

**立法會**  
**Legislative Council**

LC Paper No. CB(1)1162/18-19  
(These minutes have been seen  
by the Administration)

Ref : CB1/BC/2/18/2

**Bills Committee on Waste Disposal (Charging for Municipal Solid Waste)  
(Amendment) Bill 2018**

**Minutes of fifth meeting  
held on Monday, 15 April 2019, at 10:45 am  
in Conference Room 1 of the Legislative Council Complex**

**Members present** : Hon MA Fung-kwok, SBS, JP (Chairman)  
Hon Steven HO Chun-yin, BBS (Deputy Chairman)  
Hon Tommy CHEUNG Yu-yan, GBS, JP  
Hon CHAN Hak-kan, BBS, JP  
Hon Mrs Regina IP LAU Suk-yeet, GBS, JP  
Hon Paul TSE Wai-chun, JP  
Hon WU Chi-wai, MH  
Hon YIU Si-wing, BBS  
Hon Charles Peter MOK, JP  
Hon Kenneth LEUNG  
Hon KWOK Wai-keung, JP  
Dr Hon Fernando CHEUNG Chiu-hung  
Hon IP Kin-yuen  
Dr Hon Elizabeth QUAT, BBS, JP  
Hon POON Siu-ping, BBS, MH  
Ir Dr Hon LO Wai-kwok, SBS, MH, JP  
Hon CHUNG Kwok-pan  
Hon CHU Hoi-dick  
Dr Hon Junius HO Kwan-yiu, JP  
Hon SHIU Ka-fai  
Hon Wilson OR Chong-shing, MH  
Hon CHAN Chun-ying, JP  
Hon HUI Chi-fung  
Dr Hon CHENG Chung-tai  
Hon Jeremy TAM Man-ho

Hon Gary FAN Kwok-wai  
Hon AU Nok-hin  
Hon Vincent CHENG Wing-shun, MH  
Hon Tony TSE Wai-chuen, BBS

**Member attending** : Hon CHAN Han-pan, BBS, JP

**Members absent** : Hon Frankie YICK Chi-ming, SBS, JP  
Hon Tanya CHAN  
Hon Kenneth LAU Ip-keung, BBS, MH, JP

**Public Officers attending** : **For item II**

Mr TSE Chin-wan, BBS, JP  
Under Secretary for the Environment

Mr Donald NG, JP  
Deputy Director of Environmental Protection (Special Duties)  
Environmental Protection Department

Mrs Vicki KWOK, JP  
Deputy Director of Environmental Protection (2)  
Environmental Protection Department

Mr Kenneth CHAN  
Assistant Director (Charging Preparation)  
Environmental Protection Department

Mr David CHAN  
Principal Environmental Protection Officer (Territorial Control)  
Environmental Protection Department

Mr Vincent FUNG  
Government Counsel  
Department of Justice

Mr FORK Ping-lam  
Assistant Director (Operations)<sup>3</sup>  
Food and Environmental Hygiene Department

**Clerk in attendance :** Ms Angel SHEK  
Chief Council Secretary (1)1

**Staff in attendance :** Mr Cliff IP  
Assistant Legal Adviser 8  
  
Mr Jason KONG  
Senior Council Secretary (1)1

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Action

**I. Confirmation of minutes**

(LC Paper No. CB(1)870/18-19 — Minutes of the meeting held on  
18 February 2019)

The minutes of the meeting held on 18 February 2019 were confirmed.

**II. Meeting with the Administration**

*Matters arising from previous meetings*

(LC Paper No. CB(1)737/18-19(03) — List of follow-up actions arising  
from the meeting on  
18 February 2019

LC Paper No. CB(1)875/18-19(01) — Administration's response to  
items (d) and (e) of the list of  
follow-up actions arising from  
the meeting on  
18 February 2019

LC Paper No. CB(1)757/18-19(01) — Letter dated 21 March 2019  
from Hon CHU Hoi-dick  
(Chinese version only)

LC Paper No. CB(1)875/18-19(02) — Administration's response to  
Hon CHU Hoi-dick's letter  
dated 21 March 2019

Action

- LC Paper No. CB(1)737/18-19(02) — Administration's response to the views and concerns expressed by deputations and individuals at the meeting on 7 January 2019 and/or in the relevant written submissions
- LC Paper No. CB(1)875/18-19(03) — Assistant Legal Adviser ("ALA")'s letter dated 25 March 2019 to the Administration
- LC Paper No. CB(1)875/18-19(04) — List of follow-up actions arising from the meeting on 26 March 2019)

*Relevant papers*

- (LC Paper No. CB(3)97/18-19) — Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018 ("the Bill")
- File Ref: EP CR/9/65/3 — Legislative Council Brief
- LC Paper No. LS13/18-19 — Legal Service Division Report
- LC Paper No. CB(1)205/18-19(01) — Marked-up copy of the Bill prepared by the Legal Service Division (Restricted to Members)
- LC Paper No. CB(1)205/18-19(03) — Background brief prepared by the Legislative Council Secretariat
- LC Paper No. CB(1)205/18-19(02) — ALA's letter dated 4 December 2018 to the Administration
- LC Paper No. CB(1)396/18-19(01) — Administration's reply to ALA's letter dated 4 December 2018

Action

- LC Paper No. CB(1)563/18-19(02) — List of follow-up actions arising from the meeting on 7 January 2019
- LC Paper No. CB(1)737/18-19(01) — Administration's response to the list of follow-up actions arising from the meeting on 7 January 2019
- LC Paper No. CB(1)737/18-19(04) — Administration's response to items (a), (b), (c) and (f) of the list of follow-up actions arising from the meeting on 18 February 2019)

*(Post-meeting note: A submission from a member of the public was circulated to members on 15 April 2019 vide LC Paper No. CB(1)895/18-19(01).)*

Discussion

2. The Bills Committee deliberated (index of proceedings attached at the **Annex**).
3. The Chairman advised that, as he suggested at the last meeting, the Bills Committee might consider adopting a theme-based approach to facilitate deliberations on the policy issues of the Bill. He further suggested that the policy issues be grouped into four themes as follows:
  - (a) charging mechanism of the proposed municipal solid waste ("MSW") charging scheme;
  - (b) measures to support waste recycling;
  - (c) enforcement of the proposed MSW charging scheme and support to the public for implementing the scheme; and
  - (d) other issues (if any).

Members raised no objection to the above suggestion.

Action

*(At 12:03 pm, the Chairman left the conference room and the Deputy Chairman took the chair. At 12:41 pm, the Deputy Chairman directed that the meeting be extended for 15 minutes beyond the appointed ending time.)*

Follow-up actions to be taken by the Administration

- Admin 4. The Administration was requested to take the following actions:
- (a) provide information on statutory provisions (i) similar to the proposed section 20L(1) of the Waste Disposal Ordinance (Cap. 354), under which a "waste collection officer" as defined in the Bill (i.e. a person who was employed by the Government etc.) who was acting in the course of providing removal services at a refuse collection point ("RCP") or by a waste vehicle ("WV") would not commit an offence if the person deposited non-compliant waste ("NCW") at RCP or onto WV, whereas another person not employed by the Government but acting in the same way would commit an offence; and (ii) particularly, providing for similar differential treatment for government employees and non-government employees due to possible disciplinary action with more serious implications for government employees, and provide examples of related past cases;
  - (b) regarding some members' concern that people who took part in voluntary waste removal activities (such as coastal clean-up activities) but did not use designated bags would inadvertently commit offences under the Bill (if it was passed), explain (i) how the Administration would promote the continuation of such voluntary activities after the implementation of the proposed MSW charging scheme; and (ii) what related volunteers would be expected to do in order to avoid the commission of offences under the Bill;
  - (c) explain whether the Administration would consider introducing the following amendments to the Bill to enhance the protection of property management companies ("PMCs") and frontline cleaning workers who provided waste collection/removal services in buildings: (i) adding a defence clause to the effect that PMCs/frontline cleaning workers would not commit an offence related to the depositing or delivery of NCW if they had maintained documentation to prove that the NCW concerned had first been deposited in the premises by another party, and (ii) providing that

Action

PMCs would have the right to recover from a waste producer any loss or expenditure suffered when handling NCW deposited in the premises by the waste producer; and if the Administration would not consider the above, the reasons for that;

- (d) regarding the pilot outreaching services in the Eastern District, Kwun Tong and Sha Tin, (i) elaborate on the progress of the outreaching teams in establishing a direct communication network with various stakeholders and (ii) provide the value-for-money indicators for assessing the work of the outreaching teams;
- (e) provide recent statistics on prosecutions against illegal dumping of construction and demolition waste to demonstrate the effectiveness of the Environmental Protection Department ("EPD")'s enhanced enforcement efforts;
- (f) explain why the Food and Environmental Hygiene Department ("FEHD") was planning to install its own surveillance camera system near RCP at Tai Shui Hang Village (which was a fly-tipping black spot), even though EPD had already installed a surveillance camera system at the same location;
- (g) further to the actual numbers of cleaning workers employed by FEHD and its contractors with a breakdown by districts provided in LC Paper No. CB(1)875/18-19(02), and for comparison purposes, elaborate on the estimated number of people currently employed for the collection of recyclables with breakdowns (i) by collection channels (e.g. projects/collection points under the Community Recycling Network, the Government's contracts for collection of recyclables from recycling bins at public places, etc.) and (ii) by districts; and
- (h) clarify whether the proposed MSW charging scheme had already been mentioned in any tender documents for the Government's waste collection service contracts, and if so, how the Government would assist prospective tenderers in calculating the cost implications of the proposed MSW charging scheme.

*(Post-meeting note: The Administration's written responses were circulated to members on 3 and 17 May 2019 vide LC Paper Nos. CB(1)1000/18-19(01) and CB(1)1031/18-19(01).)*

Action

**III. Any other business**

Date of next meeting

5. The Deputy Chairman advised that the next meeting would be held on Tuesday, 30 April 2019 at 8:30 am.
6. There being no other business, the meeting ended at 12:52 pm.

Council Business Division 1  
Legislative Council Secretariat  
11 June 2019



**Bills Committee on Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018**

**Proceedings of the fifth meeting  
on Monday, 15 April 2019, at 10:45 am  
in Conference Room 1 of the Legislative Council Complex**

<b>Time marker</b>	<b>Speaker</b>	<b>Subject</b>	<b>Action required</b>
<i>Agenda Item I – Confirmation of minutes</i>			
001017 – 001037	Chairman	The minutes of the meeting held on 28 February 2019 (LC Paper No. CB(1)870/18-19) were confirmed.	
<i>Agenda Item II - Meeting with the Administration</i>			
001038 – 001209	Chairman	Opening remarks and the approach proposed to be adopted by the Bills Committee to facilitate deliberations.	
001210 – 001540	Chairman Administration Mr CHU Hoi-dick	At the Chairman's invitation, the Administration briefed members on its response to items (d) and (e) of the list of follow-up actions arising from the meeting on 18 February 2019 (LC Paper No. CB(1)875/18-19(01)).	
001541 – 002053	Chairman Mr CHAN Chun-ying Administration	<p>Mr CHAN expressed concern that the number of surveillance camera systems that had been/would be installed for enforcement against fly-tipping activities would be limited compared to the number of waste reception points across the territory.</p> <p>The Administration responded that while surveillance camera systems were/would be installed at fly-tipping black spots to deter fly-tipping activities, it would take other actions (such as inspections and ambush operations) to enforce against disposal of non-compliant waste ("NCW") under the risk-based enforcement approach to be adopted for the proposed charging scheme for the disposal of municipal solid waste ("MSW") ("the proposed charging scheme").</p> <p>Discussion on how the list of fly-tipping black spots would be drawn up for enforcement purposes.</p>	
002054 – 002639	Chairman Mr YIU Si-wing Administration	<p>Mr YIU considered that the Administration should:</p> <p>(a) provide statistics on the recyclables collected at Community Green Stations ("CGSs"), collection points operated by non-government organizations ("NGOs") and the Government's contractors respectively; and</p> <p>(b) evaluate the effectiveness of NGO collection points by comparing the quantities of recyclables recovered from the areas concerned before and after the setting up of those collection points, with a view to determining whether the Government or NGOs should play a bigger role in the collection of recyclables in the community in future.</p>	

Time marker	Speaker	Subject	Action required
		<p>The Administration advised that the quantities of recyclables recovered through NGO collection points in the past five years and CGSs in 2018 had been respectively provided in paragraph 16 of and Annex III to its written response to Hon CHU Hoi-dick's letter dated 21 March 2019 (LC Paper No. CB(1)875/18-19(02)). Given the long history of some NGO collection points, it was not practicable to compare the quantities of recyclables recovered from the areas concerned before and after the setting up of those NGO collection points.</p>	
002640 – 003201	Chairman Mr CHU Hoi-dick Administration	<p>Mr CHU noted the actual number of cleaning workers employed by the Food and Environmental Hygiene Department ("FEHD") and its contractors with a breakdown by districts was set out in Annex I to LC Paper No. CB(1)875/18-19(02). For comparison purposes, he requested the Administration to provide supplementary information to elaborate on the estimated number of staff currently employed for the collection of recyclables with breakdowns by collection channels and by districts.</p> <p>The Administration advised that the actual number of cleaning workers involved in public cleaning services was readily available because those workers were directly employed by FEHD or its contractors. However, the operational mode of collection services of recyclables was different, which involved NGOs and private operators. It would take time for the Administration to conduct a survey and compile an estimate of the number of staff employed for collection services of recyclables.</p>	Admin (paragraph 4(g) of the minutes refers)
003202 – 003935	Chairman Deputy Chairman Administration	<p>The Deputy Chairman remarked that the Democratic Alliance for the Betterment and Progress of Hong Kong ("DAB") had identified 141 black spots of littering, illegal disposal of construction and demolition ("C&amp;D") waste, and/or rodent problems. However, the Administration had so far installed surveillance camera systems at only some 20% of those black spots. He therefore shared Mr CHAN Chun-ying's concern that there would not be sufficient surveillance camera systems to prevent the aggravation of fly-tipping after the implementation of the proposed charging scheme. Moreover, he expressed concern that the proposed fixed penalty at \$1,500 under clause 36 of the Waste Disposal (Charging for Municipal Solid Waste) (Amendment) Bill 2018 ("the Bill") would not provide sufficient deterrence.</p> <p>The Administration responded that:</p> <p>(a) under the risk-based enforcement approach, the Administration would prioritize enforcement actions based on the intelligence and complaints received from the public. It would be likely that a person who</p>	

Time marker	Speaker	Subject	Action required
		<p>repeatedly deposited NCW at statutory waste collection points under the Bill would be intercepted on the spot during inspections or ambush operations carried out by enforcement officers, if the Bill was passed;</p> <p>(b) the proposed fixed penalty at \$1,500 would be close to the amount of MSW charges that a three-member household would need to pay in about three years, if the Bill was passed. The Administration considered that it would provide sufficient deterrence against the depositing of NCW; and</p> <p>(c) the Environmental Protection Department ("EPD") had already installed surveillance camera systems at all black spots of illegal disposal of C&amp;D waste identified by DAB. The number of successful prosecutions against related offences was on a rising trend. The Administration would provide relevant statistics after the meeting to demonstrate the effectiveness of EPD's enhanced enforcement efforts.</p>	<p>Admin (paragraph 4(e) of the minutes refers)</p>
003936 – 004540	Chairman Mr WU Chi-wai Administration	<p>Mr WU stressed the importance of promoting waste reduction at source, separation of dry and wet household waste at source, and clean recycling in tackling Hong Kong's waste problems.</p> <p>While the Administration had been providing collection services for certain recyclables (e.g. waste glass containers) through contractors, Mr WU considered that the Administration should conduct a comprehensive analysis of the unit costs of the recyclables collected under this mode and compared with the unit costs of recyclables collected by private operators without the Government's intervention, with a view to identifying the most cost-effective modes of operation for resource recovery in Hong Kong.</p>	
004541 – 005059	Chairman Mr Tony TSE Administration	<p>Mr TSE considered that the Administration should (a) avoid creating unnecessary administrative burdens to property management companies ("PMCs") and its employees when implementing the proposed charging scheme; and (b) assist PMCs, frontline cleaning staff and the general public in enhancing their understanding of the proposed charging scheme, so that they would not commit related offences inadvertently.</p> <p>The Administration advised that an intensive publicity and public education programme would be implemented during the preparatory period after the passage of the Bill, and the major target audience would include PMCs and frontline cleaning staff. The Administration also planned to provide guidelines, on-site education, outreaching service, and/or training sessions for different stakeholders.</p>	

Time marker	Speaker	Subject	Action required
005100 – 005658	Chairman Mr AU Nok-hin Administration	<p>Mr AU suggested that the Administration should consider introducing the following amendments to the Bill to enhance the protection for PMCs and frontline cleaning workers who provided waste collection/removal services in buildings: (a) adding a defence clause to the effect that PMCs/frontline cleaning workers would not commit an offence related to the depositing or delivery of NCW if they had maintained documentation to prove that the NCW concerned had first been deposited in the premises by another party, and (b) providing that PMCs would have the right to recover from a waste producer any loss or expenditure suffered when handling NCW deposited in the premises by the waste producer.</p> <p>The Administration advised that, as it had been pointed out by the Assistant Legal Adviser ("ALA") at the meeting on 26 March 2019, pursuant to the proposed section 20P(3)(c) of the Waste Disposal Ordinance (Cap. 354), the offence related to the depositing of NCW under the proposed section 20P(1) would not apply if the NCW in question was deposited "by any person in providing services connected with the removal of [MSW] from the premises". Therefore, by virtue of the proposed section 20P(3)(c), the Administration advised that a cleaning worker employed by PMCs to collect MSW from a building would not commit an offence under the proposed section 20P(1) when he/she handled NCW deposited in the building by a waste producer. That said, cleaning workers would be generally expected to follow relevant guidelines, if any, prepared by their employers, and report cases of non-compliance to their supervisors/employers to facilitate enforcement actions to be taken by the Administration under the risk-based approach as well as to draw the attention of the owners' corporations or resident organizations for follow-up.</p> <p>The Administration supplemented that a cleaning worker employed by a PMC would be prohibited from depositing NCW onto a waste vehicle ("WV") pursuant to the proposed section 20K of Cap. 354. However, he/she would be able to rely on the statutory defences under the proposed section 20Q provided that, among other things, he/she had taken reasonable precautions and exercised due diligence.</p> <p>The Administration was requested to provide supplementary information to elaborate on the above issues.</p>	Admin (paragraph 4(c) of the minutes refers)
005659 – 010241	Chairman Mr HUI Chi-fung Administration	Mr HUI considered that the Administration should stipulate performance requirements in respect of the minimum quantities of recyclables collected/processed in a year under all relevant outsourced service contracts, and such	

Time marker	Speaker	Subject	Action required
		<p>performance requirements should be raised gradually after the implementation of the proposed charging scheme in view of the expected increase in the amount of recyclables to be recovered from the waste stream. In this connection, he asked about the performance requirements for the first three contract years in the glass management contracts.</p> <p>The Administration responded that its target was to collect and treat a total of 15 000 tonnes of waste glass containers across the territory in the first year with the three glass management contracts in place, and to increase the target to 40 000 tonnes in the second year and 50 000 tonnes in the third year. The minimum processing tonnage for a contract year under each glass management contract was 60% of the target in the relevant catchment regions. If the minimum processing tonnage was not met, the Government would deduct the service fee payable to the contractor according to the contractual terms. At the same time, as an incentive for outperforming the target, if the processing tonnage of a contractor exceeded the target in a contract year, the service fee payable would be increased proportionally according to the contractual terms.</p>	
010242 – 010958	Chairman Dr Elizabeth QUAT Administration	<p>Dr QUAT sought elaboration on (a) how the use of surveillance camera systems could facilitate enforcement against illegal waste disposal, (b) coordination between EPD and FEHD in combating fly-tipping of C&amp;D waste and household waste, and (c) the respective numbers of surveillance camera systems installed/to be installed by EPD and FEHD.</p> <p>The Administration responded that:</p> <p>(a) EPD was primarily responsible for combating illegal land filling and fly-tipping of C&amp;D waste; while FEHD was primarily responsible for combating illegal refuse dumping. The surveillance camera systems installed by EPD and FEHD would cover over 100 and over 300 locations respectively under the current plans;</p> <p>(b) an arrangement was in place for sharing of intelligence obtained from the surveillance camera systems between EPD and FEHD. Both departments considered it feasible to regularize the arrangement. The Administration did not have plans at this stage to develop a common platform for real-time sharing of intelligence obtained from surveillance camera systems among the two departments;</p> <p>(c) the surveillance camera systems could provide intelligence for planning targeted ambush operations and collating evidence (e.g. images of registration marks of vehicles involved in suspected fly-tipping of C&amp;D</p>	

Time marker	Speaker	Subject	Action required
		<p>waste) to initiate prosecution against offenders. The number of successful prosecution cases of illegal waste disposal arising from the use of surveillance camera systems had increased from 117 in 2017 to 186 in 2018, indicating the effectiveness of the systems; and</p> <p>(d) the Administration was exploring the application of new technology, such as image recognition technology, in the surveillance camera systems to further facilitate the monitoring of some fly-tipping black spots.</p>	
010959 – 011544	Chairman Mr Jeremy TAM Administration	<p>Mr TAM said that he supported the general direction of the proposed charging scheme. He asked about the target reduction in the per-capita MSW disposal rate after the implementation of the proposed charging scheme (if the Bill was passed), and what the Administration would do if the pace of reduction in the MSW disposal rate was slower than expected.</p> <p>The Administration responded that it had explained the long-term effectiveness and expected effects of the proposed charging scheme in paragraph 6 of its response to the views and concerns expressed by deputations and individuals at the meeting on 7 January 2019 and/or in the relevant written submissions (LC Paper No. CB(1)737/18-19(02)). In addition, the "Hong Kong: Blueprint for Sustainable Use of Resources 2013-2022" had set out a target of reducing MSW disposal rate by around 40% on a per-capita basis through the implementation of various measures, including the proposed charging scheme, food waste reduction and recycling initiatives, producer responsibility schemes, etc. After the introduction of MSW charging (if the Bill was passed), the Administration would closely monitor the pace of reduction in the MSW disposal rate, and if necessary, implement further measures to help targeted groups put MSW charging into practice.</p> <p>Discussion on the publication of annual waste disposal statistics.</p>	
011545 – 012135	Chairman Mr Wilson OR Administration	Regarding the pilot outreaching services in the Eastern District, Kwun Tong and Sha Tin, Mr OR requested the Administration to provide supplementary information to (a) elaborate on the progress of the outreaching teams in establishing a direct communication network with various stakeholders and (b) provide value-for-money indicators for assessing the work of the outreaching teams	Admin (paragraph 4(d) of the minutes refers)
012136 – 012740	Deputy Chairman Dr CHENG Chung-tai Administration	Quoting ALA's letter dated 25 March 2019 to the Administration (LC Paper No. CB(1)875/18-19(03)), Dr CHENG requested the Administration to provide supplementary information on statutory provisions (a) similar to the proposed section 20L(1) of Cap. 354, under	Admin (paragraph 4(a) of the minutes refers)

Time marker	Speaker	Subject	Action required
		<p>which a "waste collection officer" as defined in the Bill (i.e. a person who was employed by the Government etc.) who was acting in the course of providing removal services at a refuse collection point ("RCP") or by WV would not commit an offence if the person deposited NCW at RCP or onto WV, whereas another person not employed by the Government but acting in the same way would commit an offence; and (b) particularly, providing for similar differential treatment for government employees and non-government employees due to possible disciplinary action with more serious implications for government employees, and provide examples of related past cases.</p> <p>Dr CHENG expressed concern that people who took part in voluntary waste removal activities (such as coastal clean-up activities) but did not use designated bags ("DBs") would inadvertently commit offences under the Bill (if it was passed). He sought explanation on (a) how the Administration would promote the continuation of such voluntary activities after the implementation of the proposed charging scheme; and (b) what volunteers would be expected to do in order to avoid the commission of offences under the Bill.</p> <p>The Administration explained that under the Bill, the Director for Environmental Protection might supply DBs or designated labels ("DLs") for free. The Administration would establish a mechanism for the provision of free DBs or DLs to persons/organizations who organized voluntary waste removal activities after the implementation of the proposed charging scheme.</p> <p>Dr CHENG and the Deputy Chairman requested the Administration to provide a written response to the above issue.</p>	<p>Admin (paragraph 4(b) of the minutes refers)</p>
<p>012741 – 013216</p>	<p>Deputy Chairman Mr Vincent CHENG Administration</p>	<p>Mr CHENG said that according to some cleaning service contractors, the proposed charging scheme had already been mentioned in the tender documents for the Government's waste collection service contracts. He requested the Administration to clarify in writing whether the above was true, and if so, how the Administration would assist prospective tenderers in calculating the cost implications of the proposed charging scheme.</p>	<p>Admin (paragraph 4(h) of the minutes refers)</p>
<p>013217 – 014431</p>	<p>Deputy Chairman Mr CHAN Han-pan Administration Mr SHIU Ka-fai</p>	<p>Mr CHAN and Mr SHIU expressed concern that the installation of surveillance camera systems at fly-tipping black spots might not be effective in the long run as fly-tipping activities could be shifted to locations where surveillance camera systems were not installed. Mr CHAN asked whether the Administration would consider</p>	

Time marker	Speaker	Subject	Action required
		<p>substantially expanding the coverage of the surveillance camera systems.</p> <p>The Administration responded that the fly-tipping black spots it identified were mostly inconspicuous or remote locations. If it was found that fly-tipping activities had shifted to other locations, the Administration would redeploy the surveillance camera systems accordingly.</p> <p>Mr SHIU suggested that the Administration should provide financial assistance/rewards to the public, which might mitigate the financial impact of the proposed charging scheme on the grassroots.</p>	
014432 – 014902	Deputy Chairman Mr HUI Chi-fung Administration	Further discussion on the performance requirements imposed on glass management contractors by contract and the related penalties; and whether similar contractual terms would be adopted in the contract(s) for the free collection service in respect of waste plastics from non-commercial and non-industrial ("non-C&I") sources, with a view to encouraging the contractor(s) to collect and process as many waste plastics as possible.	
014903 – 015421	Deputy Chairman Dr Elizabeth QUAT Administration	<p>Further discussion on the use of surveillance camera systems for combating fly-tipping and coordination between EPD and FEHD in this regard.</p> <p>Dr QUAT and the Deputy Chairman requested the Administration to explain in writing why FEHD was planning to install its own surveillance camera system near the RCP at Tai Shui Hang Village (which was a fly-tipping black spot), even though EPD had already installed a surveillance camera system at the same location.</p> <p>The Administration pointed out that a Municipal Solid Waste Reduction Office would be set up under EPD after the passage of the Bill to coordinate the preparation and implementation of the proposed charging scheme, including collaboration with FEHD.</p>	Admin (paragraph 4(f) of the minutes refers)
015422 – 015936	Deputy Chairman Mr Wilson OR Administration	<p>Mr OR raised the following view and questions:</p> <p>(a) the Administration should continue to step up enforcement actions against fly-tipping;</p> <p>(b) what measures would be implemented to support the development of the recycling chains of different materials after the introduction of the proposed charging scheme, so as to ensure that there would be sufficient outlets for recyclables recovered from the waste stream; and</p>	



Time marker	Speaker	Subject	Action required
		<p>(c) why the numbers of FEHD's in-house cleaning workers and outsourced cleaning workers in Kwun Tong and Wong Tai Sin districts were smaller than the numbers in most other districts, according to Annex I to LC Paper No. CB(1)875/18-19(02).</p> <p>The Administration advised that:</p> <p>(a) there were sufficient outlets for glass materials recycled through the glass management contracts. Currently, about 70% of such glass materials were used for producing cement, and the remaining were mainly used for producing eco-pavers or as fill materials in reclamation or site formation works. The Administration planned to require the contractor(s) responsible for the free collection service in respect of waste plastics from non-C&amp;I sources to convert the recovered plastics into raw plastic materials or recycled plastic products; and</p> <p>(b) cleaning workers employed by FEHD's Cleansing Section or its contractors mainly provided cleaning services on public streets, while cleaning workers employed by PMCs provided cleaning services within housing estates. As the ratio of public streets to housing estates in Kwun Tong and Wong Tai Sin districts was lower than the ratio in some other districts, fewer in-house and outsourced cleaning workers were required in the two districts.</p>	
015937–021020	Deputy Chairman Mr Vincent CHENG Administration	<p>Extension of meeting</p> <p>Discussion on (a) enforcement manpower required for implementing the proposed charging scheme, (b) the level of penalty to be applied to offences related to NCW, and (c) the durations of the preparatory and phasing-in periods that would be put in place after the passage of the Bill.</p> <p>The Deputy Chairman expressed concern that the proposed fixed penalty at \$1,500 might not have sufficient deterrent effect against illegal disposal of NCW by the C&amp;I sector as it would not be significantly higher than the cost of proper disposal of MSW (if the Bill was passed).</p>	
<b><i>Agenda Item III – Any other business</i></b>			
021021 – 021046	Deputy Chairman	Date of next meeting	