue
India Club, Kowloon	As tennis competition or training venue
Indian Recreation Club	As competition or training venue for tennis and lawn bowls
Kowloon Bowling Green Club	As lawn bowls competition or training venue
Kowloon Cricket Club	As competition or training venue for cricket, hockey, football, tennis, lawn bowls and squash.
Kowloon Tong Club	As tennis competition or training venue.
Kowloon Tsai Home Owners Association	As tennis competition or training venue.

Pakistan Association of Hong Kong Limited	As competition or training venue for cricket and hockey.
Royal Hong Kong Yacht Club	As one of the training centres recognised by the relevant NSA; it provides resources for sailing events.
Yau Yat Chuen Garden City Club Limited	As tennis competition or training venue.

Table 5 : Summary of Local and Major International Sports Events Supported by Private Sports Clubs

Aberdeen Boat Club Limited	The Club provides sailing resources for the annual Festival of Sport Open Dinghy Regatta and Hong Kong Race Week.
Chinese Recreation Club, Hong Kong	The Club has been providing supporting facilities for the WTA Hong Kong Tennis Open since 2014 ("M" Mark event).
Clearwater Bay Golf and Country Club	 The Club has hosted the Asia-Pacific Amateur Golf Open in 2015. It has hosted the PGA Tour China Series – Clearwater Bay Open for two consecutive years since 2016.
Club de Recreio	The Club has provided the venue for hosting the Hong Kong International Bowls Classic 2012, 2013, 2015 and 2017.
Craigengower Cricket Club	The Club has provided the venue for hosting the Hong Kong International Bowls Classic 2012, 2014 and 2016.
Filipino Club	The Club has provided the venue for hosting the Tiger Bowls World Invitation 2016.
Hebe Haven Yacht Club Limited	The Club provides sailing resources for the annual Festival of Sport Open Dinghy Regatta and Hong Kong Race Week.
Hong Kong Cricket Club	The Club has provided the venue for hosting ICC Women's World Cup 2017 – Asia Qualifier, and 2017 Women's East Asia Cup organized by Hong Kong Cricket Association.

Hong Kong Football Club	 The Club has been hosting the annual International Soccer Sevens since 2011. It has provided the venue for hosting World Masters Squash Championships ("M" Mark event). It has provided the venue for hosting the Asian Football Confederation U16 Championship Thailand 2014 as well as the 2016 Asian Rugby Sevens Series.
Hong Kong Golf Club	 The Club has been hosting the annual Hong Kong Open since 1959 ("M" Mark event). It has been hosting the Hong Kong Ladies Open for three consecutive years since 2015.
Hong Kong Model Engineering Club Limited	• The Club has hosted local model aircraft competitions such as the Model Scale Aircraft Race 2013 and 2014 in Hong Kong and the 2016 Align Clinic at Hong Kong.
Indian Recreation Club	The Club provided ancillary facilities for the Hong Kong Sevens ("M" Mark event).
Kowloon Bowling Green Club	• The Club has provided the venue for hosting the Hong Kong International Bowls Classic 2012, 2013, 2015 and 2017.
Kowloon Cricket Club	 The Club has provided the venue for hosting the 2012 and 2017 Hong Kong Cricket Sixes. It has provided the venue for hosting the Hong Kong International Bowls Classics 2013, 2015 and 2017.
Royal Hong Kong Yacht Club	The Club provides sailing resources for the annual Festival of Sport Open Dinghy Regatta and Hong Kong Race Week.

3.3.5 The Working Group **proposes** that before expiry of the current PRLs, HAB should review in detail the contribution rendered by each of the private sports clubs towards sports development in a reasonable period, with reference to the important factors for consideration at paragraph 3.3.4 above, before determining whether there are sufficient justifications for their further renewal.

(C) Whether charging nil or nominal land premium for the use of the PRL sites should continue

- 3.3.6 There are views that some of the private sports clubs take up extensive land in the territory and some sites are located at prime urban areas. As such, the Government should review whether land premium should be charged for the private sports clubs.
- 3.3.7 Given the high value of land resources and the strong demand for land supply in Hong Kong, and that the use of the club facilities is largely restricted to a limited number of users (e.g. members and their families), the Working Group considers that there are justifications for changing the current policy by requiring private sports clubs to pay a land premium above the nominal level upon the renewal of their leases. On the other hand, in recognition of the value of sports and recreational facilities and the contribution towards sports development in Hong Kong rendered by the private sports clubs, there will be negative impact on the social and sports development of Hong Kong if many of these clubs are forced to cease operation and close owing to high land premium. The relevant details are as follows-
 - (a) *Sports policy considerations* private sports clubs have been supporting sports development in Hong Kong all along by providing training and competition facilities they provide sports facilities to eligible outside bodies, admit junior sports members at low fee levels and some clubs provide venues for hosting international and local sports events. Moreover, as mentioned in paragraphs 3.3.14 to 3.3.19 below, the private sports clubs will be required to further open up their sports facility capacity at a much larger extent and co-organize sports activities with NSAs or their affiliated clubs for participation by members of the public, which will further benefit the public at large;
 - (b) *Financial considerations* the provision of sports facilities by private sports clubs, in particular those not offered by the public sector and those above the standard of the public provision, relieves the burden on the Government to fund the capital and recurrent costs of these facilities, especially those that are costly to build and maintain (e.g., 18-hole golf courses, cricket grounds, bowling greens and sailing facilities). These facilities are also essential for the training of elite athletes for Hong Kong representative teams;
 - (c) Social stability considerations private sports clubs have been operating

on a nominal premium basis for many years, the charging of high land premium will create a considerable financial burden on the lessees; for some smaller clubs, it may result in their closure or the closure the concerned sports and recreation facilities. According to the information provided by the private sports clubs in 2011, they altogether employ about 2,400 full-time staff, providing jobs from janitors, receptionists and technicians to professional coaches, event organisers and managers. The concerned staff will be negatively affected by closure of clubs by facing unemployment and need to change career; and

- (d) Economic considerations sufficiency in the provision of sports and recreation facilities is a common indicator for assessing the quality of living in a city. The "Mercer Quality of Living Survey" is one of such reports. According the Mercer's report of 2018, Hong Kong ranked 71 In the item of "Sport and Leisure amongst the 223 major cities. Activities", Hong Kong achieved the second highest grade out of the six gradings, i.e. good quality sport and leisure activities are available. In considering whether to send their employees to work overseas, many multi-national corporations (MNCs) will make reference to the reports on liveability issued by relevant international research agencies. As in other international cities, many MNCs in Hong Kong offer club membership of private sports clubs to their employees as part of the remuneration package in order to attract and retain talent. If many private sports clubs close down, the ability for Hong Kong to attract or retain MNCs or talents may be affected.
- 3.3.8 In the review on level of land premium to be charged, the Working Group has considered the above four factors in detail, in particular the private sports clubs would be able to make greater contribution and play a more active role in sports development in Hong Kong especially in areas of community sports and elite training if the private sports clubs are required to further open up their sports and recreation facilities to non-members and enhance their collaboration with NSAs in promoting sports and organizing training activities. Hence, the Working Group **proposes** that land premium for the concerned private sports clubs should be charged at <u>one-third of the full market value (FMV)</u>. In estimating the FMV land premium of the concerned sites, the LandsD will in general base on the value of a site without any building taking into account the land usage and terms and conditions of the land grant or the

lease renewal (e.g. not allowing non-members' use of food and beverage (F&B) facilities and the need to open up sports and recreation facilities to eligible outside bodies). If Government agrees to renew the lease of a PRL, LandsD will calculate the FMV land premium based on above principle upon lease renewal and charge the concerned private sports club one-third of the FMV land premium. Apart from the land premium at one-third of FMV, the PRL lessees are still required to pay for government rent and rates. LandsD will recalculate FMV land premium of the concerned site every 15 years upon the renewal of the PRL.

- 3.3.9 The Working Group expected most private sports clubs would raise the fund required for paying land premium through increasing monthly membership fee, while some may use financial reserves, make loans or recruit new members. The impact of paying land premium to individual clubs will depend on factors such as membership size, current fee level, area and location of the concerned site, etc. of each club. In general, the impact of charging land premium is greater on private sports clubs with fewer members.
- 3.3.10 The Working Group has considered requiring the private sports clubs to pay a higher level of premium (e.g. 50% or two-thirds of FMV) but believed that a higher level will cause many private sports clubs to close as they will not be able to afford. The Working Group has also considered the option of applying different levels of concession for different clubs or categories of club having regard to their affordability (such as varying size of reserves) or contributions to sports development, but came to the view that a scheme that requires the Government to quantify the extent of affordability and contributions of individual clubs would create dispute and uncertainty. The Working Group therefore recommends that the premium concession arrangement for all private sports clubs should be determined on an across-the-board basis so that the new premium policy is transparent, clear and easily administered.
- 3.3.11 Nonetheless, if a private sports club does not wish or cannot afford to pay one-third FMV land premium and choose to change its position, membership policy, etc. so that it can establish in every respect to Government's satisfaction that it is operating in a "quasi-public" nature (e.g. adopt an open membership policy, provide sports and recreation facilities for use by members of the public at low charges), the Working Group **proposes** that consideration may be given to seeking ExCo's approval for a special purpose lease with a nominal land premium upon expiry of the current

lease, similar to that proposed for community organisations mentioned in paragraph 3.2.4 above.

- 3.3.12 With regard to the implementation, the Working Group **proposes** the following arrangements for the PRL sites held by the private sports clubs:
 - (a) for the 20 leases that expired in 2011 or 2012 and have been or are being renewed for 15 years at nominal premium, they should be required to pay one-third FMV land premium should their lease renewal be supported by HAB in 2026 or 2027 (the list of the leases is at **Table 6**);
 - (b) for the 6 leases expiring between 2014 and 2024 (site no. 1-6 at **Table 7**), the Working Group considers that sufficient time should be given for the lessees concerned to raise funds for the payment of land premium and **proposes** that the new premium policy should apply to these six leases from the same time as the other leases mentioned at **Table 6**). Before the implementation of new land premium policy, if the Government considers it appropriate to renew the lease of hold over, the lessees can continue to lease the land at nominal premium until 2027; and
 - (c) for the lease that will expire in 2056 (site no. 7 at **Table 7**), unless the lessee seeks to modify or relinquish the lease in the interim, the Government will apply the new premium policy upon the expiry of its current lease, if renewed.

Table 6: PRLs which expired in 2011 and 2012

1	Chinese Recreation Club, Hong Kong		
2	Clearwater Bay Golf and Country Club		
3	Club de Recreio		
4	Craigengower Cricket Club		
5	Filipino Club		
6	Hebe Haven Yacht Club Limited		
7	Hong Kong Country Club		

8	Hong Kong Football Club
9	Hong Kong Golf Club (Site Venue at Deep Water Bay)
10	Hong Kong Gun Club
11	India Club, Kowloon
12	Indian Recreation Club
13*	Jardine's Lookout Residents' Association
14	Kowloon Bowling Green Club
15	Kowloon Cricket Club
16	Kowloon Tong Club
17	Kowloon Tsai Home Owners Association
18	Pakistan Association of Hong Kong Limited
19*	Victoria Recreation Club
20	Yau Yat Chuen Garden City Club Limited

^{*}The renewal of leases at No. 13 and 19 are in process

Table 7: PRLs expiring after 2014

	Private Sports Club	Expiry Date of the Current Lease		
Private sports clubs to pay nominal premium until 2027 and will be required to pay the new premium starting from 2027 as proposed				
1	Royal Hong Kong Yacht Club (Che Keng Tuk site)	8 October 2014		
2	Hong Kong Golf Club (Fanling site)	31 August 2020		
3	Royal Hong Kong Yacht Club (Middle Island site)	24 May 2021		
4	Aberdeen Boat Club Limited	25 December 2021		
5	Hong Kong Cricket Club	30 June 2023		
6	Hong Kong Model Engineering Club Limited	3 November 2024		
Private sports club to be subject to new premium policy upon expiry of				

	Private Sports Club	Expiry Date of the Current Lease
cur	rent lease as proposed	
7	Royal Hong Kong Yacht Club (Site Venue at Kellett Island)	19 February 2056

3.3.13 To allow the private sports clubs more time to plan and prepare for payment of land premium, the Working Group **proposes** that a transitional instalment option, similar to that under the revitalisation scheme of industrial buildings (IBs), should be made available to existing PRL lessees. Under this option, the private sports club pays 20% of the land premium upfront, and the rest of the land premium to be paid by five annual instalments (payable in arrears) subject to payment of interest at a fixed rate of 2% per annum above the average best lending rate of the three note-issuing banks prevailing at the date of the Government's issue of the binding basic terms offer to the PRL lessee concerned. The instalment option would not be available to lease renewals after 2027 as the lessees concerned should have sufficient time to plan and prepare for payment of land premium⁴.

(D) Further opening-up of sports and recreational facilities

3.3.14 Before 2011, PRL lessees are required to allow access by eligible outside bodies to their sports and recreational facilities for a maximum of 3 sessions of 3 hours each per week. There are views that the facilities of the private sports clubs are only made available for their members, there is little use by eligible outside bodies and cannot benefit a wide spectrum of the public. In 2011, when the Chief Executive in Council agreed that when renewing PRLs expiring in 2011 and 2012, this requirement was increased to a minimum of 50 hours per month. These lessees were required to submit their opening-up schemes to HAB for consideration. Their leases would only be renewed subject HAB's approval of the opening-up schemes. In considering the opening-up schemes submitted by individual lessees, HAB will take into account the sports facilities available on their respective sites. For those lessees providing more sports facilities, HAB will require them to make available more sports facilities hours to eligible outside bodies. In reality, all lessees have opened up more than the minimum of 50 hours of sports facilities each month under the approved opening-up schemes, ranging from 161 to 3 320 hours monthly (see Annex 2 for details). For the 18 PRL sites with leases already renewed, they altogether make available about 19 000 sports facility hours to eligible outside bodies,

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⁴ After 2027, the earliest lease renewal will take place in 2041.

which far exceeds the minimum requirement (i.e. 900 hours altogether) and represent 13% of their total sports facility capacity. The types and quantity of sports and recreational facilities available on sites held by all private sports clubs and the committed opening-up hours under the opening-up schemes are summarized at **Table 8**.

Table 8 : Summary of Sports and Recreational Facilities Provided by Private Sports Clubs and their Opening-up Situation

	Name of Facility ^{Note 1}	Unit	Quantity ^{Note 2}	Facility Hours (Per Month) ^{Note 3}	Committed Opening-up Hours under Opening-up Schemes (Per Month) ^{Note 4}
1	Badminton Court	Court	24	9 338	938
2	Basketball Court	Court	3	1 120	420
3	Basketball Court (half court)	Court	1	364	0
4	Billiard/Snooker Table	Table	19	6 012	171
5	Bowling Green	Rink	75	17 220	3 808
6	Cricket Pitch	Pitch	2	780	200
7	Cricket Net	Net	7	2 870	160
8	Cricket Training Pitch	Pitch	2	798	220
9	Fitness Room	Room	14	6 009	60
10	Fixed Wing Runway for Model Aircraft	Runway	1	252	0
11	Golf Course (18 holes) Note 5	Course	4	21 504	360
12	Golf Course (9 holes) ^{Note 5}	Course	1	2 800	640
13	Golf Course (6 holes) ^{Note 5}	Course	1	1 092	900
14	Golf Driving Range	Bay	56	22 848	0

	Name of Facility ^{Note 1}	Unit	Quantity ^{Note 2}	Facility Hours (Per Month) ^{Note 3}	Committed Opening-up Hours under Opening-up Schemes (Per Month) ^{Note 4}
15	Golf Driving Range (mini)	Bay	15	5 964	1 160
16	Golf Chipping Green	Green	1	280	0
17	Golf Putting Green	Green	2	728	59
18	Golf Simulator	Simulator	6	2 436	0
19	Helipad for Model Helicopter	Helipad	1	252	0
20	Hockey Pitch	Pitch	2	484	264
21	Hockey Training Pitch	Pitch	1	336	101
22	Lawn Grass Area	Area	1	378	144
23	Multi-purpose Room	Room	1	448	8
24	Shooting Range (25M)	Target	4	768	126
25	Shooting Range (50M)	Target	6	1 152	126
26	Shooting Range (Skeet)	Machine	2	384	126
27	Shooting Range (Trap)	Machine	15	2 880	126
28	Shooting Range (Combined)	Target	6	768	0
29	Soccer Pitch (11-a-side)	Pitch	1	420	120
30	Soccer Pitch (5-a-side)	Pitch	1	364	0
31	Soccer Pitch (3-a-side)	Pitch	1	448	59
32	Soccer Training Pitch	Pitch	1	420	120
33	Squash Court	Court	25	10 381	1 585

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	Name of Facility ^{Note 1}	Unit	Quantity ^{Note 2}	Facility Hours (Per Month) ^{Note 3}	Committed Opening-up Hours under Opening-up Schemes (Per Month) ^{Note 4}
34	Swimming Pool	Pool	25	9 302	305
35	Table Tennis Table	Table	14	5 756	862
36	Tennis Court	Court	84	35 172	4 168
37	Tenpin Bowling Alley	Lane	20	6 560	1 556
		Total	445	179 088	18 892

Note 1: Table 8 includes the quantity of sports facilities provided on the 21 sites held by the private sports clubs. The other six sites are held by the Aberdeen Boat Club, the Royal Hong Kong Yacht Club, the Hebe Haven Yacht Club and Victoria Recreation Club. These clubs mainly provide water sports programmes and activities which are open for public enrolment. Thus, they do not open their facilities to the public.

Note 2: The figures are gauged from the quarterly returns submitted by the private sports clubs concerned to HAB.

Note 3: The figures are based on the daily opening hours of individual facilities operated by private sports clubs as depicted at Note 1. The facility hours which are unavailable owing to facility maintenance and temporary closure of individual facilities due to inclement weather are not deducted.

Note 4: The figures are based on the committed opening-up hours to eligible outside bodies as approved in the opening-up schemes submitted for the 18 sites of which the leases were renewed in 2011 and 2012. For the other three sites held by Hong Kong Golf Club (Fanling site), Hong Kong Cricket Club and Hong Kong Model Engineering Club, as their leases were executed before 2011, they are not required to submit opening-up schemes. Nevertheless, these lessees also open up their facilities to eligible outside bodies or the public in accordance with the relevant lease conditions

Note 5: Facility hours of golf courses are based on the number of tee times per month, multiplied by the duration of each round. Based on the information provided by the relevant private sports clubs, it takes around 4 hours to complete an 18-hole round on an 18-hole golf course and a 9-hole golf course, and 3 hours to complete an 18-hole round on a 6-hole golf course.

3.3.15 To meet the Government's objective to further encourage members of the public to engage in sports activities, the Working Group **proposes** strengthening the

prevailing opening-up scheme with a view to enhancing the contribution of the private sports clubs towards sports development. Detail are as follows:

- (a) requiring the relevant private sports clubs to increase the opening-up hours of sports facilities to a <u>minimum</u> of 30% of their sports facility capacity for use by eligible outside bodies;
- (b) expanding the existing categories of eligible outside bodies to include member organisations of the Sports Federation & Olympic Committee of Hong Kong, China; sports organizations affiliated to NSAs; DSAs; the Hong Kong Schools Sports Federation; the New Territories Regional Sports Association; and sports organisations supported by government departments. It is estimated that this would increase the number of outside bodies with access to sports facilities of private sports clubs from 5,000 to over 7,000; and
- (c) requiring the private sports clubs to partner with NSAs or their affiliated clubs to organize sports programmes, of which a minimum of 240 programme hours ⁵ per month should be open for enrolment by individual members of the public with a view to promoting sports in the community.
- 3.3.16 As for the recommendation at paragraph 3.3.15(a) above, having considered that the private sports clubs have currently committed to open up on average 13% of their respective sports facility capacity and that the overall average utilisation rate of sports facilities of these clubs is around 40%, the Working Group considers that requiring the PRL lessees to open up at least 30% of their respective total sports facility capacity to eligible outside bodies is a reasonable and balanced proposal. This proposal on one hand can increase the number of the committed opening up hours of these private sports clubs by two-fold and on the other hand enable members of these clubs to continue using over half of their sports and recreational facilities and activities.
- 3.3.17 The Working Group has considered requiring the private sports clubs to open up their facilities to individual members of the public, but did not recommend

⁵ "Sports programme hours" are measured by the total number of programme hours with public participation. For example, if a program involves a 1-hour training course for 4 weeks a month for a group of 10 participants (of which 7 places are open for members of the public), this represents 56 sports programme hours (4 x 2 x 1 x 7).

accepting such option in view of reservations on grounds of privacy, security, management problems and fairness. Nonetheless, the Working Group **proposes** that PRL lessees should be required instead to partner with NSAs or their affiliated sports clubs to organize sports programmes, of which a certain portion of programme hours should be open for enrolment by members of the public with a view to promoting sports in the community. This approach is, on one hand, more conducive to achieving the policy objective of promoting sports development in Hong Kong through private sports clubs and, on the other, alleviate concerns about privacy, security and management problems arising from use of facilities (e.g. swimming pools and changing rooms) of private sports clubs by individual members of the public and members of the clubs at the same time.

- 3.3.18 The Working Group also **proposes** to require PRL lessees which are private sports clubs to allow non-members access to essential supporting facilities such as toilets, changing rooms, drinking fountains and "pro shops" selling sport-related goods, such as equipment, medical supplies and sports nutrition items. As regards their use of other ancillary facilities such as F&B outlets, we may consider supporting arrangements where the use of such facilities by non-members is incidental to their use of sports-related facilities. The Working Group does not however see a justification for allowing the private sports clubs to open up their F&B outlets to non-members who are not users of the sports facilities as this is tantamount to allowing the private sports clubs to operate such outlets commercially, which contravenes the original intent of PRLs in providing services to their members and results in unfair competition with F&B outlets operating on private leases that are subject to full market premium.
- 3.3.19 With regard to implementation, as the modified further "opening-up" requirements involve a change to existing lease conditions, the Working Group considers these requirements should in principle be incorporated into individual PRLs when they are due for renewal. To encourage lessees to implement the further "opening-up" requirements ahead of expiry of the current lease, the Government will take into account the extent of opening up of sports facilities and thus their respective contribution to sports development in considering further lease renewal.

(D) Sports and directly supporting facilities and ancillary facilities

3.3.20 In addressing the concerns that the "ancillary" facilities of some private sports clubs were not clearly related to their core purpose of providing sports facilities

for their members, the Working Group has taken stock of the scope of the facilities at other sporting venues that might reasonably be considered ancillary to sports training and competition. The Working Group **proposes** the "sports and directly supporting facilities", "recreational facilities" and "ancillary facilities" should generally be in line with the facilities listed at **Annex 5**. Given that individual private sports clubs provide facilities of different types and scales, and support the Government's sports policy in different ways, the Working Group **proposes** broad parameters for the types and proportion of ancillary facilities that should be allowed on PRL sites, with reference to the Government's sports policy objectives, as follows:

- (a) Sites supporting promotion of sports in the community as the private sports clubs concerned mainly provide casual sports and recreation facilities, reference is made to the ancillary facilities provided at the sports and recreation venues of Leisure and Cultural Services Department (e.g. "pro-shops" selling sport-related goods and kiosks);
- (b) Sites supporting promotion of elite sports as the private sports clubs concerned provide facilities for systematic training and competition, the reference point is the types and extent of ancillary facilities provided at the Hong Kong Sports Institute, which may include facilities for massage room, service rooms for various purposes and office for security control; and
- (c) Sites promoting Hong Kong as a centre for major sports events the private sports clubs concerned provide their sites for hosting major sports events. Given that requirements vary from event to event, HAB would refer to the specific ancillary facilities (e.g. hospitality facilities an coach parking area) required to run the event in question, on a case-by-case basis.
- 3.3.21 With regard to implementation, the Working Group **proposes** applying the above principles when processing new development applications from lessees. The same principles will apply when HAB process applications from private sports clubs for alternation to existing structures previously approved by the Government.

(F) Enhanced monitoring on PRL sites and governance of lessees

- 3.3.22 The Working Group **proposes** the following measures in monitoring PRL sites:
 - HAB will monitor lessees' quarterly reports on the use of their facilities (a) to ensure compliance with the opening up commitments; (b) HAB will conduct annual and ad-hoc (e.g. upon receipt of complaints and referrals) inspections of the PRL sites with a view to ensuring that the site is used in accordance with the PRL policy and in compliance with clauses on the user, operations, service-related and opening-up requirements in the lease; and verifying the information submitted by the lessees in the quarterly reports; LandsD will act on complaints and/or referrals regarding cases of (c) suspected non-compliance with other lease conditions (e.g. development clauses and engineering conditions); and (d) LandsD will, in consultation with HAB, take lease enforcement actions (e.g. issuing warning letter in the capacity of Government land agent, registration at Land Registry and re-entry) against lease breaches as appropriate.

As mentioned in paragraph 2.4 above, HAB and LandsD have implemented the Working Group's recommendations as set out in paragraph 3.3.22.

- 3.3.23 Some private sports clubs raise funds through selling debentures in the past in order to fund the costs of renovation and expansion of facilities of the clubs. As trading of some of the debentures membership (e.g. corporate debentures) is allowed, a membership market is thus made available. Besides, debenture members of private sports clubs (corporate or individual) can make a profit through the trading of debentures, and private sports clubs can also levy an administrative fee through the trading of memberships. There are views that trading of memberships constitutes market/commercial operation which does not conform with the intention of land grant to these private sports clubs.
- 3.3.24 To prevent private sports clubs or their members from making profits from debenture trading, the Working Group **proposes** that private sports clubs shall not

issue any new debentures without seeking HAB's prior consent in writing. In considering such applications, HAB will request for justifications for issuing debentures. Acceptable justifications include renovation, development or improvement of facilities, payment of land premium and payment of debts (e.g. for recovery of cost related to default slope works). To prevent debenture trading, new debentures cannot be traded in the market (or can only be sold to private sports club concerned at their original prices) within a certain period of time.

- 3.3.25 To enhance the corporate governance and transparency of private sports clubs, the Working Group **proposes** that private sports clubs should publish the composition of their boards, tenure of directorships, mechanism for election of directors and rules governing re-election on their websites. These clubs should also be required to publish their Memorandum and Articles of Association and debenture transaction information on their websites.
- 3.3.26 With regard to the implementation, the Working Group **proposes** incorporating a standard clause regulating the selling and trading of new debentures at the next round of lease renewal. As for the measures to enhance transparency outlined in paragraph 3.3.25 above, the Working Group **proposes** implementing these measures upon completion of the policy review. Besides, the Working Group **proposes** HAB to draw the attention of private sports clubs to the relevant provisions in the "Guide to Corporate Governance for Subvented Organisations" promulgated by the Efficiency Unit and encourage them to adopt the best practices contained therein to enhance corporate governance.

3.4 Assessing applications for new sites for sports and recreational use

3.4.1 Under the 1979 policy on PRLs, applications for new PRLs in the urban areas (including urban areas in the New Territories) would only be considered if they are made by non-profit making bodies while applications for new PRLs in the rural areas in the New Territories would be considered on their individual merits. In light of the societal change in the past few decades, there has been substantial development in the rural areas in the New Territories which makes the distinction between urban and rural areas in the New Territories less relevant nowadays. The Working Group thus **proposes** that in approving applications for new sites for sports and recreation use, the general principles under the 1979 policy on PRLs should continue to apply,

except to remove the distinction between urban and rural areas in the New Territories. The relevant assessment criteria are as follow:

- (a) For community organisations for community organisations that wish to apply for leases for new sites to develop sports or recreational facilities that are accessible to the public at a low charge, the Working Group **proposes** that the relevant policy bureau may consider rendering policy support for the grant of a special purpose lease at nominal premium for an initial term of 21 years and subsequent renewals at 15 years; and
- (b) For private sports clubs Although no new PRL has been granted to a private sports club in the past decade and the grant of new PRL is not foreseeable, the Working Group considers that, as a matter of policy, we should not preclude such applications altogether. Therefore, the Working Group **suggests** as a principle, no new PRL application should be considered. Nonetheless, for those from existing PRL lessees that may have operational needs for additional sites for the sake of supporting sports development need, increasing the provision of sports and recreational facilities or providing those that are not yet available in Hong Kong, under fully justifiable circumstances, the bureau concerned may consider whether to make a submission to the ExCo.

Chapter 4 Invitation of Views

- 4.1 The Working Group wishes to hear the views from the public and stakeholders on various recommendations of the PRL policy review. The major recommendations are extracted as follows:
 - (a) different handling of the leases held by "community organisations" and "private sports clubs" and granting new special purpose leases (instead of PRLs) to sports and recreational sites held by "community organisations";
 - (b) continuing to handle the sites held by private sports clubs under PRL policy but the lease conditions should be significantly modified to better meet the dual needs of supporting sports development and optimising land use;
 - (c) taking into account the contribution of private sports clubs in promoting sports development in Hong Kong when considering the renewal of their leases upon expiry;
 - (d) requiring private sports clubs suitable for lease renewal to pay a concessionary premium to be set at one-third of the FMV land premium;
 - (e) requiring private sports clubs to further open up their facilities to eligible outside bodies up to 30% of their total sports capacity and partner with sports organisations to organize sports programmes that can be open for enrolment by individual members of the public with a minimum sports programme hours of 240 per month;
 - (f) drawing up the list of allowable sports supporting facilities and ancillary facilities for PRLs;
 - (g) enhancing the monitoring of PRLs and the corporate governance of the lessees; and
 - (h) defining the principles in approving applications for new sites for sports and recreational use.

4.2 Members of the public and stakeholders can provide their views and comments to us by post, e-mail or facsimile on or before 19 September 2018:

Address: Home Affairs Bureau, 13/F, West Wing, Central Government

Offices, 2 Tim Mei Avenue, Tamar

(Subject: Public Consultation on Policy Review of Private

Recreational Leases)

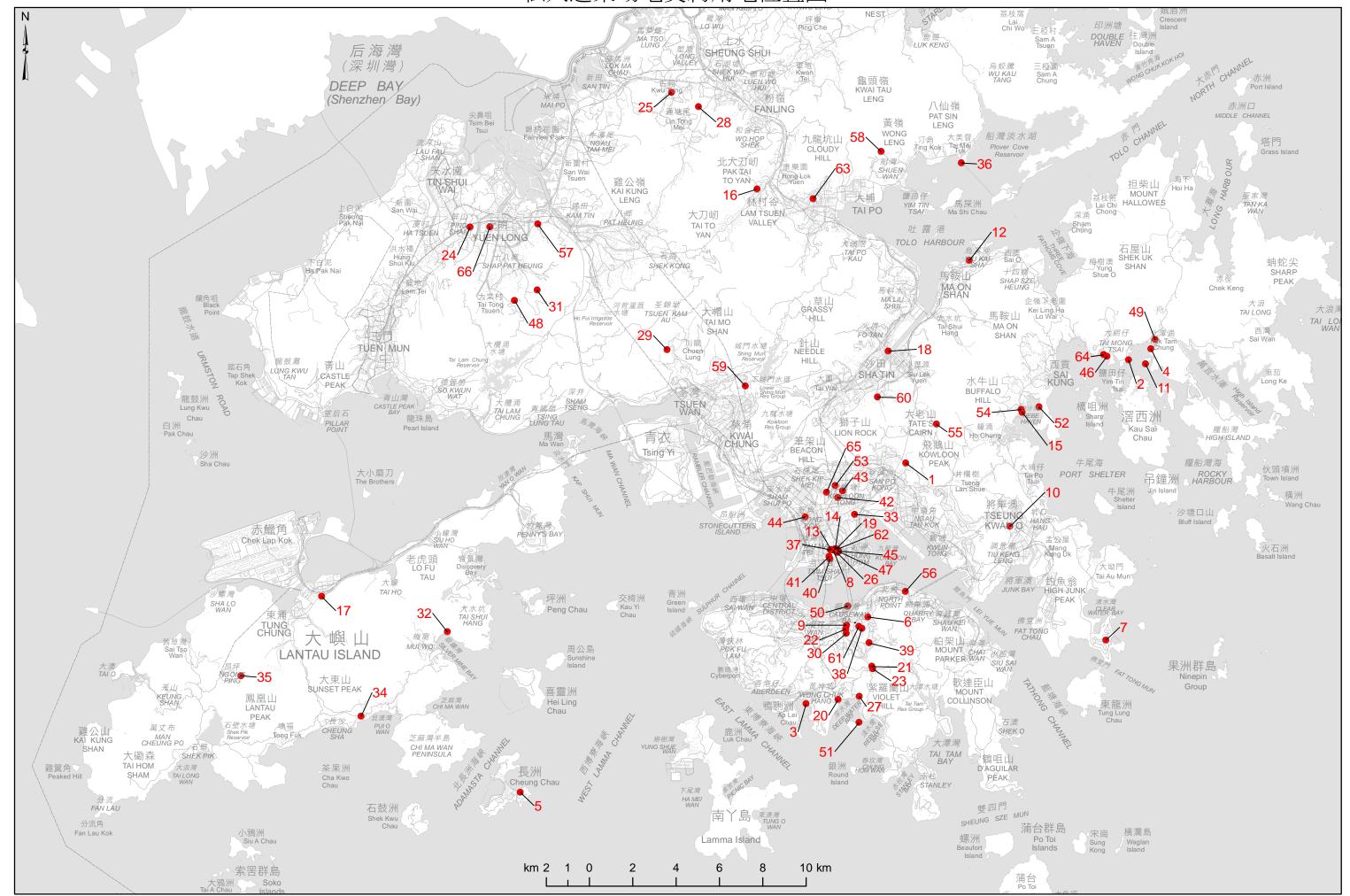
E-mail address: prl consultation@hab.gov.hk

Fax number: 852-2519 7404

- 4.3 It is voluntary for any members of the public to supply his / her personal data upon providing views on this consultation document. Any personal data provided with a submission will only be used for the purpose of this consultation exercise.
- 4.4 The submissions and personal data collected may be transferred to other Government bureaux and departments or agencies for purpose(s) directly related to this consultation exercise. The parties receiving the data are bound by such purposes in their subsequent use of such information.
- 4.5 The names and views of individuals and organisations which put forth submissions in response to this consultation document ("senders") may be published, in whole or in part, for public viewing after conclusion of the public consultation exercise. The Government may use, adopt or develop any views put forward without seeking permission or providing acknowledgement of the senders. The Government may, either in discussion with others or in any subsequent report, whether privately or publicly, attribute comments submitted in response to the consultation document. If you do wish to remain anonymous and / or keep your views submitted in relation to all or part of a submission confidential, it is necessary for you to state so when making your submission.
- 4.6 Any senders providing personal data to this Department in the submission will have right of access to or correction of personal data contained in the submission. Any requests for data access or correction of personal data should be made in writing to the HAB through the means mentioned in paragraph 4.2 above.

Home Affairs Bureau March 2018

Location of Private Recreational Leases (PRL) 私人遊樂場地契約用地位置圖



Legend

圖例

No.	Name of Lessee	Lot no. and Location
號碼	承租人名稱	地段編號及地點
1	Area Committee of the Hong Kong Sea Cadet	NKIL 6535, Fung Shing Street, Diamond Hill
	Corps	新九龍內地段第 6535 號
	香港海事訓練隊分區委員會	鑽石山豐盛街
2	Area Committee of the Hong Kong Sea Cadet	Lot 719 in DD 256, Tsam Chuk Wan, Sai Kung
	Corps	丈量約份第256約地段第719號
	香港海事訓練隊分區委員會	西貢斬竹灣
3	Aberdeen Boat Club Limited	AIL 454, Shum Wan Road, Brick Hill
	香港仔遊艇會有限公司	香港仔內地段第 454 號
		南朗山深灣道
4	Boys' and Girls' Clubs Association of Hong Kong	Lot 676 in DD 257, Wong Yi Chau, Sai Kung
	香港小童群益會	丈量約份第 257 約地段第 676 號
		西貢黃宜洲
5	Catholic Diocese of Hong Kong	Lot 1870 in DD, Cheung Chau
	天主教香港教區	長洲丈量約份地段第 1870 號
		長洲
6	Chinese Recreation Club, Hong Kong	IL 9040, Tung Lo Wan Road
	香港中華游樂會	內地段第 9040 號
		銅鑼灣道
7	Clearwater Bay Golf and Country Club	Lot 269 in DD 241, Po Toi O, Sai Kung
	清水灣鄉村俱樂部	丈量約份第 241 約地段第 269 號
_	Clab de Describ	西貢布袋澳
8	Club de Recreio 西洋波會	KIL 11221 九龍內地段第 11221 號
0	Craigengower Cricket Club	IL 9031, No. 188 Wong Nai Chung Road
9	紀利華木球會	內地段第 9031 號
		黃泥涌道 188 號
10	Directors of the Chinese Young Men's Christian	Lot 195 SD5, Mau Wu Tsai, Hang Hau
10	Association of Hong Kong	測量約份第 5 約地段第 195 號
	香港中華基督教青年會董事	坑口茅湖仔
11	Directors of the Chinese Young Men's Christian	Lot 76 in DD 254, Wong Yi Chau, Sai Kung
11	Association of Hong Kong	丈量約份第254約地段第76號
	香港中華基督教青年會董事	西貢黃宜洲
12	Directors of the Chinese Young Men's Christian	STTL 366, No. 2 On Chun Street, Shatin
	Association of Hong Kong	沙田市地段第366號
	香港中華基督教青年會董事	沙田鞍駿街 2 號
13	Directors of the Young Men's Christian Association	KIL 11219, Off Gascoigne Road, King's Park
	of Hong Kong	九龍內地段第 11219 號
	香港基督教青年會董事	京士柏加士居道側
14	Filipino Club	KIL 11222, Wylie Road
	菲律賓會	九龍內地段第 11222 號
		衛理道
15	Hebe Haven Yacht Club Limited	Lot 1208 in DD217, Pak Sha Wan
	白沙灣遊艇會有限公司	丈量約份第 217 約地段第 1208 號
		白沙灣

No.	Name of Lessee	Lot no. and Location	
號碼	承租人名稱	地段編號及地點	
16	Hong Kong Award for Young People 香港青年獎勵計劃	TPTL 220, Hang Ha Po, Tai Po 大埔市地段第 220 號 大埔坑下莆	
17	Hong Kong Buddhist Association 香港佛教聯合會	Lot 175 in DD4, Cheung Tung Road, Tung Chung, Lantau Island 丈量約份第 4 約地段第 175 號 大嶼山東涌翔東路	
18	Hong Kong, China Rowing Association 中國香港賽艇協會	STTL 573, Yuen Wo Road, Sha Tin 沙田市地段第 573 號 沙田源禾路	
19	Hong Kong Chinese Civil Servants' Association 香港政府華員會	九龍內地段第 11224 號 衛理道 8 號	
20	Hong Kong Country Club 香港鄉村俱樂部	RBL 1195, No. 188 Wong Chuk Hang Road 鄉郊建屋地段第 1195 號 黃竹坑道 188 號	
21	Hong Kong Cricket Club 香港木球會	IL 9019, No. 137 Wong Nai Chung Gap Road 內地段第 9019 號 黃泥涌峽道 137 號	
22	Hong Kong Football Club 香港足球會	IL 9033, No. 3 Sports Road, Happy Valley 內地段第 9033 號 跑馬地體育路 3 號	
23	Hong Kong Girl Guides Association 香港女童軍總會	IL 9034, No. 141 Wong Nai Chung Gap Road 內地段第 9034 號 黃泥涌峽道 141 號	
24	Hong Kong Girl Guides Association 香港女童軍總會	Lot 1754 in DD 122, Ping Shan, Yuen Long 丈量約份第 122 約地段第 1754 號 元朗屏山	
25	Hong Kong Girl Guides Association 香港女童軍總會	Lot 2544 in DD 92, Hang Tau Road, Kwu Tung South, Sheung Shui 丈量約份第 92 約地段第 2544 號 上水古洞南坑頭路	
26	Hong Kong Girl Guides Association 香港女童軍總會	KIL 10734, Junction of Gascoigne Road and Wylie Road 九龍內地段第 10734 號 加士居道及衛理道交界處	
27	Hong Kong Golf Club 香港哥爾夫球會	RBL 1194, Deep Water Bay 鄉郊建屋地段第 1194 號 深水灣	
28	Hong Kong Golf Club 香港哥爾夫球會	Lot 942 RP in DD 94, Sheung Shui 丈量約份第 94 約地段第 942 號餘段 上水	
29	Hong Kong Gun Club 香港槍會	TWTL 419, Chuen Lung, Tsuen Wan 荃灣市地段第 419 號 荃灣川龍	

No.	Name of Lessee	Lot no. and Location		
號碼	承租人名稱	地段編號及地點		
30	Hong Kong Jockey Club 香港賽馬會	IL 8847, No. 1 Sports Road and Wong Nai Chung Road 內地段第 8847 號 體育路 1 號及黃泥涌道		
31	Hong Kong Model Engineering Club Limited 香港機械模型會有限公司	Lot 2416 in DD 118, Tai Tong, Yuen Long 丈量約份第 118 約地段第 2416 號 元朗大棠		
32	Hong Kong Playground Association 香港遊樂場協會	Lot 739 in DD 2, Mui Wo, Lantau Island 丈量約份第 2 約地段第 739 號 大嶼山梅窩		
33	Hong Kong Softball Association 香港壘球總會	KIL 11226, Tin Kwong Road 九龍內地段第 11226 號 天光道		
34	Hong Kong Young Women's Christian Association 香港基督教女青年會	Lot 752 in DD 332, Cheung Sha, Lantau Island 丈量約份第 332 約地段第 752 號 大嶼山長沙		
35	Hong Kong Youth Hostels Association 香港青年旅舍協會	Lot 240 in DD Ngong Ping, Ngong Ping 昂坪丈量約份地段第 240 號 昂坪		
36	Hong Kong Youth Hostels Association 香港青年旅舍協會	TPTL 133, Tai Mei Tuk 大埔市地段第 133 號 大美督		
37	India Club, Kowloon 九龍印度會	KIL 11223, Gascoigne Road 九龍內地段第 11223 號 加士居道		
38	Indian Recreation Club 印度遊樂會	IL 9039, No. 63 Caroline Hill Road, So Kon Po 內地段第 9039 號 掃桿埔加路連山道 63 號		
39	Jardine's Lookout Residents' Association 香港渣甸山居民協會	IL 8895, No. 2 Creasy Road, Jardine's Lookout 內地段第 8895 號 渣甸山祈禮士道 2 號		
40	Kowloon Bowling Green Club 九龍草地滾球會	KIL 11217, Austin Road 九龍內地段第 11217 號 柯士甸道		
41	Kowloon Cricket Club 九龍木球會	KIL 11216, Cox's Road 九龍內地段第 11216 號 覺士道		
42	Kowloon Tong Club 九龍塘會	NKIL 6528, No. 113A Waterloo Road, Kowloon Tong 新九龍內地段第 6528 號 九龍塘窩打老道 113A 號		
43	Kowloon Tsai Home Owners Association 九龍仔業主會	NKIL 6529, No. 10A Cambridge Road 新九龍內地段第 6529 號 劍橋道 10A 號		
44	Mong Kok District Cultural, Recreational & Sports Association Limited 旺角區文娛康樂體育會有限公司	KIL 11165, J/O Ivy Street & Beech Street 九龍內地段第 11165 號 埃華街及櫸樹街交界處		

No.	Name of Lessee	Lot no. and Location		
號碼	承租人名稱	地段編號及地點		
45	Municipal Services Staff Recreation Club Limited 文康市政職員遊樂會有限公司	KIL 11225, Wylie Path, King's Park 九龍內地段第 11225 號 京士柏衛理徑		
46	Outward Bound Trust of Hong Kong Limited 香港外展信託基金會有限公司	Lot 718 in DD 256, Tai Mong Tsai, Sai Kung 丈量約份第 256 約地段第 718 號 西貢大網仔		
47	Pakistan Association of Hong Kong, Limited 巴基斯坦協會香港有限公司	KIL 11220, Princess Margaret Road 九龍內地段第 11220 號 公主道		
48	.8 Po Leung Kuk Lot 2419 DD 118, Tai Tong, Yuen Lot 2419 DD 118,			
49	Po Leung Kuk 保良局	Lot 675 in DD 257, Pak Tam Chung, Sai Kung 丈量約份第 257 約地段第 675 號 西貢北潭涌		
50	Royal Hong Kong Yacht Club 香港遊艇會	ML 709, Kellett Island 海旁地段第 709 號 奇力島		
51	Royal Hong Kong Yacht Club 香港遊艇會	RBL 1181, Middle Island 鄉郊建屋地段第 1181 號 熨波洲		
52	Royal Hong Kong Yacht Club 香港遊艇會	Lot 341 and Extension in DD 212, Che Keng Tuk 丈量約份第 212 約地段第 341 號及其增批部分 輋徑篤		
53	Scout Association of Hong Kong 香港童軍總會	NKIL 6530, No. 11 Rutland Quadrant 新九龍內地段第 6530 號 律倫街 11 號		
54	Scout Association of Hong Kong 香港童軍總會	Lot 1207 in DD 217, Pak Sha Wan, Sai Kung 丈量約份第 217 約地段第 1207 號 西貢白沙灣		
55	Scout Association of Hong Kong 香港童軍總會	STTL 592, Sha Tin 沙田市地段第 592 號 沙田		
56	Scout Association of Hong Kong 香港童軍總會	IL 8961, Mansion Street, North Point 內地段第 8961 號 北角民新街		
57	Scout Association of Hong Kong 香港童軍總會	Lot 131 in DD 60, Au Tau, Yuen Long 丈量約份第 60 約地段第 131 號 元朗凹頭		
58	8 Scout Association of Hong Kong TPTL 190, Tung Tsz, Tai Po 大埔市地段第 190 號 大埔洞梓			
59	Scout Association of Hong Kong and Hong Kong Girl Guides Association 香港童軍總會及香港女童軍總會	KCTL 511, No. 308 Wo Yi Hop Road, Kwai Chung 葵涌市地段第 511 號 葵涌和宜合道 308 號		

No.	Name of Lessee	Lot no. and Location
60	Scout Association of Hong Kong and Hong Kong	STTL 591, Shui Chuen Au Street, Sha Tin
	Girl Guides Association	沙田市地段第 591 號
	香港童軍總會及香港女童軍總會	沙田水泉坳街
61	South China Athletic Association	IL 9041, No. 88 Caroline Hill Road, So Kon Po
	南華體育會	內地段第 9041 號
		掃桿埔加路連山道 88 號
62	South China Athletic Association	KIL 11218, Wylie Path
	南華體育會	九龍內地段第 11218 號
		衛理徑
63	Tai Po Sports Association Limited	TPTL 216, On Cheung Road, Tai Po
	大埔體育會有限公司	大埔市地段第 216 號
		大埔安祥路
64	Victoria Recreation Club	Lot 316 in DD 252, Sai Kung
	域多利遊樂會	丈量約份第 252 約地段第 316 號
		西貢
65	Yau Yat Chuen Garden City Club Limited	NKIL 6508, No. 7 Cassia Road, Yau Yat Chuen
	又一村花園俱樂部有限公司	新九龍內地段第 6508 號
		又一村高槐路7號
66	Yuen Long District Sports Association Limited	YLTL 520, Yuen Long
	元朗區體育會有限公司	元朗市地段第 520 號
		元朗

Total Sports Facility Hours Offered by Sites of Private Recreational Leases Available to Eligible Outside Bodies per Month

	Name of Lessee	Lot no. and Location	Minimum Opening-up Hours to Eligible Outside Bodies under Existing Leases (per Month)	Committed Opening-up Hours as Approved in the Open-up Scheme (per month)
Sites	Held by Private Spor	ts Clubs		
1.	Chinese Recreation Club, Hong Kong	IL 9040, Tung Lo Wan Road	50	1 200
2.	Clearwater Bay Golf and Country Club	Lot 269 in DD 241, Po Toi O, Sai Kung	50	1 692
3.	Club de Recreio	KIL 11221	50	1 178
4.	Craigengower Cricket Club	IL 9031, No. 188 Wong Nai Chung Road	50	2 302
5.	Filipino Club	KIL 11222, Wylie Road	50	320
6.	Hong Kong Country Club	RBL 1195, No. 188 Wong Chuk Hang Road	50	490
7.	Hong Kong Cricket Club	IL 9019, No. 137 Wong Nai Chung Gap Road	N/A Note 1	N/A Note 1
8.	Hong Kong Football Club	IL 9033, No. 3 Sports Road, Happy Valley	50	2 093
9.	Hong Kong Golf Club	RBL 1194, Deep Water Bay	50	660
10.	Hong Kong Golf Club	Lot 942 RP in DD 94, Sheung Shui	N/A Note 1	N/A Note 1
11.	Hong Kong Gun Club	TWTL 419, Chuen Lung, Tsuen Wan	50	504
12.	Hong Kong Model Engineering Club Limited	Lot 2416 in DD 118, Tai Tong, Yuen Long	N/A Note 1	N/A Note 1

	Name of Lessee	Lot no. and Location	Minimum Opening-up Hours to Eligible Outside Bodies under Existing Leases (per Month)	Committed Opening-up Hours as Approved in the Open-up Scheme (per month)	
13.	India Club, Kowloon	KIL 11223, Gascoigne Road	50	272	
14.	Indian Recreation Club	IL 9039, No. 63 Caroline Hill Road, So Kon Po	50	2 250	
15.	Jardine's Lookout Residents' Association IL 8895, No. 2 Creasy Road, Jardine's Lookout		50	520	
16.			50	161	
17.	Kowloon Cricket Club	KIL 11216, Cox's Road	50	3 320	
18.	Kowloon Tong Club	NKIL 6528, No. 113A Waterloo Road, Kowloon Tong	50	710	
19.	Kowloon Tsai Home Owners Association	NKIL 6529, No. 10A Cambridge Road	50	280	
20.	Pakistan Association of Hong Kong Limited	KIL 11220, Princess Margaret Road	50	284	
21.	Yau Yat Chuen Garden City Club Limited	NKIL 6508, No. 7 Cassia Road, Yau Yat Chuen	50	656	
	1	Total:	900	18 892	

	Name of Lessee	Lot no. and Location	Minimum Opening-up Hours to Eligible Outside Bodies under Existing Leases (per Month)	Committed Opening-up Hours as Approved in the Open-up Scheme (per month)
Sites	Held by Community	Organisations		
22.	Area Committee of the Hong Kong Sea Cadet Corps	NKIL 6535, Fung Shing Street, Diamond Hill	50	384
23.	Area Committee of the Hong Kong Sea Cadet Corps Lot 719 in DD 256, Tsam Chuk Wan, Sai Kung		50	260
24.	Directors of the Young Men's Christian Association of Hong Kong	KIL 11219, Off Gascoigne Road, King's Park	50	1 148
25.	Hong Kong, China Rowing Association	STTL 573, Yuen Wo Road, Sha Tin	50	356
26.	Hong Kong Chinese Civil Servants' Association	KIL 11224, No. 8 Wylie Road	50	480
27.	Hong Kong Softball Association	KIL 11226, Tin Kwong Road	50	728
28.	Municipal Services Staff Recreation Club Limited	KIL 11225, Wylie Path, King's Park	50	612
29.	Scout Association of Hong Kong	NKIL 6530, No. 11 Rutland Quadrant	50	278

	Name of Lessee	Lot no. and Location	Minimum Opening-up Hours to Eligible Outside Bodies under Existing Leases (per Month)	Committed Opening-up Hours as Approved in the Open-up Scheme (per month)
30.	Scout Association of Hong Kong	IL 8961, Mansion Street, North Point	50	352
31.	Scout Association of Hong Kong and Hong Kong Girl Guides Association	KCTL 511, No. 308 Wo Yi Hop Road, Kwai Chung	50	1 488
32.	South China Athletic Association	IL 9041, No. 88 Caroline Hill Road, So Kon Po	50	1 389
33.	South China Athletic Association	KIL 11218, Wylie Path	50	382
34.	Tai Po Sports Association Limited	TPTL 216, On Cheung Road, Tai Po	50	1 254
	,	Total:	650	9 111

Note 1: The current leases of these lessees were granted before 2011. The requirement on Opening-up Scheme was not yet implemented at that time. Nevertheless, these lessees also open up their facilities to eligible outside bodies. Relevant NSAs regularly make use of the sports facilities for training and competitions.

Note 2: The Aberdeen Boat Club, Hebe Haven Yacht Club, Royal Hong Kong Yacht Club and Victoria Recreation Club mainly provide water sports training programmes and activities. Their training programmes and activities are open for public enrolment and they do not have sports facilities for use by eligible outside bodies.

Note 3: Some lessees operate camping facilities on the PRL sites. Their camping facilities are essentially open to members of the public and they do not have sports facilities for use by eligible outside bodies.

Sites of Private Recreational Leases held by Community Organisations, Civil Service Union/Staff Club and Hong Kong Jockey Club

S/N	Name of Lessee	Lot no. and Location	Site Area (m²)	Major Facilities	Membership size ¹	Expiry Date of Lease / Holding-over Letter ²
1	Area Committee of the Hong Kong Sea Cadet Corps	NKIL 6535, Fung Shing Street, Diamond Hill	2,462	Headquarters building	3,040	30 June 2027
2	Area Committee of the Hong Kong Sea Cadet Corps	Lot 719 in DD 256, Tsam Chuk Wan, Sai Kung	1,858	Drill ground and activity rooms	3,040	30 June 2027
3	Boys' and Girls' Clubs Association of Hong Kong	Lot 676 in DD 257, Wong Yi Chau, Sai Kung	9,250	Camping facilities (with capacity for 112 residential campers)	48,870	30 June 2027
4	Catholic Diocese of Hong Kong	Lot 1870 in DD, Cheung Chau	6,744	Camping facilities (with capacity for 84 residential campers)	N/A ³	30 June 2027
5	Directors of the Chinese Young Men's Christian Association of Hong Kong	Lot 195 SD5, Mau Wu Tsai, Hang Hau	13,300	Camping facilities (with capacity for 102 residential campers)	76,440	30 June 2027
6	Directors of the Chinese Young Men's Christian Association of Hong Kong	Lot 76 in DD 254, Wong Yi Chau, Sai Kung	29,400	Camping facilities (with capacity for 120 residential campers)	76,440	30 June 2027

¹ Membership sizes are rounded to the nearest 10.
2 Holding-over letter is issued as a transitional arrangement to cover the period from the expiry of a PRL to the completion of renewal procedures.
3 The lessee has no membership system in place.

S/N	Name of Lessee	Lot no. and Location	Site Area (m²)	Major Facilities	Membership size ¹	Expiry Date of Lease / Holding-over Letter ²
7	Directors of the Chinese Young Men's Christian Association of Hong Kong	STTL 366, No. 2 On Chun Street, Shatin	111,690	Camping facilities (with capacity for 1,140 residential campers)	76,440	30 June 2047
8	Directors of the Young Men's Christian Association of Hong Kong	KIL 11219, Off Gascoigne Road, King's Park	4,843	 Inline hockey rink Outdoor climbing wall 3 Tennis courts 	19,370	25 December 2026
9	Hong Kong Award for Young People	TPTL 220, Hang Ha Po, Tai Po	7,200	Camping facilities (with capacity for 88 residential campers)	52,000	30 June 2027
10	Hong Kong Buddhist Association	Lot 175 in DD4, Cheung Tung Road, Tung Chung, Lantau Island	4,877	Camping facilities (with capacity for 50 residential campers)	20,030	30 June 2027
11	Hong Kong, China Rowing Association	STTL 573, Yuen Wo Road, Sha Tin	2,475	Rowing boathouse	1,360	30 June 2027
12	Hong Kong Chinese Civil Servants' Association	KIL 11224, No. 8 Wylie Road	3,090	Headquarters office, hall, tennis court and recreation room	54,250	25 December 2026
13	Hong Kong Girl Guides Association	IL 9034, No. 141 Wong Nai Chung Gap Road	4,418	Camping facilities (with capacity for 40 residential campers)	35,780	25 December 2026
14	Hong Kong Girl Guides Association	Lot 1754 in DD 122, Ping Shan, Yuen Long	2,076	Camping facilities (with capacity for 60 residential campers)	35,780	30 June 2027
15	Hong Kong Girl Guides Association	Lot 2544 in DD 92, Hang Tau Road, Kwu Tung South, Sheung Shui	2,831	Camping facilities (with capacity for 60 residential campers).	35,780	30 June 2018#

S/N	Name of Lessee	Lot no. and Location	Site Area (m²)	Major Facilities	Membership size ¹	Expiry Date of Lease / Holding-over Letter ²
16	Hong Kong Girl Guides Association	KIL 10734, Junction of Gascoigne Road and Wylie Road	2,357	Headquarters building	35,780	25 December 2056
17	Hong Kong Jockey Club	IL 8847, No. 1 Sports Road and Wong Nai Chung Road	92,000	Racecourse (Note: the racecourse is open to public on race days at a low entrance fee at \$10 each time)	24,210	23 June 2034
18	Hong Kong Playground Association	Lot 739 in DD 2, Mui Wo, Lantau Island	14,983	Camping facilities (with capacity for 120 residential campers)	17,070	30 June 2027
19	Hong Kong Softball Association	KIL 11226, Tin Kwong Road	8,360	➢ Batting court➢ Softball field	1,810	24 December 2026
20	Hong Kong Young Women's Christian Association	Lot 752 in DD 332, Cheung Sha, Lantau Island	10,780	Camping facilities (with capacity for 176 residential campers)	35,590	30 June 2027
21	Hong Kong Youth Hostels Association	Lot 240 in DD Ngong Ping, Ngong Ping	7,300	Hostel facilities (with capacity for 34 hostellers)	30,920	30 June 2027
22	Hong Kong Youth Hostels Association	TPTL 133, Tai Mei Tuk	1,000	Hostel facilities (with capacity for 72 hostellers)	30,920	19 June 2018#
23	Mong Kok District Cultural, Recreational & Sports Association Limited	KIL 11165, J/O Ivy Street & Beech Street	234	 Fitness centre 3 table tennis tables Badminton court Squash court 2 American pool tables 	2,370	9 September 2018
24	Municipal Services Staff Recreation Club Limited	KIL 11225, Wylie Path, King's Park	4,402	➤ Table tennis room ➤ Tennis court	21,480	25 December 2026

S/N	Name of Lessee	Lot no. and Location	Site Area (m²)	Major Facilities	Membership size ¹	Expiry Date of Lease / Holding-over Letter ²
25	Outward Bound Trust of Hong Kong Limited	Lot 718 in DD 256, Tai Mong Tsai, Sai Kung	23,800	Adventure-based facilities (including facilities for 126 residential campers)	N/A ⁴	30 June 2027
26	Po Leung Kuk	Lot 2419 DD 118, Tai Tong, Yuen Long	129,573	Camping facilities (with capacity to accommodate 460 residential campers)	N/A ⁵	5 November 2026
27	Po Leung Kuk	Lot 675 in DD 257, Pak Tam Chung, Sai Kung	48,261	Camping facilities (with capacity to accommodate 388 residential campers)	N/A ⁶	30 June 2027
28	Scout Association of Hong Kong	NKIL 6530, No. 11 Rutland Quadrant	420	District headquarters building	98,190	25 December 2026
29	Scout Association of Hong Kong	Lot 1207 in DD 217, Pak Sha Wan, Sai Kung	2,405	Camping facilities (with capacity for 168 residential campers)	98,190	30 June 2027
30	Scout Association of Hong Kong	STTL 592, Sha Tin	36,191	Camping facilities (with capacity for 240 tent spaces)	98,190	30 June 2027
31	Scout Association of Hong Kong	IL 8961, Mansion Street, North Point	471	District headquarters building	98,190	25 June 2018#
32	Scout Association of Hong Kong	Lot 131 in DD 60, Au Tau, Yuen Long	65	District headquarters building	98,190	18 January 2024
33	Scout Association of Hong Kong	TPTL 190, Tung Tsz, Tai Po	30,200	Camping facilities (with capacity for 311 residential campers)	98,190	24 June 2025

The lessee has no membership system in place.

The lessee has no membership system in place.

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S/N	Name of Lessee	Lot no. and Location	Site Area (m²)	Major Facilities	Membership size ¹	Expiry Date of Lease / Holding-over Letter ²
34	Scout Association of Hong Kong and Hong Kong Girl Guides Association	KCTL 511, No. 308 Wo Yi Hop Road, Kwai Chung	690	Office, covered playground, hall, conference rooms and activity rooms	133,970 (Scout: 98,190; Girl Guides: 35,780)	30 June 2027
35	Scout Association of Hong Kong and Hong Kong Girl Guides Association	STTL 591, Shui Chuen Au Street, Sha Tin	9,549	Camping facilities (with capacity for 50 residential campers).	133,970 (Scout: 98,190; Girl Guides: 35,780)	30 June 2027
36	South China Athletic Association	IL 9041, No. 88 Caroline Hill Road, So Kon Po	32,480	 Bowling centre Outdoor artificial turf pitch Billiards centre Outdoor football pitch Gym room 3 indoor sports halls Physical fitness room 30 indoor shooting ranges 2 indoor swimming pools Outdoor swimming pool 7 squash courts Table tennis room 51 golf driving range bays 	66,520	25 December 2026
37	South China Athletic Association	KIL 11218, Wylie Path	5,309	> 6 outdoor tennis courts	66,520	25 December 2026
38	Tai Po Sports Association Limited	TPTL 216, On Cheung Road, Tai Po	3,051	 1 Fitness Room Sports Complex (for badminton, basketball, squash courts) 	6,670	30 June 2027

S/N	Name of Lessee	Lot no. and Location	Site Area (m²)	Major Facilities	Membership size ¹	Expiry Date of Lease / Holding-over Letter ²
39	Yuen Long District Sports Association Limited	YLTL 520, Yuen Long	1,163	Gymnastics and martial hallFitness centre	8,270	18 October 2031

Sites of Private Recreational Leases held by Private Sports Clubs

S/N	Name of Lessee	Lot no. and Location	Site Area (m ²)	Major Facilities	Membership size	Expiry Date of Lease / Holding-over Letter#
1	Aberdeen Boat Club Limited	AIL 454, Shum Wan Road, Brick Hill	2,277	It mainly offers storage and supporting facilities for water sports.	1,330	25 December 2021
2	Chinese Recreation Club, Hong Kong	IL 9040, Tung Lo Wan Road	16,490	 Tennis Court (17 courts) Table-tennis Table (2 tables) Squash Court (2 courts) Mini golf driving range (5 lanes) Badminton Court (2 courts) Billiard Table (3 tables) Swimming Pool (2 pools) Soccer Pitch (5-a-side) (1 pitch) Fitness Room (1 room) 	3,580	25 December 2026
3	Clearwater Bay Golf and Country Club	Lot 269 in DD 241, Po Toi O, Sai Kung	1,256,765	 Badminton Court (2 courts) 6 holes Golf Course (1 course) 18 holes Golf Course (1 course) Squash Court (2 courts) Table-tennis table (1 table) Tennis Court (7 courts) Golf Chipping Green (1 green) Golf Putting Green (1 green) Golf Driving Range (24 bays) Swimming Pool (1 pool) Basketball Court (half court) Fitness Room (1 room) 	3,320	30 June 2027

S/N	Name of Lessee	Lot no. and Location	Site Area (m ²)	Major Facilities	Membership size	Expiry Date of Lease / Holding-over Letter#
4	Club de Recreio	KIL 11221	23,095	 Badminton Court (1 court) Tennis Court (8 courts) Hockey Pitch (1 pitch) Bowling Green (12 rinks) 	700	25 December 2026
5	Craigengower Cricket Club	IL 9031, No. 188 Wong Nai Chung Road	12,203	 Badminton court (2 courts) Bowling Green (15 rinks) Table Tennis Table (2 tables) Tennis Court (8 courts) Billiard Table (3 tables) Squash Court (2 courts) Mini Golf Driving Range (5 bays) / Cricket Development Centre Swimming Pool (2 pools) Fitness Room (1 room) 	3,190	25 December 2026
6	Filipino Club	KIL 11222, Wylie Road	2,819	➢ Bowling Green (6 rinks)➢ Table Tennis Table (1 table)	150	25 December 2026
7	Hebe Haven Yacht Club Limited	Lot 1208 in DD217, Pak Sha Wan	19,796	It mainly offers storage and supporting facilities for water sports.	1,270	30 June 2027
8	Hong Kong Country Club	RBL 1195, No. 188 Wong Chuk Hang Road	21,090	 Tennis Court (7 courts) Squash Court (1 court) Snooker Table (2 tables) Tenpin Bowling Alley (4 lanes) Basketball Court (1 court) Swimming Pool (2 pools) Fitness Room (2 rooms) 	2,250	3 April 2027

S/N	Name of Lessee	Lot no. and Location	Site Area (m ²)	Major Facilities	Membership size	Expiry Date of Lease / Holding-over Letter#
9	Hong Kong Cricket Club	IL 9019, No. 137 Wong Nai Chung Gap Road	18,448	 Cricket Pitch (1 pitch) Squash Court (4 courts) Tenpin Bowling Alley (4 lanes) Snooker Table (2 tables) Golf simulator (2 simulators) Cricket Net (3 nets) Badminton Court (2 courts) Tennis Court (3 courts) Swimming Pool (2 pools) Fitness Room (1 room) 	5,410	30 June 2023
10	Hong Kong Football Club	IL 9033, No. 3 Sports Road, Happy Valley	29,537	 Tennis Court (6 courts) Bowling Green (12 rinks) Squash Court (7 courts) Tenpin Bowling Alley (4 lanes) Soccer Pitch (11-a-side) (1 pitch) Hockey Pitch (1 pitch) Soccer Training Pitch (1 pitch) Badminton Court (8 courts) Billiard Table (1 table) Swimming Pool (4 pools) Fitness Room (1 room) Golf Simulator (3 simulators) 	3,520	25 December 2026
11	Hong Kong Golf Club	RBL 1194, Deep Water Bay	66,500	 9 holes Golf course (1 course) Swimming Pool (1 pool) Fitness Room (1 room) 	2,660	25 December 2026
12	Hong Kong Golf Club	Lot 942 RP in DD 94, Sheung Shui	1,706,106	 18 holes Golf course (3 courses) Golf Driving Range (32 bays) Swimming Pool (1 pool) Fitness Room (1 room) 	2,660	31 August 2020

S/N	Name of Lessee	Lot no. and Location	Site Area (m ²)	Major Facilities	Membership size	Expiry Date of Lease / Holding-over Letter#
13	Hong Kong Gun Club	TWTL 419, Chuen Lung, Tsuen Wan	64,900	 Shooting Range (Trap) (15 machines) Shooting Range (Skeet) (2 machines) Shooting Range (25M) (4 targets) Shooting Range (50M) (6 targets) Shooting Range (Combined) (6 targets) 	420	30 June 2027
14	Hong Kong Model Engineering Club Limited	Lot 2416 in DD 118, Tai Tong, Yuen Long	34,955	 Fixed Wing Runway for Model Aircraft (1 runway) Helipad for Model Helicopter (1 helipad) 	240	3 November 2024
15	India Club, Kowloon	KIL 11223, Gascoigne Road	3,656	 Tennis Court (2 courts) Badminton Court (1 court) Cricket Training Pitch (1 pitch) Cricket Net (1 net) 	380	25 December 2026
16	Indian Recreation Club	IL 9039, No. 63 Caroline Hill Road, So Kon Po	11,855	 Bowling Green (6 rinks) Tennis Court (4 courts) Badminton Court (1 court) Fitness Room (1 rom) Cricket Training Pitch (1 pitch) Lawn Grass Area (1 area) 	580	25 December 2026
17	Jardine's Lookout Residents' Association	IL 8895, No. 2 Creasy Road, Jardine's Lookout	12,406	 Tennis Court (3 courts) Basketball Court (1 court) Swimming Pool (1 pool) 	3,210	25 April 2018#
18	Kowloon Bowling Green Club	KIL 11217, Austin Road	7,311	 Bowling Green (12 rinks) Tennis Court (1 court) Swimming Pool (1 pool) Snooker Table (1 table) 	730	25 December 2026

S/N	Name of Lessee	Lot no. and Location	Site Area (m ²)	Major Facilities	Membership size	Expiry Date of Lease / Holding-over Letter#
19	Kowloon Cricket Club	KIL 11216, Cox's Road	25,203	 Tenpin Bowling Alley (4 lanes) Squash Court (4 courts) Golf Simulator (1 simulator) Badminton Court (2 courts) Cricket Pitch (1 pitch) Bowling Green (12 rinks) Tennis Court (3 courts) Snooker Table (3 tables) Fitness Room (1 room) Swimming Pool (1 pool) Cricket Net (2 nets) 	2,340	25 December 2026
20	Kowloon Tong Club	NKIL 6528, No. 113A Waterloo Road, Kowloon Tong	8,886	 Badminton Court (1 court) Billiard Table (2 tables) Tenpin Bowling Alley (4 lanes) Mini Golf Driving Range (2 bays) Table Tennis Table (4 tables) Tennis Court (6 courts) Fitness Room (1 room) Swimming Pool (3 pools) 	2,310	24 December 2026
21	Kowloon Tsai Home Owners Association	NKIL 6529, No. 10A Cambridge Road	5,716	 Tennis Court (6 courts) Basketball Court (1 court) Table Tennis Table (1 table) Fitness Room (1 room) Swimming Pool (2 pools) 	1,030	25 December 2026
22	Pakistan Association of Hong Kong Limited	KIL 11220, Princess Margaret Road	2,236	 Squash Court (2 courts) Hockey Training Pitch (1 pitch) Cricket Net (1 net) 	1,220	25 December 2026

S/N	Name of Lessee	Lot no. and Location	Site Area (m ²)	Major Facilities	Membership size	Expiry Date of Lease / Holding-over Letter#
23	Royal Hong Kong Yacht Club	ML 709, Kellett Island	18,738	It mainly offers storage and supporting facilities for water sports.	13,240	19 February 2056
24	Royal Hong Kong Yacht Club	RBL 1181, Middle Island	2,940	It mainly offers storage and supporting facilities for water sports.	13,240	24 May 2021
25	Royal Hong Kong Yacht Club	Lot 341 and Extension in DD 212, Che Keng Tuk	11,820	It mainly offers storage and supporting facilities for water sports.	13,240	8 December 2018#
26		Lot 316 in DD 252, Sai Kung	14,100	It has a pontoon pier for rowing and sailing boats.	1,270	31 May 2018#
27		NKIL 6508, No. 7 Cassia Road, Yau Yat Chuen	5,917	 Badminton Court (2 courts) Squash Court (1 court) Tennis Court (3 courts) Table Tennis Table (3 tables) Snooker/ Billiard Table (2 tables) Soccer Pitch (3-a-side) (1 pitch) Multi-purpose Room (Dance/ Yoga/ Kickboxing/ Pilates) (1 room) Swimming Pool (2 pools) Fitness Room (1 room) Mini Golf Driving Range (2 bays) Golf Putting Green (1 green) 	1,760	25 December 2026

[#] Holding-over letter is issued as a transitional arrangement to cover the period from the expiry of a PRL to the completion of renewal procedures.

Facilities Permissible on PRL Sites

Category A: Sports and directly supporting facilities

- Airfield, helipad and runway for model airplanes
- Archery range
- Armoury (shooting)
- Badminton court
- Basketball court
- Billiards / American pool / snooker room
- Boat washing area (sailing and other water sports)
- Bowling alley
- Climbing wall
- Cricket net (indoor or outdoor)
- Cricket ground
- Football or mini-soccer pitch
- Gateball court
- Golf cart room
- Golf course
- Golf driving range
- Golf simulator
- Gymnasium
- Gymnastics or martial arts hall
- Hockey field
- Jogging trail
- Lawn bowls rink
- Life guard hut (water sports)
- Maintenance area for sailing and rowing boats
- Maintenance shed (water sports, golf, outdoor sports)
- Medical or first aid room or area (all sports)
- Multi-sports court
- Netball court
- Putting green
- Reception and booking desk for sports activities
- Roller skating rink
- Room designated for indoor sports (e.g., judo, aerobics, fencing, dance, Qigong, Chinese Kung Fu, karate, table tennis, yoga)
- Room designated for activities directly in support of sports (e.g., sports theory

classroom, competition briefing room, referee room, anti-doping room, race control room, bowling alley machine room, swimming pool plant room, physiotherapy room)

- Rope or adventure course
- Shooting range
- Shower, sauna, steam and jacuzzi facilities
- Slipways, pontoons, jetties and ramps for sailing and rowing boats
- Softball field
- Spectator area
- Squash court
- Stadium
- Swimming, diving and wading pools
- Storage areas for sports equipment
- Storage / mooring space for sailing boats, rowing boats and safety boats (e.g., boathouse or boatshed, dry stack, hard standing, boat racking, wet berths)
- Tennis court
- Toilets, changing rooms and lockers
- Volleyball court

Category B: Recreational facilities

- Area for pitching tents
- Campfire area
- Children's playground / playroom / party room
- Covered playground (without standard sports court markings)
- Hall (without standard sports court markings)
- Lawn
- Open area or playground (without standard sports court markings)
- Picnic or BBQ area
- Rooms designated for recreational or directly supporting activities (e.g., library, theatre, reading room, music room, game room, movie room, computer room, mahjong room, arts and crafts room, meeting room, function room, multi-purpose room, VIP room, rest room, karaoke room, telephone room, astronomy base, Chinese Opera room, TV room, TV game room, solarium, lecture room)
- Storage / mooring space for yachts
- Sundeck

Category C: Ancillary facilities¹

- Car or coach parking
- Food and beverage outlets
- Massage room
- Office for administrative staff
- Service rooms for purposes such as: laundry, electrical plant, food and beverage preparation and storage, IT management, refuse collection, security control.
- Shops selling sports related equipment, recreational items, food and beverages
- Staff canteen / staff room

¹ Whether the listed ancillary facilities are allowed depends on various factors and individual circumstances such as the extent and scale of provision, whether such facilities serve members only etc.