

立法會
Legislative Council

LC Paper No. CB(2)1167/18-19(08)

Ref : CB2/PL/HS

Panel on Health Services

**Background brief prepared by the Legislative Council Secretariat
for the meeting on 15 April 2019**

The second 10-year Hospital Development Plan

Purpose

This paper provides background information and summarizes the concerns of members of the Panel on Health Services ("the Panel") on issues relating to the second 10-year Hospital Development Plan ("the second Development Plan").

Background

2. The first 10-year Hospital Development Plan ("the first Development Plan") was announced in the 2016 Policy Address for the purpose of facilitating timely commencement, progression and completion of major public hospital development projects for meeting future service needs. A dedicated provision of \$200 billion was earmarked for the implementation of the first Development Plan which covers (a) the construction of a new acute public hospital at Kai Tak Development Area ("KTDA"); (b) the redevelopment or expansion of 11 existing public hospitals; (c) the construction of three new Community Health Centres; and (d) the construction of one new Supporting Services Centre. The projects would provide, among others, some 5 000 additional public hospital beds, over 90 new operating theatres, as well as around 2 800 000 additional annual capacity of specialist outpatient clinic attendances and 430 000 additional annual capacity of general outpatient clinic attendances. According to the Administration, a mid-term review of the first Development Plan will be conducted in 2021.

3. It was announced in the 2018 Policy Address that in parallel with the implementation of projects under the first Development Plan, the Administration had invited the Hospital Authority ("HA") to commence planning for the second Development Plan. A total of 19 projects involving about \$270 billion would be covered. Upon completion of the whole plan, there would be over 9 000 additional beds and other hospital facilities that would largely meet the projected service demand up to 2036. The Financial Secretary announced in the 2018-2019 Budget Speech that a total of 3 000 to 4 000 additional hospital beds was expected to be delivered under the second Development Plan which would cover the study of in-situ redevelopment of Princess Margaret Hospital and Tuen Mun Hospital ("TMH"), construction of a new hospital at the King's Park site (i.e. the existing Queen Elizabeth Hospital ("QEH") site) and expansion of North Lantau Hospital.

Deliberations of the Panel

4. The Panel discussed issues relating to the second Development Plan at three meetings held between 2016 and 2018. The deliberations and concerns of members are summarized in the following paragraphs.

Additional hospital beds to be provided

5. Members noted that the Administration had advised in 2016 that the number of hospital beds would increase by about 20% from around 27 000 as at 2016 to around 32 000 by 2026 upon the completion of the first Development Plan. Members further noted that most of the services of QEH would be relocated to the new acute hospital at KTDA to be developed under the first Development Plan, which would provide 2 400 inpatient and day beds upon its completion, and a new hospital would be constructed at the vacated King's Park site under the second Development Plan. There was a concern about whether there was any double counting in the calculation of the additional beds under the first Development Plan and the second Development Plan.

6. The Administration advised that together with other measures to increase the supply of hospital beds, the total anticipated bed capacity for acute and extended beds by 2026 would be about 26 550 beds. These 26 550 beds included the prevailing number of beds as at 31 March 2015 and beds that were yet to be opened, additional beds that could be accommodated in existing hospitals through planned ward renovation, additional beds that would be provided through the redevelopment and expansion projects under the first Development Plan, and additional beds to be provided through hospital development projects which had already been approved with funding

commitment and were currently underway or expected to be completed by 2026. The estimate was made on the assumption that QEH would be fully decanted to the new acute hospital at KTDA. The beds in Hong Kong Children's Hospital were not included. Noting that the planning standard as set out in the Hong Kong Planning Standards and Guidelines was 5.5 beds per 1 000 population, members were concerned that the total general bed capacity of HA would only be increased to 26 300 beds by 2026 under the first Development Plan, representing a general bed capacity of 3.4 beds per 1 000 population.

Hospital service needs of the Kowloon Central Cluster

7. Referring to the media reports that a day rehabilitation and ambulatory centre would be constructed at the vacated site of QEH at the King's Park area under the second Development Plan, members sought clarification as to whether the role of QEH as an acute general hospital in the Kowloon Central ("KC") Cluster would be taken over by the new acute hospital at KTDA.

8. HA advised that its initial thought was to develop the vacated site of QEH into a major ambulatory centre which would not only partner with the Kwong Wah Hospital ("KWH") and the Kowloon Hospital to serve the catchment population of the KC Cluster, but also provide a range of territory-wide day services given its central and accessible location to patients. As regards the provision of the accident and emergency ("A&E") services, it should be noted that QEH was in close proximity to KWH. Hence, part of the A&E service needs currently being taken care of by QEH could be met by the expanded A&E Department of the redeveloped KWH, of which the redevelopment works were underway. Having regard to the scheduled completion of the new acute hospital at KTDA, the detailed planning of the vacated site of QEH would commence according to the service demand projection of individual service units in the KC Cluster.

9. There were views that the Administration and HA should include the redevelopment of Tung Wah Group of Hospitals Wong Tai Sin Hospital in the second Development Plan to cater for the rising healthcare demand of the growing and ageing population in the Wong Tai Sin District, and the demolition of the residential care home for the elderly in close proximity to the Hospital should be considered together with the redevelopment in one go. The Administration advised that the issue would be examined under the planning of the second Development Plan.

Hospital service needs of the New Territories West Cluster

10. Expressing concern that there was no hospital project in the New Territories West ("NTW") Cluster under the first Development Plan that the

general bed capacity per 1 000 geographical population of catchment districts of the Cluster in 2026 which stood at 2.4 would be the lowest among the seven hospital clusters, members urged the Administration to address the hospital service demand of the population in the Cluster under the second Development Plan. In their view, it was necessary to expand the clinical service capacity of TMH by increasing the number of its convalescent or rehabilitation beds as well as acute beds.

11. HA advised that the increase in the number of beds in the Pok Oi Hospital in recent years and the commencement of operation of the Tin Shui Wai Hospital ("TSWH") had helped alleviating the service pressure of the NTW Cluster. Additional beds would also be opened at the Rehabilitation Block of TMH to meet the growing demand for rehabilitation services. In anticipation of significant growth in demand for healthcare services in the New Territories region arising from the rapid population growth and ageing in the Tuen Mun and Yuen Long districts, HA intended to expand the capacity of TSWH in the longer term. In addition, as it was estimated that around 40% of the future population in the Tuen Mun and Yuen Long districts would live in the Hung Shui Kiu New Development Area, a site was intended to be reserved for the construction of a new hospital to complement the acute services of TSWH. Some members suggested that the Administration and HA should consider making use of the adjacent site of TSWH, which was currently a car park of the Food and Environmental Hygiene Department, for the future expansion of the Hospital.

Relevant papers

12. A list of the relevant papers on the Legislative Council website is in **Appendix**.

Appendix

Relevant papers on the second 10-year Hospital Development Plan

Committee	Date of meeting	Paper
Panel on Health Services	18.1.2016 (Item IV)	Agenda Minutes CB(2)546/16-17(01)
	15.5.2017 (Item IV)	Agenda Minutes CB(2)1589/16-17(01)
	19.3.2018 (Item IV)	Agenda Minutes CB(2)1261/17-18(01)

Council Business Division 2
Legislative Council Secretariat
12 April 2019