《2021年電影檢查 (修訂) 條例草案》

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A BILL

To

Amend the Film Censorship Ordinance to adjust the film censorship mechanism to enable the prohibition of the exhibition or publication of a film that would be contrary to the interests of national security; to enable a censor to impose a condition that a specified notice be added to a film for it to be approved for exhibition; to empower the Film Censorship Authority to demand information about the exhibition of a film; to extend the scope of certain provisions covering videotapes and laserdiscs to cover other physical storage media for films; to empower the Secretary for Commerce and Economic Development to appoint a public officer to act on behalf of the Secretary at a meeting of the Board of Review; to adjust the number of non-official members required to be appointed to the Board of Review; to adjust the requirement to obtain a warrant for an inspector’s entry into, and search of, any place for enforcing the Ordinance; to impose heavier penalties for certain offences; and to make related and miscellaneous amendments to the Ordinance and related legislation.

Enacted by the Legislative Council.
Part 1
Preliminary

1. Short title
This Ordinance may be cited as the Film Censorship (Amendment) Ordinance 2021.
Part 2

Amendments to Film Censorship Ordinance

2. Film Censorship Ordinance amended
(1) The Film Censorship Ordinance (Cap. 392) (principal Ordinance) is amended as set out in sections 3 to 22.
(2) The provisions of the principal Ordinance set out in column 2 of Part 1 of the Schedule are amended by repealing the words and characters set out in column 3 of that Part and substituting the words and characters set out in column 4 of that Part.

3. Section 2 amended (interpretation)
Section 2(1)—
Add in alphabetical order
“physical storage medium for films (影片實物儲存媒體) means an article that contains a record of visual moving images, such as a videotape or laserdisc.”.

4. Section 7 amended (restriction on exhibiting films unless exempted or approved)
(1) Section 7(1)—
Repeal
“$200,000”
Substitute
“$1,000,000”.
(2) Section 7(1)—
Repeal
“1 year”
Part 2
Clause 5

C4616

C4617

Film Censorship (Amendment) Bill 2021

(3) Section 7(2)(a)—
Repeal
“has been issued under section 9”
Substitute
“issued under section 9 is in force”.

(4) Section 7(2)(b)—
Repeal
“has been issued under section 13”
Substitute
“issued under section 13 is in force”.

5. Part IV heading amended (censorship of films)
Part IV, heading, after “Films”—
Add
“AND CONSEQUENTIAL MATTERS”.

6. Part IV, headings added
Before section 8—
Add

代以
“3 years”.

(3) 第 7(2)(a) 條——
廢除
“該影片已根據第 9 條獲發豁免證明書”
代以
“根據第 9 條發出的豁免證明書就該影片屬有效”。

(4) 第 7(2)(b) 條——
廢除
“該影片已根據第 13 條獲發核准證明書”
代以
“根據第 13 條發出的核准證明書就該影片屬有效”。

5. 修訂第 IV 部標題 (影片檢查)
第 IV 部，標題，在“檢查”之後——
加入
“及相應事宜”。

6. 第 IV 部，加入標題
在第 8 條之前——
加入
Part 2
Clause 7

“Division 1—General Procedure

Subdivision 1—Submission of Films to Authority and Actions by Authority and Censors”.

7. Section 10 amended (action to be taken by Authority and censor in relation to film which is not exempted)

(1) Section 10(2)(a)—
Repeal
“and”.

(2) Section 10(2)(b)—
Repeal the full stop
Substitute a semicolon.

(3) At the end of section 10(2)—
Add
“(d) whether the exhibition of the film would be contrary to the interests of national security.”.

(4) Section 10(4)(c)—
Repeal
“, by reason of a specified piece or specified pieces of the film, that the film is not suitable for exhibition because of a matter referred to in subsection (2), or that”
Substitute
“that, unless the film is modified in the specified way, either the film is not suitable for exhibition because of a matter referred to in subsection (2), or”.

(5) Section 10(4)(c)(i)—
Repeal
“such specified piece or pieces were excised from the film”
8. **Section 10A added**

After section 10—

**Add**

“10A. **Extension of period for making film censorship decisions in certain cases**

(1) The Authority may in writing recommend to the Secretary that the decision period be extended for a film submitted and accepted under section 8 if the Authority is of the opinion that—

   (a) the exhibition of the film might be contrary to the interests of national security; and
(b) the censor concerned could not reasonably be expected to make a decision for the film under section 10(4) within the decision period because of the time required for considering the matter referred to in section 10(2)(d).

(2) However, no recommendation may be made in relation to the decision period for a film under subsection (1) if the period has expired.

(3) On a recommendation under subsection (1) made in relation to the decision period for a film (original decision period), the Secretary may specify a period extending the original decision period (extended decision period) if the Secretary is also of the opinion that—

(a) the exhibition of the film might be contrary to the interests of national security; and

(b) the censor concerned could not reasonably be expected to make a decision for the film under section 10(4) within the original decision period because of the time required for considering the matter referred to in section 10(2)(d).

(4) An extended decision period must not be more than 28 days after the expiry of the original decision period.

(5) If an extended decision period is specified under subsection (3), the censor concerned is not required to make a decision for the film under section 10(4) within the original decision period, but must make such a decision before the expiry of the extended decision period.
(6) In this section—

decision period (決定期間), in relation to a film, means the period within which the censor concerned must make a decision for the film under section 10(4) as allowed under this Ordinance, including such a period as allowed under this section.”.

9. Part V heading repealed (matters consequential upon censor’s decision in respect of a film)

Part V, heading—

Repeal the heading.

10. Part IV, Division 1, Subdivision 2 heading added

Before section 12—

Add

“Subdivision 2—Matters Consequential on Censor’s Decision for Film”.

11. Section 13 amended (certificate of approval, notice of refusal to approve and notice concerning excision)

(1) Section 13, heading—

Repeal

“excision”

Substitute

“modification”.

(2) Section 13—

Repeal subsection (3)

Substitute
“(3) If a censor deals with a film under section 10(4)(c), the Authority must as soon as reasonably practicable after the censor has done so—

(a) give written notice of the censor’s decision under that section to the person who submitted the film under section 8;

(b) specify in the notice—

(i) if the censor’s opinion for the film under section 10(4)(c) concerns a modification specified in section 10(4A)(a)—the piece or pieces of the film required to be excised from the film; and

(ii) if the censor’s opinion for the film under section 10(4)(c) concerns a modification specified in section 10(4A)(b)—

(A) the content of the notice required to be added to the film; and

(B) the form in which the notice is required to be so added; and

(c) state in the notice the reasons for the censor’s decision.”.

(3) Section 13(4)(a)—

Repeal

“required excision”

Substitute

“required modification”.

(4) Section 13(4)(a)—

Repeal

“such excision”
代以
“作出或安排該項修改”。

(5) 第 13(4)(b) 條——
廢除
“經過任何此等刪剪”
代以
“該項修改作出”。

(6) 第 13(4)(b)(ii) 條——
廢除
“該影片經刪剪後他會給予”
代以
“該項修改作出後，該檢查員會將該影片”。

(7) 第 13(4)(b)(iii)(C) 條——
廢除
“其經如此刪剪”
代以
“該影片經作出該項修改”。

(8) 第 13(4B) 條——
廢除
“第 10(2)(a) 及 (b) 條所指明”
代以
“第 10(2) 條所提述”。

(9) 第 13(4B) 條，中文文本，在“拒絕”之後——
加入
“根據本條”。

Substitute
“the modification”.

(5) Section 13(4)(b)—
Repeal
“any such excision”
Substitute
“the modification”.

(6) Section 13(4)(b)(ii)—
Repeal
“such excision”
Substitute
“the modification”.

(7) Section 13(4)(b)(iii)(C)—
Repeal
“such excision”
Substitute
“the modification”.

(8) Section 13(4B)—
Repeal
“regard to the matters specified in section 10(2)(a) and (b), he”
Substitute
“taken into consideration the matters referred to in section 10(2), the Authority”.

(9) Section 13(4B), Chinese text, after “拒絕”—
Add
“根據本條”.
12. Part IV, Division 2 added
Part IV, after Division 1—
Add

“Division 2—Power of Chief Secretary for Administration to Direct Authority to Revoke Certificates of Exemption or Certificates of Approval in Interests of National Security

14A. Chief Secretary for Administration may give directions to revoke certificates

(1) If the Chief Secretary for Administration is of the opinion that the exhibition of a certified film would be contrary to the interests of national security, the Chief Secretary for Administration may in writing direct the Authority to revoke the certificate of the film.

(2) The Authority must, as soon as reasonably practicable after receiving the direction, revoke the certificate of the certified film by written notice served either personally or by registered post on the person to whom the certificate was issued.

(3) The notice must state that a direction has been given under subsection (1) for the film.

(4) In this section—
(a) a reference to a certified film is a reference to a film for which a certificate of exemption issued under section 9, or a certificate of approval issued under section 13, is in force; and
13. Sections 14B, 14C and 14D added

Part VI, before section 15—

Add

“14B. Authority may require information about exhibition of films

(1) If a person has been issued for a film—

(a) a certificate of exemption under section 9; or

(b) a certificate of approval under section 13,

the Authority may, by written notice given to the person, require the person to provide any information about the exhibition of the film that is specified in the notice.

(2) For the purposes of subsection (1), it is immaterial whether the exhibition of the film is an intended exhibition, a current exhibition or a past exhibition.

(3) A notice given to a person under subsection (1)—

(a) must specify a period within which the person must provide the information to the Authority; and

(b) may specify the form and way in which the person must provide the information to the Authority.
Part 2
Clause 13

(a) on the first conviction—to a fine at level 3; and
(b) on a subsequent conviction—to a fine at level 5.

(2) It is a defence for a person charged with an offence under subsection (1) to establish that, at the time the offence is alleged to have been committed—
(a) the person had reasonable excuse for failing to comply with the notice; or
(b) without limiting paragraph (a), the information required to be provided—
(i) was not within the knowledge, in the possession or under the control of the person; and
(ii) could not reasonably have been ascertained or obtained by the person.

(3) A person is taken to have established a matter that needs to be established for a defence under subsection (2) if—
(a) there is sufficient evidence to raise an issue with respect to that matter; and
(b) the contrary is not proved by the prosecution beyond reasonable doubt.

(4) For the purposes of subsection (2)(a), a person does not have a reasonable excuse for failing to comply with a notice given to the person under section 14B(1) only because the information required to be provided for compliance with the notice might tend to incriminate the person.

(5) A person commits an offence if—
14D. Use of incriminating evidence in proceedings

(1) Subsection (2) applies if—

(a) the Authority imposes a requirement on a person to provide information under section 14B(1);

(b) the information might tend to incriminate the person; and

(c) the person claims, before providing the information, that it might so tend.

(2) The requirement and information are not admissible in evidence against the person in criminal proceedings other than those in which the person is charged with any of the following offences in respect of the information—

(a) an offence under section 14C;

(b) an offence under Part V of the Crimes Ordinance (Cap. 200).
(3) On or before imposing a requirement on a person to provide information under section 14B(1), the Authority must ensure that the person is informed or reminded of the limitations imposed by subsection (2) on the admissibility in evidence of the requirement and information.”.

14. **Section 15A amended (approval for publication)**

(1) **Section 15A(2), Chinese text—**

Repeal everything before “載有”

Substitute “(2) 凡影片已根據第 8 條獲接納，如任何人在監督就影片發出核准證明書或豁免證明書之前，將”.

(2) **Section 15A(4)—**

Repeal “$200,000”

Substitute “$1,000,000”.

(3) **Section 15A(4)—**

Repeal “12 個月”

Substitute “3 年”.

15. **Section 15K amended (submission for approval of advertising material)**

(1) **Section 15K(6)—**

Repeal
“10(2)(a) and (b)”.  
Substitute “10(2)”.
(2) Section 15K(10)—  
Repeal “$200,000”  
Substitute “$1,000,000”.  
(3) Section 15K(10)—  
Repeal “1 year”  
Substitute “3 years”.

16. Section 16 amended (Board of Review)  
(1) Section 16(2)(c)—  
Repeal “9”  
Substitute “not less than 5”.  
(2) After section 16(5A)—  
Add “(5B) The Secretary may appoint a public officer (representative) to, on behalf of the Secretary—  
(a) attend a meeting; and  
(b) exercise the functions of a member at the meeting.”
(5C) If the representative attends a meeting on behalf of the Secretary, the representative is to be treated as a member for determining the quorum for the meeting for the purposes of this Part.”.

17. **Section 19A added**

Part VII, after section 19—

Add

“19A. Disapplication of sections 17, 18 and 19 for decisions made on grounds of national security

(1) Sections 17, 18 and 19 do not apply in relation to a decision if the decision is based on an opinion that the exhibition of a film would be contrary to the interests of national security.

(2) For the purposes of subsection (1), it is immaterial—

(a) whether the opinion mentioned in that subsection is the sole reason for the decision concerned; and

(b) if the decision concerned is a decision of the Authority—whether the decision is made for, or in connection with, the Authority’s exercise of a function under Division 2 of Part IV.”.

18. **Section 20 amended (offence in relation to exhibition or publication of films classified for exhibition or publication only to persons who have attained the age of 18 years)**

(1) Section 20(2B)—

Repeal

“$200,000”

Substitute
Part 2
Clause 19

Film Censorship (Amendment) Bill 2021

$1,000,000”.

(2) Section 20(2B)—

Repeal

“12 months”

Substitute

“3 years”.

19. Section 21 amended (offence in relation to contravention of conditions endorsed on a certificate)

(1) Section 21(3C)(b), Chinese text—

Repeal

“2個或以上拷貝的”

Substitute

“的拷貝，數目為多於 2 份，”

(2) Section 21(3C)(b), Chinese text, before “而管有的”—

Add

“的拷貝，數目為多於 2 份，”

20. Section 22 amended (offence in relation to revocation, etc.)

(1) Section 22(3)—

Repeal

“$200,000”

Substitute

“$1,000,000”.

(2) Section 22(3)—

Repeal

“1年”

Substitute

“3 years”.

“$1,000,000”。

第 2 部
第 19 條

第 19 條

(2) 第 20(2B) 條—

廢除

“12 個月”

代以

“3 年”。

19. 修訂第 21 條（關於違反證明書上批署條件的罪行）

(1) 第 21(3C)(b) 條，中文文本——

廢除

“2 個或以上拷貝的”

(2) 第 21(3C)(b) 條，中文文本，在 “而管有的”之前——

加入

“的拷貝，數目為多於 2 份，”

20. 修訂第 22 條（與撤銷等有關的罪行）

(1) 第 22(3) 條——

廢除

“$200,000”

代以

“$1,000,000”。

(2) 第 22(3) 條——

廢除

“1 年”

代以

“3 年”。

19. Section 21 amended (offence in relation to contravention of conditions endorsed on a certificate)

(1) Section 21(3C)(b), Chinese text—

Repeal

“2個或以上拷貝的”

Add

“的拷貝，數目為多於 2 份，”

20. Section 22 amended (offence in relation to revocation, etc.)

(1) Section 22(3)—

Repeal

“$200,000”

Substitute

“$1,000,000”.

(2) Section 22(3)—

Repeal

“1年”

Substitute

“3 years”.

“$1,000,000”。“

(2) 第 20(2B) 條—

廢除

“12 個月”

代以

“3 年”。

19. 修訂第 21 條（關於違反證明書上批署條件的罪行）

(1) 第 21(3C)(b) 條，中文文本——

廢除

“2 個或以上拷貝的”。

(2) 第 21(3C)(b) 條，中文文本，在 “而管有的”之前——

加入

“的拷貝，數目為多於 2 份，”。

20. 修訂第 22 條（與撤銷等有關的罪行）

(1) 第 22(3) 條——

廢除

“$200,000”

代以

“$1,000,000”。

(2) 第 22(3) 條——

廢除

“1 年”

代以

“3 年”。
(3) 第 22(4) 條，中文文本，在“，但”之前——
加入
“，亦不得發布載有該證明書所指的影片所載上訴紀錄的拷貝的影片實物儲存媒體”。

(4) 第 22(6) 條——
废除
“$200,000”
代以
“$1,000,000”。

(5) 第 22(6) 條——
废除
“1 年”
代以
“3 年”。

(6) 第 22(7) 條——
废除
“$200,000”
代以
“$1,000,000”。

(7) 第 22(7) 條——
废除
“1 年”
代以
“3 年”。

(3) Section 22(4), Chinese text, before “，但”—
Add
“，亦不得發布載有該證明書所指的影片所載上訴紀錄的拷貝的影片實物儲存媒體”.

(4) Section 22(6)—
Repeal
“$200,000”
Substitute
“$1,000,000”.

(5) Section 22(6)—
Repeal
“1 年”
Substitute
“3 年”.

(6) Section 22(7)—
Repeal
“$200,000”
Substitute
“$1,000,000”.

(7) Section 22(7)—
Repeal
“1 年”
Substitute
“3 年”.
21. Section 23 amended (inspection and enforcement)

(1) Section 23(3A)—

Repeal
“An”

Substitute
“Subject to subsection (3C), an”.

(2) Section 23(3A)—

Repeal
“domestic premises”

Substitute
“place”.

(3) Section 23(3B)—

Repeal
“domestic premises”

Substitute
“place”.

(4) Section 23(3B)—

Repeal
“the premises”

Substitute
“the place”.

(5) After section 23(3B)—

Add
“(3C) An inspector may under subsection (2) enter and search any place without warrant if—
22. **Section 27 amended (risk and expense relating to submission of film)**

Section 27(2)(a)—

**Repeal**

“excision”

**Substitute**

“modification”.

(a) the delay necessary to obtain a warrant is likely to result in the loss or destruction of evidence of an offence under this Ordinance; or

(b) for any other reason it would not be reasonably practicable to obtain a warrant in the circumstances of the case.”.
Part 3

Related Amendments

Division 1—Amendments to Film Censorship Regulations

23. Film Censorship Regulations amended

The provisions of the Film Censorship Regulations (Cap. 392 sub. leg. A) set out in column 2 of Part 2 of the Schedule are amended by repealing the words set out in column 3 of that Part and substituting the words set out in column 4 of that Part.

Division 2—Amendment to Control of Obscene and Indecent Articles Ordinance

24. Control of Obscene and Indecent Articles Ordinance amended

The provision of the Control of Obscene and Indecent Articles Ordinance (Cap. 390) set out in column 2 of Part 3 of the Schedule is amended by repealing the words set out in column 3 of that Part and substituting the words set out in column 4 of that Part.
## Schedule—Part 1

### Amendments Relating to References to Videotape or Laserdisc

#### Part 1

Amendments to Film Censorship Ordinance (Cap. 392)

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修訂《淫褻及不雅物品管制條例》(第 390 章)

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**Amendment to Control of Obscene and Indecent Articles Ordinance (Cap. 390)**

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<tr>
<td>Item</td>
<td>Provision</td>
<td>Repeal</td>
<td>Substitution</td>
</tr>
<tr>
<td>1.</td>
<td>Section 3(aa)</td>
<td>“videotape or laserdisc in respect of which there is approval under section 15A of the Film Censorship Ordinance (Cap. 392)”</td>
<td>“physical storage medium for films (as defined by section 2(1) of the Film Censorship Ordinance (Cap. 392)) for which there is approval under section 15A of that Ordinance”</td>
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</table>
Explanatory Memorandum

The main purpose of this Bill is to amend the Film Censorship Ordinance (Cap. 392) (Ordinance) to provide for the censorship of films in the interests of national security and to provide for various matters such as matters relating to the general film censorship procedure, the exhibition or publication of films, the Board of Review established under the Ordinance and the enforcement of the Ordinance. The Bill also makes related and miscellaneous amendments to related legislation.

2. The Bill is divided into 3 Parts and contains a Schedule.

Part 1—Preliminary

3. Clause 1 sets out the short title.

Part 2—Amendments to Ordinance

4. Clause 3 amends section 2 of the Ordinance to provide for the meaning of physical storage medium for films in the Ordinance.

5. Clauses 5, 6, 9 and 10 amend certain headings of, and add certain new headings to, the Ordinance to reorganize the Ordinance in view of the other amendments made to it by the Bill.

6. Clause 7 amends section 10 of the Ordinance—

(a) to require a censor to, in dealing with a film under that section, consider whether the exhibition of the film would be contrary to the interests of national security; and
(b) to enable a censor to impose a condition that a specified notice be added to a film for it to be approved for exhibition.

7. Clause 8 adds a new section 10A to the Ordinance to provide for a mechanism to extend the period for making a censorship decision for a film the exhibition of which might be contrary to the interests of national security.

8. Clause 11 amends section 13 of the Ordinance to provide that, if a censor requires a notice to be added to a film under section 10(4)(c) of the Ordinance as amended, the Film Censorship Authority (Authority) must give written notice of the censor's decision to the person who submitted the film under section 8 of the Ordinance.

9. Clause 12 adds a new Division 2 of Part IV (new section 14A) to the Ordinance to empower the Chief Secretary for Administration to direct the Authority to revoke any certificates of exemption issued under section 9 of the Ordinance, or certificates of approval issued under section 13 of the Ordinance, that are in force for films the exhibition of which would be contrary to the interests of national security.

10. Clause 13 adds new sections 14B, 14C and 14D to the Ordinance. The new section 14B empowers the Authority to require relevant persons to provide information about the exhibition of a film. The new section 14C provides for offences for a failure to provide the information or the provision of false or misleading information. The new section 14D provides for the inadmissibility of self-incriminating information provided by a person for compliance with a requirement made under section 14B as evidence against the person in proceedings.
11. Clause 16 amends section 16 of the Ordinance—

(a) to empower the Secretary for Commerce and Economic Development to appoint a public officer to act on behalf of the Secretary at a meeting of the Board of Review established under that section; and

(b) to adjust the number of non-official members required to be appointed to the Board of Review.

12. Clause 17 adds a new section 19A to the Ordinance to provide that sections 17, 18 and 19 of the Ordinance do not apply in relation to decisions of the Authority or a censor made on the grounds of national security.

13. Clause 19 amends section 21 of the Ordinance to make minor textual amendments to the Chinese text.

14. Clause 21 amends section 23 of the Ordinance to adjust the requirement to obtain a warrant for an inspector's entry into, and search of, any place for enforcing the Ordinance.

15. Clauses 4, 14, 15, 18 and 20 respectively amend sections 7, 15A, 15K, 20 and 22 of the Ordinance to increase the penalties for certain offences under those sections.

16. Clause 22 makes a consequential amendment to section 27 of the Ordinance.

17. The Bill also amends the Ordinance to extend the scope of certain provisions of the Ordinance covering videotapes and laserdiscs to cover other physical storage media for films. The relevant amendments are set out in Part 1 of the Schedule.
Part 3—Related Amendments

18. Part 3 provides that the Film Censorship Regulations (Cap. 392 sub. leg. A) and the Control of Obscene and Indecent Articles Ordinance (Cap. 390) are consequentially amended as set out in Parts 2 and 3 of the Schedule.