

立法會行政管理委員會 2018-2019 年度 事務報告

目錄

王席回顧	3
立法會行政管理委員會	5
立法會秘書處	6
立法會行政管理委員會 2018-2019 年度事務	7
立法會秘書處的服務	7
- 議會事務部 1	8
一 議會事務部 2	8
- 議會事務部 3	9
一 議會事務部 4	9
- 法律事務部	10
- 公共資訊部	11
- 資訊服務部	11
一 翻譯及傳譯部	13
- 申訴及資源管理部	13
- 總務部	14
就議員申領工作開支償還款額進行審計監察	16
環境保護	16
職員諮詢委員會	17
職員聯誼會	17
審計署署長報告	18
帳目報表	
截至 2019 年 3 月 31 日止年度的收支結算表	21
截至 2019 年 3 月 31 日止年度的全面收益表	22
於 2019 年 3 月 31 日的資產負債表	23
截至 2019 年 3 月 31 日止年度的累積基金變動表	24
截至 2019 年 3 月 31 日止年度的現金流量表	25
財務報表附註	26
附錄	
附錄 1 立法會行政管理委員會轄下的委員會	52
附錄 2 立法會秘書處的職員編制	57
附錄 3 立法會秘書處的組織架構圖(截至 2019年 3月 31日)	58
附錄 4 資料研究組曾研究的主要課題一覽表	60
附錄 5 秘書長提交的 2018-2019 年度環境保護報告	61

主席回顧

2018-2019 年度對立法會而言,是別具挑戰的一年。作為立法會行政管理委員會("行政管理委員會")主席,我感到欣慰的是,行政管理委員會在立法會秘書處職員同心協力的支持下,迎難而上,應對挑戰。

2018-2019 立法年度最重要的事件, 當屬政府在 2019 年 2 月提交立法會 審議的《2019 年逃犯及刑事事宜相互 法律協助法例(修訂)條例草案》 ("《條例草案》")。在 2019年 2 月至 6 月政府中止有關立法程序期間,完 法會多次出現會議失序的混亂情況。 2019年 6月 12 日早上,當《條例草案》準備恢復二讀辯論時,立法會 案》準備恢復二讀辯論時,立法會 言大樓被數以萬計的示威者包圍。同 日下午,警方與示威者在指定示威區 爆發暴力衝突。原定的立法會會議須 予取消。

《條例草案》所引起的社會動盪,在政府暫緩立法程序後未有平息。從 2019年7月1日凌晨開始,立法會綜 過去 8 年,立法會綜合大樓一直是立 法機關所在之地,我對大樓遭到大肆 破壞深感悲痛。而讓我感到欣慰的 是,沒有秘書處職員在執勤時受傷。 由於立法會綜合大樓損毀嚴重, 2018-2019 年度會期餘下的立法會及 其轄下委員會的所有會議須予取消。

7 月 1 日事件發生後,行政管理委員會在大樓以外的地方召開了一次特別會議,點算事件所造成的損失和損毀,並商定須採取的行動,以期盡快重開立法會綜合大樓作辦公之用,並讓立法會及委員會會議可在 2019 年 10 月中恢復舉行。

經過相關政府部門及秘書處職員的不懈努力和辛勤工作,綜合大樓的辦公室樓於7月11日重開,供議員和秘書處職員辦公。其後僅僅3個月,重要會議設施及關鍵系統的修復和維修工作亦告完成。2019-2020年度立法會會期如期於10月16日展開。

在我撰寫這篇回顧時,綜合大樓玻璃 幕牆的修復工作仍在進行,而立法會 部分議會聯繫和公眾服務則繼續暫 停,直至餘下工程完成為止。

因應所發生的連串保安事件,行政管理委員會認為有必要加強綜合大樓的保安,從而為議員、職員和綜合大樓其他使用者提供安全的工作環境。為此,秘書處已委聘保安顧問就綜合大樓的實體保安進行全面檢討,我們期待保安顧問提出的建議。

年內,行政管理委員會推行多項措施,藉此改善其設施及服務,同時履行其作為對環境負責的機構的使命。

由 2019-2020 立法會會期起,為福利 事務委員會會議提供手語即時傳譯服 務的試驗計劃已擴展至教育事務委員 會會議,因為這些會議所討論的議題 較受聽障人士關注。

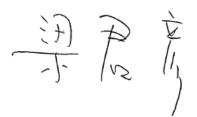
去年,多個資訊科技系統進行了優化,以符合議員及公眾的期望。網上廣播系統經過顯著提升,現時在立法會網站及透過立法會流動應用程式,均可觀看高質素影片。供議員示明加入委員會的網上系統亦已優化。電子職位申請系統預計會在本年較後時間啟用,以改善招聘新職員的程序。

立法會綜合大樓內的設施亦有所改 善。地下的哺集乳及幼兒護理設施經 過翻新和改建後,哺集乳室的數目倍 增至兩個,房間的私隱度亦有所提 高,現時可同時容納 3 名母親。此外,經公開招標後,大樓已裝設兩部自動櫃員機,各由一間大型銀行負責營運。兩部櫃員機已於 2020 年 1 月投入服務。

在環保方面,行政管理委員會繼續致力減少碳足跡。年內,由於實施了各項節省能源及紙張的措施,綜合大樓的用電量按年減少 0.91%,用紙量則按年減少 17.39%。自 2018 年 12 月起,秘書處已停止在咖啡角提供膠飲管。立法會餐廳同樣不再為外賣食品提供即棄塑膠餐具。

至於僱員福利方面,我很高興在此報告,行政管理委員會已批准將秘書處女性職員的產假由 10 星期延長至14 星期。經秘書處進行檢討後,行政管理委員會亦批准向職員提供死亡及喪失工作能力福利。

最後,我謹向全體克盡職守提供專業 服務的秘書處職員,特別是在 7月 1日事件後,在沉重壓力下為修復綜 合大樓而孜孜不怠地工作的職員,致 以誠摯的敬意。我亦感謝行政管理委 員會各位同事的支持及貢獻。



立法會行政管理委員會主席

梁君彥

立法會行政管理委員會

立法會行政管理委員會("行政管理委員會")是根據《立法會行政管理委員會條例》(第 443 章)成立的法團。該條例於 1994 年 4 月制定,為行政管理委員會及獨立運作的立法會秘書處("秘書處")訂定法律架構,使其在運作上享有行政管理及財政方面的自主權。

行政管理委員會於 2019 年 3 月 31日 的成員名單載列如下:

梁君彥議員, GBS, JP (主席)

李慧琼議員, SBS, JP (副主席)

石禮謙議員, GBS, JP

黃定光議員, GBS, JP

陳克勤議員, BBS, JP

謝偉俊議員, JP

馬逢國議員, SBS, JP

莫乃光議員, JP

麥美娟議員, BBS, JP

郭榮鏗議員

黃碧雲議員

鍾國斌議員

譚文豪議員

行政管理委員會的會議須在行政管理 委員會或主席不時指定的時間及地點 舉行。在 2018-2019 年度,行政管理 委員會舉行了 11 次會議。 行政管理委員會委任了 5 個委員會, 執行若干轉委的職能。這些委員會 是:

- 人事委員會:負責處理聘任及其 他人事安排事官;
- 議員工作開支委員會:負責就處 理議員申領工作開支償還款額的 事宜提供意見;
- 設施及服務委員會:負責監督向立法會及秘書處提供服務、辦公地方及設施的事宜,以及處理立法會綜合大樓展示藝術品的相關事宜;
- 立法會廣場使用事宜委員會: 負責考慮和審批有關使用立法會 廣場的申請,以及在有需要時施 加使用條件;及
- 立法會廣場使用事宜上訴委員 會:負責考慮就立法會廣場使用 事宜委員會的決定而提出的 上訴。

上述 5 個委員會的職權範圍及成員名 單載於**附錄 1**。

行政管理委員會透過香港特別行政區 政府周年預算的一個獨立開支總目獲 取撥款,以支援立法會的工作。經常 撥款透過營運開支封套提供,此封套 如需額外資源推行新服務和改善服務,行政管理委員會會在政府每年的資源分配工作中提交撥款申請。政府會根據該等撥款申請本身的理據作出考慮。如有關經常資源的撥款申請獲批,有關撥款會由下一個財政年度起在營運開支封套內提供。

行政管理委員會的帳目須交由審計署署長審核。審計署署長獲授權進行衡工量值式審計,研究行政管理委員會在履行其職能和行使其權力時,使用資源的方式是否合乎經濟原則和是否講求效率與效益。

在 2018-2019 年度,行政管理委員會獲得的撥款淨額為 8 億 8,690 萬元,其中 2 億 6,900 萬元用以支付議員的酬 金 及 開 支 償 還 款 額 , 另 6 億 1,790 萬元則用以支付秘書處職員的薪酬及一般開支。一如經審計帳目(載於第 21 至 51 頁)所顯示,年度內的盈餘為 2,030萬元。

立法會秘書處

秘書處在行政管理委員會督導下運作,負責為立法機關提供行政支援及服務。秘書處的使命是為立法會提供高效率及專業的秘書服務、資料研究及行政支援,提高公眾對立法會事務的認識,以及確保為市民提供有效的申訴途徑。

秘書長由行政管理委員會委任,是秘書處的最高行政人員,同時亦是立法會秘書。秘書長須就秘書處的有效行政管理,向行政管理委員會主席負責。

為施行《公共財政條例》(第 2 章)的 條文,秘書長被指定為行政管理委員 會所得撥款的管制人員。 秘書處職員通常按為期 3 年的合約受聘。職員的職級劃分、薪酬及其他服務條款和條件大致上與公務員所適用者相若。職員薪酬包括基本薪金(按適用於擔任相若職位的公務員的薪級表支取薪金)、現金津貼(代替公務員的某些附帶福利),以及約滿酬金。秘書處職員必須以完全政治中立的態度為立法會服務。

行政管理委員會定期考慮秘書處不同 職系職員的接任規劃,以及培訓和發 展需要。為此,秘書處已成立職員接 任委員會,負責制訂職員接任規劃的 整體策略。該委員會由秘書長擔任主 席,成員包括副秘書長及所有部門主 管。秘書處亦為以下職系設立 6 個事 業發展小組委員會,以研究有關人員 的事業發展需要:

- 議會秘書職系;
- 助理法律顧問職系;
- 翻譯主任及相關職系;
- 資訊服務支援職系;
- 機構傳訊職系;及
- 專業、一般及行政職系。

截至 2019 年 3 月 31 日,秘書處的編制共有 679 個職位。按人數和職級劃分的職員編制詳情載於**附錄 2**。秘書處持續採取措施,促進殘疾人士在秘書處的就業機會。截至 2019 年 3 月 31 日,在秘書處的實際員額中,11 名職員或約 2%為殘疾人士。

秘書處透過下列 10 個部門,為立法會及其轄下各委員會提供行政支援及服務:

- 議會事務部 1;
- 議會事務部 2;
- 議會事務部 3;
- 議會事務部 4;
- 法律事務部;
- 資訊服務部;
- 公共資訊部;
- 翻譯及傳譯部;
- 申訴及資源管理部;及
- 總務部。

秘書處截至 2019 年 3 月 31 日的組織 架構圖載於**附錄 3**。

立 法 會 行 政 管 理 委 員 會 2018-2019 年度事務

立法會秘書處的服務

議會事務部

為立法會及其轄下各委員會的會議提供服務的職責由 4 個議會事務部(即議會事務部1、2、3 及 4)負責。該 4 個部門各由一名助理秘書長掌管。為立法會會議提供服務的工作包括處理質詢、法案、擬議決議案和議案,以及法案、擬議決議案和議案的修正案。為委員會提供的秘書及行政支援服務

包括擬備背景資料簡介、討論文件、報告及會議紀要、整理和分析公眾意見,以及處理查閱立法機關文件的題求。該 4 個部門亦為立法會議員舉行的與議會議員舉行的與議會議員與政府。個別議會事務委員會,或在議員與政府當局舉行的個案會議上處理。該 4 個部門分別負責的職務載於下文。

議會事務部1

議會事務部 1 為下述委員會提供秘書 及支援服務:財務委員會及其轄下兩個小組委員會(即工務小組委員會及 人事編制小組委員會)、6 個 ¹事務委員會,以及處理與該等事務委員會的 職權範圍有關的立法建議及政策事宜 的法案委員會和小組委員會。

在 2018 年 4 月 1 日至 2019 年 3 月 31 日期間,該部合共為 251 次會議提供服務。此外,該部亦為 4 次本地職務訪問提供服務。

年內,在上述 251 次會議中,16 次是 為聽取公眾意見而舉行的會議,共有 469 名個別人士及團體代表在席上發 表意見。在資料研究支援方面,該部 在本年內合共擬備了 105 份背景資料

各議會事務部在重新分配職務後,議會事務部1由2018年12月10日起負責為資訊科技及廣播事務委員會提供服務,而由議會事務部1提供服務的事務委員會數目亦由5個增至6個。

簡介及 7 份討論文件,以利便相關委員會詳細研究有關議題。該等資料簡介所涵蓋的重要議題包括:都市固體廢物收費、增加土地供應的措施、粤港澳大灣區建設,以及檢討人對人促銷電話的規管。該部亦在本年報期內合共擬備了 45 份委員會報告。

議會事務部2

議會事務部 2 為下述委員會提供秘書 及支援服務:內務委員會、7 個事務 委員會,以及處理屬於該等事務委員 會職權範圍的立法建議及政策事宜的 法案委員會和小組委員會。年內,該 部繼續為調查梁振英先生與澳洲企業 UGL Limited 所訂協議的事宜專責委 員會提供服務。

在 2018 年 4 月 1 日至 2019 年 3 月 31 日期間,該部合共為 201 次會議提供服務。此外,該部亦為 9 次本地職務訪問提供服務。

年內,在上述 201 次會議中,43 次是 為聽取公眾意見而舉行的會議,共有 1 429 名個別人士及團體代表在席上 發表意見。在資料研究支援方面, 發表意見。在資料研究支援方面, 好方為 部在本年報期內合共擬備了 178 份 計論文件所涵蓋的 對實資料簡介及討論文件所涵蓋的 對景資料簡介及討論文件所涵蓋的配 些重要議題包括:新公眾龕位的、與 重要排、檢討整筆撥款津助制度、 等個人資料和網絡安全相關的,與 定產假的檢討工作、實施《中華人 民共和國國歌法》的本地立法工作, 以及政府當局就規管電子煙及其他新型吸煙產品(即加熱非燃燒煙草產品及草本煙)提出的建議。該部亦在本年報期內合共擬備了36份委員會報告。

議會事務部3

議會事務部 3 為立法會會議提供支援服務。在 2018年4月1日至 2019年3月31日期間,該部為 43 次立法會會議提供服務,包括4 次行政長官答問會及9 次行政長官質詢時間。該部並處理 656 項質詢、28 項法案及714 項就法案提出的修正案、44 項擬議決議案、56項議案及 157 項就議案提出的修正案,以及兩項請求立法會給予許可就立法會會議程序提供證據的申請。

該部亦為議員個人利益監察委員會提供服務。年內,該部為議員個人利益 監察委員會的 1 次閉門會議提供服 務,該次會議旨在考慮數宗指稱一名 議員未有登記及披露個人利益的 投訴。

在本年報期內,該部亦為根據《議事規則》第 49B(2A)條就譴責鄭松泰議員的議案成立的調查委員會提供服務。調查委員會負責確立根據《議事規則》第 49B(1A)條(取消議員的資格)動議的譴責議案所述的事實,並就所確立的事實是否構成譴責議員的理據提出意見。調查委員會於 2018 年 4 月 11 日向立法會作出報告。調查委員會

舉行了共 8 次閉門會議,包括兩次閉門研訊。立法會在 2018 年 5 月 16 日的會議上恢復辯論譴責議案,該議案被否決。

議會事務部4

議會事務部 4 為下述委員會提供秘書 及支援服務:政府帳目委員會("帳委 會")、查閱立法機關文件及紀錄事宜 委員會、議事規則委員會、內務委員會 會轄下的議會聯絡小組委員會、5 個 事務委員會,以及處理屬於該等事 重的法案委員會和小組委員會務 重的法案委員會和小組委員會》 有9B(2A)條就譴責許智峯議員的議案 成立的調查委員會提供服務。

在 2018 年 4 月 1 日至 2019 年 3 月 31 日期間,該部合共為 170 次委員會 會議提供服務。這些會議包括帳委員會 的 15 次公開聆訊,以及其他委員會 為聽取公眾意見而舉行的 12 次公開聆訊,以及其他委員會 議,共有 413 名個別人士及團體代表 在席上發表意見。此外,該部發展 在席上發表意見。此外,該部發展 音於 2018 年 4 月前往粵港澳大灣區 進行的聯席事務委員會職務訪問,以

² 各議會事務部在重新分配職務後,議會 事務部 1 由 2018 年 12 月 10 日起負責 為資訊科技及廣播事務委員會提供服 務,而由議會事務部 4 提供服務的事務 委員會數目則由 6 個減至 5 個。

及 1 次由議會聯絡小組委員會於 2018年9月前往英國及蘇格蘭進行的 海外職務訪問,提供服務。

在本年報期內,該部合共處理了 26 項有關查閱立法機關文件的要求, 其中 10 項獲得批准,9 項在處理中, 7 項經該部向申請人作出澄清後被撤 回。此外,該部協助立法會秘書就是 否解封立法機關文件及紀錄進行覆 檢,有 51 套已存在超過 20 年的非保 密檔案已開放予公眾查閱。

該部亦統籌《香港特別行政區立法會歷史、規則及行事方式參考手冊》的 更新工作。

法律事務部

法律事務部負責就立法會及其轄下委 員會的法案及附屬法例審議工作、公 法律顧問除掌管法律事務部外,亦是立法機關的法律顧問。根據《議事規則》,立法機關法律顧問的一般職責,是就關乎立法會的事務或行政的法律問題,向立法會主席及立法會秘書提供意見。

在 2018 年 4 月 1 日至 2019 年 3 月 31 日期間,該部為 405 次會議提供結律支援。這些會議包括立法會及其轄下委員會的會議,以及行政管理委員會的會議。年內,該部擬備了 30 份法案報告、48 份涵蓋 224 項附屬法例 的附屬法例報告,以及 11 份擬議案報告。此外,該部亦就多項的獨議案報告。此外,該部亦就多項的與直法會及試會及議員的訴訟、涉及立法會及議員的訴訟、以及 12 份與重要員會簽訂的標書及合約,以及 管理委員會簽訂的標書及合約,以及 2 與立法會綜合大樓的管理有關的法律事宜)發出共 67 項內部法律意見。

公共資訊部

公共資訊部為立法會及議員提供公共 關係意見及傳媒支援服務,並管理電 視廣播系統的運作,確保即時直播立 法會及其轄下委員會的所有公開會 議,同時亦透過教育、訪客及網上服 務,提高市民對立法會工作的認識。

在本年報期內,該部合共發出 249 份有關立法會事務和活動的新聞稿,並為立法會主席、委員會主席及議員安排了 60 次新聞簡報會和訪問。由該部負責拍攝及播放的立法會及其轄下委員會公開會議有 635 次,新聞簡報會有 23 次,總時數達 1 778 小時。該部亦接獲及處理 16 315 項透過電話、傳真及未經預約人士即場提出的查詢,以及 2 250 項電郵查詢。

該部除了把與立法會有關的影片和照片上載至立法會網站外,亦會在社交媒體平台上發布這些資料。在本年報期內,共有 3 478 段有關立法會會議 及活動的視像紀錄上載至立法會會法關員官式活動的照片上載至立法關會 Flickr 相簿。此外,該部為議會提供每日網上報章剪輯服務,讓他們知悉最新的時事報道及公眾對熱門時事的意見。

年內,該部為議員與來自香港以外地方的貴賓舉行的 19 次會議提供服務。此外,該部為 65 456 名訪客(包括市民和學生)舉辦了 2 195 個教育導

賞團,並接待了共 175 749 名到訪立 法會綜合大樓的訪客。該部亦負責營 運紀念品店,店內提供多款特色紀念 品和有關立法會的刊物,藉以豐富訪 客的體驗。紀念品店於 2017 年 6 月 試行搬遷至大堂導賞團接待處附近的 空間,令位置更加顯眼,以易於吸引 訪客。其後,該店於 2018 年 10 月重 新進行設計並正式遷至該處。

在教育活動方面,該部為學生舉辦了 733 個有關立法會工作的角色扮演環 節,並為幼童舉辦了 333 個講故事環 節。該部向青年機構提供支援,協助 有關機構在立法會綜合大樓舉行模擬 立法會辯論,而在本年報期內,該部 合共舉辦了 8 場辯論及 3 個培訓工作 坊。該部舉辦的"與立法會議員暢談" 活動,讓學生與議員就有關立法會工 作的話題及社會議題進行討論。學校 及青年音樂團體在立法會綜合大樓舉 行的午間音樂表演,亦已成為該活動 不可或缺的環節。該部合共為 602 名 學生及 39 名議員舉辦了 25 個暢談環 節,其中 3 個以音樂表演形式進行。 該部亦統籌暑期實習計劃,安排 23 名專上院校學生到秘書處不同部門 實習,讓他們了解為立法會提供的支 援服務。

資訊服務部

資訊服務部透過轄下的資料研究組、 立法會圖書館及檔案館,為立法會、 各委員會、議員和議員職員及秘書處 職員提供資訊服務。 資料研究組進行專題研究及資料蒐研工作,並就各項專題及議員關注的其他範疇擬備文件。資料研究組編製的刊物範圍多樣化,不僅有廣泛政策議題的詳盡分析和報告,還有選定關注議題的聚焦研究,以至就熱點時事提供事實資料及數據的簡短資料文件和簡報,供議員作快速及一般參考。

在本年報期內,資料研究組發表了 105份刊物,包括 17份資料摘要、 30份資料便覽、兩份研究簡報、 10份資訊述要、5份數據集及 41份 數據透視。主要研究的課題一覽表載 於**附錄 4**。

立法會圖書館透過其立法會紀錄館藏,以及憲制館藏、《基本法》館藏及一般參考資料,提供參考資料,接供參考資料,接受多數。立法會圖書館為憲制圖書館,截至 2019 年 3 月,館內的憲制及議會館藏達 27 573 項,相等於總藏書量的 53%。圖書館亦出版兩份月刊,各為《時訊·新知——議會動向》,讓議員知悉選定海外地方的最新政策文件。主要研訊報告、重要立法及財務建議,以及議會程序的轉變。

年內,圖書館的訪客人次為 9 628。 書籍查閱次數為 3 923 次,所處理的 查詢數目達 613 項。圖書館亦進行了 31 項檢索工作。圖書館自 2019 年 3 月起訂閱中國政府資料庫及中國共 產黨資料庫,為議員及其職員提供有 用的資源工具,以便進行有關內地政策的研究。

圖書館亦負責管理立法會網站。在本年報期內,立法會網站的瀏覽人次為550萬,瀏覽頁次為9200萬。圖書館正進行立法會網站和圖書館系統的革新工作。

在 2018-2019 年度,圖書館就議員感 興趣或關注的事項,在館內的公眾閱 覽區舉辦了多個展覽,主題涵蓋"資助 出售房屋計劃"、"新市鎮及計劃興建 大型住宅項目的新發展區"、"2018 年 施政報告"及"2019 年政府財政預算 案"。主要展品包括相關立法會紀錄、 政府刊物及書冊,還有簡介選定專題 背景的展覽品。

檔案館亦負責處理查閱立法會封存紀 錄及文件的要求,並每年就封存期屆 滿的封存歷史檔案進行覆檢,以確定 法例不禁止公眾查閱該等紀錄。 年內,檔案館舉辦 14 次參觀活動, 為 531 名訪客提供服務,答覆 446 項 有關參考資料及研究的查詢,處理 10 項查閱資料要求,覆檢 93 個封存 歷史檔案共 33 572 頁文件以供公眾查 閱,並鑒定 1 995 個非常用檔案。 996 個檔案被指明為歷史檔案而須予 保存,另 1 004 個檔案則獲授權 銷毀。

檔案館於 2015 年年中建立並推出一個名為"立法機關歷史檔案目錄"的電子系統。檔案館繼續致力提升該系統的效能,方便使用者搜尋和檢索資料。年內,該系統的瀏覽人次為35 381 ,使用者的瀏覽頁次為211 327。檔案館亦推出數碼化試驗計劃,為公眾提供更便捷的檔案查閱服務,並更有效地保存檔案。

翻譯及傳譯部

翻譯及傳譯部為立法會及其轄下各委員會提供翻譯、傳譯及中文謄錄服務。

該部負責編製《立法會會議過程正式紀錄》("正式紀錄"),又稱"立法會議 事錄",是立法會會議過程的逐字紀錄 本。該部會首先發布按議員發言時所 使用的語言編製的正式紀錄(即場紀錄 本),然後將之翻譯成中文及英文兩個 版本。正式紀錄的即場紀錄本及翻譯 本均可在立法會網站閱覽。該部為這 法會在本年報期內舉行的 43 次會議 編製了 11 427 頁正式紀錄的即場紀錄 本。即場紀錄本經整理及翻譯後,英文本共有 14 614 頁,中文本共有 10 612 頁。該部持續致力確保立法會議事錄的草擬本、確定本及翻譯本可按照服務承諾,分別於 3、7 及 24 個工作天內準時發出。

該部亦負責翻譯質詢、議案、委員會 文件、研究刊物、會議紀要及立法會 其他文件。年內,該部的翻譯總字數 達 12 574 070 字。該部繼續透過精簡 工作流程、善用資訊科技工具及以匯 集人手的安排靈活調配職員,提高生 產力和工作效率。

英語、粵語及普通話即時傳譯是為立 法會及其轄下委員會所有會議提供的 服務,有關服務由該部負責監督。 於合資格的手語即時傳譯員人手供 不足,現時只有立法會會議有提供常 規的手語即時傳譯服務。為進一步推 展手語即時傳譯服務,該部自 2018年10月起推行試驗計劃,把該 項服務擴展至福利事務委員會會議。 該部會根據推行經驗檢討試驗計劃。

申訴及資源管理部

申訴及資源管理部包括公共申訴辦事處、會計組及人力資源組。

公共申訴辦事處負責向議員提供支援 服務,以處理市民透過立法會申訴制 度提出的申訴和意見。該辦事處協助 議員處理個案,以期使申訴事項得以 解決,以及找出政府政策及辦事程序 須予改善之處。該辦事處的工作包括 與申訴團體/個別市民會面和通信 審視申訴人提出的個案、與助議員 選出的個案、協助議員 選出的適當行動,以及為當值 與申訴團體的會晤、值勤議員與關公 機構舉行的實地視察 實力 機構舉行的實地視察協 對 養處理的個案進行的實地視察協 對 員處理的個案達 2072 宗 169宗個案由團體提出,1903 宗由個 別人士提出。

理委員會轄下的人事委員會提供 服務。

年內,該組合共進行了 22 次招聘工 作(包括公開及內部招聘),共有 35 名 新職員獲聘用,18 名在職職員獲晉升 或聘任至另一職系。此外,該組舉辦 了 34 個內部培訓工作坊,出席的職 員共有 1 046 人次,另安排職員參加 了 13 個外地培訓計劃。該組亦安排 職員參加由公務員培訓處及其他本地 培訓機構舉辦的培訓課程,共有 392 人次出席。這些培訓活動着重培 育職員的專業知識、加強領導和管理 能力、提升語文技巧及工作效率、促 進職業安全及健康,以及培養抗逆能 力。除了職員培訓及發展外,人力資 源組的重點工作範疇亦包括提升各個 人力資源資訊系統,以改善運作效 率。為提高員工招聘的成效和效率, 該組已着手開發網上職位申請系統, 目標是在 2020 年推行。

總務部

總務部包括一般行政組、物業及保安 組和資訊科技組。一般行政組為行政 管理委員會及其轄下委員會提供秘書 服務,並為秘書處其他部門提供內部 行政支援。在本年報期內,該部為行 政管理委員會及其轄下委員會的 12次會議提供服務。

一般行政組亦提供文件收發服務,為 秘書處所有部門提供採購及物料供應 服務,以及在會議及議會聯繫活動舉 行期間為議員提供管事及膳食服務。 此外,該組舉辦立法會的議會聯繫活動,並監督在立法會綜合大樓內進行的新造及改善工程和實施的環保措施。

此外,一般行政組負責為議員辦事處 及秘書處職員提供辦公地方,包括與 政府當局聯絡,為秘書處物色合適的 辦公地方。由於立法會綜合大樓辦公 地方不足,會計組及人力資源組的辦 公室分別設於金鐘道政府合署 2 樓及 23 樓,翻譯及傳譯部和資料研究組的 辦公室則設於金鐘道政府合署 辦公室則設於金鐘道政府合署 46 樓。

在本年報期內,一般行政組統籌立法會綜合大樓會議室 2 的改裝工程,把座位數目由 66 個增至 84 個(不包括主席台的 6 個座位)。隨着改裝工程完成,會議室 2 現時可以容納全體議員,並提供了另一個可供舉行立法會、財務委員會及內務委員會會議的場地。

物業及保安組負責在立法會綜合大樓 提供物業管理和樓宇及會議保安服 務。該組與政府部門及承建商保持密 切聯繫,確保立法會綜合大樓結構穩 妥,樓宇裝備運作良好。該組按照相 關法例及行政管理委員會發出的指示 及指引執行職務,確保立法會綜合大 樓、議員及立法會綜合大樓其他使用 者安全。 在本年報期內,資訊科技組在會議室 2 進行改裝工程期間,為該會議室優化資訊科技服務。此外,資訊科技組為圖書館系統、數碼謄錄系統、立法會網站及電視廣播系統的提升及更新工程進行預算規劃。秘書處及議員

辦事處的個人電腦工作站提升工程正 在進行,並會在下個年報期內繼續進 行。

就議員申領工作開支償還款額進行 審計監察

為提高議員申請發還因履行立法會職務而支付的工作開支的問責性和透明度,行政管理委員會委聘了一家獨立的審計師事務所,在議員辦事處進行審計。此項審計工作的主要目的主要目的申請符合《立法會議員申請發還工作開支的指引》("《發還開支指引》")中有關利益衝突及申報利益的條文。

涵蓋 2017-2018 發還工作開支年度(由 2017 年 10 月 1 日起至 2018 年 9 月 30 日止)的審計報告已於 2019 年 4 月提交行政管理委員會。報告載述,在所有重大方面上,該審計師事務所並未發現立法會議員就發還工作開支的申請違背了《發還開支指引》對有關利益衝突及利益申報的要求。按照行政管理委員會的指示,審計報告已存放於立法會圖書館,供市民查閱。

環境保護

秘書處致力在處理事務及運作時顧及 對環境的影響,並會繼續致力採取秘 書長提交的 2018-2019 年度環境保護 報告(載於**附錄** 5)所載的一系列環保措施,以保護環境。

在本年報期內,秘書處繼續致力控制 用電量及用紙量。與上一年度相比, 立 法 會 綜 合 大 樓 的 用 電 量 減 少 0.91% ,用 紙 量 亦 錄 得 17.39% 的 減幅。

繼完成立法會綜合大樓由 2013 年4月1日至 2014年3月31日期間的碳審計後,秘書處委聘顧問為立法會綜合大樓進行年度碳審計,涵蓋2014-2015至 2018-2019年度。立法會綜合大樓由 2018年4月1日至2019年3月31日期間的碳審計報告顯示,各個排放源的排放量均有不同程度的減幅或增幅。儘管在 2018-2019年度的天氣較為炎熱,立法會綜合大樓按建築面積計算的溫室氣體排放強度比去年只增加 0.55%,與2013-2014年度的基準年相比,只增加 1.19%。

為提高立法會綜合大樓使用者的節能 減廢意識,秘書處定期發布有關使用 辦公室設備及空調設施和處理一般廢 物及源頭減廢的小貼士。此外物品 會綜合大樓亦設有收集可回收物品 會綜合大樓亦設有收集可回收物 會総(即紙張、塑膠、金屬、玻璃樽及 電池回收箱)。各類文件(例如在會議 席上提交或在會議後接獲的政府 當局 文件,以及事務委員會、法案委員會 及小組委員會的意議紀要)只以電子複 本方式向議員發送。 為進一步鼓勵減廢,秘書處由 2018年12月1日起主動在立法會綜 合大樓的咖啡角停止供應塑膠飲管。 立法會餐廳亦由2018年12月1日和 2019年1月1日起,分別停止為外賣 品供應塑膠飲管及即棄塑膠餐具。

職員諮詢委員會

職員諮詢委員會的成員包括由秘書處各職系(即議會秘書職系、助理法律顧問職系、翻譯主任及相關職系、資訊服務支援職系、機構傳訊職系,以及專業、一般及行政職系)推選的 23 名代表。職員諮詢委員會提供途徑,讓職員就影響他們的事宜直接向主持會議的秘書長提出意見。

年內,該委員會舉行了 4 次會議。會上討論的事宜主要是關於服務條件、員工關係及福利、工作安排及環境等。職員提出的意見及建議由有關部門跟進。

職員聯誼會

職員聯誼會的成立旨在增進秘書處職員之間的情誼和相互支持。在 2018-2019 年度,該會曾舉辦周年聖誕聯歡會,該活動讓職員可暫時擱下工作共進午餐,歡度佳節。該會在年內亦舉辦了多個興趣班(例如中國書法班、國書班、拉筋班及太極班)。

審計署署長報告



香港特別行政區政府 審 計 署

獨立審計師報告 致立法會行政管理委員會

意見

我已審計列載於第21至51頁立法會行政管理委員會的財務報表,該等財務報表包括於2019年3月31日的資產負債表與截至該日止年度的收支結算表、全面收益表、累積基金變動表和現金流量表,以及財務報表的附註,包括主要會計政策概要。

我認為,該等財務報表已按照香港會計師公會頒布的《香港財務報告準則》 真實而中肯地反映立法會行政管理委員會於2019年3月31日的財務狀況及截 至該日止年度的財務表現及現金流量,並已按照《立法會行政管理委員會條 例》(第443章)第13(3)(a)條妥為擬備。

意見的基礎

我已按照《立法會行政管理委員會條例》第13(3)(b)及13(4)條、《核數條例》(第122章)第15(1)(a)條及審計署的審計準則進行審計。我根據該等準則而須承擔的責任,詳載於本報告「審計師就財務報表審計而須承擔的責任」部分。根據該等準則,我獨立於立法會行政管理委員會,並已按該等準則履行其他道德責任。我相信,我所獲得的審計憑證是充足和適當地為我的審計意見提供基礎。

立法會行政管理委員會就財務報表而須承擔的責任

立法會行政管理委員會須負責按照香港會計師公會頒布的《香港財務報告準則》及《立法會行政管理委員會條例》第13(3)(a)條擬備真實而中肯的財務報表,及落實其認為必要的內部控制,使財務報表不存有因欺詐或錯誤而導致的重大錯誤陳述。

在擬備財務報表時,立法會行政管理委員會須負責評估其持續經營的能力,以及在適用情況下披露與持續經營有關的事項,並以持續經營作為會計基礎。

審計師就財務報表審計而須承擔的責任

我的目標是就整體財務報表是否不存有任何因欺詐或錯誤而導致的重大錯誤陳述取得合理保證,並發出包括我意見的審計師報告。合理保證是高水平的保證,但不能確保按審計署審計準則進行的審計定能發現所存有的任何重大錯誤陳述。錯誤陳述可以由欺詐或錯誤引起,如果合理預期它們個別或滙總起來可能影響財務報表使用者所作出的經濟決定,則會被視作重大錯誤陳述。

在根據審計署審計準則進行審計的過程中,我會運用專業判斷並秉持專業懷疑態度。我亦會:

- 一識別和評估因欺詐或錯誤而導致財務報表存有重大錯誤陳述的風險;設計 及執行審計程序以應對這些風險;以及取得充足和適當的審計憑證,作為 我意見的基礎。由於欺詐可能涉及串謀、偽造、蓄意遺漏、虛假陳述,或 凌駕內部控制的情況,因此未能發現因欺詐而導致重大錯誤陳述的風險, 較未能發現因錯誤而導致者為高;
- 一 了解與審計相關的內部控制,以設計適當的審計程序。然而,此舉並非旨 在對立法會行政管理委員會內部控制的有效性發表意見;
- 一評價立法會行政管理委員會所採用的會計政策是否恰當,以及其作出的會計估計和相關資料披露是否合理;
- 一判定立法會行政管理委員會以持續經營作為會計基礎的做法是否恰當,並根據所得的審計憑證,判定是否存在與事件或情況有關,而且可能對立法會行政管理委員會持續經營的能力構成重大疑慮的重大不確定性。如果我認為存在重大不確定性,則有必要在審計師報告中請使用者留意財務報表中的相關資料披露。假若所披露的相關資料不足,我便須發出非無保留意見的審計師報告。我的結論是基於截至審計師報告日止所取得的審計憑證。然而,未來事件或情況可能導致立法會行政管理委員會不能繼續持續經營;及

一評價財務報表的整體列報方式、結構和內容,包括披露資料,以及財務報表是否中肯反映交易和事項。

朱乃璋 審計署署長

2019年7月12日

審計署 香港灣仔 告士打道7號 入境事務大樓26樓

立法會行政管理委員會 截至 2019 年 3 月 31 日止年度的收支結算表

(以港幣千元列示)

	附註	2019年	2018年
收入			
政府的財政撥款	4(a)	886,947	853,444
投資收入	4(b)	7,285	9,329
其他收入	4(c)	1,071	734
		895,303	863,507
開支			
經常開支			
議員酬金、醫療津貼及任滿酬金	5(a)	80,640	75,760
議員工作開支償還款額	5(a)	180,417	164,656
職員薪酬	5(b)	502,989	465,753
一般開支	5(c)	106,051	107,358
非經常開支			
議員的非經常開支償還款額	5(d)	3,863	3,721
其他非經常開支	5(e)	1,054	1,886
		875,014	819,134
年度內的盈餘		20,289	44,373

立法會行政管理委員會 截至 2019 年 3 月 31 日止年度的全面收益表

(以港幣千元列示)

2019年 201	18年
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年度內的盈餘 20,289 44,373

其他全面(虧損)/收益

其後不會重新分類至收支結算表的項目 按公平值計入其他全面收益的股票 - 重估時的公平值變動

其後可能會重新分類至收支結算表的項目 可供出售證券

- 重估時的公平值變動
- -出售時重新分類至收支結算表的累計公平值變動 年度內的其他全面(虧損)/收益

(92)	
-	5,685
-	(4,346)
(92)	1,339

年度內的全面收益總額20,19745,712

立法會行政管理委員會 於 2019 年 3 月 31 日的資產負債表

(以港幣千元列示)

	附註	2019年	2018年
非流動資產			
固定資產	6	34,575	30,031
預支予議員的營運資金	8	25,356	24,189
按公平值計入其他全面收益的金融資產	9	17,656	-
可供出售證券	10		18,523
		77,587	72,743
流動資產			
紀念品存貨		587	545
預付款項、按金及其他應收帳款	11	8,222	6,492
預支予議員的營運資金	8	-	870
銀行存款		284,709	270,033
銀行結存及現金	12	32,744	38,288
		326,262	316,228
流動負債			
應付款項及應計費用	13	61,943	55,238
應計約滿酬金	2.7.1	36,514	54,670
		98,457	109,908
流動資產淨值		227,805	206,320
資產總值減流動負債		305,392	279,063
非流動負債			
應計約滿酬金	2.7.1	35,154	29,022
已收按金		157	157
		35,311	29,179
資產淨值		270,081	249,884
貝准伊坦		270,001	249,004
累積基金			
營運儲備	14.1	226,361	215,145
投資重估儲備	14.2	1,656	1,997
累積盈餘		42,064	32,742
		· · · · · · · · · · · · · · · · · · ·	<u> </u>
		270,081	249,884

經立法會行政管理委員會於 2019 年 7 月 12 日通過並授權簽發

立法會行政管理委員會主

立法會行政管理委員會主席 梁君彥議員, GBS, JP 陳维云

立法會秘書處秘書長 陳維安, SBS

立法會行政管理委員會 截至 2019 年 3 月 31 日止年度的累積基金變動表

(以港幣千元列示)

	2019年	2018年
營運儲備		
年初結餘 轉撥自累積盈餘	215,145 11,216	206,845 8,300
年終結餘	226,361	215,145
投資重估儲備		
年初結餘 年度內的其他全面(虧損)/收益 於出售按公平值計入其他全面收益的金融資產時 轉撥至累積盈餘	1,997 (92) (249)	658 1,339
年終結餘	1,656	1,997
累積盈餘/(赤字)		
年初結餘 年度內的盈餘 於出售按公平值計入其他全面收益的金融資產時	32,742 20,289	(3,331) 44,373
轉撥自投資重估儲備轉撥至營運儲備	249 (11,216)	(8,300)
年終結餘	42,064	32,742
年終累積基金總額	270,081	249,884

立法會行政管理委員會 截至 2019 年 3 月 31 日止年度的現金流量表

(以港幣千元列示)

	附註	2019年	2018年
營運項目的現金流量			
已收的政府財政撥款 已收的其他收入 付予議員及代議員支付的款額 付予職員的款額 支付營運開支	4(a)	886,947 1,040 (264,666) (512,998) (95,790)	853,444 736 (246,251) (452,523) (98,279)
來自營運項目的現金淨額	-	14,533	57,127
投資項目的現金流量			
購置固定資產 出售固定資產所得 購買按公平值計入其他全面收益的金融資產 出售按公平值計入其他全面收益的金融資產 所得 購買可供出售證券 出售可供出售證券所得 出售持至期滿的證券 減少/(增加)原有期限超過 3 個月的銀行存款 提取存款 投放存款 已收利息 已收股息	_	(13,436) 11 (8,684) 9,459 - - - 327,340 (290,729) 36,611 6,601 677	(9,879) 1 - (22,167) 41,808 4,000 259,197 (307,629) (48,432) 3,679 457
來自/(用於)投資項目的現金淨額	-	31,239	(30,533)
現金及等同現金項目的淨增加		45,772	26,594
年初的現金及等同現金項目		78,288	51,644
匯率變動的影響	-	(13)	50
年終的現金及等同現金項目	12	124,047	78,288

財務報表附註

(除另外註明,所有金額均以港幣千元列示。)

1 總論

立法會行政管理委員會("行政管理委員會")根據《立法會行政管理委員會條例》 (第 443 章)成立,是一個財政及行政自主的法團。行政管理委員會透過立法會秘書處,為香港特別行政區("香港特區")立法會提供行政支援及服務。

2 主要會計政策

2.1 符合準則聲明

本財務報表是按照香港公認的會計原則及所有適用的香港財務報告準則(此詞是統稱,當中包括香港會計師公會頒布的所有適用的個別香港財務報告準則、香港會計 準則及詮釋)編製。行政管理委員會採納的主要會計政策摘要如下。

香港會計師公會頒布了若干新增及經修訂的香港財務報告準則並於行政管理委員會本會計期首次生效或可供提前採納。行政管理委員會因首度採納其中適用的準則而引致在本財務報表反映的本會計期及前會計期的會計政策的改變(如有)載於附註 3。

2.2 財務報表的編製基礎

除按公平值計入其他全面收益的金融資產(附註 2.3.2.1)是按公平值列帳(闡釋見於下述的會計政策)外,本財務報表的編製基礎均以原值成本法計量。

編製符合香港財務報告準則的財務報表需要管理層作出判斷、估計及假設。該等判斷、估計及假設會影響會計政策的實施,以及資產與負債和收入與開支的呈報款額。該等估計及相關的假設,均按經驗及其他在當時情況下被認為合適的因素而制訂。倘若沒有其他現成數據可供參考,則會採用該等估計及假設作為判斷有關資產及負債的帳面值的基礎。估計結果或會與實際價值有所不同。

行政管理委員會會持續檢討該等估計及其所依據的假設。如修訂會計估計只會影響 當年的會計期,會在當年的會計期內確認有關修訂;如修訂會影響當年及未來的會 計期,則會在當年及未來的會計期內確認有關修訂。

行政管理委員會在實施會計政策方面並不涉及任何影響重大的會計判斷。除了在附註 11 披露的其他應收帳款減值外,無論現時對未來作出的假設,或在報告日估計過程中所存在的不明朗因素,皆不足以構成重大風險,導致資產和負債的帳面金額在來年大幅修訂。

2.3 金融資產及金融負債

2.3.1 初始確認及計量

行政管理委員會在成為有關金融工具的合約其中一方之日確認有關金融資產及金融 負債。按常規方式購入及出售金融工具於交易日確認,即行政管理委員會承諾購入 或出售有關工具之日。

於初始確認時,金融資產及金融負債按公平值計量,再加上或減去因收購該等金融 資產或發行該等金融負債而直接引致的交易成本。

2.3.2 2018年4月1日起的分類及其後計量

在採納香港財務報告準則第9號「金融工具」(附註 3.1)後,行政管理委員會根據其管理金融資產的業務模式及有關資產的合約現金流量特質,將有關資產分為兩個類別,以決定其後計量方法。該兩個計量類別為:

- 按公平值計入其他全面收益;及
- 一 按攤銷成本值。

行政管理委員會將其所有金融負債分類為其後按攤銷成本值計量。

行政管理委員會僅在管理某金融資產的業務模式出現變動時,才將有關資產重新分類。 **類**。金融負債不作重新分類。

行政管理委員會的金融資產及金融負債的分類分析載於附註 7。

2.3.2.1 按公平值計入其他全面收益的金融資產

行政管理委員會根據香港財務報告準則第 9 號選擇按公平值計入其他全面收益,計量其所有的股票及交易所買賣基金。該等股票及交易所買賣基金沒有指定持有期限,但可能會因應流動資金需求或市場環境變化而出售。有關選擇是於初始確認時作出及不可撤回。來自該等股票及交易所買賣基金的收益及虧損於其他全面收益內確認,且並不會於其後重新分類至收支結算表,包括在註銷確認時。該等收益及虧損分錄於投資重估儲備內,而有關累計金額在出售投資後轉撥至累積盈餘。該等投資的股息除明確代表收回部分的投資成本外,在收支結算表內確認。

2.3.2.2 按攤銷成本值計量的金融資產

其他金融資產均採用實際利率法按攤銷成本值計量。此類別包括預支予立法會議員 ("議員")的營運資金、按金及其他應收帳款、銀行存款,以及銀行結存及現金。此 等金融資產的虧損準備根據附註 2.3.7 所述的預期信用虧損模型計量。

實際利率法是計算金融資產或金融負債的攤銷成本值,以及攤分及確認有關期間的利息收入或支出的方法。實際利率是指可將該金融資產或金融負債在有效期間內的預計現金收支,折現成該金融資產的帳面總值或該金融負債的攤銷成本值所適用的貼現率。行政管理委員會於計算實際利率時,會考慮該金融工具的所有合約條款以估計現金流量,但不會計及預期信用虧損。有關計算包括與實際利率相關的所有收取自或支付予合約各方的費用、交易成本及所有其他溢價或折讓。

2.3.2.3 按攤銷成本值計量的金融負債

所有金融負債均採用實際利率法按攤銷成本值計量。

2.3.3 2018年4月1日前的分類及其後計量

根據香港會計準則第 39 號「金融工具:確認及計量」,行政管理委員會的金融資產 及金融負債按初始取得資產或引致負債時的用途作下列分類:貸款及應收帳款、持 至期滿的證券、可供出售證券及金融負債。

2.3.3.1 貸出款項及應收帳款

貸出款項及應收帳款為非衍生金融資產,它們具有固定或可以確定的金額,但在活躍市場並沒有報價,而行政管理委員會亦無意將之持有作買賣用途。此類別包括預支予議員的營運資金、按金及其他應收帳款、銀行存款,以及銀行結存及現金。

在初始確認後的每個報告日,貸出款項及應收帳款採用實際利率法按攤銷成本值扣除任何減值虧損(如有)計量(附註 2.3.8)。

2.3.3.2 持至期滿的證券

持至期滿的證券為非衍生金融資產。該等證券具有固定或可以確定的金額及有固定 到期日,而且行政管理委員會有明確意向及能力將之持有直至到期日,惟符合貸出 款項及應收帳款定義的金融資產則除外。

在初始確認後的每個報告日,持至期滿的證券採用實際利率法按攤銷成本值扣除任何減值虧損(如有)計量(附註 2.3.8)。

2.3.3.3 可供出售證券

可供出售證券為指定可供出售或沒有被列入上述任何其他分類的非衍生證券,包括沒有指定持有期限,但可能會因應流動資金需求或市場環境變化而出售的證券。

在初始確認後的每個報告日,可供出售證券按公平值列帳。公平值變動所產生的未 實現損益在其他全面收益內確認,並分錄於投資重估儲備內。外幣換算所產生的損 益則在收支結算表內確認。

出售可供出售證券損益包括出售所得淨額與帳面值的差額,以及從投資重估儲備撥 入收支結算表的累計公平值調整數額。

2.3.3.4 金融負債

2018 年 4 月 1 日前金融負債的分類及其後計量與 2018 年 4 月 1 日起的相同 (附註 2.3.2.3)。

2.3.4 公平值計量原則

行政管理委員會於每個報告日按公平值計量若干金融工具,而按攤銷成本值計量的 金融工具的公平值則在附註 18.2 披露。

公平值指市場參與者在計量日有秩序地交易時,就出售資產或轉讓負債所收取或支付的價格。計量公平值時,會假定出售資產或轉讓負債的交易在下述其中一種情況下進行:(a)在有關資產或負債的主要市場進行,或(b)如沒有主要市場,則在對有關資產或負債最為有利的市場進行;而行政管理委員會於計量日能參與此等市場。

計量資產或負債的公平值所用的假設是市場參與者為該等資產或負債定價時所用的假設,並假設市場參與者會以最符合其經濟利益的方式行事。

行政管理委員會在計量公平值時,會按情況採用適合和具充分數據的估值方法,盡可能運用相關可觀察到的參數,並盡量少用不可觀察到的參數。

行政管理委員會按以下公平值等級架構劃分計量所得的公平值,有關等級反映計量 時所用參數的重要性:

第 1 級 — 金融工具的公平值為相同的金融工具在交投活躍的市場上的報價 (未經調整);

- 第2級 金融工具的公平值按與該金融工具有關而可觀察到的參數釐定,當中包括可直接觀察到的參數(價格)及不可直接觀察到的參數(引申自價格),但不包括第1級所運用的報價;及
- 第 3 級 釐定金融工具公平值的參數並非基於可觀察到的市場數據(即不可觀察到的參數)。

就經常於財務報表中確認的資產及負債,行政管理委員會於報告日透過重新評估分類(根據對整體公平值計量而言屬最重要及相關的參數等級作出),決定財務報表中各等級之間應否作出轉撥。

2.3.5 註銷確認

當從金融資產收取現金流量的合約權利屆滿時,或該金融資產連同擁有權的絕大部 分風險及回報已轉讓時,該金融資產會被註銷確認。

當合約指明的債務被解除或取消,或到期時,該金融負債會被註銷確認。

2.3.6 對銷

當行政管理委員會在法律上有權強制對銷某些金融資產及金融負債所涉及的已確認金額,而行政管理委員會亦有意以淨額結算或準備同時變現資產和償付債務,有關金融資產及金融負債會作對銷,以淨金額列入資產負債表內。

2.3.7 2018 年 4 月 1 日起的金融資產減值

自採納香港財務報告準則第 9 號(附註 3.1)後,行政管理委員會就下列金融資產採用 由 3 個階段組成的方法計量預期信用虧損及確認相應的虧損準備及減值虧損或回 撥:

- 預支予議員的營運資金;
- 一 按金及其他應收帳款;
- 銀行存款;及
- 一 銀行結存。

預期信用虧損的計量基礎取決於自初始確認以來的信用風險變化:

第1階段:12個月預期信用虧損

若自初始確認以來,金融工具的信用風險並無大幅增加,永久預期信用虧損中反映 在報告日後12個月內可能發生的違約事件引致的預期信用虧損的部分予以確認。

第2階段:永久預期信用虧損 一 非信用減值

若自初始確認以來,金融工具的信用風險大幅增加,但並非信用減值,永久預期信用虧損(反映在金融工具的預期有效期內所有可能出現的違約事件引致的預期信用虧損)予以確認。

第3階段:永久預期信用虧損 — 信用減值

若金融工具已視作信用減值,會確認永久預期信用虧損,利息收入則應用實際利率 計入攤銷成本值而非帳面值總額計算。

2.3.7.1 如何釐定信用風險大幅增加

在每個報告日,行政管理委員會藉比較金融工具於報告日及於初始確認日期在餘下 的預期有效期內出現違約的風險,以評估金融工具的信用風險有否大幅增加。有關 評估會考慮數量及質量資料,以及具前瞻性的資料。若發生一項或多於一項對某金 融資產的估計未來現金流量有不利影響的事件,該金融資產會被評定為信用減值。

行政管理委員會在個別或綜合基礎上評估自初始確認以來信用風險有否大幅增加。 就綜合評估而言,金融工具按共同信用風險特質的基準歸類,並考慮投資類別、信 用風險評級及其他相關因素。

外部信用評級為投資級別的銀行存款被視為屬低信用風險。其他金融工具若其違約風險低,且交易對手或借款人具備雄厚實力在短期內履行其合約現金流量責任,會被視為屬低信用風險。此等金融工具的信用風險會被評定為自初始確認以來並無大幅增加。

若金融資產無法收回,該金融資產會與相關虧損準備撤銷。該等資產在完成所有必要程序及釐定虧損金額後撤銷。其後收回先前被撤銷的金額會在收支結算表內確認。

2.3.7.2 計量預期信用虧損

金融工具的預期信用虧損是對該金融工具在預期有效期內的公平及經概率加權估計的信用虧損(即所有短缺現金的現值)。短缺現金為按照合約應付予行政管理委員會的現金流量與行政管理委員會預期會收到的現金流量兩者間的差距。若金融資產在報告日視作信用減值,行政管理委員會根據該資產的帳面值總額與以折現方式按該資產的原訂實際利率計算的估計未來現金流量的現值兩者間的差距計量預期信用虧損。

2.3.8 2018年4月1日前的金融資產減值

根據香港會計準則第 39 號,貸出款項及應收帳款、持至期滿的證券及可供出售證券的帳面值會在每個報告日作出評估,以確定是否有客觀的減值證據。客觀減值證據包括就以下一項或多項虧損事件引起行政管理委員會注意的可觀察數據:

- 債務人出現重大財政困難;
- 拖欠或逾期償還利息或本金等違約情況;
- 債務人有可能進行破產或其他財務重組程序;
- 科技、市場、經濟或法律環境出現對債務人有不利影響的重大變化;及
- 股票證券投資的公平值大幅或長期下跌至低於其成本值。

若有客觀證據證實貸出款項及應收帳款或持至期滿的證券出現減值虧損,虧損會在 收支結算表內確認,虧損額為該資產的帳面值與按其在初始確認時的實際利率所計 算的預期未來現金流折現值之間的差額。如其後減值虧損降低,並能客觀地證實與 確認減值虧損後出現的事件相關,則該減值虧損會在收支結算表內回撥。

若有客觀證據證實可供出售證券出現減值虧損,即使有關的金融資產並未註銷,以往記錄在投資重估儲備內的相關累計虧損,會從投資重估儲備轉撥往收支結算表內確認。累計虧損額為購入價與減值時的公平值之間的差額,而差額會扣除以往在收支結算表內就該金融資產所確認的任何減值虧損。可供出售股票及交易所買賣基金以往在收支結算表內確認的減值虧損,不會經其後的收支結算表回撥,而是將其後增加的公平值在其他全面收益內確認,並在投資重估儲備內記錄。

其他應收帳款(附註 11)的減值虧損會經撥備帳戶入帳。當行政管理委員會確定收回 其他應收帳款的機會渺茫,被認為未能收回的金額會直接在其他應收帳款註銷,而 撥備帳戶內有關該應收帳款的金額,均會撥回。以往提撥到撥備帳戶的金額若後來 成功收回,則會在撥備帳戶作出撥回。撥備帳戶的其他變動及以往曾直接註銷而後 來成功收回的金額,會於收支結算表內確認。

2.4 紀念品存貨

立法會綜合大樓設有紀念品店。

紀念品存貨以成本值及淨實現價值兩者中的較低者列出。成本值由紀念品的設計費、模具費及其他製作費組成,並以加權平均法計算。淨實現價值是在一般業務運作下預計的售價,減去預計完工時的成本和為出售該紀念品所需的預計費用。

2.5 固定資產

- 2.5.1 固定資產的計量
- 2.5.1.1 預計使用年期超逾一年的固定資產項目均予以資本化,但所費少於 3,000 元的項目 則即時支銷。
- 2.5.1.2 藝術品以成本值扣除減值虧損(如有)(附註 2.5.3)後在資產負債表上以資本項目形式予 以確認。該等藝術品不予折舊或重估。
- 2.5.1.3 其他固定資產以成本值扣除累計折舊及減值虧損(如有)(附註 2.5.3)後列出。折舊額的 計算方式,是將固定資產的成本值減去預計剩餘價值(如有),然後按預計可用年期以 直線法逐年攤銷。各項固定資產的預計可用年期如下:
 - 一 家具及固定裝置10 年一 車輛及辦公室設備5 年一 電腦及軟件3 年

尚在進行的工程不予折舊。

2.5.2 固定資產的註銷確認

當固定資產被出售或預期其使用或出售不再產生任何經濟利益時,該固定資產的帳面值即被註銷確認。

出售固定資產的損益以出售所得淨額與資產的帳面值之間的差額來決定,並於出售時在收支結算表內確認。

2.5.3 固定資產的減值

固定資產的帳面值在每個報告日評估,以確定有否出現減值跡象。倘出現減值跡象,並當資產的帳面值高於其可收回數額時,則有關減值虧損會在收支結算表內確認。資產的可收回數額為其公平值減出售成本後的數值與使用值兩者中的較高者。

2.6 等同現金項目

就現金流量表而言,等同現金項目包括銀行結存及原有期限不超過 3 個月的銀行存款。

2.7 職員福利

2.7.1 約滿酬金

行政管理委員會所有全職職員均按定期合約條款受聘,合約期大部分為 3 年,在順利完成合約時可獲發放一筆約滿酬金。應承擔但尚未到期支付的職員約滿酬金,均全數撥備並記入收支結算表內。須於報告日起計一年內支付的約滿酬金列為流動負債,其他則列為非流動負債。

2.7.2 強制性公積金("強積金")供款

為符合《強制性公積金計劃條例》(第 485 章)的規定,行政管理委員會已透過加入由獨立強積金服務提供者提供的集成信託計劃,設立強積金計劃。所有已付及應付的強積金供款均記入收支結算表內。

2.7.3 職員可享有的年假

職員就截至報告日前所提供的服務而享有但尚未過期的有薪年假,會按個別職員的薪酬福利條件記入收支結算表內。

2.8 收入及開支的確認

2.8.1 政府的財政撥款

香港特區政府的財政撥款於到期應收的期間內確認。

2.8.2 利息收入

利息收入採用實際利率法以應計基礎在收支結算表內確認。

2.8.3 股息收入

來自上市股票的股息收入於該項投資的股價除息時在收支結算表內予以確認。

2.8.4 紀念品銷售

售賣紀念品的所得收入會在紀念品售予顧客時予以確認。

2.8.5 開支

議員酬金、職員薪酬及秘書處營運開支,會在須承擔該等開支時記入帳目內。議員可申請發還的工作開支及醫療津貼,在議員提出申請時記入帳目內;支付予議員的任滿酬金,則在每屆立法會任期結束並從政府取得對銷的財政撥款時記入帳目內。

2.9 外幣換算

本財務報表是以港元呈報,而港元是行政管理委員會的功能貨幣。

年度內的外幣交易按交易日的即期匯率換算為港元。以外幣為本位的貨幣資產與負債於報告日按收市匯率換算為港元。匯兌損益在收支結算表內確認。

3 會計政策改變

香港會計師公會頒布了若干新增或經修訂的香港財務報告準則並於本會計期生效。 除以下列載因採納香港財務報告準則第 9 號而產生的影響外,該等新準則或修訂對 行政管理委員會的會計政策並沒有影響。

行政管理委員會並沒有採納在本會計期尚未生效的任何新準則或詮釋(附註 19)。

3.1 香港財務報告準則第9號「金融工具」

按香港財務報告準則第 9 號的過渡條文所許可,行政管理委員會選擇不重新列示比較數字。採納香港財務報告準則第 9 號,主要引致行政管理委員會在金融資產的分類、計量及減值方面的會計政策有所變動。

下文披露採納香港財務報告準則第 9 號對行政管理委員會產生的主要影響的相關資料。

3.1.1 金融資產的分類及計量

行政管理委員會作出不可撤回選擇,將其先前列為可供出售證券及按公平值 18,522,500 元列帳的股票及交易所買賣基金指定為按公平值計入其他全面收益的金 融資產。先前的帳面值與2018年4月1日的帳面值相同。

3.1.2 金融資產減值

根據香港財務報告準則第 9 號,行政管理委員會有下列類別的金融資產須採用預期信用虧損模型:

- 一 預支予議員的營運資金;
- 一 按金及其他應收帳款;
- 一 銀行存款;及
- 一 銀行結存。

行政管理委員會已修訂適用於上列各類金融資產的減值方法(附註 2.3.7)。有關修訂於 2018 年 4 月 1 日對上列金融資產沒有影響。

4 收入

(a)	政府的財政撥款	2019 年	2018年
	政府就特定範疇提供的財政撥款	2017 4	2010 4
	經常項目		
	議員酬金、醫療津貼、任滿酬金及 工作開支償還款額	264,500	280,000
	秘書處的營運開支	606,839	562,441
	非經常項目		
	議員的非經常開支償還款額	4,500	3,163
	秘書處的非經常開支	11,091	7,822
		886,930	853,426
	年度內政府部門發出並已使用的撥款令		
	經常及非經常項目		
	秘書處的開支	17	18
	總額	886,947	853,444
(b)	投資收入		
	來自按攤銷成本值計量的金融資產的利息收入	2019年	2018年
	持至期滿的證券 銀行存款 銀行結存 利息收入總額	6,441 149 6,590	106 3,806 50 3,962
	股息收入來自 按公平值計入其他全面收益的金融資產 可供出售證券	724	- 458
	匯兌淨(虧損)/收益	(29)	563
	出售可供出售證券的收益		4,346
	總額	7,285	9,329
(c)	其他收入		
		2019年	2018年
	紀念品銷售	413	364
	雜項收入	658	370
	總額	1,071	734

5 開支

(a) 議員酬金、福利及工作開支償還款額

議員可獲得每月酬金、每年醫療津貼、任滿酬金,以及獲發還因履行立法會職務而引致的開支。議員的酬金、福利及償還款額由政府根據香港特別行政區行政會議成員、立法會議員及政治委任制度官員薪津獨立委員會的建議提出,並經立法會財務委員會批准。

憑藉財務委員會轉授的權力,政府根據丙類消費物價指數的變動幅度,於每年 10 月調整議員的酬金、醫療津貼及經常工作開支償還款額。每位議員獲取的相 關款額如下:

	2018年10月 至 2019年9月 (元)	2017年10月 至 2018年9月 (元)	至
每月酬金			
立法會主席	197,080	193,220	190,360
立法會代理主席兼 內務委員會主席	147,810	144,910	142,770
並非兼任政府行政 會議成員的議員	98,540	96,610	95,180
兼任政府行政會議 成員的議員	65,700	64,410	63,450
每年醫療津貼	34,320	33,650	33,150
每年工作開支償還款額			
辦事處營運開支	2,703,390	2,650,380	2,611,210
酬酢及交通開支	215,910	211,680	208,550
立法會主席酬酢開支	216,120	211,880	208,750

議員若在每屆 4 年的立法會任期結束時完成整個任期,可獲發任滿酬金,款額按有關議員所得酬金的15%計算。

根據原訟法庭於 2017 年 7 月 14 日作出的判決,梁國雄先生、羅冠聰先生、姚松炎博士及劉小麗博士已自 2016 年 10 月 12 日起被取消就職立法會議員的資格。行政管理委員會據此要求他們全數歸還於 2016 年 10 月至 2017 年 7 月期間已付予他們的議員酬金、福利、工作開支償還款額及預支營運資金共11,740,000元。

在截至 2019 年 3 月 31 日止的年度內,行政管理委員會與羅冠聰先生、姚松炎博士及劉小麗博士達成解決方案。根據解決方案的條款,他們已向行政管理委員會合共歸還 830,000 元,該筆款項包括已預支予他們而未用的營運資金,另加在 2017 年 7 月 14 日之後招致而已獲行政管理委員會發還款項的某些開支,以及已獲行政管理委員會發還款項的某些開支,以及已獲行政管理委員會發還款項的某些開支,以及已獲行政管理委員會發還款項的某些開支,以及已獲行政管理委員會發還款項的某些資本項目的價值。此筆為數830,000元的款項已於 2018 年 3 月 31 日列作其他應收帳款(附註 11),並於截至 2019 年 3 月 31 日止的年度內結清。

截至 2018 年 3 月 31 日止的年度,已付予羅冠聰先生、姚松炎博士及劉小麗博士的酬金、醫療津貼及工作開支償還款額合共為 3,300,000 元,該筆款項以議員酬金、福利及工作開支償還款額的開支入帳。

行政管理委員會未有與梁國雄先生達成解決方案。截至 2018 年 3 月 31 日止的年度,已付予梁國雄先生的酬金及工作開支償還款額合共為 880,000 元,該筆款項以議員酬金、福利及工作開支償還款額的開支入帳。由於收回這些開支的可能性無法確定,財務報表中並無將這些開支確認為應收帳款。

(b) 職員薪酬

	2019年	2018年
薪金	412,389	380,467
約滿酬金	55,827	52,248
現金津貼	20,596	19,437
強積金供款	10,970	10,491
應計假期薪酬增加	2,207	1,585
其他工作津貼	1,000	1,525
總額	502,989	465,753

(c) 一般開支

		2019年	2018年
	公用、通訊及樓宇服務	39,027	34,107
	專業及其他服務	28,584	30,438
	折舊	13,131	10,975
	刊物、宣傳及廣播	8,388	9,426
	維修及保養	5,776	8,706
	資訊服務	5,607	5,724
	與職員有關的開支	2,096	2,486
	交通及職務訪問	1,474	836
	辦公室物料供應	1,314	1,487
	已出售紀念品的成本	292	274
	其他應收帳款減值虧損	-	2,232
	其他	362	667
	總額	106,051	107,358
(d)	議員的非經常開支償還款額		
		2019年	2018年
	已退還的議員結束辦事處開支 (第五屆立法會:2012年10月至2016年9月)	-	(11)
	議員開設辦事處及資訊科技開支		
	(第六屆立法會: 2016年10月至2020年9月)	3,863	3,732
		3,863	3,721

在第六屆立法會,新當選的議員在每屆任期內可申領不超過 375,000 元的開設辦事處及資訊科技開支償還款額,用以支付裝修、購置家具、設備及軟件的開支,以及其他相關營運開支。如議員已於上屆任期內申領開設辦事處開支償還款額,則在現屆任期內可申領的款額上限為 262,500 元,除非有合理理由才可恢復 375,000 元的上限。

議員可在卸任時申領結束辦事處開支償還款額。有關款額定於當年度辦事處營運開支償還款額的十二分之一(附註 5(a)),以及實際支出的遣散費。

(e) 其他非經常開支

	2019年	2018年
與下述有關的服務及非資本開支		
外判在立法會會議過程正式紀錄及立法會委員會文件	-12	
翻譯方面增加的工作	613	-
更換無線通訊裝置	260	-
重新設計及優化立法會綜合大樓的教育設施	77	107
更換個人電腦工作站	61	-
電視製作器材及照明裝置以配合手語即時傳譯 服務		
的擴展	25	15
在立法會綜合大樓整合和應用資訊科技	19	1,283
採購硬件及軟件,用以開發新的電子訪客		
接待系統	8	-
設計和裝設教育設施	(9)	-
為立法會綜合大樓現有的物業管理及保安控制 系統		
採購硬件、軟件及設備	-	268
為新電子表決系統採購硬件、軟件及網絡設備, 以		
供立法會及其轄下委員會會議使用	-	194
採購檔案盒及物料	<u>-</u>	19
總額	1,054	1,886
•		

6 固定資產

	車輛	電腦及 軟件	辦公室 設備	家具及 固定 裝置	尚在 進行的 工程	藝術 品	總計
成本							
於2017年4月1日	1,071	101,999	8,216	16,111	6,262	6,362	140,021
增加	-	5,919	2,429	226	1,345	-	9,919
轉撥	-	5,469	916	453	(6,838)	-	-
撇除或出售	-	(215)	(117)	(363)	-	-	(695)
於2018年3月31日	1,071	113,172	11,444	16,427	769	6,362	149,245
於2018年4月1日	1,071	113,172	11,444	16,427	769	6,362	149,245
增加	714	9,884	5,167	614	1,324	-	17,703
轉撥	-	769	930	317	(2,016)	-	-
撇除或出售	(433)	(2,149)	(494)	(74)	-	-	(3,150)
於2019年3月31日	1,352	121,676	17,047	17,284	77	6,362	163,798
累計折舊							
於2017年4月1日	811	93,151	5,866	8,984	-	-	108,812
年內折舊	58	8,284	1,212	1,421	-	-	10,975
撇除或出售後撥回	-	(215)	(114)	(244)	-	-	(573)
於2018年3月31日	869	101,220	6,964	10,161			119,214
於2018年4月1日	869	101,220	6,964	10,161	-	-	119,214
年內折舊	129	9,492	2,041	1,469	-	-	13,131
撇除或出售後撥回	(433)	(2,149)	(485)	(55)	-	-	(3,122)
於2019年3月31日	565	108,563	8,520	11,575			129,223
帳面淨值							
於2019年3月31日	787	13,113	8,527	5,709	77	6,362	34,575
於2018年3月31日	202	11,952	4,480	6,266	769	6,362	30,031

7 金融資產及金融負債的分類

2019年

	按攤銷成本 值計量的 金融資產	按公平值計 入其他全面 收益的 金融資產	按攤銷成本 值計量的 金融負債	總計
預支予議員的營運資金	25,356	-	-	25,356
按公平值計入其他全面 收益的金融資產	-	17,656	-	17,656
按金及其他應收帳款	2,760	-	-	2,760
銀行存款	284,709	-	-	284,709
銀行結存及現金	32,744	-	-	32,744
金融資產	345,569	17,656	_	363,225
應付款項及應計費用	-	-	61,943	61,943
已收按金	-	-	157	157
應計約滿酬金	-	-	71,668	71,668
金融負債	-	-	133,768	133,768
2018年	貸出款項及 應收帳款	可供出售 證券	按攤銷成本 值計量的 金融負債	總計
預支予議員的營運資金	25,059	-	-	25,059
可供出售證券	-	18,523	-	18,523
按金及其他應收帳款	3,479	-	-	3,479
銀行存款	270,033	-	-	270,033
銀行結存及現金	38,288		<u>-</u>	38,288
金融資產	336,859	18,523	-	355,382
應付款項及應計費用	-	-	55,238	55,238
已收按金	-	-	157	157
應計約滿酬金	-	-	83,692	83,692
金融負債	_		139,087	139,087

8 預支予議員的營運資金

	2019年	2018年
預支作以下用途的營運資金		
經常工作開支	25,356	24,189
開設辦事處及資訊科技開支		870
總額	25,356	25,059
列為:		
流動資產	-	870
非流動資產	25,356	24,189
總額	25,356	25,059

議員可申請預支營運資金,用以支付開設辦事處、購置設備及日常營運的開支。預 支限額由行政管理委員會釐定。

就開設議員辦事處和購置資訊科技及通訊設備而言,第六屆立法會每位議員每屆任期可預支的營運資金限額為 375,000 元。為此等用途而預支的資金,須於獲款後3 個月內,以實際開支抵償,餘額必須交還行政管理委員會。這些資金列為流動資產。

就經常工作開支而言,議員可預支的營運資金限額相等於兩個月的議員辦事處營運開支、酬酢及交通開支的總和。在 2019 年 3 月 31 日,限額為 486,550 元 (2018 年:477,010 元)。為此用途而預支的營運資金,須於有關議員卸任時交還行政管理委員會。

2019 年

2018年

9 按公平值計入其他全面收益的金融資產

	按公平值列帳的股票及交易所買賣基金	2017 4	2010 -
	在香港上市	17,656	
10	可供出售證券		
		2019年	2018年
	按公平值列帳的股票及交易所買賣基金		
	在香港上市		18,523

11 預付款項、按金及其他應收帳款

	2019年	2018年
預付款項	5,462	3,013
按金	33	34
應向以下人士收取的帳款		
議員	3	46
職員	829	803
應計利息及股息	1,765	1,729
其他應收帳款	2,362	3,099
減:預期信用虧損準備 (2018 年:呆壞帳撥備)	(2,232)	(2,232)
總額	8,222	6,492

其他應收帳款主要包括向梁頌恆先生及游蕙禎小姐支付的酬金及預支的營運資金,以及向梁國雄先生預支的營運資金共 2,230,000 元(2018 年: 2,230,000 元)。根據原訟法庭於 2016 年 11 月 15 日及 2017 年 7 月 14 日就這 3 名人士所作立法會誓言的有效性作出的判決,他們已自 2016 年 10 月 12 日起被取消就職立法會議員的資格。

在 2018 年 3 月 31 日,應向這 3 名人士收回的帳款因收回的可能性無法確定而被個別釐定為出現減值。就此而確認的呆壞帳撥備為 2,230,000 元。在採納香港財務報告準則第 9 號後,行政管理委員會已修訂減值方法,而向這 3 名人士收回的帳款的虧損準備按相等於永久預期信用虧損的數額計量(附註 2.3.7)。有關修訂對虧損準備的數額沒有影響。本年度虧損準備的變動如下:

	2019年	2018年
年初結餘	2,232	-
確認的減值虧損	-	2,232
年終結餘	2,232	2,232

儘管確認虧損準備,行政管理委員會會繼續採取行動收回已付予這 3 名人士的有關款項(附註 17.2)。

12 現金及等同現金項目

	2019年	2018年
銀行結存及現金	32,744	38,288
原有期限不超過3個月的銀行存款	91,303	40,000
總額	124,047	78,288

13 應付款項及應計費用

	2019年	2018年
應付予以下人士或機構的帳款		
政府	5,036	3,303
議員	2,169	1,619
職員		
- 應計薪酬及墊支款項	650	814
- 應計假期薪酬	43,337	41,130
其他	10,751	8,372
總額	61,943	55,238

14 累積基金

14.1 營運儲備

為秘書處的營運開支而提供的經常財政撥款倘有盈餘,由行政管理委員會酌情將其撥 入營運儲備,以備日後用於立法會事務,例如填補任何赤字。

14.2 投資重估儲備

投資重估儲備由報告日持有的按公平值計入其他全面收益的金融資產(2018 年:可供出售證券)的公平值累計變動淨額所組成,有關款額按附註 2.3.2.1(2018 年:附註 2.3.3.3 及 2.3.8)所載的會計政策處理。

15 與政府的非現金交易

秘書處所使用的辦事處及若干由政府提供的服務,由政府免費提供,或由有關的政府 部門支付。該等開支並沒有計算在本財務報表內。

16 資本承擔

於 2019 年 3 月 31 日,並未計入本財務報表內而尚待履行的購置固定資產承擔如下:

	2019年	2018年
經批准但尚未簽訂合約	11,003	5,329
經批准並已簽訂合約	1,167	1,108
總額	12,170	6,437

17 財務風險管理

行政管理委員會在日常業務中承受信用和流動資金風險。行政管理委員會所承受的 此等風險和市場風險,以及其採取的金融風險管理政策及做法載述如下。

17.1 總則

行政管理委員會按照其訂定的投資組合的目標比例,將現金盈餘投放於多項金融資產,包括定期存款、股票及信託基金,藉以提供額外的收入來源。根據行政管理委員會的政策,除股票及信託基金外,所有投放於金融資產的投資均應保本。

行政管理委員會的金融資產載於附註7。

17.2 信用風險

信用風險指金融工具的一方持有者會因未能履行責任而引致另一方蒙受財務損失的風險。

行政管理委員會並無信用風險相當集中的情況。在報告日,在未計所持有的任何抵押品或其他改善信用質素的措施時,最高信用風險額如下:

	2019年	2018年
預支予議員的營運資金	25,356	25,059
按金及其他應收帳款	2,760	3,479
銀行存款	284,709	270,033
銀行結存	32,713	38,263
總額	345,538	336,834

預支予議員的營運資金所涉及的信用風險極低,因為所預支的款項絕大部分會在議 員卸任時自議員的開支償還款額中扣回。

在報告日,按金及其他應收帳款主要包括相關信用風險極低的應計利息及股息,以及支付予被取消議員資格的議員的酬金及預支營運資金(附註 11)。行政管理委員會會持續監察這些應收帳款的結餘。行政管理委員會已展開法律行動,向梁頌恆先生及游蕙禎小姐追討有關酬金及預支款項,並向梁國雄先生追討有關酬金、工作開支償還款額及預支款項。在 2019 年 3 月 31 日及 2018 年 3 月 31 日,行政管理委員會已就向梁頌恆先生及游蕙禎小姐支付的款項,以及向梁國雄先生支付的預支款項確認虧損準備。

為盡量減低信用風險,所有銀行存款及銀行結存均存放於香港的持牌銀行。這些金融資產被視為屬低信用風險。虧損準備按相等於 12 個月預期信用虧損的數額計量, 行政管理委員會評定所涉及的虧損極少。

銀行存款及銀行結存的信用質素分析如下:

2019年	2018年
20,707	2,355
296,715	305,941
317,422	308,296
	20,707 296,715

17.3 流動資金風險

流動資金風險指某一機構或難以履行其金融負債的相關責任的風險。

行政管理委員會採用預期現金流量分析來管理流動資金風險,即透過預測所需的現金款額及監察行政管理委員會的營運資金,確保可以償付所有到期負債及應付所有已知的資金需求。由於行政管理委員會維持充裕的流動資金,其流動資金風險極低。

17.4 市場風險

行政管理委員會就其投放於金融工具的投資會面對市場風險。市場風險包括利率風險、貨幣風險和股價風險。

17.4.1 利率風險

利率風險指因市場利率變動而引致虧損的風險。利率風險可進一步分為公平值利率 風險及現金流量利率風險。

- (a) 公平值利率風險指金融工具的公平值會因市場利率變動而波動的風險。由於行政管理委員會的銀行存款以定息計算利息,當市場利率上升時,其公平值便會下跌。然而,由於它們全部均按攤銷成本值列示,市場利率變動不會影響其帳面值和行政管理委員會的盈餘及累積基金。
- (b) 現金流量利率風險指金融工具的未來現金流量會因市場利率變動而波動的風險。由於行政管理委員會在銀行儲蓄之外,並無重大的浮動利率投資,其面對的現金流量利率風險偏低。

17.4.2 貨幣風險

貨幣風險指金融工具的公平值或未來現金流量會因匯率變動而波動的風險。

根據行政管理委員會的政策,必須就任何以港元、人民幣或美元以外貨幣為本位的金融工具訂立一份對銷的遠期外匯合約,用以將所涉投資款項兌回港元。此外,以人民幣及美元為本位的金融工具的所涉金額及其在投資組合中的比重,必須維持於既定水平之內。

在報告日,以美元為本位的金融資產總計有 98,400,000 元(2018 年:95,900,000 元),而以人民幣為本位的金融資產總計有 500,000 元(2018 年:500,000 元)。剩餘的金融資產及所有金融負債均以港元為本位。就以美元為本位的金融資產而言,由於港元與美元匯率掛鈎,行政管理委員會所面對的貨幣風險極低。

就以人民幣為本位的金融資產而言,在 2019 年 3 月 31 日,在所有其他可變因素保持不變的情況下,如人民幣兌港元的匯率上升/下跌 5%,匯兌虧損淨額估計會減少/增加 20,000 元(2018 年:匯兌收益淨額增加/減少 30,000 元)。

17.4.3 股價風險

股價風險是因股價變動而引致虧損的風險。行政管理委員會就其投放於在香港交易及結算所有限公司上市的股票和交易所買賣基金的投資會面對股價風險。

行政管理委員會的股價風險主要集中於恒生指數成分股或以金融機構及公用事業為經營業務的股票,以及旨在提供投資回報與恒生指數表現、恒生中國企業指數表現或在中國公開買賣的股票表現貼近的交易所買賣基金。行政管理委員會為投放於股票及交易所買賣基金的投資設定上限。在行政管理委員會轄下成立的投資工作小組,負責就行政管理委員會的投資策略向行政管理委員會提供意見。

如股價較報告日的股價高/低 10%,其他全面虧損會減少/增加 1,800,000 元 (2018年: 其他全面收益會增加/減少 <math>1,900,000 元)。

18 金融工具的公平值計量

列入第 1 級的金融工具的公平值是根據此等金融工具於報告日的市場報價而釐定, 此公平值並無扣除將來出售該等工具時涉及的預計成本。

18.1 經常按公平值計量的金融工具的公平值

依照公平值等級架構,在報告日按公平值計量的金融工具的帳面值載列如下:

	第1級	
	2019年	2018年
按公平值計入其他全面收益的		
金融資產	17,656	-
可供出售證券	<u>-</u>	18,523
	17,656	18,523

沒有金融資產或負債被列為第 2 級及第 3 級金融工具。在報告年度內,各等級之間並無轉撥。

18.2 非經常按公平值計量的金融工具的公平值

在 2019 年 3 月 31 日及 2018 年 3 月 31 日,所有金融工具均以與其公平值相差不大的金額列帳。

19 已頒布但於截至 2019 年 3 月 31 日止年度尚未生效的修訂、新準則及詮釋的可能影響

直至本財務報表發出之日,香港會計師公會頒布了多項修訂、新準則及詮釋。該等修訂、新準則及詮釋在截至 2019 年 3 月 31 日止的年度尚未生效,亦未在本財務報表中提早採用。

行政管理委員會現正評估首次採用該等修訂、新準則及詮釋對相關期間的影響。直至目前為止,行政管理委員會得出的結論是,採用該等修訂、新準則及詮釋,不大可能對行政管理委員會的營運結果和財務狀況構成重大影響。

20 在報告日之後發生的事件

立法會綜合大樓於 2019 年 7 月 1 日遭受示威者衝擊。行政管理委員會正評估有關破壞造成的財政影響。

立法會行政管理委員會轄下的委員會

人事委員會

職權範圍

- (1) 考慮須提交行政管理委員會處理的人事安排,包括秘書處的人力資源、職員的聘任、 晉升、解僱、職級劃分、職責、薪酬及其他服務條款及條件。
- (2) 核准助理秘書長、首席議會秘書及總議會秘書職級人員的任命,包括署理職位以待晉 升實任的安排。
- (3) 監察已授權秘書長處理的聘任及人事安排的進展。

委員

梁君彥議員, GBS, JP (主席)

李慧琼議員, SBS, JP

石禮謙議員, GBS, JP

黃定光議員, GBS, JP

陳克勤議員, BBS, JP

謝偉俊議員, JP

馬逢國議員, SBS, JP

郭榮鏗議員

鍾國斌議員

譚文豪議員

議員工作開支委員會

職權範圍

- (1) 就有關議員工作開支的行政事宜提出意見。
- (2) 應議員提出的要求,覆檢秘書長對該名議員申領工作開支償還款額的決定。

委員

梁君彥議員, GBS, JP (主席)

李慧琼議員, SBS, JP

郭榮鏗議員

設施及服務委員會

職權範圍

- (1) 就有關向立法會及秘書處提供辦公地方、家具及設備的事宜提供意見。
- (2) 評估立法會及個別議員為處理立法會事務而對各項服務及設施的需求。
- (3) 就向到訪立法會綜合大樓的公眾人士提供服務及設施的事宜提供意見。
- (4) 制訂解決辦法,以應付上文(1)、(2)及(3)項所鑒定的需求。
- (5) 考慮與上文(1)至(4)項有關的財務事宜,並負責批准購置價值 140 萬元以上但不超過 200 萬元的固定資產。
- (6) 制訂為立法會綜合大樓採購藝術作品的政策/指引。
- (7) 就有關在立法會綜合大樓展示及管理藝術藏品的事宜提供意見。
- (8) 監察有關(1)至(7)項的進度和發展。

委員

梁君彥議員, GBS, JP (主席)

李慧琼議員, SBS, JP

石禮謙議員, GBS, JP

黄定光議員, GBS, JP

謝偉俊議員, JP

麥美娟議員, BBS, JP

黄碧雲議員

鍾國斌議員

譚文豪議員

立法會廣場使用事宜委員會

職權範圍

考慮和審批有關使用立法會廣場的申請,以及在有需要時根據立法會行政管理委員會 通過的指引施加使用條件。

委員

謝偉俊議員, JP (主席)

石禮謙議員, GBS, JP

黄碧雲議員

譚文豪議員

立法會廣場使用事宜上訴委員會

職權範圍

考慮就立法會廣場使用事宜委員會的下述決定而提出的上訴:不批准使用立法會廣場 的許可申請,或批准申請,惟有關批准須受所施加的條件規限。

委員

梁君彥議員, GBS, JP (主席)

李慧琼議員, SBS, JP

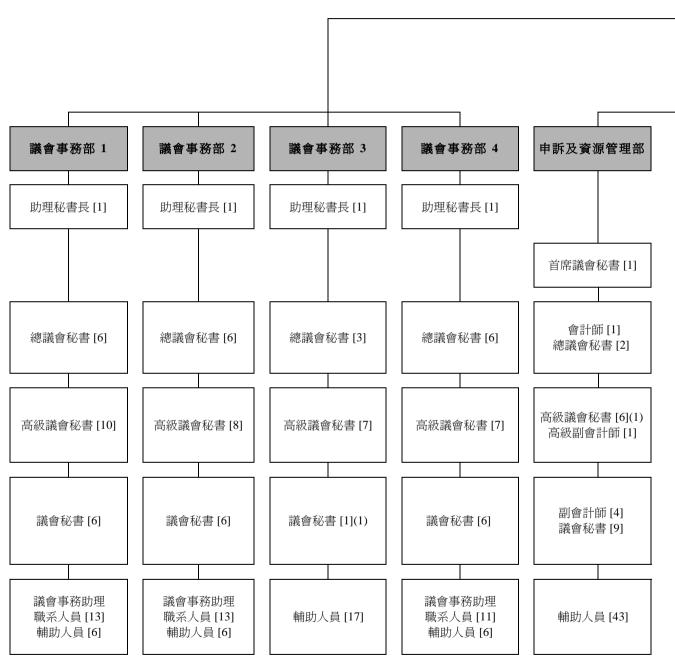
郭榮鏗議員

立法會秘書處的職員編制

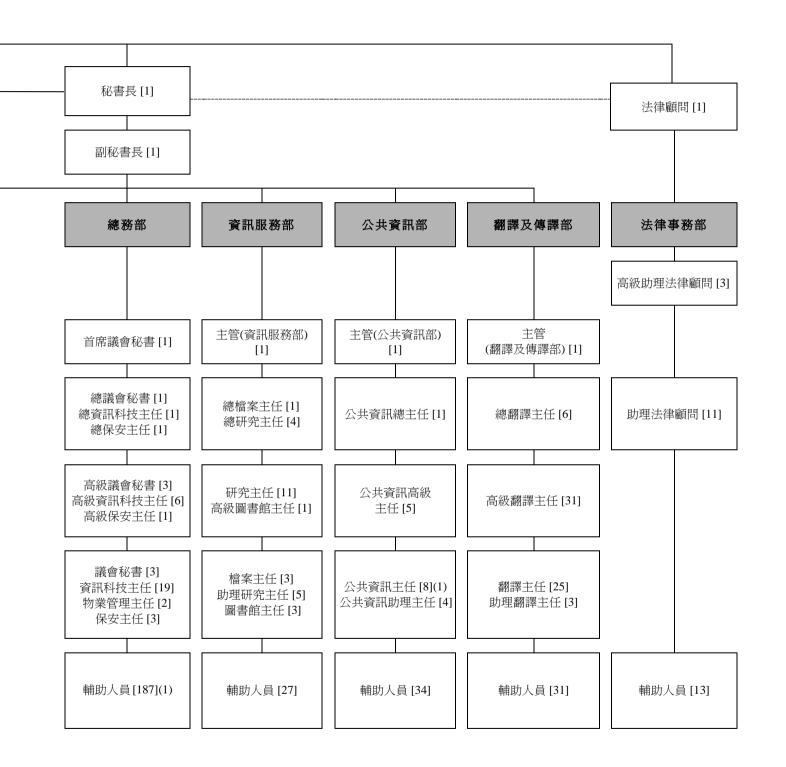
職級	於 2019 年 3 月 31 日的 常額編制
秘書長	1
法律顧問	1
副秘書長	1
助理秘書長	4
高級助理法律顧問	3
主管(資訊服務部)	1
主管(公共資訊部)	1
主管(公共員託部) 主管(翻譯及傳譯部)	1
	2
首席議會秘書	
會計師	1
助理法律顧問	11
總檔案主任	1
總議會秘書	24
總資訊科技主任	1
公共資訊總主任	1
總研究主任	4
總翻譯主任	6
總保安主任	1
研究主任	11
高級議會秘書	41
高級副會計師	1
高級資訊科技主任	6
高級圖書館主任	1
公共資訊高級主任	5
高級翻譯主任	31
高級保安主任	1
檔案主任	3
助理研究主任	5
議會秘書	31
副會計師	4
資訊科技主任	19
圖書館主任	3
公共資訊主任	8
翻譯主任	25
	2
物業管理主任	
保安主任	3
公共資訊助理主任	4
助理翻譯主任	3
高級行政事務助理	9
高級議會事務助理	9
高級保安助理	9
會計文員	8
一級行政事務助理	30
助理資訊科技主任	19
高級中文謄錄員	2
社交活動助理	1
	36
一級保安助理	9
助理訪客服務主任	
議會事務助理	28
二級行政事務助理	81
中文謄錄員	9
貴賓車私人司機	1
二級保安助理	57
管事	14
貴賓車司機	1
技工	4
汽車司機	1
文書事務助理	38
	15
訪客助理	
辦公室助理員	25
一級工人	1
總數	679

立法會秘書處的組織架構圖(截至 2019 年 3 月 31 日)

立法會行政管理委員會



在[]內的數字表示常額職位數目在()內的數字表示有時限職位數目



資料研究組曾研究的主要課題一覽表

- 2018-2019年度財政預算案
- 香港的個人醫療保險
- 選定地方的民宿規管措施
- 選定地方的共享單車系統
- 選定地方就加強保障獨立工作者的政策檢討
- 選定地方應對青年住屋需要的政策措施
- 選定地方的緊急護理服務
- 選定地方的社會福利開支及其財政承擔能力
- 香港、廣州及上海高速鐵路車站周邊地區的規劃和發展
- 選定地方促進年長人士就業的措施
- 選定地方確保高等教育教學質素的措施
- 選定地方對電子煙及加熱煙草產品的規管
- 選定地方的中央僱員補償制度
- 放債人不良經營手法的規管措施
- 中美貿易衝突及其對香港經濟的影響
- 選定地方對私有化資產的回購
- 選定地方的兒童儲蓄計劃
- 職業傷亡及僱員補償
- 香港的土地供應及用途
- 選定地方應用創新科技改善環境衞生的措施
- 選定地方的過渡性房屋
- 選定地方的智能運輸
- 炒賣黃牛門票

秘書長提交的 2018-2019 年度環境保護報告

環境保護目標

立法會秘書處致力:

- 在進行所有活動及處理所有事務時顧及對環境的影響
- 善用物品,將資源消耗減至最低
- 盡量減少整個工作流程對環境的不利影響

環境政策

立法會秘書處的環境政策要求全體職員特別致力透過下列措施,保護環境:

- 節省資源,特別是紙張及電力
- **減少廢物**,使用只用了一面的紙張、收集可循環再用的物料及在可行情況下根據環保 原則進行採購
- 確保室內空氣質素良好及盡量減少在辦公時間內進行發出噪音的工程,藉以保持舒適 的室內工作環境
- 選擇適當的交通工具及採用良好的駕駛模式,避免及盡量減少空氣污染

環境管理

總務部定期檢討秘書處的環保目標及監督在秘書處推行環保計劃的情況。為了監察在各辦事處推行環保措施的情況,總務部要求個別部門每 6 個月填寫推行環保措施的核對表。

各項環保措施的內容及推行該等措施的成效載於附表。

繼完成立法會綜合大樓由 2013 年 4 月 1 日至 2014 年 3 月 31 日期間的碳審計後,秘書處委聘顧問為立法會綜合大樓進行 2014-2015 至 2018-2019 年度的周年碳審計。立法會綜合大樓由 2018 年 4 月 1 日至 2019 年 3 月 31 日期間的碳審計報告顯示,各個溫室氣體排放源的排放量均有不同程度的減幅或增幅。雖然 2018-2019 年度的天氣較熱,但按建築樓面面積計算,立法會綜合大樓在 2018-2019 年度的溫室氣體排放強度較 2017-2018 年度同期只增加 0.55%,而與 2013-2014 年度的基準年相比則增加 1.19%。按立法會綜合大樓使用者人數計算,溫室氣體排放強度與 2017-2018 年度相比增加 3.11%,但與2013-2014 年度的基準年相比則減少 3.77%。

立法會綜合大樓的總用電量由 10,276,000 千瓦特(2017-2018 年度)減至 10,182,000 千瓦特。然而,港燈發表的電網排放系數從 2017 年的 0.79 公噸二氧化碳當量/千瓦特修訂至 2018 年的 0.80 公噸二氧化碳當量/千瓦特。因此,2018-2019 年度的能源間接排放(範圍 2 的排放)較去年度微升 0.34%。其他間接排放(範圍 3 的排放)包括在堆填區棄置的廢紙及一般廢物所產生的溫室氣體排放。顧問觀察到,相較 2013-2014 年度(基準年)的範圍 3 排放量,2018-2019 年度的排放量減少了 24.86%,主要原因是廢紙的棄置量有所減少。然而,與 2017-2018 年度相比,2018-2019 年度範圍 3 的排放量增加了 19.57%,主要是由於一般廢物產生量增加。

顧問報告載有多項建議,包括採用自動空調控制系統、採用兩級照明控制系統、以玻璃纖維材料及非金屬材料取代扶手電梯的金屬傳動鏈、安裝更多太陽能板、設置實時能源消耗監控系統及鼓勵員工和綜合大樓使用者減少碳排放等。秘書處會研究和跟進顧問提出的建議。

節約資源

I. 現已推行的環保措施

節約用紙

- 使用再造紙
- 使用只用了一面的紙張起草
- 雙面打印;使用可雙面影印的影印機
- ●盡可能減少影印(例如不印備不必要的額外或個人副本、定期檢視是否需要文件的印文本,以及在切實可行的範圍內以電郵 發送文件)
- 以電郵形式通訊
- •盡量減少使用傳真;如確有需要,選購使用普通紙的傳真機,避免使用傳真頁面,以及使用只用了一面的紙張列印傳真來件
- 要求來件者提供文件的電子複本,以便日後以電子形式處理文件
- ●將各類文件,包括所有公開會議的議程、會議紀要、討論文件、意見書及報告等,上載至立法會網站 (http://www.legco.gov.hk)
- ●立法會轄下所有委員會向非委員會委員的議員發出的討論文件只以電子複本的方式發送,但由工務小組委員會及人事編制 小組委員會發出並分送財務委員會委員的討論文件,則不在此限
- 只以電子複本的方式向議員發送並非在立法會/委員會會議上討論的文件(包括會議紀要)
- 停止向旁聽委員會會議的公眾人士提供會議文件的印文本
- 將文件貯存於中央資訊系統,方便職員共用
- ●盡可能減少通告的份數(例如盡量以電郵發送通告;如確有需要,只向一組職員發出一份通告印文本)
- 重複傳閱文件時,使用舊有的文本
- 使用電子新聞平台,減少訂閱報章及雜誌
- 向議員及秘書處職員提供網上新聞剪輯服務,並停止提供印文本
- 在節日期間採取環保措施(例如鼓勵使用電子心意卡、重複使用裝飾材料)
- 只以電郵向議員發送社交活動帳戶結單(電子結單)

節約使用信封

- 非機密文件不用放進信封內
- 重複使用信封或使用轉遞信封

節約能源

- ●經常巡查,確保使用者關掉無人使用的辦公地方的電燈及辦公室設備,以及在午膳期間及辦公時間後無人辦公時,關掉電燈及辦公室設備
- 更改照明燈光分組,以及調校燈光感應器的感應度,將燈光調低至最低的所需光度
- 盡量使用慳電燈泡/光管,例如發光二極管燈及 T5 光管
- 調低立法會綜合大樓的外牆燈光
- ●在適用情況下購置節能電腦及辦公室設備,在購置過程中考慮其能源標籤上的資料(如有的話)及其他國家和國際節能標準
- 盡可能減少辦公時間外的升降機及自動梯操作時間
- 在切實可行的範圍內,在夏季期間將室溫調校至攝氏 25.5 度
- 監察空調系統的運作,以及檢討空調運作時間表,以盡量減少能源消耗
- 減少宴會廳廚房的耗電量
- 在周末及長假期前關掉公用地方的打印機
- 控制燃料用量(例如盡量減少使用公務車輛)
- 定期為柴油發電機進行維修保養,以確保維持良好的能源效益
- 鼓勵使用公共交通工具及單車
- 定期向立法會綜合大樓使用者發出有關節約能源的通告

節約用水

- 減低水龍頭的水流量
- 為洗手間及淋浴間的洗手盆安裝節流器
- 定期檢查水錶,以確保水錶在監察用水量時運作暢順

減小廢物

- 鼓勵回收紙張、塑膠、金屬、玻璃器皿及充電電池,並在立法會綜合大樓所有樓層設置收集箱
- 定期向立法會綜合大樓使用者發出有關減廢的通告
- ●售賣機不再供應瓶裝飲料
- •咖啡角及立法會餐廳不再供應塑膠餐具、塑膠外賣容器及塑膠飲管

II. 環保措施的成效

- ●用電量由 2017-2018 年度的 10 276 307 千瓦特減至 2018-2019 年度的 10 182 573 千瓦特,減幅為 0.91%
- ●用紙量由 2017-2018 年度的 15 956 令減至 2018-2019 年度的 13 182 令,減幅為 17.39%
- 廢紙收集量由 2017-2018 年度的 50 114 公斤減至 2018-2019 年度的 41 069 公斤,減幅為 18.05%

III. 2019-2020 年度的目標

•倘若會議數目與 2018-2019 年度的數目相若,把用電量及用紙量減少 3%

減少廢物 保持舒適的 室內工作環境 • 重複使用信封及暫用檔案文件夾 • 使用低排放量及不含臭氧的影印機 • 使用再造紙 • 在非辦公時間進行翻新工程 • 使用可替換筆芯的原子筆 • 每年測試空氣質素,以監察辦公室內的空氣情況 • 停止使用木製鉛筆 • 每年進行碳審計,以監察立法會綜合大樓的溫室氣體排放 • 定期清潔空氣過濾器及出風口 • 使用環保鉛筆 • 盡可能使用循環再用的打印機及傳真機墨盒 • 促請職員使用自備的水杯而不要用紙杯 • 收集廢紙、廢舊打印機及傳真機墨盒、金屬罐、 膠樽、玻璃樽及充電電池,以供循環再造 • 按需要的份量為立法會會議及聯繫活動訂購食 物,以及把剩餘食物捐贈予膳心連 • 立法會綜合大樓被指定為全面禁止吸煙的樓宇 •立法會綜合大樓自 2012 年起每年獲頒發"辦公室及公眾場所 室內空氣質素檢定計劃"下的"室內空氣質素檢定證書 《卓越級》" •立法會綜合大樓自 2012 年起每兩年獲頒發"大廈優質供水認 可計劃"藍/銀證書 • 使用再造紙印製所有文件 • 若循環再用的打印機及傳真機墨盒的質素提高及 價格下降,會增加使用此類墨盒 • 減少用紙量 • 增加使用網上新聞服務,以取代印刷報紙 • 推動惜食文化,以減少廚餘

Report on the Activities of The Legislative Council Commission 2018-2019

Prepared for tabling in the Legislative Council in accordance with section 13(5) of The Legislative Council Commission Ordinance (Cap. 443)

Contents

The Chairm	an's Review	67
The Legislat	ive Council Commission	70
The Legislat	ive Council Secretariat	71
Activities of	The Legislative Council Commission in 2018-2019	73
Services of th	ne Legislative Council Secretariat	73
- Council	Business Division 1	73
- Council	Business Division 2	74
- Council	Business Division 3	75
- Council	Business Division 4	75
- Legal Se	rvice Division	76
- Public In	formation Division	77
	ion Services Division	78
	on and Interpretation Division	80
•	nts and Resources Management Division	81
	tration Division	82
Compliance A	Audit on Members' Claims for Reimbursement of Operating Expenses	84
Environment	Protection	84
Staff Consult	ative Committee	85
Staff Recreat	ion Club	86
Report of the	e Director of Audit	87
Statement of	accounts	
Income and I	Expenditure Account for the year ended 31 March 2019	90
Statement of	Comprehensive Income for the year ended 31 March 2019	91
Balance Shee	et as at 31 March 2019	92
Statement of	Changes in Accumulated Funds for the year ended 31 March 2019	93
Statement of	Cash Flows for the year ended 31 March 2019	94
Notes to the	Financial Statements	95
Appendices		
Appendix 1	Committees of The Legislative Council Commission	122
Appendix 2	Staff Establishment of the Legislative Council Secretariat	127
Appendix 3	Organization Structure of the Legislative Council Secretariat (as at 31.3.2019)	128
Appendix 4	A List of Major Subjects Studied by the Research Office	130
Appendix 5	Secretary General's Environmental Report for the Year 2018-2019	131

The Chairman's Review

2018-2019 turned out to be an especially challenging year for the Legislative Council ("LegCo"). As Chairman of The Legislative Council Commission ("the Commission"), I am pleased to report that the Commission has risen to the challenge through the sterling and dedicated support of staff of the LegCo Secretariat.

Under The Legislative Council Commission Ordinance (Cap. 443), the Commission is tasked to provide, through the Secretariat, administrative support and services to the Council. It is incumbent upon the Commission to ensure that the meetings of the Council can be conducted smoothly in order for LegCo to fulfill its constitutional duties under the Basic Law. As the manager and occupier of the LegCo Complex, the Commission owes a common duty of care to all its users and visitors. As the employer of staff of the Secretariat, the Commission has the responsibility provide a safe working environment for its staff.

The most significant event of the 2018-2019 legislative year had to be the Fugitive Offenders and Mutual Legal Assistance in Criminal Matters Legislation (Amendment) Bill 2019 ("the Bill"), which the submitted to Government LegCo for scrutiny in February 2019. Between February and June 2019, when the suspended legislative Government the process, LegCo experienced a number of unruly meetings. In the morning of 12 June 2019, when the Bill was to resume its Second Reading debate, the LegCo Complex was surrounded by tens of thousands of protesters. Violent clashes between Police and protesters erupted in the Designated Demonstration Area ("DDA") in the afternoon. The scheduled Council meeting had to be cancelled.

But the social unrest arising from the Bill did not abate after the Government suspended its legislative process. Starting from the early morning of 1 July 2019, the LegCo Complex was again surrounded by protesters and was eventually broken into by late afternoon. Meeting facilities inside our iconic LegCo Chamber, Ante Chamber and a few conference rooms, including some fixtures of historic value, were seriously damaged. The entire glass frontage of the LegCo Library was shattered and knocked down. The Security Control Room, including its information technology ("IT") and communications systems, as well as fire safety devices and closed-circuit television cameras around the LegCo Complex were destroyed in a targeted manner. In all, over 60 glass panels covering the perimeter of the LegCo Complex were ruined beyond repair.

I was deeply saddened by the extensive destruction of the LegCo Complex, which has been the home of the Legislature of the past eight years. Much to my relief, no Secretariat staff was injured in the performance of their duties. As a result of the substantial damages sustained by the LegCo Complex, all the remaining meetings of the 2018-2019 session for the Council and its committees had to be cancelled.

After the incident of 1 July, the Commission convened a special meeting at an off-site location to take stock of the losses and damages and agreed on a course of action with the objective of re-opening the LegCo Complex for office use as soon as possible and for Council and committee meetings to resume by mid-October 2019.

With the tireless efforts and devotion of relevant government departments and Secretariat staff, the Office Block of the Complex was reopened on 11 July for office use by Members and Secretariat staff. In only three months thereafter, the restoration and repairs of essential meeting facilities and critical systems were completed. The 2019-2020 legislative session commenced on 16 October on schedule.

At the time of my writing this Review, the restoration works of the glass curtain walls of the Complex are still underway and some corporate and public services of the Council remain suspended until after the remaining works are completed.

Following the occurrence of successive security incidents, the Commission

considered it imperative to enhance the security of the Complex in order to provide a safe working environment for Members, staff and other Complex users. For this purpose, a security consultant has been engaged to conduct an overall review on the physical security of the Complex and we look forward to receiving its recommendations.

During the year, the Commission introduced a number initiatives aimed at improving its facilities and services, while fulfilling its mission as an environmentally responsible organization.

With effect from the 2019-2020 legislative session, the pilot scheme of providing simultaneous sign language interpretation service for the meetings of the Panel on Welfare Services was extended to cover meetings of the Panel on Education, as the issues deliberated at these meetings are of greater concern to people with hearing impairment.

During the past year, a number of IT systems were enhanced to keep up with the expectations of Members and the public. The Webcasting System was significantly upgraded so that high quality video is now available at the LegCo website and through the LegCo Mobile App. The web-based system for Members to signify their membership in committees was enhanced. An electronic job application system is

expected to be launched later this year to improve the process of recruiting new staff.

Inside the LegCo Complex, facilities were improved. The ground floor lactation and infant care facilities have been renovated and remodelled so that the number of lactation rooms has been doubled to two, and the privacy protection therein has been enhanced such that three mothers can be accommodated at the same time. Also, two automated teller machines, each operated by a major bank, were installed following an open invitation exercise. Both machines commenced service in January 2020.

On the environmental protection front, the Commission remains committed minimizing its carbon footprint. During the electricity consumption Complex decreased by 0.91% and paper consumption reduced by 17.39% year-onyear due to various energy and paper conservation measures. Since December 2018, the Secretariat has stopped providing plastic straws at the Coffee Corner. The LegCo Cafeteria likewise ceased to provide disposable plastic tableware for takeaway items.

Finally in terms of employee benefits, I am pleased to report that the Commission approved the extension of maternity leave for female Secretariat staff from 10 weeks to 14 weeks. Following a review conducted by the Secretariat, the Commission also

approved the introduction of death and incapacity benefits to its staff.

In closing, I would like to pay tribute to staff of the Secretariat for their dedication and professional service, particularly to those who had worked tirelessly under immense pressure to restore the Complex after the 1 July incident. My thanks also go to my colleagues of the Commission for their support and contribution.

Hon Andrew LEUNG Kwan-yuen

Chairman

The Legislative Council Commission

The Legislative Council Commission

The Legislative Council Commission ("the Commission") is a body corporate established under The Legislative Council Commission Ordinance (Cap. 443). Ordinance, which was enacted in April 1994, provides the legal framework for the Commission and the independent Legislative Council ("LegCo") Secretariat Secretariat") to operate managerial and financial autonomy.

The membership of the Commission as at 31 March 2019 is set out below:

Hon Andrew LEUNG Kwan-yuen, GBS, JP (Chairman)

Hon Starry LEE Wai-king, SBS, JP (Deputy Chairman)

Hon Abraham SHEK Lai-him, GBS, JP

Hon WONG Ting-kwong, GBS, JP

Hon CHAN Hak-kan, BBS, JP

Hon Paul TSE Wai-chun, JP

Hon MA Fung-kwok, SBS, JP

Hon Charles Peter MOK, JP

Hon Alice MAK Mei-kuen, BBS, JP

Hon Dennis KWOK Wing-hang

Dr Hon Helena WONG Pik-wan

Hon CHUNG Kwok-pan

Hon Jeremy TAM Man-ho

Meetings of the Commission shall be held at such time and place as the Commission or the Chairman may from time to time appoint. In 2018-2019, 11 meetings were held.

Five committees have been appointed by the Commission to carry out certain delegated functions. These are:

- the Committee on Personnel Matters which deals with appointment and other personnel matters;
- the Committee on Members'
 Operating Expenses which advises on the processing of Members' operating expenses reimbursement claims;
- the Committee on Facilities and Services which oversees the provision of services, accommodation and facilities to the Council and the Secretariat, and deals with matters relating to the display of artworks in the LegCo Complex;
- the Committee on the Use of Legislative Council Square which considers and approves applications for the use of the LegCo Square and imposes conditions of use where necessary; and

 the Appeals Committee on the Use of Legislative Council Square which considers appeals against the decisions of the Committee on the Use of Legislative Council Square.

The terms of reference and membership of the five committees are set out in **Appendix 1**.

Through a separate head of expenditure in the Hong Kong Special Administrative Region Government's annual Estimates, the Commission is provided with funds to support the work of LegCo. Recurrent funding is provided through an Operating Expenditure Envelope ("OEE") which sets the ceiling for each year's funding. OEE is sub-divided into two subheads in the Estimates: one for Members' remuneration and operating expenses reimbursements, and the other for Secretariat expenses which comprise staff emoluments and general expenses. Basically, the funding for Members' remuneration and operating reimbursements expenses adjusted annually according to the movement of Consumer Price Index (C), while that for Secretariat expenses is adjusted according to target expenditure level of Government. Only savings in the subhead for Secretariat expenses may be put into an Operating Reserve for future deployment at the discretion of the Commission. In addition, non-recurrent funding is obtainable for capital and time-limited projects.

Where additional resources are required for the introduction of new and improved services, the Commission will put forward bids under the Government's annual Resource Allocation Exercise. The bids will be considered by the Government on their own merits. If the proposed bids for recurrent resources are successful, funds will be provided in the OEE, starting from the forthcoming financial year.

The Commission's accounts are subject to examination by the Director of Audit. The Director is empowered to conduct value-formoney audits and examinations into the economy, efficiency and effectiveness with which the Commission uses its resources in performing its functions and exercising its powers.

The net financial provisions for the Commission in 2018-2019 amounted to \$886.9 million, which comprised \$269 million for Members' remuneration and expenses reimbursements, and \$617.9 million for the Secretariat's staff emoluments and general expenses. As shown in the audited accounts on pages 90 to 121, the surplus for the year was \$20.3 million.

The Legislative Council Secretariat

Administrative support and services to the Legislature are provided by the Secretariat which operates under the Commission. The mission of the Secretariat is to provide efficient and professional secretariat, research and administrative support for the Council, enhance community understanding of the activities of the Council and ensure an effective avenue for redressing grievances of members of the public.

The Secretary General, who is appointed by the Commission, is the chief executive of the Secretariat. The Secretary General is also the Clerk to LegCo. The Secretary General is responsible to the Chairman of the Commission for the effective management and administration of the Secretariat.

For the purposes of the Public Finance Ordinance (Cap. 2), the Secretary General is designated as the Controlling Officer responsible for the financial resources afforded to the Commission.

Appointment of Secretariat staff is normally on a three-year agreement basis. Grading, remuneration and other terms and conditions of service of staff are broadly in line with those applicable to civil servants. Remuneration comprises a basic salary paid with accordance the salary scale applicable to civil servants holding comparable jobs, a cash allowance in lieu of certain fringe benefits enjoyed by civil servants, and an end-of-agreement gratuity. Secretariat staff are required to serve the Council with complete political impartiality. The Commission regularly considers succession planning for as well as training and development needs of different grades A staff succession committee, of staff. chaired by the Secretary General and comprising the Deputy Secretary General and all Heads of Divisions as its members, has been set up to develop overall staff succession planning strategies. Six career development subcommittees have also been formed for the following grades to consider the career development needs of officers concerned:

- Council Secretary grade;
- Assistant Legal Adviser grade;
- Translation Officer and related grades;
- Information services support grades;
- · Corporate communication grades; and
- Professional, general and administration grades.

As at 31 March 2019, there were 679 posts on the establishment of the Secretariat. The staff establishment by number and rank is set out in **Appendix 2**. The Secretariat has continued to adopt measures to promote the employment of persons with disabilities in the Secretariat. As at 31 March 2019, 11 staff members or about 2% of the Secretariat's strength are persons with disabilities.

Administrative support and services are provided for the Council and its committees through the following 10 functional Divisions:

- Council Business Division 1;
- Council Business Division 2;
- Council Business Division 3;
- Council Business Division 4:
- Legal Service Division;
- Information Services Division;
- Public Information Division:
- Translation and Interpretation Division;
- Complaints and Resources Management Division; and
- · Administration Division.

The organization structure of the Secretariat as at 31 March 2019 is shown in **Appendix 3**.

Activities of The Legislative Council Commission in 2018-2019

Services of the Legislative Council Secretariat

Council Business Divisions

Servicing of meetings of the Council and its committees is undertaken by four Divisions: Council Business Divisions 1, 2, 3 and 4. The four Divisions are each headed by an Assistant Secretary General. Servicing work of Council meetings includes

processing questions, bills, proposed resolutions and motions as well amendments to bills, proposed resolutions The motions. secretariat administrative support services provided for committees include preparing background briefs, discussion papers, reports minutes of meetings, collating and analyzing public views, as processing requests for access to documents of the Legislature. These four Divisions also provide services for meetings-cumluncheons held between Members and District Council members and councillors of Heung Yee Kuk. Matters which require follow-up actions are referred by the respective Divisions to the relevant Panels or dealt with in case conferences with the Administration. The respective responsibilities of these four Divisions are described below.

Division 1

Council Business Division 1 provides secretariat and support services to the Finance Committee and its two (i.e. the subcommittees **Public** Works Subcommittee and the Establishment Subcommittee), six¹ Panels as well as Bills

73

Following the redistribution of duties among the Council Business Divisions, Division 1 took up the servicing of Panel on Information Technology and Broadcasting with effect from 10 December 2018, and the number of Panels serviced by Division 1 was increased from five to six.

Committees and subcommittees dealing with proposed legislation and policy issues relating to the terms of reference of these Panels.

During the period from 1 April 2018 to 31 March 2019, the Division serviced a total of 251 meetings. In addition, the Division also provided service for four local duty visits.

During the year, 16 of the 251 meetings were held to receive public views, at which a total of 469 individuals and deputations On research support, the gave views. Division prepared a total of 105 background briefs and seven discussion papers this year to facilitate detailed study of the subject matters by the relevant committees. major subjects covered in those briefs included municipal solid waste charging, initiatives to increase land supply, Guangdong-Hong development of the Kong-Macao Greater Bay Area and review of on regulation person-to-person telemarketing calls. The Division also prepared a total of 45 committee reports during the period.

Division 2

Council Business Division 2 provides secretariat and support services to the House Committee, seven Panels as well as Bills Committees and subcommittees dealing with proposed legislation and policy issues within the terms of reference of these Panels. During the year, the Division continued to service the Select Committee to Inquire into Matters about the Agreement between Mr LEUNG Chun-ying and the Australian firm UGL Limited.

During the period from 1 April 2018 to 31 March 2019, the Division serviced a total of 201 meetings. In addition, it also provided services for nine local duty visits.

During the year, 43 of the 201 meetings were held to receive public views, at which a total of 1 429 individuals and deputations gave views. On research support, the Division prepared a total of 178 background briefs and 45 discussion papers during the report period. Some of the major subjects covered in the background briefs and discussion papers included allocation arrangements for new public niches, review of the Lump Sum Grant Subvention System, issues relating to protection of personal data and cyber security, review of statutory maternity leave, the local legislation to implement the Law of the People's Republic of China on the National Anthem, and the Administration's proposals in relation to regulation of electronic cigarettes and other new smoking products, namely heat-notburn products and herbal cigarettes. Division also prepared total of a 36 committee reports during the period.

Division 3

Council Business Division 3 provides support services for Council meetings. During the period from 1 April 2018 to 31 March 2019, the Division serviced 43 Council meetings, which include four Chief Executive ("CE")'s Question and Answer Sessions and nine meetings for CE's Division Question Time. The also processed, among other things, 656 questions, 28 bills and 714 amendments thereto, 44 proposed resolutions, 56 motions and 157 amendments thereto, and two requests for leave of the Council to give evidence of Council proceedings.

The Division also services the Committee on Members' Interests. During the year, the Division serviced one closed meeting of the Committee to consider a few complaints against a Member in relation to allegations of failure to register and disclose interests.

During the report period, the Division also serviced the Investigation Committee established under Rule 49B(2A) of the Rules of Procedure in respect of the motion to censure Dr Hon CHENG Chung-tai. The Investigation Committee was responsible for establishing the facts stated in the censure motion moved under Rule 49B(1A) (Disqualification of Member from Office), and giving its views on whether or not the facts as established constitute grounds for the censure. It completed its work in March

and reported to the Council on 11 April 2018. A total of eight closed meetings, including two hearings in camera, were held. The debate on the censure motion was resumed and the motion was negatived at the Council meeting of 16 May 2018.

Division 4

Council Business Division 4 provides secretariat and support services to the Public Committee ("PAC"), Accounts Committee on Access to the Legislature's Documents and Records, the Committee on Rules of Procedure, the Parliamentary Liaison Subcommittee ("PLS") of the House Committee, five ² Panels as well as Bills Committees and subcommittees dealing with the proposed legislation and policy issues within the terms of reference of these Panels. During the year, the Division also Investigation Committee serviced the established under Rule 49B(2A) of the Rules of Procedure in respect of the motion to censure Hon HUI Chi-fung.

During the period from 1 April 2018 to 31 March 2019, the Division serviced a total of 170 committee meetings, including 15 public hearings held by PAC and

Following the redistribution of duties among the Council Business Divisions, Division 1 took up the servicing of Panel on Information Technology and Broadcasting with effect from 10 December 2018, and the number of Panels serviced by Division 4 was reduced from six to five.

12 meetings by other committees to receive public views, at which a total of 413 individuals and deputations gave views. In addition, the Division also provided services for five local duty visits, one joint-Panel duty visit to the Guangdong-Hong Kong-Macao Greater Bay Area conducted in April 2018 by the Panel on Economic Development, the Panel on Financial Affairs, the Panel on Commerce and Industry and the Panel on Information Technology and Broadcasting, and one overseas duty visit by PLS to the United Kingdom and Scotland in September 2018.

On research support, the Division prepared a total of 108 background briefs and 67 discussion papers. Some of the major subjects covered in the background briefs and discussion papers included operational arrangements for the Hong Kong-Zhuhai-Macao Bridge and the Hong Kong Port, operation of the Hong Kong Section of the Guangzhou-Shenzhen-Hong Kong Express Rail Link, safety franchised bus operation, taxi service quality enhancement, proposed framework for implementing a cooling-off period for certain consumer contracts, provision of primary and secondary school places, and review of self-financing post-secondary education. A total of 36 committee reports were prepared by the Division, including four reports of PAC submitted to the Council on its examination of the Director of Audit's value for money audit reports.

During the report period, the Division processed a total of 26 requests for access to documents of the Legislature. Among them, 10 were approved, nine are being processed seven were withdrawn and after clarifications had been made with the applicants. Furthermore, the Division assisted the Clerk to LegCo in conducting reviews of disclosure of documents and records of the Legislature, and 51 sets of unclassified files which have been in existence for over 20 years have been made available for public access.

The Division also coordinated the updating of "A Companion to the history, rules and practices of the Legislative Council of the Hong Kong Special Administrative Region".

Legal Service Division

The Legal Service Division provides independent legal advice and support to the Council and its committees in their scrutiny ofbills and subsidiary legislation, examination of public policies, inquiries into matters of public interest, handling of complaints, and other legal matters. Division also renders legal advice to individual Members on matters relating to the business of the Council. In addition, the Division provides in-house legal service to the Commission and the Secretariat. It is Division's mission the provide independent, comprehensive and reliable

legal advice, analysis, research, and services information that are timely, objective, non-partisan, and where necessary, confidential, thereby contributing to an informed Legislature.

Apart from being head of the Legal Service Division, the Legal Adviser is also the Counsel to the Legislature. Under the Rules of Procedure, the Counsel to the Legislature has the general duty of advising the President and the Clerk to LegCo on legal issues in relation to the business or administration of the Council.

During the period from 1 April 2018 to 31 March 2019, the Division provided legal support to 405 meetings, including meetings of the Council and its committees as well as meetings of the Commission. During the year, the Division prepared 30 reports on bills, 48 reports on subsidiary legislation covering 224 items of subsidiary legislation and 11 reports on proposed resolutions. In addition, the Division issued a total of 67 items of in-house legal advice on various matters, including requests for access to documents and records of the Legislature, litigation involving the Council and Members, tenders and contracts entered into by the Commission, and legal issues relating to the management of the LegCo Complex.

Public Information Division

The Public Information Division provides public relations advice and media support services to the Council and Members, manages the operation of a televising system to broadcast live all open meetings of the Council and its committees, and enhances public understanding of the work of the Council through education, visitor and online services.

During the period, the Division issued a total of 249 press releases on the business and activities of the Council and organized 60 media briefings and interviews for the President, committee chairmen and The Division filmed Members. and televised 1 778 hours of 635 open meetings of the Council and its committees and 23 media briefings. It also received and handled 16 315 telephone, fax and walk-in enquiries as well as 2 250 email enquiries.

Apart from uploading Council related videos and photos onto the LegCo Website, the Division also disseminates these materials on social media platforms. During the period, 3 478 video records of Council meetings and events were uploaded to the LegCo YouTube Channel and 2 007 photos of Members' official events and activities were posted on the LegCo Flickr photo album. In addition, the Division provides an online daily newspaper clipping service for

Members to keep them abreast of current affairs and public views on topical issues.

During the year, the Division serviced 19 meetings held between Members and visiting dignitaries from places outside Hong Kong. In addition, 2 195 guided educational tours were conducted for 65 456 visitors including members of the public and students, and a total of 175 749 visitors to the LegCo Complex were received. The Division also operates a Souvenir Shop which offers a variety of unique souvenirs and publications about the Council to enrich visitors' experience. Following the pilot relocation of the Shop to the open space near the Tour Reception Counter in the Main Lobby in June 2017 to enhance its visibility to visitors, the Shop was redesigned and officially relocated in October 2018.

Regarding education activities, 733 roleplay sessions on the work of the Council for students and 333 story-telling sessions for young children were held. Support was given to youth organizations to conduct mock Council debates in the LegCo Complex, with a total of eight debate sessions and three training workshops organized during the period under review. "Meeting with Under the Members" programme organized by the Division, students held discussions with Members on topics relating to the work of the Council and social issues. Lunch time music performance in the LegCo Complex given by school and youth music groups was also held as an integral part of the programme. A total of 25 meeting sessions, including three in the form of music performance, were organized for 602 students and 39 Members. The Division also coordinated a summer internship programme for 23 post-secondary students attached to different Divisions of the Secretariat to understand the support services provided for the Council.

Information Services Division

The Information Services Division provides information services to the Council, committees, Members, Members' staff and Secretariat staff through the Research Office as well as the LegCo Library and Archives.

The Research Office conducts research studies, undertakes research tasks and produces write-ups on topical issues and other areas of Members' concern. It produces a wide range of research publications ranging from in-depth analysis and reports of broad policy issues to focused studies on selected issues of concern, and short information papers and briefs containing factual information and statistics on topical issues for quick and general reference.

During the period, the Research Office published 105 publications consisting of

17 Information Notes, 30 Fact Sheets, two Research Briefs, 10 Essentials, five Numbers and Figures and 41 Statistical Highlights. A list of the major subjects studied is in **Appendix 4**.

The LegCo Library provides reference support through its collections of LegCo records as well as constitutional, Basic Law, and general reference materials. The LegCo Library is a constitutional library. As of March 2019. the constitutional and parliamentary collections have reached 27 573 items, equivalent to 53% of the total number of books. The Library also publishes two monthly publications entitled "Stay informed – Latest overseas policy reports" and "Stay informed - Latest parliamentary news" to keep Members abreast of the latest policy papers, major inquiry reports, important legislative and financial proposals, as well as changes in procedures selected parliamentary in overseas places.

During the year, the number of visits made to the Library was 9 628. The number of books accessed was 3 923 while the number of enquiries handled was 613. The Library also conducted 31 search tasks. Since March 2019, the Library has subscribed to The Database of the Chinese Government and The Database of the Communist Party of China, which provide useful resource tools for Members and their staff to conduct research on policies of the Mainland.

The Library is also responsible for managing the LegCo Website. During the period, the LegCo Website was visited 5.5 million times, with 92 million pages viewed. Work is under way to revamp both the LegCo Website and the Library system.

A number of thematic exhibitions on subject matters of interest or concern to Members were organized at the Public Reading Area of the Library in 2018-2019, covering topics like "Subsidized Home Ownership Schemes". "New **Towns** and New Development Areas with Major Residential Development Projects", "Policy Address 2018" and "Budget and Estimates 2019". Highlights of the exhibitions included the of relevant LegCo display records, government publications and books as well as exhibits to provide concise background of the chosen topics.

The LegCo Archives selects, acquires and preserves valuable records and materials which document the history, core functions and activities of the Council. provides records reference, research and access services for Members and staff as well as the public. The Archives now preserves about 1186 linear metres of in different formats, archival records including paper files, bound volumes, photographs, audiovisual materials and artifacts. To promote public interests in and appreciation of archival heritage of the Legislature, group visits to the Archives for schools and professional associations are regularly organized with small exhibitions held to showcase the treasures preserved.

The Archives is also responsible for handling access requests for closed LegCo records and documents, and conducts reviews of closed archival records annually upon expiry of their respective closure periods to confirm that public access to such records is not prohibited by law.

Archives During the year, the held 14 organized visits, served 531 visitors, answered 446 reference and research enquiries, handled 10 access to information requests. reviewed 33 572 pages documents from 93 closed archival records for open access and appraised 1 995 inactive records. There were 996 records nominated as archival records for preservation and 1 004 records authorized for destruction.

The Archives developed and launched an electronic system, Catalogue for Archival Records of the Legislature, in mid-2015. Continuous efforts are made to improve its performance in facilitating information search and retrieval. During the year, the System was visited 35 381 times with 211 327 pages viewed by users. A pilot digitization project was also initiated with the aim to provide more convenient public access and better records preservation.

Translation and Interpretation Division

The Translation and Interpretation Division provides translation, interpretation and Chinese transcription services to the Council and its committees.

The Division responsible for the is production of the Official Record Proceedings of the Legislative Council ("the Official Record"), also known as the Hansard, which is the verbatim report of proceedings of the Council. The Official Record is published, in the first instance, in the language of the speeches delivered on the floor, i.e. the floor version, and then translated into two versions, one in Chinese and the other in English. Both the floor and translated versions of the Official Record are available on the LegCo Website. For the 43 Council meetings held during the report period, the Division produced 11 427 pages of the floor version of the Official Record. The floor version was subsequently rendered into 14 614 pages of English text and 10 612 pages of Chinese text. Sustained efforts were made to ensure the timely release of draft, confirmed and translated versions of the Hansard within three, seven and 24 working days respectively under the Division's performance pledges.

The Division also translates questions, motions, committee papers, research publications, minutes of meetings and other Council papers. During the year, its

translation output totalled 12 574 070 words. The Division continues to enhance productivity and efficiency by streamlining work processes, capitalizing on information technology tools and flexibly deploying staff under pooling arrangements.

Under the supervision of the Division, simultaneous interpretation in English, Cantonese and Putonghua is provided for all meetings of the Council and its committees. Owing to insufficient supply of qualified interpreters, simultaneous sign language interpretation is now only available at Council meetings as a regular service. To take a step forward, a pilot scheme has been implemented since October 2018 to extend the service to the meetings of the Panel on Welfare Services. A review of the pilot scheme will be made on the basis of the implementation experience.

Complaints and Resources Management Division

The Complaints and Resources Management Division comprises the Public Complaints Office, the Accounts Office and the Human Resources Office.

The Public Complaints Office provides support services to Members in dealing with complaints and representations lodged under the LegCo Redress System. The Office assists Members in processing cases to redress grievances and identify areas in

government policies and procedures where improvement is needed. The work of the Office includes meeting and corresponding with deputations/individual members of the public, examining the cases lodged, communicating with the Administration and relevant public organizations, assisting **Members** in determining appropriate courses of action, as well as servicing Duty Roster Member interviews with deputations, Member interviews Duty individual members ofthe public. case conferences with the Administration/ relevant public organizations and site visits arising from cases handled under the Redress System. During the period, the Office assisted Members in handling 2 072 comprising 169 cases, group representations and 1 903 individual cases.

The Accounts Office is responsible for all accounting matters of the Secretariat. coordinates the preparation of the budget of the Commission, exercises budgetary control, prepares the payroll, processes and arranges all payments, compiles financial reports, invests the Commission's funds and reserves, implements the Commission's financial policies and assists in preparing each year's Resource Allocation Exercise submissions. In addition, the Office administers Members' remuneration and operating expenses reimbursements and assists in servicing the Subcommittee on Members' Remuneration and Operating Expenses Reimbursement.

The Human Resources Office is responsible for formulating and implementing manpower strategy to meet service needs by attracting, motivating and retaining talents. It is also responsible for arranging training and development programmes to ensure that Secretariat staff will have the necessary skills and expertise to maintain effective support for Members and the Council. In addition, the Office oversees matters relating to staff relations and staff welfare, and makes constant efforts in enhancing staff communication between and management as well as organizing wellness programmes to promote staff well-being. The Office also assists in servicing the Committee on Personnel Matters under the Commission.

During the year, a total of 22 recruitment exercises were conducted, including both open and internal recruitment. A total of 35 new staff were recruited and 18 serving staff were promoted or appointed to another grade. In addition, the Office organized 34 in-house training workshops with a total of 1 046 staff attendance, and made arrangements for staff to attend 13 training programmes outside Hong Kong. arranged staff members to participate in training courses organized by the Civil Service Training and Development Institute and other local training institutes, with a total of 392 attendance. These training activities focused on developing staff members' professional expertise,

strengthening leadership and management capabilities, enhancing language skills and work efficiency, promoting occupational safety and health, as well as building Apart from staff training and resilience. development, enhancement of human resources information systems to improve operational efficiency was also an important priority area of the Human Resources Office. To enhance the efficiency effectiveness and of recruitment, the Office has embarked on the development of an e-Job Application System, which is targeted to be launched in 2020.

Administration Division

The Administration Division comprises the General Administration Office ("GAO"), the Estate and Security Office ("ESO") and the Information Technology Office ("ITO"). GAO provides secretariat service to the Commission and its committees as well as internal administrative support to other Divisions of the Secretariat. During the period, the Division serviced 12 meetings of the Commission and its committees.

GAO also provides receipt and despatch services; procurement and supplies services for all Divisions of the Secretariat; and steward and catering services for Members during meetings and corporate liaison functions. In addition, it organizes LegCo corporate liaison functions and oversees the implementation of new and improvement works as well as environmental protection measures in the LegCo Complex.

In addition, GAO is responsible for providing accommodation for Members' Offices and Secretariat staff, which includes liaising with the Administration to identify suitable accommodation for the Secretariat. As there is a shortage in office space in the LegCo Complex, staff of the Accounts Office and the Human Resources Office are housed on 2/F and 23/F respectively of the Queensway Government Offices ("QGO"), and the Translation and Interpretation Division and the Research Office are housed on 46/F of OGO.

During the report period, GAO coordinated the modification of Conference Room 2 of the LegCo Complex to increase its seating capacity from 66 to 84 (excluding the six seats at the Chairman's Podium). Following the completion of the modification works, Conference Room 2 can now accommodate all Members and provides an alternative venue for holding Council, Finance Committee and House Committee meetings.

Estate management as well as building and conference security services in the LegCo Complex are provided by ESO. ESO maintains close liaison with government departments and works agents to ensure the structural integrity as well as sound operation of building services in the LegCo

Complex. It follows relevant legislation as well as the instructions and guidelines issued by the Commission in carrying out its duties to ensure the security of the LegCo Complex and the safety of Members and other users of the LegCo Complex.

The Commission has devoted much effort and attention to enhancing the security of the LegCo Complex, with a view to ensuring that the operation of LegCo is free from hindrance and disruption while the LegCo Complex remains an open and welcoming place for members of the public. The Commission is also mindful of its responsibility under section 3 of the Occupiers Liability Ordinance (Cap. 314) to see that all visitors to the LegCo Complex will be reasonably safe in using the premises under its management. After conducting a review, the Commission refined "Guidelines for staging petitions or demonstrations by individuals and groups at demonstration areas in premises managed by The Legislative Council Commission" in November 2018 to prohibit the erection of stages and temporary structures in the designated demonstration areas of LegCo Complex, for safety reasons.

ITO provides IT services to Members, their staff and Secretariat staff and support to meetings of the Council and its committees. During the year, revamp of several business information systems, including the Annunciator System, the Webcasting

System and LegCo Mobile App, was completed. In addition, ITO enhanced various business applications, including the Special Finance Committee Question Input System, the Committee Stage Amendments for Appropriation Bill System, and the System for Signification of Membership and Attendance at Meetings and other Activities. New administrative systems such as the Electronic Visitor Admission System and the LegCo Administrative Support System were developed and deployed successfully.

During the report period, ITO carried out IT service enhancement for Conference Room 2 during its modification. Besides, ITO undertook budget planning for the system upgrade and revamp of the Library System, the Digital Transcription System, the LegCo System. Website and the Televising Upgrading of the personal computer workstations for the Secretariat Members' Offices was in progress and would continue in the next report period.

Compliance Audit on Members' Claims for Reimbursement of Operating Expenses

To enhance the accountability and transparency in Members' claims for reimbursement of operating expenses that arise out of their LegCo duties, an independent audit firm has been appointed to conduct audits at Members' offices. The

primary objective of the audit is to ensure that Members' claims are made in compliance with the provisions on conflict of interest and declaration of interest as stipulated in "A Guide for Reimbursement of Operating Expenses for Members of the Legislative Council" ("the Reimbursement Guide").

The audit report covering the 2017-2018 reimbursement year (from 1 October 2017 to 30 September 2018) was presented to the Commission in April 2019. It stated that nothing had come to the audit firm's attention that caused it to believe that there was any material violation to the provisions of the Reimbursement Guide on conflict of interest and declaration of interest. On the instruction of the Commission, the audit report is available for public inspection at the LegCo Library.

Environment Protection

The Secretariat is committed to conducting all its activities and operations in an environmentally responsible manner and will continue to make efforts to protect the environment through the green measures set out in the Secretary General's environmental report for 2018-2019 in **Appendix 5**.

The Secretariat continued with its efforts to control electricity consumption and paper consumption during the year under review. Electricity consumption in the LegCo Complex decreased by 0.91%, and a 17.39% reduction in paper consumption was recorded during the report period over the previous year.

Following completion of the carbon audit for the LegCo Complex for the period from 1 April 2013 to 31 March 2014, a consultant was commissioned to conduct annual carbon audits for the LegCo Complex from 2014-2015 to 2018-2019. The report on the carbon audit for the LegCo Complex during the period from 1 April 2018 to 31 March 2019 shows different levels of reduction or increase in various sources of greenhouse gas ("GHG") emission. Despite the hotter weather in 2018-2019, the GHG emission intensity of the LegCo Complex in terms of construction floor area has only increased by 0.55% over the last year. Compared to that of the base year of 2013-2014, the GHG emission intensity has only increased by 1.19%.

To enhance awareness of the users of the LegCo Complex on energy saving and waste reduction, the Secretariat issues tips on uses of office appliances and air-conditioning facilities, handling of general wastes and waste reduction at source regularly. Facilities for collecting recyclables (i.e. recycling bins for paper, plastics, metal, glass bottles and batteries) are also provided in the LegCo Complex. Various types of documents (e.g. the Administration's papers

tabled at meetings or received after meetings, minutes of meetings of Panels, Bills Committees and subcommittees) are provided to Members in soft copy only.

To further encourage waste reduction, the Secretariat took the initiative to stop providing plastic straws at the Coffee Corner of the LegCo Complex with effect from 1 December 2018. The LegCo Cafeteria also ceased to provide plastic straws and disposable plastic tableware for takeaway items from 1 December 2018 and 1 January 2019 respectively.

Staff Consultative Committee

The Staff Consultative Committee, comprising 23 elected representatives of various grades (namely the Council Secretary grade, Assistant Legal Adviser grade, Translation Officer and related grades, information services support grades, corporate communication grades, as well as professional, general and administration grades), provides a channel for staff to directly express their views on matters affecting them to the Secretary General who chairs the meeting.

The Committee held four meetings during the year. Matters discussed at the meetings mainly concerned conditions of service, staff relations and welfare, work arrangements and environment, etc. Views and suggestions raised by staff are followed up by the Divisions concerned.

Staff Recreation Club

A Staff Recreation Club is formed to promote friendship and mutual support among Secretariat staff. In 2018-2019, the Club organized the annual Christmas Party which provided a forum for staff to put aside their work and celebrate together the festive occasion at a lunch gathering. The Club also organized interest classes (e.g. Chinese calligraphy, Chinese painting, stretching and Tai Chi) during the year.

Report of the Director of Audit



Independent Auditor's Report To The Legislative Council Commission

Opinion

I have audited the financial statements of The Legislative Council Commission set out on pages 90 to 121, which comprise the balance sheet as at 31 March 2019, and the income and expenditure account, statement of comprehensive income, statement of changes in accumulated funds and statement of cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In my opinion, the financial statements give a true and fair view of the financial position of The Legislative Council Commission as at 31 March 2019, and of its financial performance and cash flows for the year then ended in accordance with Hong Kong Financial Reporting Standards ("HKFRSs") issued by the Hong Kong Institute of Certified Public Accountants ("HKICPA") and have been properly prepared in accordance with section 13(3)(a) of The Legislative Council Commission Ordinance (Cap. 443).

Basis for opinion

I conducted my audit in accordance with section 13(3)(b) and 13(4) of The Legislative Council Commission Ordinance, section 15(1)(a) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. My responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the financial statements* section of my report. I am independent of The Legislative Council Commission in accordance with those standards, and I have fulfilled my other ethical responsibilities in accordance with those standards. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Responsibilities of The Legislative Council Commission for the financial statements

The Legislative Council Commission is responsible for the preparation of the financial statements that give a true and fair view in accordance with HKFRSs issued by the HKICPA

and section 13(3)(a) of The Legislative Council Commission Ordinance, and for such internal control as The Legislative Council Commission determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error

In preparing the financial statements, The Legislative Council Commission is responsible for assessing its ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

Auditor's responsibilities for the audit of the financial statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Audit Commission auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with the Audit Commission auditing standards, I exercise professional judgment and maintain professional skepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of The Legislative Council Commission's internal control;
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by The Legislative Council Commission;
- conclude on the appropriateness of The Legislative Council Commission's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on The Legislative Council Commission's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to

draw attention in my auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my auditor's report. However, future events or conditions may cause The Legislative Council Commission to cease to continue as a going concern; and

— evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

John Chu Director of Audit

John Ch _

12 July 2019

Audit Commission 26th Floor Immigration Tower 7 Gloucester Road Wanchai, Hong Kong

The Legislative Council Commission Income and Expenditure Account for the year ended 31 March 2019

(Expressed in thousands of Hong Kong dollars)

	Note	2019	2018
Income			
Financial provisions from Government	4(a)	886,947	853,444
Investment income	4(b)	7,285	9,329
Other income	4(c)	1,071	734
	_	895,303	863,507
Expenditure			
Recurrent			
Members' remuneration, medical allowances and			
end-of-service gratuities	5(a)	80,640	75,760
Members' operating expenses reimbursements	5(a)	180,417	164,656
Staff emoluments	5(b)	502,989	465,753
General expenses	5(c)	106,051	107,358
Non-recurrent			
Members' non-recurrent expenses reimbursements	5(d)	3,863	3,721
Other non-recurrent expenses	5(e)	1,054	1,886
·	_	875,014	819,134
Surplus for the year	_	20,289	44,373

The Legislative Council Commission Statement of Comprehensive Income for the year ended 31 March 2019

(Expressed in thousands of Hong Kong dollars)

	2019	2018
Surplus for the year	20,289	44,373
Other comprehensive (loss)/income		
Items that will not be reclassified to the income and expenditure account Equity securities measured at fair value through other comprehensive income - fair value changes on revaluation	(92)	-
Items that may be reclassified subsequently to the income and expenditure account Available-for-sale securities		
fair value changes on revaluationaccumulated fair value changes reclassified to the	-	5,685
income and expenditure account on disposal	-	(4,346)
Other comprehensive (loss)/income for the year	(92)	1,339
Total comprehensive income for the year	20,197	45,712

The Legislative Council Commission Balance Sheet as at 31 March 2019

(Expressed in thousands of Hong Kong dollars)

	Note	2019	2018
Non-current assets			
Fixed assets	6	34,575	30,031
Operating funds advanced to Members	8	25,356	24,189
Financial assets measured at fair value through			
other comprehensive income	9	17,656	-
Available-for-sale securities	10		18,523
		77,587	72,743
Current assets	_		
Souvenir stock		587	545
Prepayments, deposits and other receivables	11	8,222	6,492
Operating funds advanced to Members	8	-	870
Bank deposits		284,709	270,033
Cash at bank and in hand	12	32,744	38,288
		326,262	316,228
Current liabilities			
Payables and accruals	13	61,943	55,238
Contract gratuities accrued	2.7.1	36,514	54,670
		98,457	109,908
Net current assets	_	227,805	206,320
Total assets less current liabilities		305,392	279,063
Non-current liabilities			
Contract gratuities accrued	2.7.1	35,154	29,022
Deposits received		157	157
	_	35,311	29,179
Net assets	_	270,081	249,884
Accumulated funds			
Operating reserve	14.1	226,361	215,145
Investment revaluation reserve	14.2	1,656	1,997
Accumulated surplus		42,064	32,742
	_	270,081	249,884

Approved and authorized for issue by The Legislative Council Commission on 12 July 2019

Hon Andrew Leung Kwan Yuen, GBS, JP

The Legislative Council Commission

Kenneth Chen Wei On, SBS Secretary General Legislative Council Secretariat

The Legislative Council Commission Statement of Changes in Accumulated Funds for the year ended 31 March 2019

(Expressed in thousands of Hong Kong dollars)

	2019	2018
Operating reserve		
At beginning of year	215,145	206,845
Transfer from accumulated surplus	11,216	8,300
At end of year	226,361	215,145
Investment revaluation reserve		
At beginning of year	1,997	658
Other comprehensive (loss)/income for the year	(92)	1,339
Transfer to accumulated surplus upon disposal of financial assets measured at fair value through other		
comprehensive income	(249)	
At end of year	1,656	1,997
Accumulated surplus/(deficit)		
At beginning of year	32,742	(3,331)
Surplus for the year	20,289	44,373
Transfer from investment revaluation reserve upon disposal of financial assets measured at fair value		
through other comprehensive income	249	-
Transfer to operating reserve	(11,216)	(8,300)
At end of year	42,064	32,742
Total accumulated funds at end of year	270,081	249,884

The Legislative Council Commission Statement of Cash Flows for the year ended 31 March 2019

(Expressed in thousands of Hong Kong dollars)

	Note	2019	2018
Cash flows from operating activities			
Financial provisions received from Government Other income received Payments to and on behalf of Members Payments to staff Payment of operating expenses	4(a)	886,947 1,040 (264,666) (512,998) (95,790)	853,444 736 (246,251) (452,523) (98,279)
Net cash from operating activities	_	14,533	57,127
Cash flows from investing activities			
Purchase of fixed assets Proceeds from sale of fixed assets Purchase of financial assets measured at fair value through other comprehensive income		(13,436) 11 (8,684)	(9,879)
Proceeds from sale of financial assets measured at fair value through other comprehensive income Purchase of available-for-sale securities Proceeds from sale of available-for-sale securities Disposal of held-to-maturity securities		9,459	(22,167) 41,808 4,000
Decrease/(Increase) in bank deposits with original maturity over three months Uplifts Placements		327,340	259,197
Interest received Dividends received	L	(290,729) 36,611 6,601 677	(307,629) (48,432) 3,679 457
Net cash from/(used in) investing activities		31,239	(30,533)
Net increase in cash and cash equivalents		45,772	26,594
Cash and cash equivalents at beginning of year		78,288	51,644
Effect of foreign exchange rate changes	-	(13)	50
Cash and cash equivalents at end of year	12	124,047	78,288

Notes to the Financial Statements

(Amounts expressed in thousands of Hong Kong dollars unless otherwise stated)

1 GENERAL

The Legislative Council Commission ("the Commission") is a financially and administratively autonomous body corporate established by The Legislative Council Commission Ordinance (Cap. 443). It provides administrative support and services for the Legislative Council ("LegCo") of the Hong Kong Special Administrative Region ("HKSAR") through the Legislative Council Secretariat.

2 SIGNIFICANT ACCOUNTING POLICIES

2.1 Statement of compliance

These financial statements have been prepared in accordance with accounting principles generally accepted in Hong Kong and all applicable Hong Kong Financial Reporting Standards ("HKFRSs"), a collective term which includes all applicable individual Hong Kong Financial Reporting Standards, Hong Kong Accounting Standards ("HKASs") and Interpretations issued by the Hong Kong Institute of Certified Public Accountants ("HKICPA"). A summary of the significant accounting policies adopted by the Commission is set out below.

The HKICPA has issued certain new and revised HKFRSs that are first effective or available for early adoption for the current accounting period of the Commission. Note 3 provides information on the changes, if any, in accounting policies resulting from initial adoption of these developments to the extent that they are relevant to the Commission for the current and prior accounting periods reflected in these financial statements.

2.2 Basis of preparation of the financial statements

The measurement basis used in the preparation of these financial statements is historical cost, except that financial assets measured at fair value through other comprehensive income (note 2.3.2.1) are stated at fair value as explained in the accounting policies set out below.

The preparation of financial statements in conformity with HKFRSs requires management to make judgments, estimates and assumptions that affect the application of policies and the reported amounts of assets and liabilities, as well as income and expenses. The estimates and associated assumptions are based on experience and various other factors that are believed to be reasonable under the circumstances, the results of which form the basis for making judgments about the carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognized in the period in which the estimate is revised if the revision affects only that period, or in the period of the revision and future periods if the revision affects both current and future periods.

There are no critical accounting judgments involved in the application of the Commission's accounting policies. Apart from the impairment of other receivables as disclosed in note 11, there are no other key assumptions concerning the future, or other key sources of estimation uncertainty at the reporting date that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities in the coming year.

2.3 Financial assets and financial liabilities

2.3.1 Initial recognition and measurement

The Commission recognizes financial assets and financial liabilities on the date it becomes a party to the contractual provisions of the instrument. Regular way purchases and sales of financial instruments are recognized on trade date, the date on which the Commission commits to purchase or sell the instruments.

At initial recognition, financial assets and financial liabilities are measured at fair value plus or minus transaction costs that are directly attributable to the acquisition of the financial assets or the issue of the financial liabilities.

2.3.2 Classification and subsequent measurement from 1 April 2018

After the adoption of HKFRS 9 "Financial Instruments" (note 3.1), the Commission classifies its financial assets into two categories for determining the subsequent measurement methods, on the basis of both the Commission's business model for managing the assets and the contractual cash flow characteristics of the assets. The two measurement categories are:

- fair value through other comprehensive income; and
- amortized cost.

The Commission classifies all financial liabilities as subsequently measured at amortized cost.

The Commission reclassifies a financial asset when and only when it changes its business model for managing the asset. A financial liability is not reclassified.

An analysis of the Commission's financial assets and financial liabilities by category is set out in note 7.

2.3.2.1 Financial assets measured at fair value through other comprehensive income

The Commission, in accordance with HKFRS 9, elects to measure all of its equity securities and exchange traded funds ("ETFs"), which are held for an indefinite period of time but may be sold in response to needs for liquidity or changes in market environment, at fair value through other comprehensive income. The election is made upon initial recognition and is irrevocable. Gains and losses on these equity securities and ETFs are recognized in other comprehensive income, which are not reclassified subsequently to the income and expenditure account, including when they are derecognized. Such gains and losses are recorded separately in the investment revaluation reserve and the cumulative amount is transferred to accumulated surplus upon disposal of the investments. Dividends on such investments are recognized in the income and expenditure account unless the dividends clearly represent a recovery of part of the cost of the investment.

2.3.2.2 Financial assets measured at amortized cost

Other financial assets are measured at amortized cost using the effective interest method. This category includes operating funds advanced to Members of LegCo ("Members"), deposits and other receivables, bank deposits and cash at bank and in hand. The measurement of loss allowances for these financial assets is based on the expected credit loss model as described in note 2.3.7.

The effective interest method is a method of calculating the amortized cost of a financial asset or a financial liability and of allocating and recognizing the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial asset or financial liability to the gross carrying amount of the financial asset or to the amortized cost of the financial liability. When calculating the effective interest rate, the Commission estimates the expected cash flows by considering all contractual terms of the financial instrument but does not consider the expected credit losses. The calculation includes all fees paid or received between parties to the contract that are an integral part of the effective interest rate, transaction costs and all other premiums or discounts.

2.3.2.3 Financial liabilities measured at amortized cost

All financial liabilities are measured at amortized cost using the effective interest method.

2.3.3 Classification and subsequent measurement prior to 1 April 2018

Under HKAS 39 "Financial Instruments: Recognition and Measurement", the Commission classified its financial assets and financial liabilities into different categories at inception, depending on the purpose for which the financial assets were acquired or the financial liabilities were incurred. The categories were loans and receivables, held-to-maturity securities, available-for-sale securities and financial liabilities.

2.3.3.1 Loans and receivables

Loans and receivables were non-derivative financial assets with fixed or determinable payments that were not quoted in an active market and which the Commission had no intention of trading. This category included operating funds advanced to Members, deposits and other receivables, bank deposits and cash at bank and in hand.

At each reporting date subsequent to initial recognition, loans and receivables were measured at amortized cost using the effective interest method less impairment losses, if any (note 2.3.8).

2.3.3.2 Held-to-maturity securities

Held-to-maturity securities were non-derivative financial assets with fixed or determinable payments and fixed maturity which the Commission had the positive intention and ability to hold to maturity, other than those that met the definition of loans and receivables.

At each reporting date subsequent to initial recognition, held-to-maturity securities were measured at amortized cost using the effective interest method less impairment losses, if any (note 2.3.8).

2.3.3.3 Available-for-sale securities

Available-for-sale securities were non-derivative securities that were designated as available for sale or were not classified in any of the other categories above. They included securities intended to be held for an indefinite period of time, but which might be sold in response to needs for liquidity or changes in the market environment.

At each reporting date subsequent to initial recognition, available-for-sale securities were carried at fair value. Unrealized gains and losses arising from changes in fair value were recognized in other comprehensive income and recorded separately in the investment revaluation reserve. Gains and losses arising from foreign exchange translation were recognized in the income and expenditure account.

When available-for-sale securities were sold, gains or losses on disposal included the difference between the net sale proceeds and the carrying amount, as well as the accumulated fair value adjustments released from the investment revaluation reserve to the income and expenditure account.

2.3.3.4 Financial liabilities

The classification of financial liabilities and their subsequent measurement prior to 1 April 2018 were the same as those from 1 April 2018 (note 2.3.2.3).

2.3.4 Fair value measurement principles

The Commission measures certain financial instruments at fair value at each reporting date. The fair values of financial instruments measured at amortized cost are disclosed in note 18.2.

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement is based on the presumption that the transaction to sell the asset or transfer the liability takes place either (a) in the principal market for the asset or liability, or (b) in the absence of a principal market, in the most advantageous market for the asset or liability; and the Commission has access to these markets at the measurement date.

The fair value of an asset or a liability is measured with those assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their best economic interest.

The Commission uses valuation techniques that are appropriate in the circumstances and for which sufficient data are available to measure fair value, maximizing the use of relevant observable inputs and minimizing the use of unobservable inputs.

The Commission measures fair values using the following fair value hierarchy that reflects the significance of inputs used in making the measurements:

- Level 1 fair values of financial instruments are quoted prices (unadjusted) in active markets for identical financial instruments;
- Level 2 fair values of financial instruments are determined with inputs other than quoted prices included in Level 1 that are observable for the financial instruments, either directly (i.e. as prices) or indirectly (i.e. derived from prices); and
- Level 3 fair values of financial instruments are determined with inputs that are not based on observable market data (unobservable inputs).

For assets and liabilities that are recognized in the financial statements on a recurring basis, the Commission determines whether transfers between levels in the hierarchy should be reflected in the financial statements by re-assessing categorization (based on the level of input that is most significant and relevant to the fair value measurement as a whole) at the reporting date.

2.3.5 Derecognition

A financial asset is derecognized when the contractual rights to receive the cash flows from the financial asset expire, or where the financial asset together with substantially all the risks and rewards of ownership have been transferred.

A financial liability is derecognized when the obligation specified in the contract is discharged or cancelled, or when it expires.

2.3.6 Offsetting

Financial assets and financial liabilities are offset and the net amount is reported in the balance sheet when there is a legally enforceable right to offset the recognized amounts and there is an intention to settle on a net basis, or to realize the assets and settle the liabilities simultaneously.

2.3.7 Impairment of financial assets from 1 April 2018

After the adoption of HKFRS 9 (note 3.1), the Commission applies a three-stage approach to measure expected credit losses and to recognize the corresponding loss allowances and impairment losses or reversals, for the following financial assets:

- operating funds advanced to Members;
- deposits and other receivables;
- bank deposits; and
- cash at bank.

The change in credit risk since initial recognition determines the measurement bases for expected credit losses:

Stage 1: 12-month expected credit losses

For financial instruments for which there has not been a significant increase in credit risk since initial recognition, the portion of the lifetime expected credit losses that represent the expected credit losses that result from default events that are possible within the 12 months after the reporting date are recognized.

Stage 2: Lifetime expected credit losses – not credit impaired

For financial instruments for which there has been a significant increase in credit risk since initial recognition but that are not credit impaired, lifetime expected credit losses representing the expected credit losses that result from all possible default events over the expected life of the financial instrument are recognized.

Stage 3: Lifetime expected credit losses – credit impaired

For financial instruments that have become credit impaired, lifetime expected credit losses are recognized and interest income is calculated by applying the effective interest rate to the amortized cost rather than the gross carrying amount.

2.3.7.1 Determining significant increases in credit risk

At each reporting date, the Commission assesses whether there has been a significant increase in credit risk for financial instruments since initial recognition by comparing the risk of default occurring over the remaining expected life as at the reporting date with that as at the date of initial recognition. The assessment considers quantitative and qualitative information as well as forward-looking information. A financial asset is assessed to be credit impaired when one or more events that have a detrimental impact on the estimated future cash flows of that financial asset have occurred.

The Commission assesses whether there has been a significant increase in credit risk since initial recognition on an individual or collective basis. For collective assessment, financial instruments are grouped on the basis of shared credit risk characteristics, taking into account investment type, credit risk ratings and other relevant factors.

Placements with banks with an external credit rating of investment grade are considered to have a low credit risk. Other financial instruments are considered to have a low credit risk if they have a low risk of default and the counterparty or borrower has a strong capacity to meet its contractual cash flow obligations in the near term. The credit risk on these financial instruments is assessed as not having increased significantly since initial recognition.

When a financial asset is uncollectible, it is written off against the related loss allowance. Such assets are written off after all the necessary procedures have been completed and the amount of the loss has been determined. Subsequent recoveries of amounts previously written off are recognized in the income and expenditure account.

2.3.7.2 Measurement of expected credit losses

Expected credit losses of a financial instrument are an unbiased and probability-weighted estimate of credit losses (i.e. the present value of all cash shortfalls) over the expected life of the financial instrument. A cash shortfall is the difference between the cash flows due to the Commission in accordance with the contract and the cash flows that the Commission expects to receive. For a financial asset that is credit impaired at the reporting date, the Commission measures the expected credit losses as the difference between the asset's gross carrying amount and the present value of estimated future cash flows discounted at the asset's original effective interest rate.

2.3.8 Impairment of financial assets prior to 1 April 2018

Under HKAS 39, the carrying amounts of loans and receivables, held-to-maturity securities and available-for-sale securities were reviewed at each reporting date to determine whether there was objective evidence of impairment. Objective evidence of impairment included observable data that came to the attention of the Commission about one or more of the following loss events:

- significant financial difficulty of the debtor;
- a breach of contract, such as a default or delinquency in interest or principal payments;
- it becoming probable that the debtor would enter bankruptcy or other financial reorganization;
- significant changes in the technological, market, economic or legal environment that had an adverse effect on the debtor; and
- a significant or prolonged decline in the fair value of an investment in an equity instrument below its cost.

When there was objective evidence that an impairment loss on loans and receivables or held-to-maturity securities had occurred, the loss was recognized in the income and expenditure account as the difference between the asset's carrying amount and the present value of estimated future cash flows discounted at the effective interest rate computed on initial recognition of the asset. If in a subsequent period, the amount of such impairment loss decreased and the decrease could be linked objectively to an event occurring after the impairment loss had been recognized, the impairment loss would be reversed through the income and expenditure account.

When there was objective evidence that an impairment loss on available-for-sale securities had occurred, the cumulative loss previously recorded in the investment revaluation reserve was removed from the investment revaluation reserve and recognized in the income and expenditure account even though the financial asset had not been derecognized. The cumulative loss was the difference between the acquisition cost and the current fair value, less any impairment loss on that financial asset previously recognized in the income and expenditure account. Impairment losses on available-for-sale equity securities and ETFs previously recognized in the income and expenditure account were not reversed through the income and expenditure account in subsequent periods. Any such subsequent increases in fair value were recognized in other comprehensive income and recorded in the investment revaluation reserve.

Impairment losses on other receivables (note 11) were recorded using an allowance account. When the Commission determined that recovery of the other receivables was remote, the amount considered irrecoverable was written off against other receivables directly and any amounts held in the allowance account relating to those receivables were reversed. Subsequent recoveries of amounts previously charged to the allowance account were reversed against the allowance account. Other changes in the allowance account and subsequent recoveries of amounts previously written off directly were recognized in the income and expenditure account.

2.4 Souvenir stock

A souvenir shop is operated at the LegCo Complex.

Souvenir stock is stated at the lower of cost and net realizable value. Cost is calculated using the weighted average method. It comprises design fees, mould charges and other production costs of the souvenir items. Net realizable value is the estimated selling price in the ordinary course of business, less estimated costs of completion and estimated costs necessary to make the sale.

2.5 Fixed assets

- 2.5.1 Measurement of fixed assets
- 2.5.1.1 Fixed asset items that are expected to be used for more than one year are capitalized, except that items costing less than \$3,000 were expensed when incurred.
- 2.5.1.2 Works of art acquired are capitalized and recognized in the balance sheet at cost less impairment losses, if any (note 2.5.3). They are not depreciated or revalued.
- 2.5.1.3 Other fixed assets are stated at cost less accumulated depreciation and less impairment losses, if any (note 2.5.3). Depreciation is calculated to write off the cost of fixed assets, less their estimated residual value, if any, on a straight-line basis over their estimated useful lives as follows:
 - Furniture and fixtures
 Motor vehicles and office equipment
 Computers and software
 3 years

Work in progress is not depreciated.

2.5.2 Derecognition of fixed assets

The carrying amount of a fixed asset shall be derecognized on disposal or when no future economic benefits are expected from the use or disposal of the asset.

Gains or losses arising from the disposal of fixed assets are determined as the difference between the net disposal proceeds and the carrying amounts of the assets, and are recognized in the income and expenditure account at the time of disposal.

2.5.3 Impairment of fixed assets

The carrying amounts of fixed assets are reviewed at each reporting date to identify any indication of impairment. If there is an indication of impairment, an impairment loss is recognized in the income and expenditure account whenever the carrying amount of an asset exceeds its recoverable amount. The recoverable amount of an asset is the greater of its fair value less costs to sell and value in use.

2.6 Cash equivalents

For the purpose of the statement of cash flows, cash equivalents include cash at bank and bank deposits with original maturity within three months.

2.7 Staff benefits

2.7.1 Contract gratuities

All full-time staff employed by the Commission are on fixed agreement terms, mainly for three years with a gratuity payable upon satisfactory completion of each term. Staff gratuities incurred but not yet due for payment are fully provided for and charged to the income and expenditure account. Those gratuities payable within one year from the reporting date are classified as current liabilities, while others are classified as non-current liabilities.

2.7.2 Contributions to Mandatory Provident Fund ("MPF")

To comply with the requirements under the MPF Schemes Ordinance (Cap. 485), the Commission has set up an MPF Scheme by participating in a master trust scheme provided by an independent MPF service provider. Contributions paid and payable by the Commission to the Scheme are charged to the income and expenditure account.

2.7.3 Staff leave entitlements

Staff's unexpired entitlements to paid annual leave as a result of services rendered up to the reporting date are charged to the income and expenditure account according to each individual staff member's remuneration package.

2.8 Revenue and expenditure recognition

2.8.1 Financial provisions from Government

Financial provisions from the HKSAR Government are recognized in the period when receivable.

2.8.2 Interest income

Interest income is recognized in the income and expenditure account on an accrual basis, using the effective interest method.

2.8.3 Dividend income

Dividend income from listed securities is recognized in the income and expenditure account when the share price of the investment is quoted ex-dividend.

2.8.4 Souvenir sales

Revenue from the sale of souvenirs is recognized when a souvenir item is sold to the customer.

2.8.5 Expenses

Members' remuneration, staff emoluments and the Secretariat's operating expenses are accounted for as they are incurred. Members' reimbursable operating expenses and medical allowances are accounted for as they are claimed; and end-of-service gratuities payable to Members are accounted for at the end of each LegCo term when back-to-back financial provisions from the Government are obtained.

2.9 Foreign currency translation

The financial statements are presented in Hong Kong dollars, which is the Commission's functional currency.

Foreign currency transactions during the year are translated into Hong Kong dollars at the spot exchange rates at the transaction dates. Monetary assets and liabilities denominated in foreign currencies are translated into Hong Kong dollars using the closing exchange rates at the reporting date. Exchange gains and losses are recognized in the income and expenditure account.

3 CHANGES IN ACCOUNTING POLICIES

The HKICPA has issued certain new or revised HKFRSs that are effective for the current accounting period. None of them impact on the accounting policies of the Commission except for the adoption of HKFRS 9 as set out below.

The Commission has not applied any new standard or interpretation that is not yet effective for the current accounting period (note 19).

3.1 HKFRS 9 "Financial Instruments"

As permitted by the transitional provisions of HKFRS 9, the Commission elected not to restate comparative figures. The adoption of HKFRS 9 has mainly resulted in changes in the Commission's accounting policies for classification, measurement and impairment of financial assets.

Set out below are disclosures relating to the main impact of the adoption of HKFRS 9 on the Commission.

3.1.1 Classification and measurement of financial assets

The Commission elected the irrevocable option to designate its equity securities and ETFs, previously classified as available-for-sale securities and carried at fair value of \$18,522,500, as financial assets measured at fair value through other comprehensive income. There was no difference between the previous carrying amount and the carrying amount at 1 April 2018.

3.1.2 Impairment of financial assets

The Commission has the following types of financial assets subject to expected credit loss model under HKFRS 9:

- operating funds advanced to Members;
- deposits and other receivables;
- bank deposits; and
- cash at bank.

The Commission has revised its impairment methodology for the above types of financial assets (note 2.3.7). The revision had no impact on them as at 1 April 2018.

4 INCOME

Financial	Financial provisions from Government	2010	2018
Financial provisions from for specified ambits	provisions from Government cified ambits	2019	
Recurre	nt items		
end	pers' remuneration, medical allowances, -of-service gratuities and operating enses reimbursements	264,500	280,000
Secre	tariat's operating expenses	606,839	562,441
Non-rec	current items		
	pers' non-recurrent expenses nbursements	4,500	3,163
Secre	tariat's non-recurrent expenses	11,091	7,822
		886,930	853,426
	n warrants issued by government ments and utilized during the year		
Recurre	nt and non-recurrent items		
Secre	tariat's expenses	17_	18
Total		886,947	853,444

(b)	Investment income	2019	2018
	Interest income from financial assets measured at amortized cost		
	Held-to-maturity securities	-	106
	Bank deposits	6,441	3,806
	Cash at bank	149	50
	Total interest income	6,590	3,962
	Dividend income from financial assets measured at fair value though other comprehensive income available-for-sale securities	724 -	- 458
	Net exchange (losses)/gains	(29)	563
	Gain on disposal of available-for-sale securities		4,346
	Total	7,285	9,329
(c)	Other income	2019	2018
	Souvenir sales	413	364
	Sundry income	658	370
	Total	1,071	734

5 EXPENDITURE

(a) Members' remuneration, benefits and operating expenses reimbursements

Members are provided with a monthly remuneration, an annual medical allowance, an end-of-service gratuity and reimbursements for expenses arising from LegCo duties. The rates of such remuneration, benefits and reimbursements are proposed by the Government on the advice of the Independent Commission on Remuneration for Members of the Executive Council and the Legislature, and Officials under the Political Appointment System of the HKSAR, and approved by the Finance Committee of LegCo.

Under the delegated authority from the Finance Committee, the rates for Members' remuneration, medical allowance and recurrent operating expenses reimbursements are adjusted by the Government yearly in October according to the movement of Consumer Price Index (C). The relevant rates for each Member are as follows:

	Oct 2018 to Sept 2019 (\$)	Oct 2017 to Sept 2018 (\$)	Oct 2016 to Sept 2017 (\$)
Monthly remuneration	, ,	, ,	` ,
President	197,080	193,220	190,360
President's Deputy and House Committee Chairman	147,810	144,910	142,770
Members not serving on the Executive Council of the Government	98,540	96,610	95,180
Members serving on the Executive Council of the Government	65,700	64,410	63,450
Annual medical allowance	34,320	33,650	33,150
Annual operating expenses reimbursements			
Office operation expenses	2,703,390	2,650,380	2,611,210
Entertainment and travelling expenses	215,910	211,680	208,550
Entertainment expenses in the President's capacity	216,120	211,880	208,750

An end-of-service gratuity, calculated at 15% of the remuneration earned by the Member concerned, is payable on completion of continuous service at the end of each four-year LegCo term.

Mr LEUNG Kwok-hung, Mr Nathan LAW Kwun-chung, Dr YIU Chung-yim and Dr LAU Siu-lai have been disqualified from assuming the office of a member of LegCo since 12 October 2016 as a result of the judgment made by the Court of First Instance on 14 July 2017. Accordingly, the Commission demanded them to repay all the Member's remuneration, benefits, operating expenses reimbursements and advance of operating funds paid to them, aggregating \$11.74 million during the period from October 2016 to July 2017.

During the year ended 31 March 2019, the Commission has reached a settlement with Mr Nathan LAW Kwun-chung, Dr YIU Chung-yim and Dr LAU Siu-lai. According to the terms of the settlement, they have repaid a total of \$0.83 million to the Commission, being the unspent operating funds advanced to them, plus certain expenses incurred by them after 14 July 2017 and the value of certain capital items for which the Commission had made reimbursements. This amount of \$0.83 million was included as other receivables as at 31 March 2018 (note 11) which was settled during the year ended 31 March 2019.

For the year ended 31 March 2018, remuneration, medical allowance and operating expenses reimbursements paid to Mr Nathan LAW Kwun-chung, Dr YIU Chung-yim and Dr LAU Siu-lai totalling \$3.3 million were recorded under expenditure on Members' remuneration, benefits and operating expenses reimbursements.

The Commission has not reached a settlement with Mr LEUNG Kwok-hung. For the year ended 31 March 2018, remuneration and operating expenses reimbursements paid to Mr LEUNG Kwok-hung totalling \$0.88 million were recorded under expenditure on Members' remuneration, benefits and operating expenses reimbursements. These expenditures were not recognized as receivables in the financial statements as their recoverability was uncertain.

(b) Staff emoluments

	2019	2018
Salaries	412,389	380,467
Contract gratuities	55,827	52,248
Cash allowances	20,596	19,437
MPF contributions	10,970	10,491
Increase in accrued leave pay	2,207	1,585
Other job-related allowances	1,000	1,525
Total	502,989	465,753

(c)	General expenses		
		2019	2018
	Utilities, communication and building services	39,027	34,107
	Professional and other services	28,584	30,438
	Depreciation	13,131	10,975
	Publications, publicity and broadcasting	8,388	9,426
	Repairs and maintenance	5,776	8,706
	Information services	5,607	5,724
	Staff-related expenses	2,096	2,486
	Travelling and duty visits	1,474	836
	Office supplies	1,314	1,487
	Cost of souvenirs sold	292	274
	Impairment losses on other receivables	-	2,232
	Others	362	667
	Total	106,051	107,358
(d)	Members' non-recurrent expenses reimbursements		
		2019	2018
	Members' winding up expenses refunded (the Fifth LegCo: October 2012 - September 2016)	-	(11)
	Members' setting up and information technology expenses (the Sixth LegCo: October 2016 -	3,863	3,732
	September 2020)	3,863	3,721
			-

For the Sixth LegCo, a newly elected Member is entitled to a reimbursement for setting up and information technology ("IT") expenses of up to \$375,000 per term to cover expenses for fitting out, purchase of furniture, equipment and software, and other related operating expenses. A Member who has claimed setting up expenses in the previous term may only claim up to \$262,500 in the current term, unless there are valid reasons for reinstating the \$375,000 ceiling.

A Member may claim winding up expenses reimbursement when he/she ceases office. The amount is set at one-twelfth of the annual office operation expenses reimbursement (note 5(a)), plus actual severance payments.

Other non-recurrent expenses 2019 2018 Services and non-capitalized expenses related to Briefing out excess work arising from the translation of the Official Record of Proceedings of the LegCo and papers of LegCo committees 613 Replacement of the wireless communication devices 260 Re-design and enhancement of the education 77 107 facilities in the LegCo Complex Replacement of the personal computer 61 workstations TV production equipment and light fixtures for the provision of extended simultaneous sign language 25 15 interpretation service Integration and application of IT in the LegCo 19 1,283 Complex Procurement of hardware and software for the development of the new Electronic Visitor 8 Admission System (9)Design and installation of education facilities Procurement of hardware, software and equipment for the existing Estate Management and Security 268 Control System of the LegCo Complex Procurement of hardware, software and network equipment for a new electronic voting system for 194 use at meetings of LegCo and its committees Purchase of archival boxes and supplies 19

1,054

1,886

Total

6 FIXED ASSETS

	Motor vehicles	Computers and software	Office equipment	Furniture and fixtures	Work in progress	Works of art	Total
Cost							
At 1 April 2017	1,071	101,999	8,216	16,111	6,262	6,362	140,021
Additions	-	5,919	2,429	226	1,345	-	9,919
Transfers	-	5,469	916	453	(6,838)	-	-
Disposals	-	(215)	(117)	(363)	-	-	(695)
At 31 March 2018	1,071	113,172	11,444	16,427	769	6,362	149,245
At 1 April 2018	1,071	113,172	11,444	16,427	769	6,362	149,245
Additions	714	9,884	5,167	614	1,324	-	17,703
Transfers	-	769	930	317	(2,016)	-	-
Disposals	(433)	(2,149)	(494)	(74)	-	-	(3,150)
At 31 March 2019	1,352	121,676	17,047	17,284	77	6,362	163,798
Accumulated depreciation							
At 1 April 2017	811	93,151	5,866	8,984	-	-	108,812
Charge for the year	58	8,284	1,212	1,421	-	-	10,975
Written back on disposal	-	(215)	(114)	(244)	-	-	(573)
At 31 March 2018	869	101,220	6,964	10,161			119,214
At 1 April 2018	869	101,220	6,964	10,161	-	-	119,214
Charge for the year	129	9,492	2,041	1,469	-	-	13,131
Written back on disposal	(433)	(2,149)	(485)	(55)	-	-	(3,122)
At 31 March 2019	565	108,563	8,520	11,575	_		129,223
Net book value							
At 31 March 2019	787	13,113	8,527	5,709	77	6,362	34,575
At 31 March 2018	202	11,952	4,480	6,266	769	6,362	30,031

7 CATEGORIES OF FINANCIAL ASSETS AND FINANCIAL LIABILITIES

Financial assets

20	1	Λ
<i>2</i> U	1	y

	Financial assets measured at amortized cost	measured at fair value through other comprehensive income	Financial liabilities measured at amortized cost	Total
Operating funds advanced to Members	25,356	-	-	25,356
Financial assets measured at fair value through other comprehensive income	<u>-</u>	17,656	_	17,656
Deposits and other receivables	2,760	_	-	2,760
Bank deposits	284,709	-	-	284,709
Cash at bank and in hand	32,744	-	-	32,744
Financial assets	345,569	17,656		363,225
Payables and accruals	-	-	61,943	61,943
Deposits received	-	-	157	157
Contract gratuities accrued	-	-	71,668	71,668
Financial liabilities	-		133,768	133,768
2018	Loans and receivables	Available-for- sale securities	Financial liabilities measured at amortized cost	Total
Operating funds advanced to Members	25,059	-	-	25,059
Available-for-sale securities	-	18,523	-	18,523
Deposits and other receivables	3,479	-	-	3,479
Bank deposits	270,033	-	-	270,033
Cash at bank and in hand	38,288	-	-	38,288
Financial assets	336,859	18,523	-	355,382
Payables and accruals	-	-	55,238	55,238
Deposits received	-	-	157	157
Contract gratuities accrued	-	-	83,692	83,692
Financial liabilities		-	139,087	139,087

8 OPERATING FUNDS ADVANCED TO MEMBERS

	2019	2018
Operating funds advanced for		
Recurrent operating expenses	25,356	24,189
Setting up and IT expenses		870
Total	25,356	25,059
Classified as:		
Current assets	-	870
Non-current assets	25,356	24,189
Total	25,356	25,059

Members may apply for advance of funds to finance the setting up, equipping and operation of their offices. The ceilings of advance are set by the Commission.

For setting up Members' offices and equipping them with IT and communication facilities, the ceiling of advance is \$375,000 per term for each Member of the Sixth LegCo. Funds advanced in these respects have to be settled within three months with expenses actually incurred and any excess returned to the Commission. They are classified as current assets.

For recurrent operating expenses, the ceiling of advance is equivalent to two months' office operation, entertainment and travelling expenses. As at 31 March 2019, the ceiling was \$486,550 (2018: \$477,010). Funds advanced in this respect have to be returned to the Commission when the Member concerned ceases office.

9 FINANCIAL ASSETS MEASURED AT FAIR VALUE THROUGH OTHER COMPREHENSIVE INCOME

		2019	2018
	Equity securities and ETFs, at fair value		
	Listed in Hong Kong	17,656	_
10	AVAILABLE-FOR-SALE SECURITIES		
		2019	2018
	Equity securities and ETFs, at fair value		
	Listed in Hong Kong		18,523

11 PREPAYMENTS, DEPOSITS AND OTHER RECEIVABLES

	2019	2018
Prepayments	5,462	3,013
Deposits	33	34
Receivable from		
Members	3	46
Staff	829	803
Accrued interest and dividends	1,765	1,729
Other receivables	2,362	3,099
Less: allowances for expected credit losses (2018: allowances for doubtful debts)	(2,232)	(2,232)
Total	8,222	6,492

Included in other receivables are mainly remuneration and operating funds advanced to Mr Sixtus LEUNG Chung-hang and Miss YAU Wai-ching, and operating funds advanced to Mr LEUNG Kwok-hung, totalling \$2.23 million (2018: \$2.23 million). These three persons have been disqualified from assuming the office of a member of LegCo since 12 October 2016 as a result of the judgments made by the Court of First Instance on 15 November 2016 and 14 July 2017 in relation to the validity of their LegCo Oaths.

At 31 March 2018, receivables from these three persons were individually determined to be impaired as their recoverability was uncertain. Accordingly, allowances for doubtful debts of \$2.23 million were recognized. After the adoption of HKFRS 9, the Commission has revised its impairment methodology and measures the loss allowances of the receivables from these three persons at amounts equal to lifetime expected credit losses (note 2.3.7). The revision had no impact on the amounts of loss allowances. The movement in loss allowances during the year is as follows:

	2019	2018
At beginning of year	2,232	-
Impairment losses recognized		2,232
At end of year	2,232	2,232

Despite recognizing the loss allowances, the Commission will continue to take action to recover the monies paid to these three persons (note 17.2).

12	CASH AND CASH EQUIVALENTS		
		2019	2018
	Cash at bank and in hand	32,744	38,288
	Bank deposits with original maturity within three months	91,303	40,000
	Total	124,047	78,288
13	PAYABLES AND ACCRUALS Payable to	2019	2018
	Government	5,036	3,303
	Members	2,169	1,619
	Staff		
	- accrued emoluments and reimbursements	650	814
	- accrued leave pay	43,337	41,130
	Others	10,751	8,372
	Total	61,943	55,238

14 ACCUMULATED FUNDS

14.1 Operating reserve

Surpluses in recurrent financial provisions for the Secretariat's operating expenses are credited to the operating reserve at the discretion of the Commission for future use on LegCo business, such as funding any deficits.

14.2 Investment revaluation reserve

The investment revaluation reserve comprises the cumulative net change in the fair values of financial assets measured at fair value through other comprehensive income (2018: available-for-sale securities) held at the reporting date and is dealt with in accordance with the accounting policies in note 2.3.2.1 (2018: notes 2.3.3.3 and 2.3.8).

15 NON-CASH TRANSACTIONS WITH GOVERNMENT

Offices and certain government-operated services used by the Secretariat are either provided by the Government free of charge or funded by the respective government departments. They are not accounted for in these financial statements.

16 CAPITAL COMMITMENTS

Outstanding commitments for acquisitions of fixed assets at 31 March 2019 not provided for in the financial statements were as follows:

	2019	2018
Authorized but not yet contracted for	11,003	5,329
Authorized and contracted for	1,167	1,108
Total	12,170	6,437

17 FINANCIAL RISK MANAGEMENT

The Commission is exposed to credit and liquidity risks in its normal course of business. The Commission's exposure to these risks, as well as market risks, and the financial risk management policies and practices are described below.

17.1 General

To provide an ancillary source of income, surplus cash is invested in a portfolio of financial assets according to a target ratio set by the Commission. The portfolio includes fixed deposits, equities and trust funds. It is the Commission's policy that all investments in financial assets, except equities and trust funds, should be principal-protected.

The Commission's financial assets are shown in note 7.

17.2 Credit risk

Credit risk is the risk that one party to a financial instrument will fail to discharge an obligation and cause the other party to incur a financial loss.

The Commission does not have significant concentrations of credit risk. The maximum exposure to credit risk at the reporting date without taking account of any collateral held or other credit enhancements is shown below:

	2019	2018
Operating funds advanced to Members	25,356	25,059
Deposits and other receivables	2,760	3,479
Bank deposits	284,709	270,033
Cash at bank	32,713	38,263
Total	345,538	336,834

In respect of operating funds advanced to Members, the credit risk is minimal, because a great proportion of the funds advanced will be offset against Members' expenses reimbursements when they cease office.

At the reporting date, deposits and other receivables included mainly accrued interest and dividends, the associated credit risk of which was minimal, and remuneration and operating funds advanced to the disqualified Members (note 11). These receivable balances are monitored by the Commission on an ongoing basis. The Commission has commenced legal actions to recover the remuneration and advances from Mr Sixtus LEUNG Chung-hang and Miss YAU Wai-ching, and remuneration, operating expenses reimbursements and advance from Mr LEUNG Kwok-hung. Loss allowances were recognized for the amounts paid to Mr Sixtus LEUNG Chung-hang and Miss YAU Wai-ching and for the advance paid to Mr LEUNG Kwok-hung as at 31 March 2019 and 2018.

To minimize credit risks, all bank deposits and cash at bank are placed with licensed banks in Hong Kong. These financial assets are considered to have a low credit risk. The loss allowances are measured at amounts equal to 12-month expected credit losses, which are assessed to be minimal by the Commission.

The credit quality of bank deposits and cash at bank is analysed below:

	2019	2018
Credit rating designated by Moody's		
Aa3 to Aa1	20,707	2,355
A3 to A1	296,715	305,941
Total	317,422	308,296

17.3 Liquidity risk

Liquidity risk is the risk that an entity will encounter difficulty in meeting obligations associated with financial liabilities.

The Commission employs projected cash flow analysis to manage liquidity risk, namely by forecasting the amount of cash required and monitoring the working capital of the Commission to ensure that all liabilities due and funding requirements known could be met. As the Commission has a strong liquidity position, it has a very low level of liquidity risk.

17.4 Market risk

The Commission is exposed to market risk for its investment in financial instruments. Market risk comprises interest rate risk, currency risk and equity price risk.

17.4.1 Interest rate risk

Interest rate risk refers to the risk of loss arising from changes in market interest rates. This can be further classified into fair value interest rate risk and cash flow interest rate risk.

- (a) Fair value interest rate risk is the risk that the fair value of a financial instrument will fluctuate because of changes in market interest rates. As the Commission's bank deposits bear interest at fixed rates, their fair values will fall when market interest rates increase. However, as they are all stated at amortized cost, changes in market interest rates will not affect their carrying amounts and the Commission's surplus and accumulated funds.
- (b) Cash flow interest rate risk is the risk that future cash flows of a financial instrument will fluctuate because of changes in market interest rates. The Commission's exposure to cash flow interest risk is small as it has no major floating-rate investments other than bank balances in savings accounts.

17.4.2 Currency risk

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates.

According to the Commission's policy, any financial instrument denominated in a currency other than the HK dollar, Renminbi or the US dollar has to be covered by a back-to-back forward exchange contract for converting back the funds invested into HK dollars. Moreover, the amounts of Renminbi and US dollar denominated financial instruments, as well as their weightings in the portfolio, have to be maintained under a pre-determined level.

At the reporting date, financial assets totalling \$98.4 million (2018: \$95.9 million) were denominated in US dollars and \$0.5 million (2018: \$0.5 million) in Renminbi. The remaining financial assets and all financial liabilities were denominated in HK dollars. Owing to the linked exchange rate of the HK dollar to the US dollar, the Commission has a very low level of currency risk for financial assets denominated in US dollars.

For financial assets denominated in Renminbi, it was estimated that, as at 31 March 2019, a 5% increase/decrease in the exchange rate of the Renminbi against the HK dollar, with all other variables held constant, would decrease/increase the net exchange losses by \$0.02 million (2018: increase/decrease the net exchange gains by \$0.03 million).

17.4.3 Equity price risk

Equity price risk is the risk of loss arising from changes in equity prices. The Commission is exposed to equity price risk through its investment in equity securities and ETFs listed on The Stock Exchange of Hong Kong Limited.

The Commission's equity price risk is mainly concentrated on equity securities which are Hang Seng Index Constituent Stocks or operating in the financial institutions and utilities sectors and ETFs which seek to provide investment results that closely correspond to the performance of the Hang Seng Index, the Hang Seng China Enterprises Index or those publicly traded securities in China. The Commission sets a limit on its investment in equity securities and ETFs. A Working Group on Investment formed under the Commission advises the Commission on its investment strategies.

If equity prices at the reporting date had been 10% higher/lower, other comprehensive loss would have decreased/increased by \$1.8 million (2018: other comprehensive income would have increased/decreased by \$1.9 million).

18 FAIR VALUE MEASURMENT OF FINANCIAL INSTRUMENTS

The fair value of financial instruments classified under Level 1 is based on the quoted market prices of these financial instruments at the reporting date, without any deduction for estimated future selling costs.

18.1 Fair value of financial instruments measured at fair value on a recurring basis

The carrying amounts of financial instruments measured at fair value at the reporting date according to the fair value hierarchy are shown below:

	Level 1	
	2019	2018
Financial assets measured at fair value through other comprehensive income	17,656	-
Available-for-sale securities	-	18,523
	17,656	18,523

No financial assets or liabilities were classified under Level 2 and Level 3. There were no transfers between levels during the reporting years.

18.2 Fair value of financial instruments not measured at fair value on a recurring basis

All financial instruments were carried at amounts not materially different from their fair values as at 31 March 2019 and 2018.

19 POSSIBLE IMPACT OF AMENDMENTS, NEW STANDARDS AND INTERPRETATIONS ISSUED BUT NOT YET EFFECTIVE FOR THE YEAR ENDED 31 MARCH 2019

Up to the date of issue of these financial statements, the HKICPA has issued a number of amendments, new standards and interpretations which are not yet effective for the year ended 31 March 2019 and which have not been early adopted in these financial statements.

The Commission is in the process of making an assessment of what the impact of these amendments, new standards and interpretations is expected to be in the period of initial adoption. So far it has concluded that the adoption of them is unlikely to have a significant impact on the Commission's results of operations and financial position.

20 EVENT AFTER THE REPORTING DATE

The LegCo Complex was stormed by protestors on 1 July 2019. The Commission is in the process of assessing the financial impact of the damages.

Appendix 1

Committees of The Legislative Council Commission

Committee on Personnel Matters

Terms of Reference

- (1) To consider personnel matters including staffing resources, appointment, promotion, dismissal, grading, duties, remuneration and other terms and conditions of service of staff of the Secretariat which require the attention of the Commission.
- (2) To approve appointments, including acting appointments with a view to promotion, of officers at Assistant Secretary General, Principal Council Secretary and Chief Council Secretary levels.
- (3) To monitor progress of appointment and personnel matters delegated to the Secretary General.

Membership

Hon Andrew LEUNG Kwan-yuen, GBS, JP (Chairman)

Hon Starry LEE Wai-king, SBS, JP

Hon Abraham SHEK Lai-him, GBS, JP

Hon WONG Ting-kwong, GBS, JP

Hon CHAN Hak-kan, BBS, JP

Hon Paul TSE Wai-chun, JP

Hon MA Fung-kwok, SBS, JP

Hon Dennis KWOK Wing-hang

Hon CHUNG Kwok-pan

Hon Jeremy TAM Man-ho

Committee on Members' Operating Expenses

Terms of Reference

- (1) To advise on administrative matters relating to Members' operating expenses.
- (2) To review Secretary General's decision on a Member's claim for operating expenses reimbursement upon the Member's request.

Membership

Hon Andrew LEUNG Kwan-yuen, GBS, JP (Chairman)

Hon Starry LEE Wai-king, SBS, JP

Hon Dennis KWOK Wing-hang

Committee on Facilities and Services

Terms of Reference

- (1) To advise on matters relating to the provision of office accommodation, furniture and equipment to the Council and the Secretariat.
- (2) To assess the needs of the Council and of individual Members for services and facilities for the conduct of Council business.
- (3) To advise on the provision of services and facilities to the public who visit the Legislative Council Complex.
- (4) To formulate solutions for meeting needs identified at (1), (2) and (3).
- (5) To consider financial matters relating to (1) to (4) above, and approve procurement of fixed assets costing above \$1,400,000 but not exceeding \$2,000,000.
- (6) To formulate policy/guidelines on the acquisition of works of art for the Legislative Council Complex.
- (7) To advise on matters relating to the display and management of the art collection in the Legislative Council Complex.
- (8) To monitor the progress and developments relating to (1) to (7).

Membership

Hon Andrew LEUNG Kwan-yuen, GBS, JP (Chairman)

Hon Starry LEE Wai-king, SBS, JP

Hon Abraham SHEK Lai-him, GBS, JP

Hon WONG Ting-kwong, GBS, JP

Hon Paul TSE Wai-chun, JP

Hon Alice MAK Mei-kuen, BBS, JP

Dr Hon Helena WONG Pik-wan

Hon CHUNG Kwok-pan

Hon Jeremy TAM Man-ho

Committee on the Use of Legislative Council Square

Terms of Reference

To consider and approve applications for the use of the Legislative Council Square, and to impose conditions of use where necessary, according to the guidelines endorsed by The Legislative Council Commission.

Membership

Hon Paul TSE Wai-chun, JP (Chairman)

Hon Abraham SHEK Lai-him, GBS, JP

Dr Hon Helena WONG Pik-wan

Hon Jeremy TAM Man-ho

Appeals Committee on the Use of Legislative Council Square

Terms of Reference

To consider appeals against the decisions of the Committee on the Use of Legislative Council Square not to approve an application for permission to use the Legislative Council Square, or to approve an application but subject to conditions imposed.

Membership

Hon Andrew LEUNG Kwan-yuen, GBS, JP (Chairman)

Hon Starry LEE Wai-king, SBS, JP

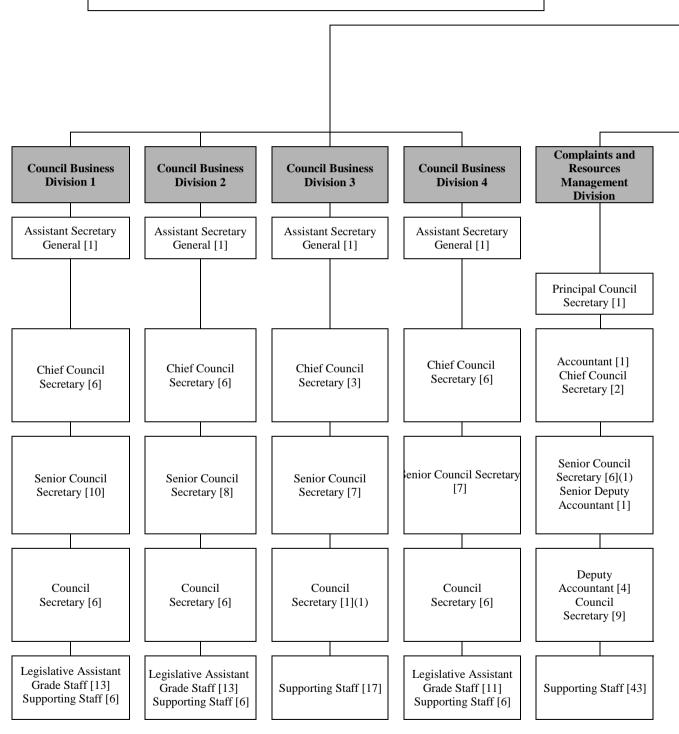
Hon Dennis KWOK Wing-hang

Appendix 2 Staff Establishment of the Legislative Council Secretariat

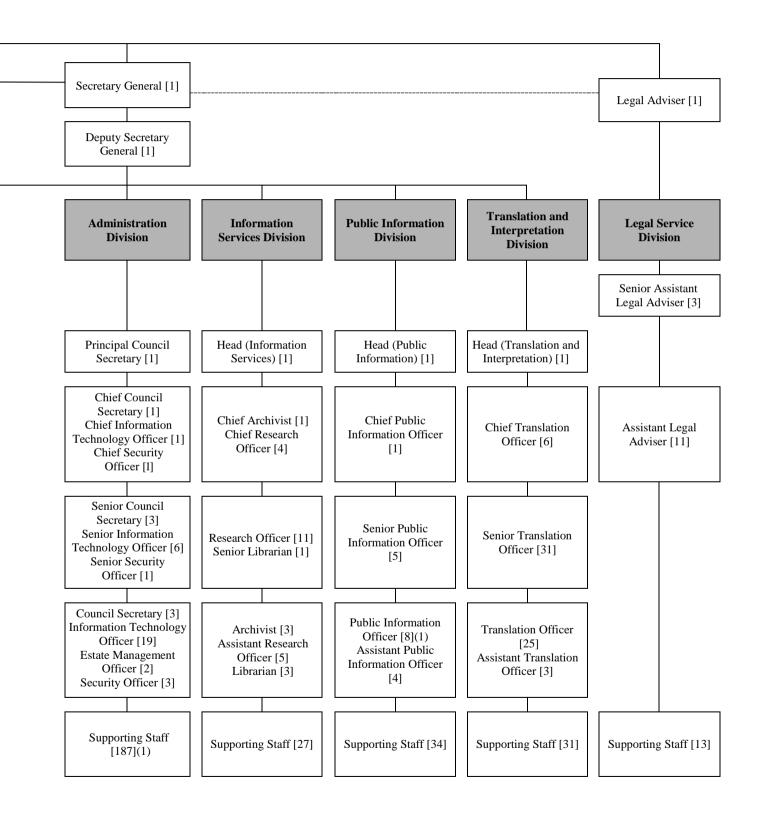
Rank	Permanent establishment as at 31.3.2019
Secretary General	1
Legal Adviser	1
Deputy Secretary General	1
Assistant Secretary General	4
Senior Assistant Legal Adviser	3
Head (Information Services)	1
Head (Public Information)	1
Head (Translation and Interpretation)	1
Principal Council Secretary	2
Accountant	1
Assistant Legal Adviser	11
Chief Archivist	1
Chief Council Secretary	24
Chief Information Technology Officer	1
Chief Public Information Officer	1
Chief Research Officer	4
Chief Translation Officer	6
Chief Security Officer	1
Research Officer	11
Senior Council Secretary	41
Senior Deputy Accountant	1
Senior Information Technology Officer	6
Senior Librarian	1
Senior Public Information Officer	5
Senior Translation Officer	31
Senior Security Officer	1
Archivist	3
Assistant Research Officer	5
Council Secretary	31
Deputy Accountant	4
Information Technology Officer	19
Librarian	3
Public Information Officer	8
Translation Officer	25
Estate Management Officer	2
Security Officer	3
Assistant Public Information Officer	4
Assistant Translation Officer	3
Senior Administrative Assistant	9
Senior Legislative Assistant	9
Senior Security Assistant	9
	8
Accounting Clerk	30
Administrative Assistant I	
Assistant Information Technology Officer Senior Chinese Transcriber	19 2
Social Functions Assistant	
	1
Security Assistant I Assistant Visitor Services Officer	36 9
	<u> </u>
Legislative Assistant	28
Administrative Assistant II	81
Chinese Transcriber	9
Personal Chauffeur	1
Security Assistant II	57
Steward	14
Chauffeur	1
Artisan	4
Motor Driver	1
Clerical Assistant	38
Visitor Assistant	15
Office Assistant Workman I	25
	1

Appendix 3 Organization Structure of the Legislative Council Secretariat (as at 31.3.2019)

The Legislative Council Commission



Figures in [] denote no. of permanent posts Figures in () denote no. of time-limited posts



Appendix 4 A List of Major Subjects Studied by the Research Office

- The 2018-2019 Budget
- Health insurance for individuals in Hong Kong
- Regulation of home-stay lodging in selected places
- Bicycle-sharing systems in selected places
- Policy review on enhanced protection of independent workers in selected places
- Policy measures to address housing needs of young people in selected places
- Emergency care services in selected places
- Fiscal sustainability of social welfare spending in selected places
- Planning and development of peripheral areas of high-speed railway stations in Hong Kong, Guangzhou and Shanghai
- Measures to promote employment of mature persons in selected places
- Measures to ensure teaching quality of higher education in selected places
- Regulation of e-cigarettes and heated tobacco products in selected places
- Central employees' compensation system in selected places
- Regulation of malpractices of non-bank money lenders
- Trade conflict between China and the United States and its impact on Hong Kong's economy
- Buying back privatized assets in selected places
- Child savings programmes in selected places
- Occupational injuries and employees' compensation
- Land supply and utilization in Hong Kong
- Application of innovation and technologies for improving environmental hygiene in selected places
- Transitional housing in selected places
- Smart mobility in selected places
- Ticket scalping

Appendix 5 Secretary General's Environmental Report for the Year 2018-2019

Environmental Goal

The Legislative Council ("LegCo") Secretariat is committed to:

- Conducting all its activities and operations in an environmentally responsible manner
- Minimizing consumption of resources by efficient use of materials
- Minimizing negative impacts on the environment during the whole work cycle

Environmental Policy

The environmental policy of the LegCo Secretariat requires all staff to make a special effort to protect the environment through:

- Saving resources, particularly on paper and electricity
- Reducing waste by re-using paper, collecting recyclable materials and adopting green procurements where applicable
- **Preserving a pleasant indoor working environment** through maintenance of good indoor air quality and minimization of noisy works during office hours
- Preventing and minimizing air pollution through the choice of commuting modes and good driving behaviour

Environmental Management

The Administration Division regularly reviews the Secretariat's environmental objectives and oversees the implementation of the green programme in the Secretariat. To monitor the implementation of green effort measures in office premises, individual divisions are requested to complete a compliance checklist every six months.

A description of the environmental measures and the performance of these measures are included in the table attached.

Following completion of the carbon audit for the LegCo Complex for the period from 1 April 2013 to 31 March 2014, a consultant was commissioned to conduct annual carbon audits for the LegCo Complex from 2014-2015 to 2018-2019. The report on the carbon audit for the LegCo Complex during the period from 1 April 2018 to 31 March 2019 shows different levels of reduction or increase in various sources of greenhouse gas ("GHG") emission. Despite the hotter weather in 2018-2019, the GHG emission intensity of the LegCo Complex in 2018-2019 in terms of construction floor area has only increased by 0.55% as compared with the same period in 2017-2018 and by 1.19% as compared with that in the base year of 2013-2014. The GHG emission intensity of the LegCo Complex in terms of number of Complex users has increased by 3.11% compared with that in 2017-2018, but has decreased by 3.77% as compared with that in the base year of 2013-2014.

The total electricity consumption in the LegCo Complex decreased from 10 276 000 kWh (in 2017-2018) to 10 182 000 kWh. However, the grid-electricity emission factor as published by HK Electric has been revised from 0.79 kg CO2-e/kWh in 2017 to 0.80 kg CO2-e/kWh in 2018. As a result, Energy Indirect Emissions (Scope 2 emissions) in 2018-2019 have slightly increased by 0.34% over the last year. Other Indirect Emissions (Scope 3 emissions) include the GHG emissions from the disposal of waste paper and general waste at landfills. The consultant observed a 24.86% decrease in Scope 3 emissions in 2018-2019 as compared with the base year of 2013-2014. The main reason was the reduction in waste paper disposal. However, compared with 2017-2018, Scope 3 emissions in 2018-2019 have increased by 19.57%, mainly due to increase in general waste generation.

The consultant's report contains a number of recommendations, including the application of automated air conditioning control systems, employment of two-level lighting control system, use of glass fibre material and non-metallic materials for power transmission chains of escalators, installing more solar panels, setting up a real-time energy consumption monitoring system, engaging employees and Complex users in carbon emission reduction, etc. The Secretariat will study and follow up the consultant's recommendations.

Environmental Management and Future Targets

Saving Resources

Environmental Measures Adopted

Economy in the use of paper

- · Use recycled paper
- Use blank sides of used paper for drafting
- Print on both sides of paper; use double side photocopiers
- Minimize photocopies (e.g. not to make unnecessary spare or personal copies, to review regularly the need for hardcopies of papers and to issue papers by electronic mail as far as practicable)
- Communicate by electronic mail
- Minimize the use of fax; if necessary, use plain paper fax machines, avoid the use of fax leader pages and use blank side of used paper to print
 incoming fax message
- · Request softcopies from senders to facilitate future processing by electronic means
- Upload documents, including agenda, minutes, discussion papers, submissions, reports, of all open meetings onto the LegCo website (http://www.legco.gov.hk)
- Discussion papers of all committees of the Council are issued to non-members of respective committees in soft copy only, except the discussion papers of Public Works Subcommittee and Establishment Subcommittee copied to Finance Committee members
- Documents (including minutes of meetings) not for discussion at Council/committee meetings are issued to Members in soft copy only
- Cease to provide hardcopies of papers of committee meetings to members of the public observing the meetings
- Store documents in central information systems for common access by staff
- Minimize copies of circulars (e.g. issue circulars by email as far as possible; and if necessary, issue only one hard copy of a circular to a group of staff)
- · Use old sets of documents for re-circulation
- Reduce subscription to newspapers and magazines by the use of electronic news platforms
- Provide online news clipping service to Members and Secretariat staff, and cease to provide hardcopies
- · Adopt green measures at festive seasons (e.g. encourage the use of e-cards, reuse decorative materials)
- Issue Social Function Accounts Statements to Members by email (e-statements) only

Economy in the use of envelope

- · Stop using envelopes for unclassified documents
- Reuse envelopes or use transit envelopes

Energy conservation

- Carry out routine checks to ensure that users switch off lights and office equipment in unoccupied areas; and during lunch and after office hours when office is not in use
- Modify lighting groupings and adjust the sensitivity of lighting sensors to reduce lighting to minimum requirement for illumination
- Use high efficiency electric lamps/tubes, such as LED lamps and T5 fluorescent tubes as far as possible
- Reduce the façade lighting of the LegCo Complex
- Procure energy efficient computers and office equipment where applicable, having regard to the information in their energy labels (if any) and other national and international energy saving standards
- Minimize the operation time of lifts and escalators outside office hours
- As far as practicable, set the room temperature at 25.5°C during summer months
- Monitor the operation of the air-conditioning system and review the schedule of the operation of air conditioning with a view to minimizing energy consumption
- Reduce power consumption at the Dining Hall kitchen
- Switch off the printers in the common areas before weekends and long holidays
- Control fuel consumption (e.g. minimize the use of official vehicles)
- Carry out routine maintenance of diesel-fuelled generators to ensure proper energy efficiency
- Encourage the use of public transport and bicycles
- Issue advice to LegCo Complex users on a regular basis on the need to save energy

Water conservation

- Reduce the water flow of water taps
- Install water flow controllers on wash basins in toilets and shower rooms
- Inspect water meters regularly to ensure their smooth operation in monitoring water usage

Waste reduction

- Encourage recycling of paper, plastic, metal, glassware and rechargeable batteries, and provide collection bins on all floors in the LegCo Complex
- Issue advice to LegCo Complex users on a regular basis on the need to reduce waste
- Stop providing bottled drinks at vending machines
- Stop providing plastic tableware, plastic takeaway containers and plastic straws in the Coffee Corner and the LegCo Cafeteria

II. Performance on the Environmental Measures

- Consumption of electricity decreased by 0.91% from 10 276 307 KWh in 2017-2018 to 10 182 573 KWh in 2018-2019
- Consumption of paper decreased by 17.39% from 15 956 reams in 2017-2018 to 13 182 reams in 2018-2019
- Collection of waste paper decreased by 18.05% from 50 114 kg in 2017-2018 to 41 069 kg in 2018-2019

III. Targets for Year 2019-2020

Reduce electricity and paper consumption by 3%, subject to the number of meetings remaining more or less the same as in 2018-2019

Reducing Wastes	Preserving a Pleasant
	Indoor Working Environment
Reuse envelopes and loose minute jackets Use recycled paper Use refillable ball pens Cease the use of wooden pencils Use recycled printer and fax cartridges as far as possible Use recycled printer and fax cartridges as far as possible Urge staff to use their own cups instead of paper cups Collect waste paper, used printer and fax cartridges, metal cans, plastic and glass bottles, and rechargeable batteries for recycling Order the amount of food for Council meetings and corporate functions on a need basis and donate surplus food to the Foodlink Foundation	Preserving a Pleasant Indoor Working Environment Use low emission and ozone-free photocopiers Carry out renovation works outside office hours Conduct annual air quality tests to monitor the air quality in offices Conduct annual carbon audits to monitor greenhouse gas emissions in the LegCo Complex Clean air filters and outlets regularly
	The LegCo Complex was designated as a smoke-free building The LegCo Complex has been awarded the Indoor Air Quality (IAQ) Certificate (Excellent Class) under the IAQ Certification Scheme for Offices and Public Places annually since 2012 The LegCo Complex has been awarded the Blue/Silver Certificate under the Quality Water Supply Scheme for Buildings biennially since 2012
 Use recycled paper for all documents Increase the use of recycled cartridges for printers and fax machines, subject to higher quality and lower price Reduce paper consumption Increase the use of on-line news services to replace printed newspapers Foster a food wise culture to reduce food waste 	

立法會行政管理委員會 THE LEGISLATIVE COUNCIL COMMISSION

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