## ＋香港房屋委員會 <br> Hong Kong Housing Authority



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Hong Kong Housing Authority

Financial statements for the year ended 31 March 2021

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## Report of the Director of Audit

## A

## Audit Commission

The Government of the Hong Kong Special Administrative Region

## Independent Auditor's Report

## Opinion

I have audited the financial statements of the Hong Kong Housing Authority set out on pages 4 to 49 , which comprise the statement of financial position as at 31 March 2021, and the statement of comprehensive income, statement of changes in net assets and statement of cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In my opinion, the financial statements of the Hong Kong Housing Authority are prepared, in all material respects, in accordance with the Financial Arrangements with the Hong Kong Government and the accounting policies approved by the Hong Kong Housing Authority, the important features of which are set out in Notes 1 and 2 to the financial statements, and have been properly prepared in accordance with section 14(1) of the Housing Ordinance (Cap. 283).

## Basis for opinion

I conducted my audit in accordance with section 14(2) of the Housing Ordinance and the Audit Commission auditing standards. My responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the financial statements section of my report. I am independent of the Hong Kong Housing Authority in accordance with those standards, and I have fulfilled my other ethical responsibilities in accordance with those standards. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

## Responsibilities of the Hong Kong Housing Authority for the financial statements

The Hong Kong Housing Authority is responsible for the preparation of the financial statements in accordance with section 14(1) of the Housing Ordinance, the Financial Arrangements with the Hong Kong Government and the accounting policies approved by the Hong Kong Housing Authority, and for such internal control as the Hong Kong Housing

Authority determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Hong Kong Housing Authority is responsible for assessing its ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

The Hong Kong Housing Authority is assisted by its Finance Committee in discharging its responsibilities for overseeing the financial reporting process.

## Auditor's responsibilities for the audit of the financial statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Audit Commission auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with the Audit Commission auditing standards, I exercise professional judgment and maintain professional skepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Hong Kong Housing Authority's internal control;
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Hong Kong Housing Authority; and
- conclude on the appropriateness of the Hong Kong Housing Authority's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Hong Kong Housing Authority's ability to continue as a
going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my auditor's report. However, future events or conditions may cause the Hong Kong Housing Authority to cease to continue as a going concern.


John Thu
Director of Audit

10 September 2021

Audit Commission 26th Floor
Immigration Tower
7 Gloucester Road
Wanchai, Hong Kong

## HONG KONG HOUSING AUTHORITY STATEMENT OF COMPREHENSIVE INCOME <br> FOR THE YEAR ENDED 31 MARCH 2021 <br> (Expressed in millions of Hong Kong dollars)

Note 20212020

## Income

| Rental income | $4(\mathrm{a})$ | $\mathbf{1 9 , 4 4 6}$ | 20,550 |
| :--- | :---: | ---: | ---: |
| Sales and premium income | $4(\mathrm{~b})$ | $\mathbf{1 5 , 7 5 7}$ | 24,096 |
| Investment income | $4(\mathrm{c})$ | $\mathbf{5 , 1 3 4}$ | 1,044 |
| Other income | $4(\mathrm{~d})$ | $\mathbf{3 9 4}$ | 396 |
|  |  | $\mathbf{4 0 , 7 3 1}$ | 46,086 |

## Expenditure

| Personal emoluments | $\mathbf{4 , 2 2 1}$ | 4,215 |
| :--- | ---: | ---: |
| Government rent and rates | $\mathbf{3 2 4}$ | 348 |
| Maintenance and improvements | $\mathbf{4 , 1 7 8}$ | 3,960 |
| Depreciation and amortisation | $\mathbf{4 , 8 0 8}$ | 4,699 |
| Expenditure on subsidised sale flats | $\mathbf{6 , 9 7 4}$ | 12,637 |
| Other recurrent expenditure | $\mathbf{6 , 3 0 7}$ | 5,922 |
|  |  | $\mathbf{2 6 , 8 1 2}$ |
|  |  | 31,781 |

## Operating surplus

13,919
14,305
Net non-operating income
6 $\qquad$ 60

Surplus for the year
Other comprehensive income
Total comprehensive income for the year
13,962 14,365

# HONG KONG HOUSING AUTHORITY <br> STATEMENT OF FINANCIAL POSITION <br> AS AT 31 MARCH 2021 <br> (Expressed in millions of Hong Kong dollars) 

## Non-current assets

Property, plant and equipment

| Note | $\mathbf{2 0 2 1}$ | 2020 |
| :---: | ---: | ---: |
|  |  |  |
| 7 | $\mathbf{1 6 5 , 3 5 9}$ | 157,359 |
| 8 | $\mathbf{3 5 , 8 5 1}$ | 36,516 |
| 9 | $\mathbf{1 6 5}$ | 190 |
| $10(\mathrm{a})$ | $\mathbf{6 2}$ | 85 |
| 11 | $\mathbf{5 , 2 3 1}$ | 36,806 |
| 12 | $\mathbf{6}$ | 10 |
|  | $\mathbf{2 0 6 , 6 7 4}$ | 230,966 |

## Current assets

Inventories
Debtors, deposits and prepayments
Amount due from the Government
Placements with the Exchange Fund
Investments in securities and bank deposits
Bank balances and cash

| 13 | $\mathbf{1 , 1 0 9}$ | 30 |
| :---: | ---: | ---: |
| 14 | $\mathbf{1 , 6 8 4}$ | 810 |
| $23(\mathrm{~m})$ | $\mathbf{9 3}$ | 37 |
| 11 | $\mathbf{3 2 , 9 2 0}$ | - |
| 15 | $\mathbf{1 9 , 1 6 6}$ | 18,727 |
| 16 | $\mathbf{5 6 6}$ | 335 |
|  | $\mathbf{5 5 , 5 3 8}$ | 19,939 |
|  |  |  |

## Current liabilities

Creditors, deposits and other payables
Amount due to the Government
Lease liabilities
Provisions and other liabilities

## Net current assets

Total assets less current liabilities

| 17 | $\mathbf{7 , 1 4 3}$ | 7,917 |
| :---: | ---: | ---: |
| $23(\mathrm{c})$ | $\mathbf{1 , 9 0 0}$ | 3,383 |
| 10(b) | $\mathbf{3 1}$ | 27 |
| 18 | $\mathbf{2 , 6 1 6}$ | 2,617 |
|  | $\mathbf{1 1 , 6 9 0}$ | 13,944 |

## Non-current liabilities

Lease liabilities
Provisions and oth
Net assets
Representing:

| Government's permanent capital | $1(\mathrm{a})$ | $\mathbf{1 3 , 4 8 9}$ | 13,489 |
| :--- | ---: | ---: | ---: |
| Government's contribution | $19(\mathrm{a})$ | $\mathbf{5 , 4 5 4}$ | 5,454 |
| Capital reserve |  | $\mathbf{1 2}$ | 12 |
| Accumulated surplus | 20 | $\mathbf{1 4 6 , 2 1 2}$ | 136,511 |
| Housing Capital Works Fund | 21 | $\mathbf{4 7 , 0 1 8}$ | 47,630 |
| Development Fund |  | $\mathbf{3 7 , 6 1 1}$ | 33,128 |
|  |  | $\mathbf{2 4 9 , 7 9 6}$ | 236,224 |

## HONG KONG HOUSING AUTHORITY STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 31 MARCH 2021 (Expressed in millions of Hong Kong dollars)

|  | Government's permanent capital | Government's contribution | Capital reserve | Accumulated surplus | Housing Capital Works Fund | Development Fund $\qquad$ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balance at 1 April 2019 | 13,489 | 5,454 | 12 | 136,791 | 43,774 | 23,112 | 222,632 |
| Total comprehensive income for the year | - | - | - | 14,365 | - | - | 14,365 |
| Dividend to the Government for the year | - | - | - | (773) | - | - | (773) |
| Transfers | - | - | - | $(13,872)$ | 3,856 | 10,016 | - |
| Balance at 31 March 2020 | 13,489 | 5,454 | 12 | 136,511 | 47,630 | 33,128 | 236,224 |
| Balance at 1 April 2020 | 13,489 | 5,454 | 12 | 136,511 | 47,630 | 33,128 | 236,224 |
| Total comprehensive income for the year | - | - | - | 13,962 | - | - | 13,962 |
| Dividend to the Government for the year | - | - | - | (390) | - | - | (390) |
| Transfers | - | - | - | $(3,871)$ | (612) | 4,483 | - |
| Balance at 31 March 2021 | 13,489 | 5,454 | 12 | 146,212 | 47,018 | 37,611 | 249,796 |

[^0]
# HONG KONG HOUSING AUTHORITY STATEMENT OF CASH FLOWS <br> FOR THE YEAR ENDED 31 MARCH 2021 <br> (Expressed in millions of Hong Kong dollars) 

|  | Note | 2021 | 2020 |
| :---: | :---: | :---: | :---: |
| Cash flows from operating activities |  |  |  |
| Surplus for the year |  | 13,962 | 14,365 |
| Adjustments for: |  |  |  |
| Investment income | 4(c) | $(5,134)$ | $(1,044)$ |
| Expenditure on divestment of retail and carparking facilities | 6 | - | (4) |
| Interest expense on lease liabilities |  | 1 | 1 |
| Depreciation of property, plant and equipment |  | 4,717 | 4,609 |
| Amortisation of intangible assets |  | 119 | 114 |
| Depreciation of right-of-use assets |  | 29 | 16 |
| Written down value of Tenants Purchase Scheme flats sold |  | 49 | 54 |
| Written down value of rental estates demolished |  | 1 | - |
| Adjustment of capital expenditure |  | 2 | 4 |
| Decrease in Home Purchase/Assistance Loans |  | 7 | 7 |
| Decrease in impairment allowance for Home Purchase/ Assistance Loans |  | (2) | (1) |
| Increase in subsidised sale flats <br> (Domestic) properties under development |  | (36) | (844) |
| (Increase)/Decrease in inventories |  | $(1,079)$ | 3,232 |
| Increase in securities at fair value |  | (114) | $(1,157)$ |
| Increase in debtors, prepayments and other receivables |  | (786) | (247) |
| (Decrease)/Increase in creditors, accruals and other payables |  | $(2,119)$ | 1,746 |
| Increase in provisions and other liabilities |  | 80 | 154 |
| Net cash from operating activities |  | 9,697 | 21,005 |

[^1]
# HONG KONG HOUSING AUTHORITY STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 31 MARCH 2021 (Continued) (Expressed in millions of Hong Kong dollars) 

|  | Note | 2021 | 2020 |
| :---: | :---: | :---: | :---: |
| Cash flows from investing activities |  |  |  |
| Increase in placements with the Exchange Fund |  | $(1,345)$ | $(3,953)$ |
| Decrease/(Increase) in bank deposits with original maturities over 3 months |  | 1,116 | $(7,920)$ |
| Payments relating to capital works/projects in progress |  |  |  |
| New public rental housing |  | $(9,919)$ | $(5,774)$ |
| Redeveloped public rental housing |  | (915) | $(2,123)$ |
| Subsidised sale flats (Commercial) |  | (700) | (324) |
| Housing Authority offices |  | (48) | (109) |
| Computer systems and equipment |  | (204) | (203) |
| Improvement works |  | (441) | (651) |
| Interest received |  | 1,519 | 1,264 |
| Dividends received |  | 76 | 79 |
| Net cash used in investing activities |  | $(10,861)$ | $(19,714)$ |
| Cash flows from financing activities |  |  |  |
| Dividend paid to the Government |  | (586) | (707) |
| Lease payments |  | (29) | (13) |
| Net cash used in financing activities |  | (615) | (720) |
| Net (decrease)/increase in cash and cash equivalents |  | $(1,779)$ | 571 |
| Cash and cash equivalents at beginning of year |  | 6,178 | 5,607 |
| Cash and cash equivalents at end of year | 16 | 4,399 | 6,178 |

## HONG KONG HOUSING AUTHORITY

## NOTES TO THE FINANCIAL STATEMENTS

FINANCIAL ARRANGEMENTS WITH THE GOVERNMENT

The Hong Kong Housing Authority (the Authority) was established as a statutory body in April 1973 under the Housing Ordinance (Cap. 283). It exercises its powers and discharges its duties under the Ordinance so as to secure the provision of housing and such amenities ancillary thereto as it thinks fit. Following enactment of the Housing (Amendment) Ordinance 1988 and implementation of the Authority's re-organisation, the financial arrangements between the Government and the Authority came into effect on 1 April 1988. A Supplemental Agreement to the 1988 Financial Arrangements was effective from 1 October 1994, and further revisions have also been made thereafter in respect of new initiatives in the provision of housing. The salient features of the financial arrangements are as follows:

## (a) Government's non-interest bearing permanent capital

A sum of $\mathrm{HK} \$ 13,489$ million representing that element of the permanent capital originating from the capitalisation of loans from the former Development Loan Fund has been converted into non-interest bearing permanent capital with effect from 1 October 1994.

## (b) Government's contribution

The Government's contribution to domestic housing and non-domestic equity included in the accounts is shown in Note 19(a).

The land value for the domestic element of public rental housing, the difference between the land value (at full market value) and the land cost charged by the Government for the domestic element of the Home Ownership Scheme (HOS), Buy Or Rent Option Scheme (BRO), Tenants Purchase Scheme (TPS) and Green Form Subsidised Home Ownership Scheme (GSH), and the land value for the non-domestic elements in rental estates and HOS, BRO and GSH courts (i.e. carparks and commercial facilities) are not included in the accounts but included as memorandum entries in Note 19(b).

## (c) Dividend to the Government

The overall surplus arising from the operation of non-domestic facilities in rental estates and HOS/BRO/GSH courts are to be shared equally between the Authority and the Government and distributed to the Government in the form of dividend.
(d) Contingent liabilities for the Home Ownership Scheme and the Private Sector Participation Scheme

The Authority took over since 1 April 1988 from the Government the contingent liabilities for mortgage default guarantees in respect of flats built under the HOS and the Private Sector

Participation Scheme (PSPS) (Note 24(a)), and for unsold flats and the shortfall in selling price under the PSPS.
(e) Construction and management of temporary housing and cottage areas

With effect from 1 April 1988, the Housing Authority has:
(i) become responsible for meeting expenditure arising from the development, construction and management of temporary housing areas and transit centres, and the management of cottage areas; and
(ii) undertaken clearance, squatter control and maintenance of facilities provided under Squatter Area Improvement Programmes, on an agency basis, for the Government which remains responsible for the funding of these activities.

All temporary housing areas had been demolished by August 2001. Effective from April 2006, except for the activity on rehousing of occupants upon clearance, the squatter control and clearance functions were transferred to the Lands Department.

## (f) Housing Capital Works Fund

The Housing Capital Works Fund, established on 1 April 1993 to separate the funding for the acquisition and/or construction of all the Authority's fixed assets and developments of the HOS, has been expanded to finance the capital costs of major improvement works. Accordingly, it is split into two accounts, viz. the Construction Account to cover the construction of housing estates and developments of the HOS, and the Improvement Account to provide funds for improving the standard of existing estates and implementing better community services in the estates.

Each of these two accounts is required to maintain an adequate level of operating funds - the Construction Account at a level equivalent to six months' estimated expenditure, and the Improvement Account at an annual balance of HK $\$ 2$ billion.

## (g) Development Fund

The Development Fund was established with effect from 1 October 1994 to finance the development of housing and housing-related projects and infrastructure that would further the policy of providing adequate and affordable housing for those in need of housing provision.

With the prior agreement of the Authority, the Government has the right to pay into the Development Fund such additional sum of money that might be needed to support the purposes of the Fund.

## (a) Basis of preparation of financial statements

The financial statements have been prepared in accordance with the Housing Ordinance, the 1988 Financial Arrangements and the 1994 Supplemental Agreement with the Government, and the accounting policies approved by the Authority.
(i) Measurement basis

The measurement basis used in the preparation of the financial statements is historical cost except for securities managed by external fund managers, which are stated at their fair value as explained in the accounting policies set out at Note 2(j).
(ii) Management judgements and estimates

The preparation of the financial statements requires management to make judgements, estimates and assumptions that affect the application of policies and the reported amounts of assets, liabilities, income and expenses. The estimates and associated assumptions are based on experience and various other factors that are believed to be reasonable under the circumstances, the results of which form the basis for making judgements about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised if the revision affects only that period, or in the period of the revision and future periods if the revision affects both current and future periods.

Judgements made by management in the application of the Authority's accounting policies that have significant impact on the financial statements are explained in Note 3.

## (b) Income recognition

The income for the year is accounted for in accordance with the following accounting policies:
(i) Rental income

Rental income from properties is brought into account in the period to which it relates;
(ii) Sales and premium income

This includes proceeds from the sale of HOS/GSH flats which is recognised upon signing of the Deed of Assignment; proceeds from the sale/resale of flats under the TPS which is recognised upon signing of the Deed of Assignment; and premium payments from owners of HOS/PSPS/BRO/TPS/GSH flats (collectively referred to as subsidised sale flats) which are recognised as income when the alienation restrictions on the flats are removed;
(iii) Interest income

Interest income is recognised on an accrual basis using the effective interest method;
(iv) Dividend income

Dividend income is recognised on the ex-dividend date;
(v) Fees and charges

Fees and charges are recognised as income when the Authority satisfies a performance obligation by transferring a promised service to a customer, at the amount of consideration to which the Authority expects to be entitled in exchange for the service; and
(vi) Income from agency functions and services

Income generated from the agency functions and services of the Authority is brought into account in the period to which it relates.

## (c) Property, plant and equipment

Property, plant and equipment are stated in the statement of financial position at cost less accumulated depreciation. The following items of property, plant and equipment are utilised in the provision of public housing services and ancillary commercial facilities:
(i) Buildings and improvement works

Buildings are classified into three categories:

Rental Premises (excluding Interim Housing)
'HKHA' Estates of the present as well as the former Hong Kong Housing Authority plus additions thereto since 1 April 1973, including the estates taken over from the Hong Kong Model Housing Society.
'HOS(ND)' Non-domestic premises of the HOS/BRO/GSH.
'RD' Estates of the former Resettlement Department including flatted factories plus additions thereto since 1 April 1973.

## Interim Housing

'IH' Accommodation of transitional nature but the structures may be permanent.

Others
'HO' Head Office buildings.
‘SQ’ Staff quarters.

Buildings and improvement works costing HK\$500,000 or more each are recognised as assets on the following bases:
'HKHA', 'HOS(ND)', 'HO' and 'IH' - At cost to the Authority;
'RD' - For those formerly classified as Marks I, II and III estates and factories (other than factories completed after 31 March 1973), at nil value; for other estates completed before 1 April 1973, at deemed cost equal to written down value at 31 March 1973; and for estates completed after 31 March 1973, at cost to the Authority; and
'SQ' - At deemed cost equal to written down value at 31 March 1976 to the Authority.
(ii) Computer systems and equipment, electronic equipment and motor vehicles

Computer systems and equipment (including both hardware and software), electronic equipment and motor vehicles costing $\mathrm{HK} \$ 500,000$ or more each are recognised as assets at cost. For computer systems and equipment, the costs of the hardware (including its integrated software) and software are segregated and recognised under "property, plant and equipment" and "intangible assets" (Note 2(f)) respectively.

While each subsequent expenditure item of $\mathrm{HK} \$ 500,000$ or more for improvement of an existing item of property, plant and equipment is added to the carrying amount of the asset if future economic benefits will flow to the Authority, computer systems and equipment enhancement costs are not subject to the HK $\$ 500,000$ capitalisation threshold.

Gains or losses arising from the retirement or disposal of an item of property, plant and equipment are determined as the difference between the net disposal proceeds and its carrying amount and are recognised in the statement of comprehensive income on the date of retirement or disposal.

## (d) Depreciation

Depreciation is calculated using the straight-line basis to allocate the cost of an item of property, plant and equipment, less its estimated residual value, if any, over its estimated useful life, as follows:
(i) Buildings
(ii) All building improvements and other improvement
works
(iii) Computer systems and equipment and electronic
equipment
(iv) Motor vehicles

## Expected useful life

## 50 years

The remaining life of the building upon completion of the improvement works.

## 5 years

6 to 9 years

## (e) Capital works/projects in progress

This includes expenditure incurred on properties or computer systems and equipment under development, improvement works and acquisition of property, plant and equipment, and financed by the Housing Capital Works Fund and the Development Fund. When the capital works are completed, the costs are reclassified as items of "property, plant and equipment" or "intangible assets". When the HOS/GSH (Domestic) projects are completed, the related costs are transferred to "inventories". Expenditure on improvement works costing less than HK\$500,000 each is expensed to the statement of comprehensive income when incurred.

## (f) Intangible assets

Intangible assets include acquired computer software licences and capitalised development costs of computer software programs. Expenditure on development of computer software programs is capitalised if the programs are technically feasible and the Authority has sufficient resources and the intention to complete development. The expenditure capitalised includes the direct labour costs and costs of materials. Intangible assets are stated at cost less accumulated amortisation.

Amortisation of intangible assets is charged to the statement of comprehensive income on a straightline basis over the assets' estimated useful lives of 5 years.

## (g) Land

(i) Land under lease

The Authority has the proper legal title to land in all the HOS/BRO/GSH non-domestic properties, rental flats of TPS estates, certain rental housing estates, rental blocks in some courts, two Head Office buildings at Fat Kwong Street, the customer service centre at Wang Tau Hom and the office at Chun Wah Court, either by way of Crown/Government Lease, or under Conditions of Grant or Exchange.

Leasehold land premiums are up-front payments to acquire leasehold land or land use right. The premiums are stated at cost and are depreciated over the period of the lease on a straight-line basis.
(ii) Land under vesting order

For land not under lease, vesting orders have been made by the Director of Lands, acting on delegated authority from the Chief Executive, under Section 5 of the Housing Ordinance. Such vesting orders confer on the Authority full powers of control and management of the land.
(iii) Land value

The value of land included in Note 19(b) in accordance with the financial arrangements with the Government (Note 1(b)) is determined on the following bases:
'HKHA', 'IH' and 'RD' ${ }^{1}$ and Government Low Cost Housing - The land value is based on the assessments made by the Commissioner of Rating and Valuation using the residual method of valuation, being either at 1976 levels or at the time of handover for management where the estate was completed after 1976. Where the Commissioner of Rating and Valuation has not been able to provide a valuation, a provisional land valuation is made by applying a multiplier to the provisional rateable value of the estate assessed by the Commissioner of Rating and Valuation.
'HOS(Domestic)' - The land value associated with the domestic element of the HOS/BRO/TPS/GSH is the difference between the land value (at full market value) and the land cost.
'HOS(ND)' ${ }^{1}$ - Prior to 1 April 1988, the land for commercial facilities was valued at the full market value at the date the land was purchased, and the land for carparks completed before that date was assessed at nil value. With effect from 1 April 1988, the land value for non-domestic facilities including commercial facilities and carparks is based on the assessments made by the Commissioner of Rating and Valuation at the date of completion of the facilities using the residual method of valuation.
'HO' ${ }^{1}$ - For one of the Head Office buildings at Fat Kwong Street, the customer service centre at Wang Tau Hom and the office building in upper Wong Tai Sin, the land value is based on assessment made by the Lands Department at the date of completion of the buildings.
'SQ' ${ }^{1}$ - Land value is based on assessments made by the Commissioner of Rating and Valuation using the residual method of valuation at 1976 level.

## (h) Leases

A lease is recognised in the statement of financial position as a right-of-use asset with a corresponding lease liability at the lease commencement date, except that variable lease payments and payments associated with short-term leases having a lease term of 12 months or less and leases of low-value assets are charged to the statement of comprehensive income on a straight-line basis over the lease term.

A right-of-use asset is measured at cost less accumulated depreciation. The right-of-use asset is depreciated on a straight-line basis over the shorter of the lease term and asset's estimated useful life.

The lease liability is measured at the present value of the lease payments payable over the lease term, and subsequently adjusted by the effect of the interest on and the settlement of the lease liability, and the re-measurement arising from any reassessment of the lease liability or lease modification.

[^2]
## (i) Placements with the Exchange Fund

Placements with the Exchange Fund for investment purpose include the total principal sums and any interest credited but not yet withdrawn at the reporting date. The balance is measured at amortised cost.

## (j) Investments in securities

Securities managed by external fund managers are measured at fair value through surplus or deficit as they are managed, evaluated and reported internally on a fair value basis. Investments in these securities are initially stated at fair value. At each reporting date, the fair value is remeasured and any change in fair value is recognised in the statement of comprehensive income. Upon disposal, the difference between the net sale proceeds and the carrying value is included in the statement of comprehensive income.

Purchases and sales of investments in securities are accounted for at trade date.

## (k) Other financial assets

Other financial assets are initially recognised at fair value and thereafter measured at amortised cost less impairment losses (Note 2(1)), except for the interest-free amount due from the Government and the interest-free loans made under subsidised home ownership schemes or where the effect of discounting would be immaterial. In those cases, they are stated at cost less impairment losses (Note 2(1)).

## (l) Impairment of financial instruments

The Authority measures expected credit losses on financial instruments (other than debtors), and recognises the corresponding loss allowances (provision in the case of mortgage default guarantees) and impairment losses or reversals, based on the change in credit risk since initial recognition. Expected credit losses are measured on either of the following bases:
(i) 12-month expected credit losses - these are losses that are expected to result from possible default events within the 12 months after the reporting date; and
(ii) lifetime expected credit losses - these are losses that are expected to result from all possible default events over the expected life of the financial instrument.

Loss allowances for debtors are always measured at an amount equal to lifetime expected credit losses.

At each reporting date, the Authority assesses whether there has been a significant increase in credit risk for financial instruments since initial recognition by comparing the risk of default occurring over the remaining expected life as at the reporting date with that as at the date of initial recognition. The assessment considers quantitative and qualitative historical information as well as forward-looking information. A financial asset is assessed to be credit impaired when one or more events that have a detrimental impact on the estimated future cash flows of that financial asset have occurred.

Expected credit losses of a financial instrument are an unbiased and probability-weighted estimate of credit losses (i.e. the present value of all cash shortfalls) over the expected life of the financial instrument. A cash shortfall is the difference between the cash flows due to the Authority in accordance with the contract and the cash flows that the Authority expects to receive. For a financial asset that is credit impaired at the reporting date, the Authority measures the expected credit losses as the difference between the asset's gross carrying amount and the present value of estimated future cash flows discounted at the asset's original effective interest rate (for financial assets measured at amortised cost), or at the current market rate of return for a similar financial asset (for financial assets stated at cost).

## (m) Inventories

Inventories consist of unsold HOS/GSH flats, stores and spares. They are carried at the lower of cost and net realisable value.

The net realisable value of unsold HOS/GSH flats represents the estimated selling price less costs to be incurred in selling the flats. When flats are sold, the carrying amount of those flats is recognised as an expense in the year in which the related sales income is recognised.

The cost of stores and spares is mainly determined by the weighted average cost method. Obsolete stores and spares are written off to the statement of comprehensive income. When stores and spares are consumed, the carrying amount of those stores and spares is recognised as an expense in the year in which the consumption occurs.

## (n) Cash and cash equivalents

Cash and cash equivalents consist of bank balances and cash, and short-term highly liquid investments that are readily convertible to known amounts of cash and subject to an insignificant risk of changes in value, normally having a maturity of three months or less from the date of acquisition.

## (o) Creditors and other financial liabilities

Creditors and other financial liabilities are measured at amortised cost except for the interest-free amount due to the Government or where the effect of discounting would be immaterial. In those cases, they are stated at cost.

## (p) Employee benefits

Employee benefits such as wages, salaries and bonuses are recognised as an expense when the employee has rendered the service. Obligations on contract-end gratuities payable to contract staff for services rendered during the year are provided for in the financial statements.

Employee entitlements to annual leave are recognised when they accrue to employees. Employee entitlements to sick leave and maternity leave are not recognised until the time of leave.

Contributions to the Mandatory Provident Fund for contract staff are expensed as incurred. Pension liabilities for civil servants are discharged by reimbursement to the Government as part of the civil servants' staff costs charged by the Government to the Authority on a monthly basis.

## (q) Foreign currency translation

Foreign currency transactions during the year are translated into Hong Kong dollars using the spot exchange rates at the transaction dates. Monetary assets and liabilities denominated in currencies other than Hong Kong dollars are translated into Hong Kong dollars using the closing exchange rates at the reporting date. Exchange gains and losses are recognised in the statement of comprehensive income.
(r) Financial guarantees issued, provisions and contingent liabilities
(i) Financial guarantees issued

Financial guarantees are contracts that require the issuer to make specified payments to reimburse the holder for a loss the holder incurs because a specified debtor fails to make payment when due in accordance with the terms of a debt instrument. The mortgage default guarantees issued by the Authority in connection with the sale of subsidised sale flats and in respect of mortgage loans made by banks and other authorised financial institutions are a form of financial guarantees.

No deferred income is recognised as the mortgage default guarantees are issued at nil consideration and their fair value cannot be reliably measured.

Provisions for mortgage default guarantee payments are recognised if and when it becomes probable that the holder of a guarantee will call upon the Authority under the guarantee and a reliable estimate can be made of the amount. For guarantees without such provisions recognised, the Authority's present obligations under the guarantees are disclosed as contingent liabilities. Impairment for these mortgage default guarantees is accounted for as described in Note 2(l).
(ii) Other provisions and contingent liabilities

Provisions are recognised for other liabilities (including maintenance and minor improvements) when the Authority has a present obligation as a result of a past event, when it is probable that an outflow of economic benefits will be required to settle the obligation, and when a reliable estimate can be made of the amount of the obligation. Where the time value of money is material, the provision is stated at the present value of the expenditure expected to settle the obligation. Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate.

Where it is not probable that an outflow of economic benefits will be required, or the amount cannot be estimated reliably, the present obligation is disclosed as a contingent liability, unless the probability of the outflow of economic benefits is remote. Possible obligations, whose existence will only be confirmed by the occurrence or non-occurrence of one or more future
events, are also disclosed as contingent liabilities unless the probability of an outflow of economic benefits is remote.

## (s) Related parties

A party is considered to be related to the Authority if the Authority has the ability, directly or indirectly, to control the party or exercise significant influence over the party in making financial and operating decisions, or vice versa, or where the Authority and the party are subject to common control.

## (t) Taxation

According to Section 34(1) of the Housing Ordinance, the Authority shall, for the purpose of this Ordinance, be exempt from the Inland Revenue Ordinance (Cap. 112).

## CRITICAL ACCOUNTING JUDGEMENT IN APPLYING THE AUTHORITY'S ACCOUNTING POLICIES

## Rental premises

In management's view, the Authority uses rental premises for providing subsidised public housing rather than earning rentals. As a result, they are accounted for as items of property, plant and equipment instead of investment properties. For the same reason, management considers that it is inappropriate to recognise any impairment loss of rental premises based on their recoverable amount.
$\frac{\mathbf{2 0 2 1}}{\mathbf{H K \$ M}} \frac{2020}{\text { HK\$M }}$
(a) Rental income

Rental housing
Commercial properties

| $\mathbf{1 6 , 9 7 3}$ |  |  |
| ---: | ---: | ---: |
| $\mathbf{2 , 4 7 3}$ |  | 17,340 |
|  | 3,210 |  |
| $\mathbf{1 9 , 4 4 6}$ | 20,550 |  |

(b) Sales and premium income

Sales of flats
Premium on removal of alienation restriction

| 14,783 | 22,994 |
| :---: | :---: |
| 974 | 1,102 |
| 15,757 | 24,096 |

(c) Investment income

Interest income from
placements with the Exchange Fund bank deposits

Net realised and revaluation gains/(losses) on securities
3,352
Net exchange gains/(losses) on securities
100
Dividend income from securities

| $\mathbf{1 , 4 6 5}$ |  |
| ---: | ---: |
| $\mathbf{1 3 7}$ |  |
| $\mathbf{1 , 6 0 2}$ | $\left.$1,040 <br> 349 <br> 1,389${ }^{2} \right\rvert\,$ |

80

| $\mathbf{5 , 1 3 4} \quad 1,044$ |
| :--- |

(d) Other income

Fees and charges
90
Miscellaneous income

| $\mathbf{3 0 4}$ |
| :--- |
|  |

## Total income

40,731
46,086

## INCOME (Continued)

## Operating Leases Arrangements

The Authority leases out commercial properties under operating leases (except car-parks). The leases typically run for a period of three years. The rental income received during the year amounted to HK\$1,722 million (2020: HK 2,406 million), including rents based on business turnover amounting to HK\$1 million (2020: HK $\$ 5$ million).

The future minimum lease income receivable by the Authority under non-cancellable operating leases for commercial properties is analysed as follows:

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Within 1 year | 611 | 591 |
| After 1 year but within 2 years | 346 | 537 |
| After 2 years but within 3 years | 198 | 237 |
| After 3 years but within 4 years | 106 | 140 |
| After 4 years but within 5 years | 39 | 81 |
| After 5 years | 22 | 23 |
|  | 1,322 | 1,609 |

## 5 EXPENDITURE ON SUBSIDISED SALE FLATS

|  | 2021 <br>  <br> Cost of flats sold <br>  <br> Construction cost and overheads <br> Government land cost <br> Cost of repurchased flats <br>  <br> Adjustments to the interest payable on HPLS loans sold <br> Reversal of write-down of stock of unsold HOS/GSH flats <br> Other expenditure | $\mathbf{5 , 1 1 7}$ | 9,288 |
| :--- | ---: | ---: | ---: |
|  | $\mathbf{1 , 8 2 6}$ | 3,288 |  |
|  | $\mathbf{6 , 9 4 5}$ | 12,580 |  |

## 6 NET NON-OPERATING INCOME

$\frac{2021}{\text { HK\$M }} \quad$| HK\$M |
| :---: |

Reversal of expenditure on divestment of retail and carparking facilities (Note 22)

Reimbursement from Urban Renewal Authority for the costs of the allocated rental flats for affected clearees 45

Other expenditure $\qquad$
PROPERTY, PLANT AND EQUIPMENT

| 2021 |  |  |  |
| :---: | :---: | :---: | :---: |
| Rental Premises (excluding Interim Housing) | Interim <br> Housing | Others | Total |
| HK\$M | HK\$M | HK\$M | HK\$M |
| 105 | - | 57 | 162 |
| (95) | - | (35) | (130) |
| (1) | - | (1) | (2) |
| (96) | - | (36) | (132) |
| 9 | - | 21 | 30 |
| 2,914 | 1 | 3 | 2,918 |
| 155 | - | - | 155 |
| (6) | - | - | (6) |
| 3,063 | 1 | 3 | 3,067 |
| $(1,386)$ | (1) | (1) | $(1,388)$ |
| (50) | - | - | (50) |
| 4 | - | - | 4 |
| $(1,432)$ | (1) | (1) | $(1,434)$ |
| 1,631 | - | 2 | 1,633 |
| 219,256 | 658 | 1,825 | 221,739 |
| 12,046 | - | 45 | 12,091 |
| (14) | 14 | - | - |
| (154) | - | - | (154) |
| 231,134 | 672 | 1,870 | 233,676 |
| $(68,453)$ | (284) | (965) | $(69,702)$ |
| $(4,199)$ | (12) | (32) | $(4,243)$ |
| 6 | (6) | - | - |
| 111 | - | - | 111 |
| $(72,535)$ | (302) | (997) | $(73,834)$ |
| 158,599 | 370 | 873 | 159,842 |


| 2020 |  |  |  |
| :---: | :---: | :---: | :---: |
| Rental Premises (excluding Interim Housing) | Interim <br> Housing | Others | Total |
| HK\$M | HK\$M | HK\$M | HK\$M |
| 105 | - | 57 | 162 |
| (95) | - | (33) | (128) |
| - | - | (2) | (2) |
| (95) | - | (35) | (130) |
| 10 | - | 22 | 32 |
| 2,865 | 1 | 3 | 2,869 |
| 53 | - | - | 53 |
| (4) | - | - | (4) |
| 2,914 | 1 | 3 | 2,918 |
| $(1,341)$ | (1) | (1) | $(1,343)$ |
| (48) | - | - | (48) |
| 3 | - | - | 3 |
| $(1,386)$ | (1) | (1) | $(1,388)$ |
| 1,528 | - | 2 | 1,530 |
| 212,948 | 629 | 1,824 | 215,401 |
| 6,500 | - | 1 | 6,501 |
| (29) | 29 | - | - |
| (163) | - | - | (163) |
| 219,256 | 658 | 1,825 | 221,739 |
| $(64,552)$ | (260) | (933) | $(65,745)$ |
| $(4,027)$ | (12) | (32) | $(4,071)$ |
| 12 | (12) | - | - |
| 114 | - | - | 114 |
| $(68,453)$ | (284) | (965) | $(69,702)$ |
| 150,803 | 374 | 860 | 152,037 |

(a) Lease premiums for land $\quad$ Cost at beginning and end of year | Accumulated depreciation at beginning of year |
| :--- |
| Charge for the year |
| Accumulated depreciation at end of year |
| Net book value at end of year |
| (b) Site formation |
| Cost at beginning of year |
| Additions |
| Disposals/Demolition |
| Cost at end of year |
| Accumulated depreciation at beginning of year |
| Charge for the year |
| Written back on disposals/demolition |
| Accumulated depreciation at end of year |
| Net book value at end of year |
| (c) Buildings |
| Cost at beginning of year |
| Additions |
| Transfers |
| Disposals/Demolition |
| Cost at end of year |
| Accumulated depreciation at beginning of year |
| Charge for the year |
| Transfers |
| Written back on disposals/demolition |
| Accumulated depreciation at end of year |
| Net book value at end of year |

PROPERTY, PLANT AND EQUIPMENT (Continued)

| Others | Total |
| :---: | :---: |
| HK\$M | HK\$M |
| 213 | 7,641 |
| 17 | 503 |
| - | (9) |
| 230 | 8,135 |
| (105) | $(3,936)$ |
| (5) | (399) |
| - | 3 |
| (110) | $(4,332)$ |
| 120 | 3,803 |
| 475 | 475 |
| 19 | 19 |
| (28) | (28) |
| 466 | 466 |
| (423) | (423) |
| (22) | (22) |
| 28 | 28 |
| (417) | (417) |
| 49 | 49 |
| 6 | 527 |
| - | (2) |
| 6 | 525 |
| (6) | (527) |
| - | 2 |
| (6) | (525) |
| - | - |
| 5 | 5 |
| - | - |
| 5 | 5 |
| (2) | (2) |
| (1) | (1) |
| (3) | (3) |
| 2 | 2 |
| 1,067 | 165,359 |


| Others | Total |
| :---: | :---: |
| HK\$M | HK\$M |
| 188 | 6,701 |
| 25 | 947 |
| - | (7) |
| 213 | 7,641 |
| (102) | $(3,477)$ |
| (3) | (462) |
| - | 3 |
| (105) | $(3,936)$ |
| 108 | 3,705 |
| 427 | 427 |
| 48 | 48 |
| - | - |
| 475 | 475 |
| (397) | (397) |
| (26) | (26) |
| - | - |
| (423) | (423) |
| 52 | 52 |
| 6 | 530 |
| - | (3) |
| 6 | 527 |
| (6) | (530) |
| - | 3 |
| (6) | (527) |
| - | - |
| 5 | 5 |
| - | - |
| 5 | 5 |
| (2) | (2) |
| - | - |
| (2) | (2) |
| 3 | 3 |
| 1,047 | 157,359 |




, , |, 1, 1
 $\qquad$
 ' '|'|



2021

-
-
-


Rental Premises (excluding Interim
Housing) HK\$M $\begin{array}{r}7,428 \\ 486 \\ (9) \\ \hline \mathbf{7 , 9 0 5} \\ \hline(3,831) \\ (394) \\ 3 \\ \hline \mathbf{( 4 , 2 2 2 )} \\ \hline \mathbf{3 , 6 8 3} \\ \hline\end{array}$ $\qquad$



(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
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Accumulated depreciation at beginning of year
Charge for the year
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Accumulated depreciation at end of year
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(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
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Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(d) Improvement works
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(e) Computer systems and equipment
Cost at beginning of year
Additions
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(f) Electronic equipment
Cost at beginning of year
Disposals
Cost at end of year
Accumulated depreciation at beginning of year
Written back on disposals
Accumulated depreciation at end of year
Net book value at end of year
(g) Motor vehicles
Cost at beginning of year
Additions
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Accumulated depreciation at end of year
Net book value at end of year
Total net book value at end of year ${ }^{1}$
(g) Motor vehicles
Cost at beginning of year
Additions
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Accumulated depreciation at end of year
Net book value at end of year
Total net book value at end of year ${ }^{1}$
(g) Motor vehicles
Cost at beginning of year
Additions
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Accumulated depreciation at end of year
Net book value at end of year
Total net book value at end of year ${ }^{1}$
(g) Motor vehicles
Cost at beginning of year
Additions
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Accumulated depreciation at end of year
Net book value at end of year
Total net book value at end of year ${ }^{1}$
(g) Motor vehicles
Cost at beginning of year
Additions
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Accumulated depreciation at end of year
Net book value at end of year
Total net book value at end of year ${ }^{1}$
(g) Motor vehicles
Cost at beginning of year
Additions
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Accumulated depreciation at end of year
Net book value at end of year
Total net book value at end of year ${ }^{1}$
(g) Motor vehicles
Cost at beginning of year
Additions
Cost at end of year
Accumulated depreciation at beginning of year
Charge for the year
Accumulated depreciation at end of year
Net book value at end of year
Total net book value at end of year ${ }^{1}$
Total net book value at end of year ${ }^{1}$
Represented by assets of
Domestic rental housing
Non-domestic facilities
Housing Authority office buildings and others

(g) Motor vehicles

 | $\begin{array}{c}\text { Transfer to } \\ \text { other asset } \\ \text { categories or } \\ \text { expenditure }\end{array}$ |
| :---: |
| HK\＄M | 도


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| 31 March |
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| 2021 |
| HK\＄M |




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Transfer to <br>
other asset <br>
categories or <br>
expenditure <br>
\hline HK\＄M
\end{tabular}





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＇$\underset{+}{\infty}|\underset{\sim}{\boldsymbol{f}}|$

7


[^3]| 1 April |
| :---: |
| 2020 |
| HK\＄M |

$\begin{array}{r}271 \\ 19,618 \\ \hline 19,889\end{array}$ 134
4,468
4,602

 | LZI |
| :--- |
| SZI |
| $Z$ |
| $76 S$ |
| Z6S |
| $Z$ |

 1，227

CAPITAL WORKS／PROJECTS IN PROGRESS
（a）Housing Capital Works Fund－Construction Account （i）Properties under development

New formation
Buildings
Redeveloped public rental housing
Site formation
Buildings
Subsidised sale flats（Domestic）
Site formation
Buildings

Site formation
Buildings
Buildings
Housing Authority offices
Site formation
Buildings
Sub－total
Total
（b）Housing Capital Works Fund－Improvement Account Improvement works on buildings

Total capital works／projects in progress

|  |  |
| :---: | :---: |

## 9 INTANGIBLE ASSETS

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Computer software licences and system development costs |  |  |
| Cost: |  |  |
| At beginning of year | 1,776 | 1,630 |
| Additions | 94 | 146 |
| Disposals | (2) | - |
| At end of year | 1,868 | 1,776 |
| Accumulated amortisation: |  |  |
| At beginning of year | $(1,586)$ | $(1,472)$ |
| Charge for the year | (119) | (114) |
| Written back on disposals | 2 | - |
| At end of year | $(1,703)$ | $(1,586)$ |
| Net book value at end of year | 165 | 190 |

## 10 LEASES

(a) Right-of-use assets

## Premises

Cost:
At beginning of year
Additions
At end of year

$\frac{\mathbf{2 0 2 1}}{\text { HK\$M }} \quad$| HK\$M |
| :---: |

Accumulated depreciation:
At beginning of year
(16)

Charge for the year ${ }^{1}$
(29)

At end of year
(45)

Net book value at end of year

1 Depreciation charge of right-of-use assets is included in other recurrent expenditure.

## LEASES (Continued)

## (b) Lease Liabilities

$\frac{\mathbf{2 0 2 1}}{\mathbf{H K} \$ \mathbf{M}} \frac{2020}{\text { HK\$M }}$

| Current | $\mathbf{3 1}$ | 27 |
| :--- | :--- | :--- |
| Non-current | $\mathbf{3 5}$ | 62 |
|  | $\mathbf{6 6}$ |  |

The table below shows changes in lease liabilities, including both cash and non-cash changes.
$\frac{\mathbf{2 0 2 1}}{\mathbf{H K} \$ M} \frac{2020}{\text { HK\$M }}$

At beginning of year
89
Changes from financing cash flows:
Lease payments
Non-cash changes:
Interest expense on lease liabilities
Increase in lease liabilities relating to new leases
At end of year

| $\mathbf{1}$ |  | 1 |
| ---: | ---: | ---: |
| $\mathbf{5}$ |  | 81 |
|  |  |  |

The remaining contractual maturities of lease liabilities, which are based on contractual undiscounted cash flows, are shown below:

| 2021 | 2020 |
| :---: | :---: |
| HK\$M | HK\$M |
| 31 | 28 |
| 17 | 28 |
| 19 | 35 |
| - | - |
| 67 | 91 |

(c) Expense items in relation to leases recognised in the statement of comprehensive income

$$
\frac{\mathbf{2 0 2 1}}{\mathbf{H K \$ M}} \frac{2020}{\mathrm{HK} \$ M}
$$

Interest expense on lease liabilities
1
1
Expense relating to short-term leases
(d) Total cash outflow for leases


## 11 PLACEMENTS WITH THE EXCHANGE FUND

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Current | 32,920 | - |
| Non-current | 5,231 | 36,806 |
|  | 38,151 | 36,806 |

The balance of the placements with the Exchange Fund amounted to HK $\$ 38,151$ million (2020: HK $\$ 36,806$ million), being the total principal sums of $\mathrm{HK} \$ 25,000$ million (2020: HK $\$ 25,000$ million) plus HK $\$ 13,151$ million (2020: HK $\$ 11,806$ million) interest credited but not yet withdrawn at the reporting date. The term of the placements is for a period of six years from the respective dates of placements. For one placement with principal sum of HK $\$ 20,000$ million, the Authority has the option to demand repayment of part of the principal sum up to $\operatorname{HK} \$ 15,000$ million during the period of placement. For the other placements with principal sums of $\mathrm{HK} \$ 5,000$ million (2020: HK $\$ 5,000$ million), the Authority shall not demand repayment of the principal sums during the period of placements.

Interest on the placements is determined in January each year. The rate is the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Government Bond for the previous year subject to a minimum of zero percent, whichever is the higher. The interest rate has been fixed at $4.7 \%$ per annum for 2021 and at $3.7 \%$ per annum for 2020.
HOME PURCHASE/ASSISTANCE LOANS

$$
\begin{array}{cc} 
& \\
\hline & \text { Enhanced } \\
\text { Home } & \text { Home } \\
\text { Purchase } & \text { Purchase } \\
\text { Loan Scheme } & \text { Loan Scheme } \\
\frac{(\text { Notes 12a \& d) })}{\text { HK\$M }} & \frac{(\text { Notes 12b \& d) }}{\text { HK\$M }}
\end{array}
$$

- 

2021

2020

$\begin{array}{r}\text { HK\$M } \\ 21 \\ - \\ - \\ \hline 21\end{array}$

$$
\begin{gathered}
(21) \\
- \\
- \\
\hline(21) \\
\hline
\end{gathered}
$$

$$
1
$$



$$
\begin{gathered}
\hline 122 \\
\hline \\
(124) \\
- \\
2 \\
\hline(122) \\
\hline
\end{gathered}
$$

$$
-
$$

Portion classified as current assets (Note 14)
Portion classified as non-current assets

## (a) Home Purchase Loan Scheme (HPLS)

The HPLS provides interest-free loans to assist sitting tenants of the Authority and the Housing Society, and prospective tenants with established eligibility for public housing to purchase flats in the private sector as well as those under the Secondary Market Scheme. The loans are repayable over a period up to a maximum of 20 years. The HPLS was terminated on 31 December 2002.
(b) Enhanced Home Purchase Loan Scheme

The enhanced HPLS was approved in June 1995 to provide interest-free loans and subsidies funded by the Development Fund to the green form applicants who could apply for assistance under the Scheme during 1995-96 and 1996-97, with a view to encouraging them to purchase flats and give up their rental flats for re-allocation. The loans are repayable over the same period as the bank mortgage taken out on the property, up to a maximum of 20 years.
(c) Home Assistance Loan Scheme (HALS)

The HALS was implemented from 2 January 2003 to replace the HPLS. The HALS was terminated on 14 July 2004. The interest-free loans are repayable over a period of up to a maximum of 20 years.
(d) Sale of Home Purchase Loans

The Authority entered into an agreement with The Hong Kong Mortgage Corporation Limited (HKMC) in 2000-01 whereby home purchase loans were sold to the HKMC in tranches. The last tranche of loan sale was completed in November 2003. The loans were sold at par and a monthly interest is payable at rates based on Hong Kong Interbank Offered Rate (HIBOR) on the balance of the portfolio sold after repayment of principal by the borrowers of home purchase loans. The present value of the estimated future interest payments was recognised as an expense and a liability when the loans were sold. As at 31 March 2021, the remaining liability, reported under provisions and other liabilities (Note 18), amounted to HK\$0.3 million (2020: HK\$2 million).

## 13 INVENTORIES

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Stock of unsold HOS/GSH flats | 1,108 | 29 |
| Stores and spares | 1 | 1 |
|  | 1,109 | 30 |

During the year, 5,423 units of HOS/GSH flats were sold (2020: 7,698 units). As at 31 March 2021, the stock balance consisted of 902 units (2020: 25 units).

## 14 DEBTORS, DEPOSITS AND PREPAYMENTS

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Debtors | 568 | 73 |
| Interest receivable from the placements with the Exchange Fund | 442 | 322 |
| Other interest receivable | 5 | 42 |
| Dividends receivable | 12 | 8 |
| Dividend tax refund receivable | 4 | 4 |
| Unsettled sales and redemption of securities | 23 | 11 |
| Home Purchase/Assistance Loans (Note 12) | 4 | 5 |
| Deposits | 75 | 76 |
| Prepayments | 2 | 1 |
| Lease incentives amortisation | 549 | 268 |
|  | 1,684 | 810 |

## 15 INVESTMENTS IN SECURITIES AND BANK DEPOSITS

$\frac{2021}{\text { HK\$M }} \frac{2020}{\text { HK\$M }}$

Bank deposits at amortised cost, with original maturities not more than 3 months (Note 16)
over 3 months but not more than 1 year

| $\mathbf{3 , 8 3 3}$ |  |
| ---: | ---: |
| $\mathbf{6 , 8 0 4}$ | 5,843 <br> 7,920 <br> $\mathbf{1 0 , 6 3 7}$ |

Securities at fair value
equity securities
8,529
4,964

Total investments
19,166
18,727

## 16 CASH AND CASH EQUIVALENTS

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Bank balances and cash | 566 | 335 |
| Bank deposits with original maturities not more than 3 months (Note 15) | 3,833 | 5,843 |
| Cash and cash equivalents in the statement of cash flows | 4,399 | 6,178 |

## CREDITORS, DEPOSITS AND OTHER PAYABLES

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Creditors and accruals | 3,595 | 3,959 |
| Unsettled purchases of securities | 52 | 2 |
| Payable for custodian's and fund managers' fees | 10 | 7 |
| Tenants' deposits | 1,558 | 1,496 |
| Deposits received for sale of HOS/TPS/GSH flats | 295 | 870 |
| Other deposits | 70 | 69 |
| Retention money | 1,412 | 1,375 |
| Liquidated damages deductions | 151 | 139 |
|  | 7,143 | 7,917 |

## 18 PROVISIONS AND OTHER LIABILITIES

|  | 2021 |  |  | 2020 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Current portion |  | Total | Current portion | Noncurrent portion | Total |
|  | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M |
| Provision for employee benefits | 1,692 | - | 1,692 | 1,714 | - | 1,714 |
| Provision for maintenance and minor improvements | - | 223 | 223 | - | 248 | 248 |
| Rent received in advance | 361 | - | 361 | 295 | - | 295 |
| Unamortised income relating to liquefied petroleum gas | 3 | 14 | 17 | 7 | 17 | 24 |
| Interest payable on HPLS loans sold (Note 12(d)) | - | - | - | 1 | 1 | 2 |
| Land cost provisions relating to sold HOS/GSH flats | - | 454 | 454 | - | 409 | 409 |
| Residual construction payment relating to sold and divested properties | 517 | - | 517 | 568 | - | 568 |
| Provision for audit fees | 8 | - | 8 | 7 | - | 7 |
| Provision for mortgage default guarantee payments (Note 26(b)(v)) | - | - | - | 1 | - | 1 |
| Provision for expected credit losses on mortgage default guarantees | 27 | - | 27 | 16 | - | 16 |
| Others | 8 | - | 8 | 8 | - | 8 |
|  | 2,616 | 691 | 3,307 | 2,617 | 675 | 3,292 |


| 2021 |  |  | 2020 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Domestic housing | Nondomestic equity | Total | Domestic housing | Nondomestic equity | Total |
| HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M |
| 254 | 46 | 300 | 254 | 46 | 300 |
| 2,505 | 447 | 2,952 | 2,505 | 447 | 2,952 |
| 1,226 | 149 | 1,375 | 1,226 | 149 | 1,375 |
| 827 | - | 827 | 827 | - | 827 |
| 4,812 | 642 | 5,454 | 4,812 | 642 | 5,454 |

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|  | 2020 |
| :---: | :---: |
|  | $\begin{array}{c}\text { Non- } \\ \begin{array}{l}\text { Domestic } \\ \text { housing }\end{array}\end{array}$ | | $\begin{array}{c}\text { domestic } \\ \text { equity }\end{array}$ |
| :---: |
|  |
|  |
| HK\$M | $\begin{gathered}\text { HK\$M }\end{gathered}$


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| :--- | :--- |
|  | $n$ |



[^4](i) Borrowings from the former Development Loan Fund
Cumulative interest-free loans up to 31.3.1976
Interest foregone by Government on loans related to
domestic and non-domestic premises in public rental
housing during the period 1.4.1976 to 31.3.1988
(ii) Transfer value of Government built estates and staff quarters
(iii) Home Ownership Scheme
Unsold stock of flats and construction in progress at
31.3.1988 transferred from Government

| 2021 |  |  | 2020 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Domestic housing | Nondomestic equity | Total | Domestic housing | Nondomestic equity | Total |
| HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M |
| 93 | 8 | 101 | 93 | 8 | 101 |
| 327,362 | 36,763 | 364,125 | 311,052 | 32,181 | 343,233 |
| - | 140 | 140 | - | 140 | 140 |
| 188,550 | - | 188,550 | 172,130 | - | 172,130 |
| - | 4,000 | 4,000 | - | 3,997 | 3,997 |
| 8,664 | - | 8,664 | 8,443 | - | 8,443 |
| 26,664 | - | 26,664 | 26,420 | - | 26,420 |
| 1,818 | - | 1,818 | 1,818 | - | 1,818 |
| - | 10 | 10 | - | 10 | 10 |
| 553,151 | 40,921 | 594,072 | 519,956 | 36,336 | 556,292 |

GOVERNMENT'S CONTRIBUTION (Continued)
(b) Amount not included in the accounts (Note 1(b))

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| :---: | :---: | :---: | :---: |





HOUSING CAPITAL WORKS FUND

> Balance at beginning of year
> Transfer (to)/from accumulated surplus
Balance at end of year

|  | 2021 | 2020 |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Balance at beginning of year | 33,128 | 23,112 |
| Transfer from accumulated surplus | 4,483 | 10,016 |
| Balance at end of year | 37,611 | 33,128 |

## 22 DIVESTMENT OF RETAIL AND CARPARKING FACILITIES

To enable the Authority to focus its resources on its core function as a provider of subsidised public housing, the Authority divested its retail and carparking facilities by selling the concerned facilities through an initial public offering of units in The Link Real Estate Investment Trust (Link REIT) in November 2005. The Authority recognised a net surplus of HK $\$ 14,096$ million as a result of the divestment in the year 2005-06. In determining the surplus, management made estimates concerning the divestment expenditure. Adjustments to the expenditure will be required if actual results differ from the estimates.

During the year, there was no adjustment on divestment related expenditure (2020: net downward adjustment of HK $\$ 4$ million).

## 23 RELATED PARTY TRANSACTIONS

In addition to those disclosed elsewhere in these financial statements, the Authority had the following material transactions and outstanding balances with the Government:
$\mathbf{2 0 2 1}$
HK\$M

## (a) Income received from the Government

| Rental income | 1,409 | 1,404 |
| :---: | :---: | :---: |
| Reimbursement of costs of services provided to the Government | 459 | 357 |
| Supervision on-costs in respect of Government reimbursable projects | 159 | 145 |
| Other income | 3 | 5 |
|  | 2,030 | 1,911 |

## 23 RELATED PARTY TRANSACTIONS (Continued)

2021 ..... 2020
HK\$M ..... HK\$M
(b) Amount due from the Government
Receivable for Government-funded construction projects ..... 2
Receivable from Government for rental payment ..... 4
Government rent and rates refundable ..... 205
On-costs accrual for Government-funded projects ..... 1
Dividend receivable ..... 58Deposits and others11
93 ..... 37
(c) Amount due to the Government
Land cost ..... 1,782 ..... 3,120
Advance from Government for rental payment ..... 36
Payable for Government rates ..... 11 ..... 12
Over-recovery on Government funded agency functions ..... 62 ..... 23
Dividend payable ..... 138
Others (e.g. company and land searches) ..... 4554

## (a) Financial guarantees issued

As at 31 March 2021, the Authority had outstanding mortgage default guarantees issued in respect of mortgage loans made by banks and other authorised financial institutions on subsidised sale flats sold as follows:
(i) HOS/PSPS/BRO/GSH flats sold

Default guarantees for flats built and sold under HOS/PSPS/BRO/GSH amounted to HK $\$ 43,664$ million (2020: HK $\$ 35,603$ million) for the primary market and HK $\$ 26,042$ million (2020: HK $\$ 23,716$ million) for the secondary market. However, it is the Authority's view that it will have a financial exposure only if the outstanding indebtedness of mortgages to banks and other financial institutions cannot be covered by proceeds from resale of the flats concerned. The Authority estimates its financial exposure to be HK $\$ 2,313$ million (2020: HK $\$ 1,633$ million) for the primary market and HK $\$ 205$ million (2020: HK $\$ 14$ million) for the secondary market.
(ii) TPS flats sold

Default guarantees for flats sold under TPS amounted to HK $\$ 4,137$ million (2020: HK $\$ 4,283$ million) for the primary market and $\mathrm{HK} \$ 4,089$ million (2020: HK $\$ 3,502$ million) for the secondary market. However, following the rationale in (i) above and assuming that the properties can be re-sold at the original selling price for flats within the first 2 years of the alienation restriction period, at the prevailing TPS price for flats from the 3 rd to the 5 th year of such period (less the actual amount of special credit for primary market flats) and at the prevailing market price less premium payable after the alienation restriction period, the Authority estimates it has no financial exposure (2020: Nil) for the primary market and its financial exposure for the secondary market is HK $\$ 340$ million (2020: HK $\$ 268$ million).

## (b) Structural Safety Guarantee

Structural Safety Guarantee (SSG) covers all newly completed HOS/PSPS/BRO/GSH developments for a period of 10 years ( 20 years for Tin Shui Wai area) from the date of completion, including those existing developments which were within the relevant SSG period as at 13 April 2000. Pursuant to the sale of surplus HOS and PSPS flats in 2007, a SSG for a period of 10 years ( 20 years for Tin Shui Wai area) is also offered to cover each unsold block of these flats from the commencement date of flat selection period of the first sale phase. As at 31 March 2021, there were 24,309 units (2020: 22,319 units) of HOS/PSPS/BRO/GSH flats covered by the SSG. However, the Authority's liabilities under the SSG could not be reasonably ascertained and have not been recognised in the financial statements, except for the actual repair costs incurred under the SSG. During the year, such repair costs amounted to HK $\$ 0.5$ million (2020: HK $\$ 0.2$ million).

## CAPITAL COMMITMENTS

The Authority had the following contractual capital commitments outstanding at 31 March 2021 not provided for in the financial statements:

| $\mathbf{2 0 2 1}$ | 2020 |  |
| ---: | ---: | ---: |
|  |  | HK\$M |
| $\mathbf{2 8 , 8 8 0}$ |  | 29,492 |
| $\mathbf{5 , 2 9 3}$ |  | 7,911 |
| $\mathbf{2 , 6 4 2}$ |  | 1,302 |
| $\mathbf{3 6 , 8 1 5}$ |  | 38,705 |

FINANCIAL RISK MANAGEMENT

Risk management is an integral part of the Authority's financial policies and processes. The Authority's Finance Committee advises on financial policies and oversees the management of funds of the Authority. The Finance Committee has established a Funds Management Sub-Committee to advise on the Authority's funds management policies, strategies, guidelines, and the appointment and monitoring of external fund managers. The key financial risk management practices are highlighted below:

## (a) Liquidity risk

The Authority's cash flows are monitored on a daily basis and its investments are managed with the primary objective of ensuring that sufficient funds are available to meet capital expenditure and operational needs. As the Authority has a strong liquidity position, it has a very low level of liquidity risk.

## (b) Market and credit risks

The Authority's financial instruments are subject to interest rate risk, currency risk, equity price risk, other market risk and credit risk. Comprehensive funds management policy and investment guidelines are in place to ensure that the exposures to these risks are monitored and managed prudently on an ongoing basis.
(i) Interest rate risk

The Authority's interest-bearing assets include mainly bank deposits which bear interest at fixed rates. The Authority monitors its interest rate risk with reference to the approved strategies and benchmarks. Since bank deposits are all measured at amortised cost, their carrying amounts and the Authority's income and accumulated surplus will not be affected by changes in market interest rates.

The Authority's interest payable on home purchase loans sold (Note 12(d)) is at HIBOR-based rates. The Authority is exposed to cash flow interest rate risk since future interest payments will
fluctuate with changes in market interest rates. However, such interest rate risk is not material as it is naturally hedged by short-term interest-bearing assets (with maturity of 1 year or less) in the Authority's investment portfolio. As at 31 March 2021, the outstanding principal balance of the home purchase loans sold was HK\$198 million (2020: HK\$231 million) and their average remaining maturity was 13 months (2020: 19 months).
(ii) Currency risk

On currency risk management, the investment guidelines set limits on currency exposure.

The Authority's investment assets in currencies other than Hong Kong dollars are denominated mainly in US dollars with the remaining in other freely convertible major international currencies. When the exchange rates of the relevant currencies against the Hong Kong dollar fluctuate, the value of these investment assets expressed in Hong Kong dollar will vary accordingly.

The table below summarises the Authority's currency exposures at the reporting date:

|  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Assets | Liabilities | Assets | Liabilities |
|  | HK\$M | HK\$M | HK\$M | HK\$M |
| US dollars | 4,547 | 24 | 2,491 | 5 |
| Pound sterling | 62 | - | 75 | - |
| Euro | 997 | 3 | 622 | - |
| Others | 1,279 | 3 | 754 | - |
|  | 6,885 | 30 | 3,942 | 5 |

Others include mainly currencies of major developed countries.

Sensitivity analysis based on a $0.5 \%$ (2020: $0.5 \%$ ) increase/decrease in the exchange rate of the US dollar against the Hong Kong dollar shows that the surplus for the year would have increased/decreased by HK $\$ 23$ million (2020: HK $\$ 12$ million).

Sensitivity analysis based on a $5 \%$ (2020:5\%) increase/decrease in the exchange rates of the foreign currencies other than US dollar against the Hong Kong dollar shows that the surplus for the year would have increased/decreased by HK $\$ 117$ million (2020: HK $\$ 73$ million).

The above sensitivity analyses have been prepared assuming that the change in exchange rates had been applied to the financial instruments in existence at the reporting date, with all other variables being held constant.
(iii) Equity price risk

Equity price risk is the risk of loss arising from changes in equity prices. The Authority's equity investments are subject to equity price risk since the value of these investments will decline if equity prices fall. As at 31 March 2021, all equity investments were measured at fair value as shown in Note 15.

Sensitivity analysis based on a $15 \%$ (2020: 15\%) increase/decrease in equity prices shows that the surplus for the year would have increased/decreased by HK $\$ 1,279$ million (2020: HK $\$ 745$ million). This sensitivity analysis has been prepared assuming that the change in equity prices had been applied to the equity investments in existence at the reporting date, with all other variables being held constant.
(iv) Other market risk

Interest on the placements with the Exchange Fund is subject to other market risk arising from changes in the interest rate which is determined in January each year (Note 11). Sensitivity analysis based on a 50 basis points increase/decrease in the interest rates for 2020 and 2021, with all other variables held constant, shows that the surplus for the year would have increased/decreased by HK\$187 million (2020: HK\$156 million).
(v) Credit risk

The Authority's maximum exposure to credit risk at the reporting date without taking into account any collateral held or other credit enhancements is shown below:

|  | $\mathbf{2 0 2 1}$ |  | 2020 |
| :--- | ---: | ---: | ---: |
|  | $\mathbf{H K \$ M}$ |  | HK\$M |
| Placements with the Exchange Fund | $\mathbf{3 8 , 1 5 1}$ |  | 36,806 |
| Bank balances | $\mathbf{5 2 3}$ |  | 307 |
| Bank deposits | $\mathbf{1 0 , 6 3 7}$ |  | 13,763 |
| Amount due from the Government | $\mathbf{9 3}$ |  | 37 |
| Debtors and deposits | $\mathbf{1 , 1 2 9}$ | 537 |  |
| Home Purchase/Assistance Loans | $\mathbf{1 0}$ |  | 15 |
| Mortgage default guarantees | $\mathbf{7 7 , 9 3 2}$ |  | 67,104 |

The credit risk associated with the placements with the Exchange Fund and amount due from the Government is considered to be low.

With respect to the credit risk of the Authority's investments, the Authority's investment guidelines set limits on credit rating, individual counterparty exposure and overall concentration of exposure.

An analysis of the credit quality of the Authority's bank balances and bank deposits, based on ratings designated by Moody's or their equivalents, is as follows:

| $\mathbf{2 0 2 1}$ | 2020 |  |
| ---: | ---: | ---: |
|  | HK\$M |  |
| $\mathbf{8 2 3}$ | 124 |  |
| $\mathbf{1 0 , 3 3 7}$ | 12,885 |  |
| - | 1,061 |  |
| $\mathbf{1 1 , 1 6 0}$ |  |  |

Debtors and deposits mainly include debtors, interest receivable, unsettled sales and redemption of securities and deposits. The associated credit risk is minimal.

Home Purchase/Assistance Loans are secured by mortgages on properties.

Mortgage default guarantees are issued in respect of mortgage loans made by banks and other authorised financial institutions on subsidised sale flats sold. Those loans are secured by mortgages on the flats concerned. As at 31 March 2021, provision for mortgage default guarantee payments amounted to HK\$0.1 million (2020: HK\$1 million, Note 18), and the financial exposure not provided for in the financial statements amounted to $\mathrm{HK} \$ 2,858$ million (2020: HK \$1,915 million, Note 24(a)).

While other financial assets are subject to the impairment requirements, the Authority has estimated that their expected credit losses are minimal and considers that no loss allowance is required.

## 27 <br> FAIR VALUES OF FINANCIAL INSTRUMENTS

The fair values of financial instruments traded in active markets are based on quoted market prices at the reporting date. In the absence of such quoted market prices, fair values are estimated using present value or other valuation techniques, using inputs based on market conditions existing at the reporting date.

The following table shows the carrying value of financial instruments measured at fair value at the reporting date according to the fair value hierarchy:

As at 31 March 2021

|  | Level 1 | Total |
| :---: | :---: | :---: |
|  | HK\$M | HK\$M |
| Assets |  |  |
| Securities | 8,529 | 8,529 |

As at 31 March 2020
$\frac{\text { Level } 1}{\text { HK\$M }} \frac{\text { Total }}{\text { HK\$M }}$

Assets
Securities
$\underline{\underline{4,964}} \quad \underline{ }$

No financial instruments were classified under Level 2 and Level 3.

During the year, there was no transfer of financial instruments between Level 1 and Level 2 of the fair value hierarchy (2020: no transfer between levels).

The three levels of the fair value hierarchy are:

Level 1: Fair values of financial instruments are quoted prices (unadjusted) in active markets for identical assets or liabilities;

Level 2: Fair values of financial instruments are determined involving inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly (as prices) or indirectly (derived from prices); and

Level 3: Fair values of financial instruments are determined with inputs that are not based on observable market data (unobservable inputs).

## (a) CONSOLIDATED APPROPRIATION ACCOUNT

|  | Note | 2021 | 2020 |
| :---: | :---: | :---: | :---: |
|  |  | HK\$M | HK\$M |
| Consolidated Operating Account surplus/(deficit) |  |  |  |
| Rental Housing | 28(b) | (259) | 718 |
| Commercial | 28(c) | 781 | 1,546 |
| Home Ownership Assistance | 28(d) | 8,278 | 11,002 |
| Sub-total |  | 8,800 | 13,266 |
| Net non-operating income | 6 | 43 | 60 |
|  |  | 8,843 | 13,326 |
| Funds Management Account surplus | 28(e) | 5,077 | 996 |
| Agency Account surplus | 28(f) | 42 | 43 |
| Surplus for the year |  | 13,962 | 14,365 |
| Distribution |  |  |  |
| Dividend to the Government for the year |  | (390) | (773) |
| Surplus for the year after distribution |  | 13,572 | 13,592 |

SUPPLEMENTAL INFORMATION REQUIRED UNDER THE FINANCIAL ARRANGEMENTS WITH THE GOVERNMENT (Continued) (b) RENTAL HOUSING OPERATING ACCOUNT

| 2021 |  |  | 2020 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Rental Housing (excluding <br> Interim Housing) ${ }^{1}$ | Interim <br> Housing | Total | $\begin{aligned} & \text { Rental Housing } \\ & \quad(\text { excluding } \\ & \text { Interim Housing) } \\ & \hline \end{aligned}$ | Interim Housing | Total |
| HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M |
| $\begin{array}{r} 16,952 \\ 116 \end{array}$ | $21$ | $\begin{array}{r} 16,973 \\ 116 \end{array}$ | $\begin{array}{r} 17,319 \\ \quad 95 \\ \hline \end{array}$ | 21 | $\begin{array}{r} 17,340 \\ 95 \end{array}$ |
| 17,068 | 21 | 17,089 | 17,414 | 21 | 17,435 |
| 3,350 | 6 | 3,356 | 3,367 | 7 | 3,374 |
| 189 | - | 189 | 203 | - | 203 |
| 3,962 | 18 | 3,980 | 3,757 | 18 | 3,775 |
| 5,147 | 24 | 5,171 | 4,780 | 25 | 4,805 |
| 4,419 | 13 | 4,432 | 4,321 | 13 | 4,334 |
| 219 | 1 | 220 | 225 | 1 | 226 |
| 17,286 | 62 | 17,348 | 16,653 | 64 | 16,717 |
| (218) | (41) | (259) | 761 | (43) | 718 |

${ }^{1}$ Total expenditure of Rental Housing (excluding Interim Housing) includes expenditure related to rent allowance of $\mathrm{HK} \$ 3$ million (2020: $\mathrm{HK} \$ 2$ million).
SUPPLEMENTAL INFORMATION REQUIRED UNDER THE FINANCIAL ARRANGEMENTS WITH THE GOVERNMENT (Continued)
(c) COMMERCIAL OPERATING ACCOUNT

|  | 202 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Commercial Complex | Car Park | Factory | Welfare | Total |
|  | HK\$M | HKSM | HK\$M | HK\$M | HK\$M |
| INCOME |  |  |  |  |  |
| Rental | 1,055 | 751 | 64 | 603 | 2,473 |
| Other income | 58 | 3 | - | 57 | 118 |
| TOTAL INCOME | 1,113 | 754 | 64 | 660 | 2,591 |
| EXPENDITURE |  |  |  |  |  |
| Personal emoluments | 214 | 72 | 31 | 81 | 398 |
| Government rent and rates | 51 | 34 | - | 50 | 135 |
| Maintenance and improvements | 104 | 40 | 21 | 12 | 177 |
| Other recurrent expenditure | 327 | 198 | 45 | 114 | 684 |
| Depreciation and amortisation | 159 | 122 | 8 | 54 | 343 |
| Share of corporate supervision and support services expenses | 15 | 5 | 2 | 5 | 27 |
| TOTAL EXPENDITURE | 870 | 471 | 107 | 316 | 1,764 |
| Operating surplus/(deficit) before exceptional items | 243 | 283 | (43) | 344 | 827 |
| Exceptional items ${ }^{1}$ | (46) | - | - | - | (46) |
| Operating surplus/(deficit) for the year | 197 | 283 | (43) | 344 | 781 |

SUPPLEMENTAL INFORMATION REQUIRED UNDER THE FINANCIAL ARRANGEMENTS WITH THE GOVERNMENT (Continued)
(d) HOME OWNERSHIP ASSISTANCE OPERATING ACCOUNT

| $\begin{aligned} & \text { HOS } \\ & \text { /GSH } \end{aligned}$ | PSPS | TPS | $\begin{aligned} & \text { HPLS } \\ & \text { /HALS } \end{aligned}$ | Total |
| :---: | :---: | :---: | :---: | :---: |
| HK\$M | HK\$M | HK\$M | HK\$M | HK\$M |
| 13,970 | - | 813 | - | 14,783 |
| 637 | 241 | 96 | - | 974 |
| 106 | 4 | 8 | - | 118 |
| 14,713 | 245 | 917 | - | 15,875 |
| 331 | 32 | 72 | 18 | 453 |
| 13 | 2 | 6 | - | 21 |
| 67 | 4 | 10 | 2 | 83 |
| 27 | 1 | 2 | 1 | 31 |
| 25 | 3 | 6 | 1 | 35 |
| 463 | 42 | 96 | 22 | 623 |
| 5,070 | - | 47 | - | 5,117 |
| 1,774 | - | 52 | - | 1,826 |
| - | - | 2 | - | 2 |
| 28 | - | 2 | - | 30 |
| 6,872 | - | 103 | - | 6,975 |
| 7,335 | 42 | 199 | 22 | 7,598 |
| 7,378 | 203 | 718 | (22) | 8,277 |
| - | - | - | 1 | 1 |
| 7,378 | 203 | 718 | (21) | 8,278 |

[^5]SUPPLEMENTAL INFORMATION REQUIRED UNDER THE FINANCIAL ARRANGEMENTS WITH THE GOVERNMENT (Continued)
(e) FUNDS MANAGEMENT ACCOUNT

| 2021 |  |  |  | 2020 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| In-house portfolio ${ }^{1}$ | Placements with the Exchange Fund ${ }^{2}$ | Portfolios managed by external fund managers ${ }^{3}$ | Total | In-house portfolio ${ }^{1}$ | Placements with the Exchange Fund ${ }^{2}$ | Portfolios managed by external fund managers ${ }^{3}$ | Total |
| HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M |
| 137 | 1,465 | - | 1,602 | 349 | 1,040 | - | 1,389 |
| - | - | 80 | 80 | - | - | 79 | 79 |
| - | - | 3,352 | 3,352 | - | - | (351) | (351) |
| - | - | 100 | 100 | - | - | (73) | (73) |
| 137 | 1,465 | 3,532 | 5,134 | 349 | 1,040 | (345) | 1,044 |
| - | - | 31 | 31 | - | - | 23 | 23 |
| - | - | 3 | 3 | - | - | 2 | 2 |
| - | - | 4 | 4 | - | - | 5 | 5 |
| - | - | 38 | 38 | - | - | 30 | 30 |
| 8 | 1 | 5 | 14 | 8 | 1 | 5 | 14 |
| 1 | - | 1 | 2 | 1 | - | - | 1 |
| 2 | - | 1 | 3 | 2 | - | 1 | 3 |
| 11 | 1 | 7 | 19 | 11 | 1 | 6 | 18 |
| 11 | 1 | 45 | 57 | 11 | 1 | 36 | 48 |
| 126 | 1,464 | 3,487 | 5,077 | 338 | 1,039 | (381) | 996 |

The In-house portfolio comprises bank deposits stated at their principal amounts.
Placements with the Exchange Fund include the total principal sums and any interest credited but not yet withdrawn at the reporting date. The balance is measured at amortised cost.
Portfolios managed by external fund managers mainly include securities measured at fair value and initially stated at fair value. At the reporting date, the fair value is remeasured with any resultant revaluation gains or losses being recognised in the Funds Management Account.
SUPPLEMENTAL INFORMATION REQUIRED UNDER THE FINANCIAL ARRANGEMENTS WITH THE GOVERNMENT (Continued) (f) AGENCY ACCOUNT

| 2021 |  |  |  | 2020 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{gathered} \text { Agency } \\ \text { Functions }{ }^{1} \\ \hline \end{gathered}$ | $\begin{gathered} \text { Agency } \\ \text { Management } \\ \text { Services }^{2} \end{gathered}$ | Supervision of Government <br> Reimbursable Projects ${ }^{3}$ | Total | Agency Functions ${ }^{1}$ | Agency <br> Management Services ${ }^{2}$ | Supervision of Government <br> Reimbursable Projects ${ }^{3}$ | Total |
| HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M | HK\$M |
| - | 168 | - | 168 | - | 160 | - | 160 |
| - | 75 | 159 | 234 | - | 74 | 145 | 219 |
| 459 | - | - | 459 | 356 | - | 1 | 357 |
| 459 | 243 | 159 | 861 | 356 | 234 | 146 | 736 |
| 364 | 151 | 126 | 641 | 305 | 144 | 121 | 570 |
| 2 | 8 | 1 | 11 | 2 | 8 | 1 | 11 |
| 38 | 11 | 16 | 65 | 25 | 12 | 18 | 55 |
| 2 | 3 | 15 | 20 | 2 | 2 | 9 | 13 |
| 1 | 9 | 10 | 20 | 1 | 10 | 10 | 21 |
| 407 | 182 | 168 | 757 | 335 | 176 | 159 | 670 |
| 52 | 61 | (9) | 104 | 21 | 58 | (13) | 66 |
| 23 | - | - | 23 | 14 | - | - | 14 |
| (23) | - | - | (23) | (14) | - | - | (14) |
| (62) | - | - | (62) | (23) | - | - | (23) |
| (10) | 61 | (9) | 42 | (2) | 58 | (13) | 43 |

The Authority acts as an agent for the Government for building control, private housing, appeal panel (housing), rehousing of occupants upon clearance and support services.
2 The Authority manages properties on behalf of other parties and charges a supervision fee for the services rendered. This covers the management of completed Home Ownership courts and the common area of the estates with properties divested.
3 The Authority provides supervision services for building of schools, welfare and other community facilities in new estates, additions, alterations, improvements and external maintenance of Government buildings in rental estates, as well as management and maintenance of slopes adjacent to estates. The Authority pays the contractors and obtains reimbursement from the Government including full cost of the supervision services.

## ＋香港房屋委員會 <br> Hong Kong Housing Authority




[^0]:    The notes on pages 9 to 49 form part of these financial statements.

[^1]:    The notes on pages 9 to 49 form part of these financial statements.

[^2]:    1 Abbreviations of the building types are shown in Note 2(c).

[^3]:     other uses．

[^4]:    GOVERNMENT'S CONTRIBUTION
    (a) Amount included in the accounts (Note 1(b))

    2

[^5]:    These mainly represent (i) (write-down)/ reversal of wrie-dhe year.

