

立法會
Legislative Council

根據《產品環保責任條例》作出的
3項與塑膠購物袋相關的附屬法例小組委員會
Subcommittee on Three Pieces of Subsidiary Legislation
Relating to Plastic Shopping Bags
under the Product Eco-responsibility Ordinance

塑膠購物袋收費計劃 – 背景

PSB Charging Scheme – Background

首階段 1st phase

- 涵蓋3 000多個主要為大型連鎖超級市場、便利店及健康護理和化妝品店的登記零售店
Target some 3 000 registered retail outlets, mostly supermarkets, convenience stores and medicare and cosmetics stores
- 每個塑膠購物袋收費5角
50 cents for each PSB provided

現階段 Current phase

- 在整個零售業界全面推行
Fully implemented in the entire retail sector
- 除豁免情況外，商戶派發膠袋每個須收費至少5角
Save for exemptions, retailers should charge at least 50 cents for each PSB provided to consumers



2006

- 「無膠袋日」
“No Plastic Bag Day”
- 5角自願捐款
voluntary contribution of 50 cents

2009

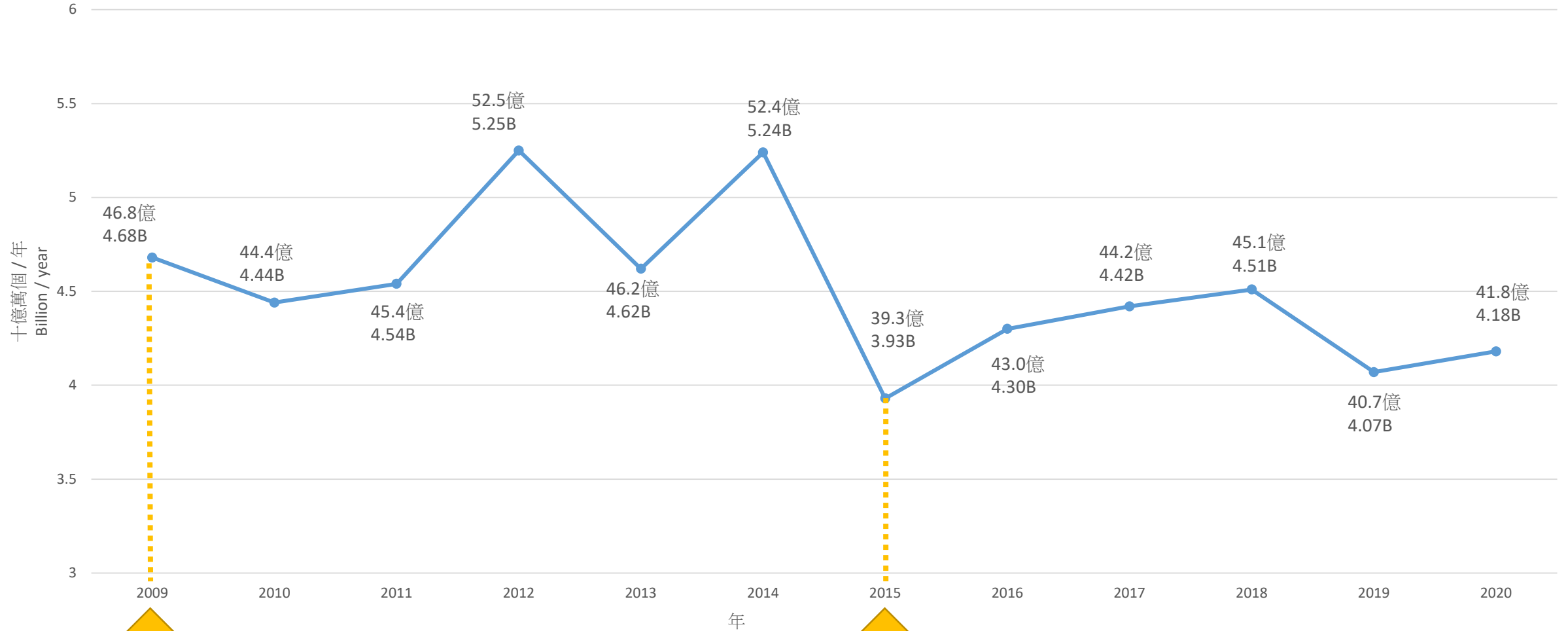
2011

就擴大塑膠購物袋收費計劃展開公眾諮詢
Public consultation on extending the PSB Charging Scheme

2015

2009 – 2020 塑膠購物袋棄置量

PSB disposal in 2009 - 2020



首階段實施
Implementation
of first phase

現階段(範圍經擴展)
Current phase
(with extended coverage)

現行豁免(1) – 因食品*衛生而用的袋

Current Exemption (1) - Bags used for food* hygiene reasons

現時沒有限制可派發的免費袋的數目
No limit on the number of bags that can be provided for free



無包裝的食品
Foodstuff items
without
packaging



冰凍或冷凍的
食品
Frozen/chilled
foodstuff items

建議優化
Propose to enhance



保鮮紙包裝
Cling film wrapping

包裝上有氣孔
Packaging with holes

非氣密包裝的食品
Foodstuff items in non-airtight packaging

*根據現行條例，包括食物、飲品及藥物(作零售)
According to current legislation, includes food, drink and medicine (at retail level)

現行豁免(2) - 用作包裝的袋 Current Exemption (2) - Bags used for packaging



預先密封的包裝袋
(於運送到零售商之前已經密封)
Sealed-bag for prepackaging
(before delivery to the retailer)

沒有改動
No change



構成貨品一部分的膠袋
Bags forming part of the goods

- 該袋是為盛載該貨品而特別設計的
Specifically designed
- 如該貨品不是載於該袋內，其品質會變差
Deterioration prevention
- 該貨品屬液態，並且載於該袋內，或該貨品是在載於該袋內的液體中
Goods in liquid form
- 該袋印有、寫上或加上標籤說明如何食用、飲用或使用該貨品的資料
Instruction on consumption/use printed

現行豁免(3) - 隨服務提供的袋 (當中不涉及以零售方式出售貨品)

Current Exemption (3) - Bags provided with the service (i.e. without involving retail sales of goods)



沒有改動
No change

優化計劃的重點

Key points on the enhancement

1

取消現時對盛載冰凍或
冷凍食品的塑膠購物袋
的豁免

Remove the present exemption
for PSBs carrying frozen/
chilled foodstuff items



塑膠購物袋非免費
No free PSB

2

收緊豁免範圍

Tighten scope of exemption



沒有包裝

Without packaging



非完全載於任何
包裝

Not wholly contained
in any packaging



非氣密包裝餐飲外賣

Food and beverage (F&B) takeaway
items in non-airtight packaging



基本原則

Basic principle

每單一交易一個免
費塑膠購物袋
1 Free PSB per
single transaction

3

收費水平由最低5角提高
至最低1元

Increase the charging level
from at least 50 cents to at
least \$1



(1) 取消現時對盛載冰凍或冷凍食品的塑膠購物袋的豁免

Remove the present exemption for PSBs carrying frozen / chilled foodstuff items

- 「正處於冰凍或冷凍狀態」不再是豁免的依據。
“In frozen / chilled state” is no longer a basis for exemption.

✘ 塑膠購物袋非免費
No free PSB



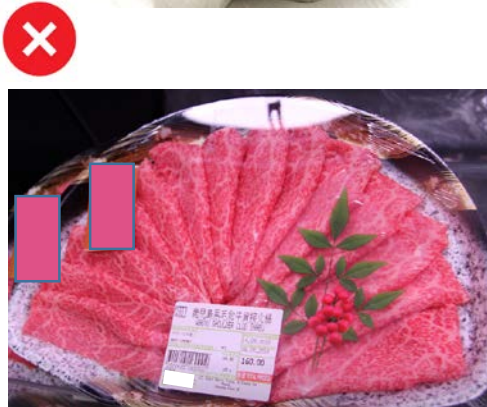
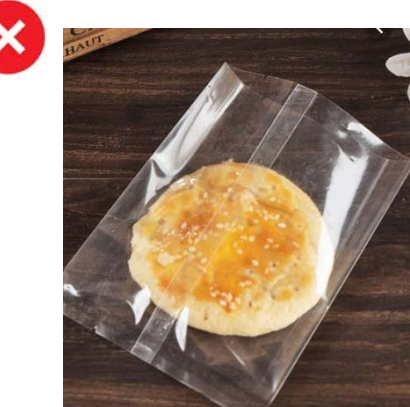
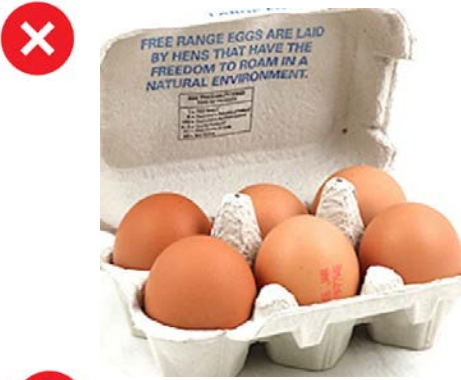
(2) 沒有包裝或並非完全載於任何包裝的食品/ 非氣密包裝餐飲外賣

→ 每單一交易一個免費袋

Foodstuff items without packaging or not wholly contained in any packaging/ F&B takeaway items in non-airtight packaging → 1 free PSB per single transaction

✘ 塑膠購物袋非免費
No free PSB

完全載於非氣密包裝
Wholly contained in non-airtight packaging





X1
每單一交易
Per single
transaction

沒有包裝的食品

Foodstuff items without packaging



沒有完全載於任何包裝的食品

Foodstuff items not wholly contained in any packaging



非氣密包裝餐飲外賣

F&B takeaway foodstuff items in non-airtight packaging

- 完全禁止餐飲業使用塑膠購物袋並不合宜

Practical difficulties in imposing a total ban of PSB for takeaway

- 顧及餐飲業的營運模式
Considered modus operandi of the F&B sector
- 對市民生活不會構成太多不便
Not causing much inconvenience in daily life



每單一交易
Per single
transaction



每單一交易一個免費塑膠購物袋
1 Free PSB per single transaction

什麼是「餐飲外賣」？

What is “food & beverage takeaway foodstuff items”?

- 四個基本條件:

Four general conditions:

(a) 可供即時食用 The item is ready for immediate consumption

- 「可供即時食用」指該食品屬可當場食用的狀態

“Ready for immediate consumption” means that the foodstuff item is in the status that can be consumed on-the-spot

(b) 即場製備 The item is prepared at the place where the item is sold

- 「即場製備」是指該食品乃於售賣點製造或以任何烹煮方式，或其他方法處理或配製，以供售賣

“Prepared at the place where the item is sold” means that the foodstuff item is manufactured or has undergone any form of cooking or other treatment or preparation for sale at the place where the item is sold.

(c) 在出售時，賣方的用意供在其他地方食用的 The item is intended (by the seller), at the time of its sale, to be consumed outside the place where the item is sold

- 「用意供在其他地方食用的」是指用意供在該地方範圍外食用的

“Intended to be consumed outside the place where the item is sold” means that the foodstuff item is intended to be consumed at any place outside the area of the place where the item is sold.

(d) 不是盛載於氣密包裝 The item is not contained in airtight packaging



可獲兩個或以上免費袋的特殊情況

Special cases where two or more free PSBs could be provided



把多種食品放在同一免費膠袋會令食品品質受損
The placing of different foodstuff items in the same free PSB would prejudice the quality of the foodstuff items



免費膠袋太小或容量不足
The free PSB is too small or lacks sufficient volume capacity.



免費膠袋因有破損風險等原因未能盛載整批食品
The free PSB cannot contain all foodstuff item as it may break or due to any other reason

(3) 收費水平由最低5角提高至最低1元

Increase the charging level from at least 50 cents to at least \$1

其他地方 Other places



| 地點 Location | 收費水平 Charging Level |
|----------------|--|
| 愛爾蘭 Ireland | ~HK\$2 |
| 澳門 Macao | ~HK\$1 [2019] |
| 英格蘭 England | ~HK\$0.5 → \$1 [2021] |
| 香港 Hong Kong | <ul style="list-style-type: none"> 可持續發展委員會公眾參與：\$1 / \$2 SDC's public engagement: \$1 / \$2 建議上調至1元作為起步點 Propose to increase the charging level to \$1 as a start |

現行豁免
Current Exemption

優化計劃
Enhancement proposal

(a) 無包裝的食品
Unpackaged
foodstuff items

(a) 氣密包裝的冰凍或冷凍食品 → 塑膠購物袋非免費
Frozen / chilled foodstuff items in airtight packaging → no free PSB

(b) 非氣密包裝的食品
Foodstuff items in
non-airtight
packaging

(b) 非氣密包裝的食品
Foodstuff items in non-airtight packaging

(i) 沒有包裝 或 並非完全載於任何包裝的食品 → 每單一交易一個免費塑膠購物袋
Foodstuff items without packaging or not wholly contained in any packaging → 1 free PSB per single transaction

(c) 冰凍或冷凍的食品
Frozen/chilled
foodstuff items

(ii) 餐飲外賣 → 每單一交易一個免費塑膠購物袋
F&B takeaway foodstuff items → 1 free PSB per single transaction

只有購買沒有包裝或沒有完全載於包裝的食品，或購買以非氣密包裝的餐飲外賣，才可獲免費提供膠袋，並以單一交易最多一個免費袋為基本原則。

Free PSB(s) can be only provided when purchasing **foodstuff items without packaging or not wholly contained in packaging**, or **F&B takeaway items in non-airtight packaging**. Also, the **“one free PSB per single transaction”** basic principle applies.

實施日期：2022年12月31日

Implementation date: 31 December 2022



- 塑膠購物袋收費計劃已實施超過10年，商戶及市民普遍熟悉計劃的安排

The PSB Charging Scheme has been implemented for over 10 years. Retailers and the general public are quite familiar with arrangement of the Scheme.

- 有關修訂獲通過後，政府會制定良好作業指引，並預留時間供業界及市民適應新措施。

After the passage of the legislative amendments, the Government will prepare best practice guidelines and allow some time for the trade and the public to get prepared for the new arrangements.



法例修訂建議 – 三條附屬法例

Proposed legislative amendment – three pieces of subsidiary legislation

| 附屬法例 Subsidiary legislation | 《產品環保責任條例》(第603章) / 《產品環保責任(塑膠購物袋)規例》(第603A章) 需要修訂的部分 Sections needed to be amended under Producer Eco-responsibility Ordinance (Cap. 603) or Producer Eco-responsibility (Plastic Shopping Bags) Regulation (Cap. 603A) | 修訂建議的重點 Key proposed amendments | 修訂的方式 Amendment procedure |
|--|---|---|--|
| 《2022年產品環保責任條例(修訂附表2)令》 Product Eco-responsibility Ordinance (Amendment of Schedule 2) Order 2022 | 《產品環保責任條例》附表2 Schedule 2 to Product Eco-responsibility Ordinance | 收緊豁免範圍 Tighten scope of exemption | 先審議後訂立 Positive vetting |
| 《2022年產品環保責任條例(修訂附表3)令》 Product Eco-responsibility Ordinance (Amendment of Schedule 3) Order 2022 | 《產品環保責任條例》附表3 Schedule 3 to Product Eco-responsibility Ordinance | 提高最低收費水平至1元 Increase the minimum charging level to \$1 | 先訂立後審議 Negative vetting |
| 《2022年產品環保責任(塑膠購物袋)(修訂)規例》 Product Eco-responsibility (Plastic Shopping Bags) (Amendment) Regulation 2022 | 《產品環保責任(塑膠購物袋)規例》(第603A章) 附表 Schedule to Product Eco-responsibility (Plastic Shopping Bags) Regulation (Cap. 603A) | 對指定表格進行技術性修訂以更新最低收費水平及郵遞地址 Technical amendments to the prescribed forms for updating the new minimum charging level and the postal address | 先審議後訂立 Positive vetting |

謝謝
Thank you

