

**For information**

**LEGISLATIVE COUNCIL PANEL ON TRANSPORT**

**Western Harbour Crossing Tolls**

**Introduction**

This note mainly informs Members that the new concessionary tolls of the Western Harbour Crossing (“WHC”) will take effect on 1 June 2019.

**Background**

2. The Western Harbour Crossing Ordinance (Cap. 436) (“the Ordinance”) stipulates the toll adjustment mechanism in respect of WHC, under which the franchisee may effect toll increases on six specified dates (i.e. 1 January on 2001, 2005, 2009, 2013, 2017 and 2021) (known as “anticipated toll increases”), on the condition that the Actual Net Revenue of the franchisee in respect of a year ending immediately before a specified date is less than the Upper Estimated Net Revenue for that year as stipulated in Schedule 5 to the Ordinance. In addition, if in any year the Actual Net Revenue of the franchisee is less than the Minimum Estimated Net Revenue for that year as stipulated in Schedule 5 to the Ordinance, the franchisee may advance an anticipated toll increase, and may implement an additional toll increase (known as “additional toll increase”) if all the anticipated toll increases have been effected. Regardless of whether it is an anticipated toll increase or additional toll increase, the magnitude of each toll increase must not exceed that stipulated in the Ordinance for various categories of vehicles. Tolls adjusted according to the mechanism stipulated in the Ordinance are called “statutory tolls”, which do not require the Government’s approval.

3. The Ordinance also provides for the establishment of the Western Harbour Crossing Toll Stability Fund (“the Fund”), and for the payment of specified sums by the franchisee into the Fund when the Actual Net Revenue of the franchisee in any year exceeds the Upper Estimated Net Revenue or the Maximum Net Revenue for that year as specified in Schedule 5 to the Ordinance. The objective of establishing the Fund is to obviate the need for, or defer, any statutory toll increase as payment can be made from the Fund to the franchisee when there is money in the Fund.

4. Since the commencement of operation of WHC in 1997, the franchisee's net revenue has consistently fallen short of the level of the Minimum Estimated Net Revenue stipulated in Schedule 5 to the Ordinance. There is therefore no balance in the Fund. By 31 July 2006, the franchisee has effected five anticipated toll increases<sup>1</sup> and subsequently has been permitted 12 additional toll increases. The last additional toll increase effected by the franchisee to increase the statutory tolls was made on the basis that its 2014/2015 Actual Net Revenue was less than the Minimum Estimated Net Revenue of that year specified in Schedule 5 to the Ordinance. The relevant increase in statutory tolls took effect on 31 July 2018.

5. The franchisee has been offering concessions to all categories of vehicles so that actual tolls (or "concessionary tolls") are lower than the statutory toll levels. The current concessionary tolls have been maintained at the levels effected since 27 May 2018. A summary of the historical changes in WHC's toll levels is at **Annex A**.

### **Latest Position**

6. The franchisee has recently informed the Government that its Actual Net Revenue has consistently fallen short of the levels of the Minimum Estimated Net Revenue stipulated in Schedule 5 to the Ordinance. To ensure continuous viability amid rising operating costs, the franchisee has decided to reduce the concessions to all categories of vehicles, except motorcycles, motor tricycles and additional axle in excess of two for goods vehicles, with effect from 1 June 2019. The existing and new concessionary tolls of WHC are at **Annex B**.

7. Although the franchisee has made the toll adjustments within the levels allowed in the Ordinance and does not require the Government's approval, we will continue to urge the franchisee to pay due regard to public affordability and acceptability as well as the wider public interest in devising its tolling strategy.

8. Separately, the Government has proposed to discuss an agreement with the WHC franchisee on the arrangement for the Government to reimburse the WHC franchisee for WHC tolls payable by franchised buses. After due consideration, the WHC franchisee has replied that since the Government is no longer pursuing the toll rationalisation proposal involving the three road harbour

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<sup>1</sup> It has forfeited its right once to effect the anticipated toll increase.

crossings, the franchisee prefers to continue with its current toll adjustment arrangements under the franchise. As no further negotiation could be taken forward between the Government and the WHC franchisee, the said arrangement could only be dealt with as in the case of other government tunnels upon expiry of the WHC franchise in August 2023.

9. Regarding the toll levels of government tunnels (including WHC which will be reverted to the Government), the Government will soon embark on a Study on “Congestion Charging”. The Study will adopt the principle of “Efficiency First” to determine different toll levels for different vehicle classes and during different periods, and to devise a mechanism for future adjustment of toll levels. The Government plans to consult relevant stakeholders, including the Legislative Council Panel on Transport, Transport Advisory Committee and the transport trade, on the recommendations of the Study in 2021.

**Transport and Housing Bureau**  
**May 2019**

**History of Toll Changes of WHC (page 1 of 5)**

	<b>30 April 1997</b>		<b>3 December 2000</b>		<b>31 July 2002</b>		<b>16 February 2003</b>		<b>24 February 2004</b>		<b>4 July 2004</b>	
	Statutory	Actual	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary
<b>Motorcycles and motor tricycles</b>	\$15	\$15	\$20	\$20	\$25	\$20	\$25	\$20	\$30	\$20	\$30	\$22
<b>Private cars and electrically powered passenger vehicles</b>	\$30	\$30	\$40	\$35	\$50	\$35	\$50	\$37	\$60	\$37	\$60	\$40
<b>Taxis</b>	\$30	\$30	\$40	\$35	\$50	\$35	\$50	\$35	\$60	\$35	\$60	\$35
<b>Public and private light buses</b>	\$40	\$40	\$50	\$45	\$60	\$45	\$60	\$47	\$70	\$47	\$70	\$50
<b>Light goods vehicles</b>	\$45	\$45	\$60	\$50	\$75	\$50	\$75	\$50	\$90	\$50	\$90	\$55
<b>Medium goods vehicles</b>	\$65	\$65	\$85	\$70	\$105	\$70	\$105	\$70	\$125	\$70	\$125	\$80
<b>Heavy goods vehicles</b>	\$95	\$95	\$125	\$100	\$155	\$100	\$155	\$100	\$185	\$100	\$185	\$110
<b>Single-decked buses</b>	\$40	\$40	\$50	\$50	\$60	\$50	\$60	\$60	\$70	\$60	\$70	\$70
<b>Double-decked buses</b>	\$55	\$55	\$70	\$70	\$85	\$70	\$85	\$85	\$100	\$85	\$100	\$100
<b>Additional axle in excess of two for goods vehicles</b>	\$30	\$30	\$40	\$30	\$50	\$30	\$50	\$30	\$60	\$30	\$60	\$30

### History of Toll Changes of WHC (page 2 of 5)

	31 July 2005		31 July 2006		31 July 2007		6 January 2008		31 July 2008		31 July 2009	
	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary
<b>Motorcycles and motor tricycles</b>	\$35	\$22	\$40	\$22	\$45	\$22	\$45	\$22	\$50	\$22	\$55	\$22
<b>Private cars and electrically powered passenger vehicles</b>	\$70	\$40	\$80	\$40	\$90	\$40	\$90	\$45	\$100	\$45	\$110	\$45
<b>Taxis</b>	\$70	\$35	\$80	\$35	\$90	\$35	\$90	\$40	\$100	\$40	\$110	\$40
<b>Public and private light buses</b>	\$80	\$50	\$90	\$50	\$100	\$50	\$100	\$55	\$110	\$55	\$120	\$55
<b>Light goods vehicles</b>	\$105	\$55	\$120	\$55	\$135	\$55	\$135	\$55	\$150	\$55	\$165	\$55
<b>Medium goods vehicles</b>	\$145	\$80	\$165	\$80	\$185	\$80	\$185	\$80	\$205	\$80	\$225	\$80
<b>Heavy goods vehicles</b>	\$215	\$110	\$245	\$110	\$275	\$110	\$275	\$110	\$305	\$110	\$335	\$110
<b>Single-decked buses</b>	\$80	\$70	\$90	\$70	\$100	\$70	\$100	\$80	\$110	\$80	\$120	\$80
<b>Double-decked buses</b>	\$115	\$100	\$130	\$100	\$145	\$100	\$145	\$115	\$160	\$115	\$175	\$115
<b>Additional axle in excess of two for goods vehicles</b>	\$70	\$30	\$80	\$30	\$90	\$30	\$90	\$30	\$100	\$30	\$110	\$30

### History of Toll Changes of WHC (page 3 of 5)

	31 July 2010		1 August 2010		31 July 2011		31 July 2012		1 January 2013		31 July 2013	
	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary
<b>Motorcycles and motor tricycles</b>	\$60	\$22	\$60	\$23	\$70	\$23	\$80	\$23	\$80	\$25	\$90	\$25
<b>Private cars electrically powered passenger vehicles</b>	\$120	\$45	\$120	\$50	\$135	\$50	\$150	\$50	\$150	\$55	\$165	\$55
<b>Taxis</b>	\$120	\$40	\$120	\$45	\$135	\$45	\$150	\$45	\$150	\$50	\$165	\$50
<b>Public and private light buses</b>	\$130	\$55	\$130	\$60	\$150	\$60	\$170	\$60	\$170	\$65	\$190	\$65
<b>Light goods vehicles</b>	\$180	\$55	\$180	\$60	\$200	\$60	\$220	\$60	\$220	\$65	\$240	\$65
<b>Medium goods vehicles</b>	\$245	\$80	\$245	\$85	\$280	\$85	\$315	\$85	\$315	\$90	\$350	\$90
<b>Heavy goods vehicles</b>	\$365	\$110	\$365	\$115	\$410	\$115	\$455	\$115	\$455	\$120	\$500	\$120
<b>Single-decked buses</b>	\$130	\$80	\$130	\$90	\$150	\$90	\$170	\$90	\$170	\$100	\$190	\$100
<b>Double-decked buses</b>	\$190	\$115	\$190	\$128	\$220	\$128	\$250	\$128	\$250	\$140	\$280	\$140
<b>Additional axle in excess of two for goods vehicles</b>	\$120	\$30	\$120	\$30	\$135	\$30	\$150	\$30	\$150	\$30	\$165	\$30

### History of Toll Changes of WHC (page 4 of 5)

	31 July 2014		22 February 2015		31 July 2015		31 July 2016		1 January 2017		31 July 2017	
	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary	Statutory	Conces- sionary
<b>Motorcycles and motor tricycles</b>	\$100	\$25	\$100	\$25	\$110	\$25	\$120	\$25	\$120	\$25	\$130	\$25
<b>Private cars and electrically powered passenger vehicles</b>	\$180	\$55	\$180	\$60	\$195	\$60	\$210	\$60	\$210	\$65	\$225	\$65
<b>Taxis</b>	\$180	\$50	\$180	\$55	\$195	\$55	\$210	\$55	\$210	\$60	\$225	\$60
<b>Public and private light buses</b>	\$210	\$65	\$210	\$70	\$230	\$70	\$250	\$70	\$250	\$75	\$270	\$75
<b>Light goods vehicles</b>	\$260	\$65	\$260	\$70	\$280	\$70	\$300	\$70	\$300	\$75	\$320	\$75
<b>Medium goods vehicles</b>	\$385	\$90	\$385	\$95	\$420	\$95	\$455	\$95	\$455	\$100	\$490	\$100
<b>Heavy goods vehicles</b>	\$545	\$120	\$545	\$125	\$590	\$125	\$635	\$125	\$635	\$130	\$680	\$130
<b>Single-decked buses</b>	\$210	\$100	\$210	\$110	\$230	\$110	\$250	\$110	\$250	\$120	\$270	\$120
<b>Double-decked buses</b>	\$310	\$140	\$310	\$155	\$340	\$155	\$370	\$155	\$370	\$170	\$400	\$170
<b>Additional axle in excess of two for goods vehicles</b>	\$180	\$30	\$180	\$30	\$195	\$30	\$210	\$30	\$210	\$30	\$225	\$30

### History of Toll Changes of WHC (page 5 of 5)

	27 May 2018		31 July 2018	
	Statutory	Conces- sionary	Statutory	Conces- sionary
<b>Motorcycles and motor tricycles</b>	\$130	\$25	\$140	\$25
<b>Private cars and electrically powered passenger vehicles</b>	\$225	\$70	\$240	\$70
<b>Taxis</b>	\$225	\$65	\$240	\$65
<b>Public and private light buses</b>	\$270	\$80	\$290	\$80
<b>Light goods vehicles</b>	\$320	\$80	\$340	\$80
<b>Medium goods vehicles</b>	\$490	\$105	\$525	\$105
<b>Heavy goods vehicles</b>	\$680	\$135	\$725	\$135
<b>Single-decked buses</b>	\$270	\$130	\$290	\$130
<b>Double-decked buses</b>	\$400	\$185	\$430	\$185
<b>Additional axle in excess of two for goods vehicles</b>	\$225	\$30	\$240	\$30



## Annex B

### Existing and New Concessionary Tolls of WHC

	<b>Existing Statutory Tolls (Since 31 July 2018)</b>	<b>Existing Concessionary Tolls (Since 27 May 2018)</b>	<b>New Concessionary Tolls (Take effect from 1 June 2019)</b>	<b>Actual Increase in Concessionary Tolls</b>
<b>Motorcycles and motor tricycles</b>	\$140	\$25	\$25	\$0
<b>Private cars and electrically powered passenger vehicles</b>	\$240	\$70	\$75	\$5
<b>Taxis</b>	\$240	\$65*	\$70*	\$5
<b>Public and private light buses</b>	\$290	\$80	\$85	\$5
<b>Light goods vehicles</b>	\$340	\$80^	\$85^	\$5
<b>Medium goods vehicles</b>	\$525	\$105^	\$110^	\$5
<b>Heavy goods vehicles</b>	\$725	\$135^	\$140^	\$5
<b>Single-decked buses</b>	\$290	\$130	\$140	\$10
<b>Double-decked buses</b>	\$430	\$185	\$200	\$15
<b>Additional axle in excess of two for goods vehicles</b>	\$240	\$30^	\$30^	\$0

\* Empty taxi toll promotion (concessionary toll of \$10 with a rebate of \$5 prepaid tunnel ticket when paid in cash during mid-night 00:00 to 07:00 a.m.) will be extended to 31 January 2020.

^ Goods vehicle toll promotion (concessionary toll of \$15 for light goods vehicles, \$20 for medium goods vehicles, \$30 for heavy goods vehicles and \$10 for each extra axle, when paid in cash or prepaid tunnel ticket during mid-night 00:00 to 07:00 a.m.) will be extended to 31 January 2020.