

## **LEGISLATIVE COUNCIL BRIEF**

Pensions (Increase) Ordinance  
(Cap. 305)

Widows and Orphans Pension (Increase) Ordinance  
(Cap. 205)

### **DECLARATION OF INCREASE IN PENSIONS NOTICE 2019**

### **WIDOWS AND ORPHANS PENSION (INCREASE) NOTICE 2019**

#### **INTRODUCTION**

At the meeting of the Executive Council on 7 May 2019, the Council ADVISED and the Chief Executive ORDERED that -

- (a) the Declaration of Increase in Pensions Notice 2019, at Annex A, should be made under section 4 of the Pensions (Increase) Ordinance (Cap. 305) (P(I)O), to declare a 2.7% increase in any basic pension<sup>(1)</sup> payable to ex-officers and dependants eligible for pension under the various pension ordinances<sup>(2)</sup> as specified in Schedule 1 to the P(I)O; and

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Notes<sup>(1)</sup> Basic pension means the yearly amount of any pension or other allowance payable by way of periodical payments under any of the ordinances as specified in Schedule 1 to the P(I)O and, where part of such pension or allowance has been commuted, means the yearly amount of the pension or allowance as reduced by the commutation. In case of deferred pension benefits, the proposed pension increase will also be applicable to the commuted pension gratuity in the same manner as a basic pension as regards the period from the date the deferred pension benefits are granted to the date when the commuted pension gratuity is paid.

<sup>(2)</sup> The specified pension ordinances are the Pensions Ordinance (Cap. 89), Pension Benefits Ordinance (Cap. 99), Pension Benefits (Judicial Officers) Ordinance (Cap. 401), Surviving Spouses' and Children's Pensions Ordinance (Cap. 79), Auxiliary Forces Pay and Allowances Ordinance (Cap. 254), Police Force Ordinance 1932 (37 of 1932) and Police Officers (Special Cases) Pensions Ordinance 1954 (21 of 1954).

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- (b) the Widows and Orphans Pension (Increase) Notice 2019, at Annex B, should be made under section 3(3) of the Widows and Orphans Pension (Increase) Ordinance (Cap. 205) (WOP(I)O), to specify a 2.7% increase in dependant pensions payable to widows and orphans as defined under the Widows and Orphans Pension Ordinance (Cap. 94),

with effect from 1 April 2019.

## **JUSTIFICATIONS**

### **Pension Increase Mechanism**

2. Civil servants and judicial officers appointed on pensionable terms are granted pension benefits<sup>(3)</sup> on retirement from the service in specified circumstances under the respective pension legislation. The two dependent pension schemes, namely the Surviving Spouses' and Children's Pensions Scheme (SSCPS) and the Widows and Orphans Pension Scheme (W&OPS), provide for dependant pension benefits to the surviving spouses and children of officers who were contributors of one of the schemes, on the death of the officers<sup>(4)</sup>.

3. The Government's policy is to increase pensions and dependant pensions annually according to the increase in the Consumer Price Index (A) (CPI(A)) over the specified period should such an increase be registered; and independent of any adjustment in civil service salaries. The objective is to maintain the purchasing power of pensions and dependant pensions. Since 1993, the current mechanism for determining pension increase has been enshrined in the P(I)O and the WOP(I)O. Section 4(1A) to 4(1C) of the P(I)O provides that

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Notes <sup>(3)</sup> The amount of an officer's pension entitlement is determined at the time he or she leaves the service, and on the basis of his or her highest pensionable emoluments and the length of his or her pensionable service.

<sup>(4)</sup> The level of benefits awarded for SSCPS is based on the deceased member's actual length of contributory service and his or her highest pensionable emoluments subject to the minimum benefit provision. The basic pension under W&OPS is calculated with reference to the date of entry to the scheme, rate of contribution, date of marriage and ages of the contributor and his wife.

if in any year, the average monthly CPI(A) of the period of 12 months beginning on 1 April of the previous year and ending on 31 March of the year in question exceeds the average monthly CPI(A) of the period of 12 months immediately preceding that period by more than 0.1%, the Chief Executive shall declare a percentage of increase in basic pension equal to the excess expressed as a percentage as soon as practicable by notice in the Gazette, and to specify in the notice the effective date for such an increase. Section 3(2) to 3(5) of the WOP(I)O contains similar provisions for an increase in dependant pensions payable under the W&OPS. Extracts of the relevant sections of the two Ordinances are at Annex C.

### **Making of Notices on Pension Increase in 2019**

4. The Census and Statistics Department has announced that the average monthly CPI(A) for the period from 1 April 2018 to 31 March 2019, as compared with the average monthly CPI(A) for the previous 12 months, has increased by 2.7%. In accordance with the relevant provisions in the P(I)O and the WOP(I)O, the Chief Executive has made notices in the Gazette to declare and specify a 2.7% increase in pensions and dependant pensions granted under the various pension legislation referred to in the two Ordinances, and has specified in the notices 1 April 2019 as the effective date for the increase. The proposed effective date is in accordance with the usual practice, adopted administratively since 1982, of effecting a pension increase from 1 April of a year. The notices will be published in the Gazette on 10 May 2019. We plan to pay the increased pensions and dependant pensions from May 2019.

### **THE NOTICES**

5. The Declaration of Increase in Pensions Notice 2019 and the Widows and Orphans Pension (Increase) Notice 2019 seek to respectively declare a 2.7% increase in pensions and specify a 2.7% increase in dependant pensions payable, under the relevant Ordinances with effect from 1 April 2019.

## **LEGISLATIVE TIMETABLE**

6. The legislative timetable will be -

Publication in the Gazette 10 May 2019

Tabling at the Legislative Council 15 May 2019  
for negative vetting

## **IMPLICATIONS OF THE PROPOSAL**

7. We estimate that the 2.7% increase in pensions and dependant pensions will result in additional pension payments amounting to about \$652 million for around 145 000 pensioners and dependants in 2019-20. We expect that the general reserve set aside in the 2019-20 Estimates would be sufficient to cover the additional expenditure so arising. There are no staffing implications. The proposal is in conformity with the Basic Law, including the provisions concerning human rights. It will not affect the current binding effect of the P(I)O and the WOP(I)O. It has no productivity, environmental, competition or sustainability implications, and also has no significant economic implications. On family and gender implications, the proposed increase in pensions and dependant pensions will provide more income to pensioners and their dependants (including women), thus helping to relieve the financial burden of related families by maintaining their standard of living.

## **PUBLIC CONSULTATION**

8. No consultation with pensioners and dependants is required as pension increase in accordance with increase in CPI(A) is a statutory entitlement for pensioners and dependants, and the proposed notices are made in accordance with the relevant statutory provisions as well as established policy and procedures.

## **PUBLICITY**

9. We will publish the notices in the Gazette. All pensioners and relevant dependants, as well as the staff sides of the Central Staff Consultative Councils, will be notified of the pension increase and

related arrangements.

**ENQUIRIES**

10. Any enquiries on this brief may be addressed to Mr Alvis Tsui, Administrative Assistant to Secretary for the Civil Service, at 2810 2358.

**Civil Service Bureau**  
**8 May 2019**

**Declaration of Increase in Pensions Notice 2019**

(Made by the Chief Executive under section 4 of the Pensions (Increase) Ordinance (Cap. 305) after consultation with the Executive Council)

**1. Declaration of increase in pensions**

- (1) For the purpose of section 4(1A) of the Ordinance, it is declared that the percentage of increase for the basic pension is 2.7%.
- (2) The effective date of this declaration is 1 April 2019.

Chief Executive

2019

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**Explanatory Note**

Under the Pensions (Increase) Ordinance (Cap. 305), if the average monthly Consumer Price Index (A) (*Average Index*) of a period of 12 months ending on 31 March of a year exceeds the Average Index of the immediately preceding 12 months by a percentage that is more than 0.1%, the Chief Executive must declare an increase to the basic pensions to which the Ordinance applies of the same percentage.

2. The Average Index of the 12 months ending on 31 March 2019 exceeds the Average Index of the immediately preceding 12 months by 2.7%. Accordingly, this Notice declares that the percentage of increase in respect of the basic pensions is 2.7% with effect from 1 April 2019.

**Widows and Orphans Pension (Increase) Notice 2019**

(Made by the Chief Executive under section 3(3) of the Widows and Orphans Pension (Increase) Ordinance (Cap. 205) after consultation with the Executive Council)

**1. Increase in pension**

The following are specified—

- (a) the date from which the increase in pensions pursuant to section 3(2) of the Ordinance is effective is 1 April 2019;
- (b) the percentage of the increase as determined in accordance with section 3(2) of the Ordinance is 2.7%.

Chief Executive

2019

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**Explanatory Note**

Under the Widows and Orphans Pension (Increase) Ordinance (Cap. 205), if the average monthly Consumer Price Index (A) (*Average Index*) of a period of 12 months ending on 31 March of a year exceeds the Average Index of the immediately preceding 12 months by a percentage that is more than 0.1%, the pensions described in that Ordinance have to be increased by the same percentage.

- 2. The Average Index of the 12 months ending on 31 March 2019 exceeds the Average Index of the immediately preceding 12 months by 2.7%. Accordingly, this Notice specifies a 2.7% increase in respect of those pensions with effect from 1 April 2019.

**Extract of section 4 of the Pensions (Increase) Ordinance (Cap. 305)**

**Section 4 Authorized increases**

(1A) A basic pension to which this Ordinance applies (including any adjusted pension) shall, in respect of any period beginning on or after 1 April 1993, be increased or further increased, as the case may be, by such percentage ("percentage of increase") declared by the Chief Executive under subsection (1B) from time to time after the period in which the salary in force is the salary on which the pension is based. (Added 3 of 1993 s. 58. Amended 63 of 1999 s. 3)

(1B) If, in any year after 1992 ("the succeeding year"), the average monthly Consumer Price Index (A) of the period of 12 months beginning on 1 April of the previous year and ending on 31 March of the succeeding year, exceeds the average monthly Consumer Price Index (A) of the period of 12 months immediately preceding that first mentioned period by an amount which when expressed as a percentage exceeds 0.1%, the Chief Executive shall, for the purpose of subsection (1A), declare a percentage of increase equal to the excess expressed as a percentage. (Added 3 of 1993 s. 58. Amended 63 of 1999 s. 3)

(1C) A declaration under subsection (1B) shall be made as soon as practicable by notice in the Gazette and shall take effect on a date specified in such notice, which date shall not be later than the date of the notice. (Added 3 of 1993 s. 58)



**Extract of section 3 of the Widows and Orphans Pension (Increase) Ordinance (Cap. 205)**

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**Section 3 Increase in pension**

(2) If, in any year after 1992 ("the succeeding year"), the average monthly Consumer Price Index (A) of the period of 12 months beginning on 1 April of the previous year and ending on 31 March of the succeeding year, exceeds the average monthly Consumer Price Index (A) of the 12 months immediately preceding that first-mentioned period by an amount which when expressed as a percentage exceeds 0.1%, the pensions described in subsection (4) shall be increased by a percentage equal to the excess expressed as a percentage with effect from the date specified under subsection (3)(a) in respect of such increase. (Added 3 of 1993 s. 54)

(3) Where, pursuant to subsection (2), any pension becomes subject to an increase, the Chief Executive shall, as soon as practicable, by notice published in the Gazette specify- (Amended 63 of 1999 s. 3)

- (a) the date, which shall not be later than the date of the notice, from which such increase shall be effective; and
  - (b) the percentage of the increase as determined in accordance with subsection (2). (Added 3 of 1993 s. 54)
- (4) The pensions referred to in subsection (2) are-
- (a) in the case of the first increase under that subsection-
    - (i) any pension calculated on the total contributions up to 31 March 1992 together with the total increases in pension; and
    - (ii) any pension calculated on the contributions from 1 April 1992, up to the date immediately preceding the specified date of such first increase; and
  - (b) in the case of any subsequent increase under subsection (2)-
    - (i) any pension calculated on the contributions up to the date immediately preceding the specified date of the last increase under that subsection together with the total increases in pension; and
    - (ii) any pension calculated on the contributions from the specified date of the last increase under that subsection, up to the date immediately preceding the specified date of such subsequent increase. (Added 3 of 1993 s. 54)

(5) In subsection (4) "specified date" (指定日期), in relation to an increase under subsection (2), means the date specified under subsection (3)(a) as the date from which that increase shall be effective. (Added 3 of 1993 s. 54)