FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 MARCH 2021





# INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF THE HOSPITAL AUTHORITY

#### **Opinion**

What we have audited

The financial statements of the Hospital Authority ("HA") Public-Private Partnership Fund (the "Fund") set out on pages 3 to 17, which comprise:

- the balance sheet as at 31 March 2021;
- the statement of income and expenditure for the year then ended;
- the statement of changes in total fund for the year then ended;
- · the statement of cash flows for the year then ended; and
- the notes to the financial statements, which include a summary of principal accounting policies.

#### Our opinion

In our opinion, the financial statements give a true and fair view of the financial position of the Fund as at 31 March 2021, and of its financial performance and its cash flows for the year then ended in accordance with Hong Kong Financial Reporting Standards ("HKFRSs") issued by the Hong Kong Institute of Certified Public Accountants ("HKICPA").

#### **Basis for Opinion**

We conducted our audit in accordance with Hong Kong Standards on Auditing ("HKSAs") issued by the HKICPA. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Independence

We are independent of HA in accordance with the HKICPA's Code of Ethics for Professional Accountants ("the Code"), and we have fulfilled our other ethical responsibilities in accordance with the Code.

## Responsibilities of HA for the Financial Statements

HA is responsible for the preparation of the financial statements that give a true and fair view in accordance with HKFRSs issued by the HKICPA, and for such internal control as HA determines is necessary to enable the preparation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, HA is responsible for assessing its ability to continue the Fund as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there are events or conditions that have caused or may cause HA to cease the Fund to continue as a going concern.



# INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF THE HOSPITAL AUTHORITY (CONTINUED)

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. We report our opinion solely to you, as a body, in accordance with our agreed terms of engagement and for no other purpose. We do not assume responsibility towards or accept liability to any other person for the contents of this report. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with HKSAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with HKSAs, we exercise professional judgement and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that
  is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material
  misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve
  collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of HA's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by HA.
- Conclude on the appropriateness of HA's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on HA's ability to continue the Fund as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause HA to cease the Fund to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with HA regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

PricewaterhouseCoopers
Certified Public Accountants

Hong Kong, 23 September 2021

## **BALANCE SHEET**

	Note	At 31 <b>M</b> arch 2021 HK\$'000	At 31 <b>M</b> arch 2020 HK\$'000
Non-Current Asset Placement with the Exchange Fund	4	10,000,000	10,000,000
Current Assets Other receivables Prepayments Placement with the Exchange Fund Cash and bank balances	4 5	68 16 748,197 186,443 ———————————————————————————————————	281 242 755,471 125,097 881,091
Total Assets		10,934,724	10,881,091
Fund Accumulated Fund		<del>-</del>	-
Total Fund		-	·
Current Liability Creditors and accrued charges	6	68,118	37,250
Non-Current Liabilities  Deferred income – Public-Private Partnership Fund Endowment Fund	7	866,606 10,000,000	843,841 10,000,000
		10,866,606 	10,843,841 
Total Liabilities		10,934,724	10,881,091
Total Fund And Total Liabilities		10,934,724	10,881,091

Dr YEUNG Tai-kong

Director (Cluster Services)

Ms Anita CHAN Shuk-yu

Director (Finance)

The notes on pages 7 to 17 are an integral part of the financial statements.

## STATEMENT OF INCOME AND EXPENDITURE

		For the year ended 31 March 2021	For the year ended 31 March 2020
lucomo	Note	HK\$'000	HK\$'000
Income	7	400.040	000 750
Transfer from deferred income – Public-Private Partnership Fund	7	403,312	286,750
Expenditure			
Fees to participating service providers		(323,419)	(209,570)
Staff costs	8	(67,368)	(66,766)
Computer equipment and IT maintenance		(8,169)	(5,351)
Drugs, medical supplies and equipment		(545)	(504)
Audit fee		(63)	(63)
Other operating expenses		(3,748)	(4,496)
		(403,312)	(286,750)
Surplus for the year		· -	-
•			

The Fund had no components of comprehensive income other than "surplus for the year" in the year presented. Accordingly, no separate statement of comprehensive income is presented as the Fund's "total comprehensive income" was the same as the "surplus for the year".

## STATEMENT OF CHANGES IN TOTAL FUND

	For the year ended 31 March 2021 HK\$'000	For the year ended 31 March 2020 HK\$'000
Total fund at the beginning of the year	-	-
Surplus for the year	-	
Total fund at the end of the year		

The notes on pages 7 to 17 are an integral part of the financial statements.

## STATEMENT OF CASH FLOWS

		For the year ended 31 March 2021	For the year ended 31 March 2020
	Note	HK\$'000	HK\$'000
Net cash generated from/(used in) operating activities	9(a)	61,346	(26,525)
Investing activity (Increase)/decrease in bank deposits with original maturity over three months		(61,347)	12,207
Net cash (used in)/generated from investing activity		(61,347)	12,207
Net decrease in cash and cash equivalents		(1)	(14,318)
Cash and cash equivalents at the beginning of the year		81,202	95,520
Cash and cash equivalents at the end of the year	5	81,201	81,202

#### **NOTES TO THE FINANCIAL STATEMENTS**

## 1. Background

In line with the Government's healthcare reform proposals, the Hospital Authority ("HA") has launched a variety of clinical public-private partnership ("PPP") programmes on a pilot basis since 2008 with the designated one-off funding from the Government.

With approval given by the Finance Committee of the Legislative Council ("LegCo"), the Government allocated to HA a sum of HK\$10 billion on 31 March 2016 as an endowment fund to generate investment returns for regularising and enhancing ongoing clinical PPP programmes, as well as developing new clinical PPP programmes in future. As approved by the Government, the endowment fund has been placed with the Exchange Fund managed by the Hong Kong Monetary Authority ("HKMA") for a period of six years commencing from 12 July 2016 (the "Placement"). HA can make use of the investment returns together with the remaining balance of the one-off designated funding provided previously to support the ongoing operation of the PPP programmes. The HA PPP Fund (the "Fund") was accordingly established, comprising the HK\$10 billion endowment fund and HK\$442 million from the remaining balance as at 31 March 2016 of the one-off designated funding provided to HA previously by the Government to support the ongoing operation of the PPP programmes.

To cope with the Coronavirus Disease-2019 ("COVID-19") pandemic since early 2020, apart from the existing PPP programmes, HA has launched some new and expanded PPP programmes as set out in note 10 to divert some patients from public hospitals to the private sector to receive treatment.

Under the agreed governance arrangement, the annual audited financial statements of the Fund should be submitted to the LegCo via the Food and Health Bureau.

The address of the principal office of HA is Hospital Authority Building, 147B Argyle Street, Kowloon, Hong Kong.

#### 2. Principal accounting policies

#### (a) Basis of preparation

The financial statements of the Fund have been prepared in accordance with all applicable Hong Kong Financial Reporting Standards ("HKFRSs") issued by the Hong Kong Institute of Certified Public Accountants ("HKICPA"). The financial statements have been prepared on a going concern basis and under the historical cost convention, as modified by the revaluation of financial assets at fair value through profit or loss which are stated at fair value.

The preparation of financial statements in conformity with HKFRSs requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the Fund's accounting policies. However, there are no areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

## 2. Principal accounting policies (Continued)

#### (b) Adoption of new/revised HKFRSs

The HKICPA has issued a number of new/revised HKFRSs, including interpretations, amendments or improvements to the existing standards, which become effective in the current period. These new/revised HKFRSs are not relevant to the Fund and have no impact on the results and financial position of the Fund.

The HKICPA has also issued a number of new/revised HKFRSs which are effective for accounting period beginning on or after 1 April 2021. HA has not early adopted these new/revised HKFRSs in the financial statements for the financial year ended 31 March 2021. HA is in the process of making an assessment but is not yet in a position to conclude the impact of these new/revised HKFRSs on the Fund's results of operations and financial position.

## (c) Recognition of income

The investment returns from the Placement and bank deposits are recognised as deferred income – PPP Fund.

Government recurrent subvention to HA for pay adjustment of staff deployed on PPP programmes is recognised in deferred income – PPP Fund when the subvention is received.

Each year, the amount spent on the PPP programmes is transferred from deferred income to the statement of income and expenditure.

#### (d) Cash and cash equivalents

Cash and cash equivalents comprise short-term bank deposits with original maturity within three months.

#### (e) Financial assets at fair value through profit or loss

The Placement is measured as "financial assets at fair value through profit or loss". HA determines the classification of its financial assets at initial recognition, and such classification depends on HA's business model for managing the financial assets and the contractual terms of the cash flows. Financial assets carried at fair value through profit or loss are initially recognised at fair value and transaction costs are expensed to the statement of income and expenditure. Financial assets are derecognised when the rights to receive cash flows have expired or have been transferred and HA has transferred substantially all risks and rewards of ownership. Financial assets at fair value through profit or loss are subsequently carried at fair value.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 2. Principal accounting policies (Continued)

#### (f) Employee benefits

Employee benefits, including salary, allowances, retirement benefits and contract-end gratuity, are accounted for as they accrue.

#### (g) Related parties

Parties are considered to be related to the Fund if the party has the ability, directly or indirectly, to control the Fund or exercise significant influence over the Fund in making financial and operating decisions, or vice versa. Related parties also include key management personnel having authority and responsibility for planning, directing and controlling the activities of the Fund.

For the purpose of these financial statements, transactions between the Fund and Government departments, agencies or Government controlled entities, other than those transactions that arise in the normal dealings between the Government and the Fund, are also considered to be related party transactions.

#### 3. Financial risk management

#### (a) Financial risk factors

The Fund's investment activity is the primary area of financial risk. This risk is mitigated by the Fund's financial risk management process.

With regard to investments, in accordance with the prevailing policies and guidelines, the primary objectives are to meet liquidity requirements, to protect capital and to provide a reasonable return. The investment portfolio ("Portfolio") as at 31 March 2021 consisted of bank deposits and the Placement. Based on the risk control measures as summarised below, the risk of default by the counterparties is considered minimal. Besides, the Fund has no currency risk because all financial assets and liabilities are denominated in Hong Kong dollar, the Fund's functional and presentation currency.

#### (i) Credit risk

Credit risk of the Fund is primarily relating to the risk that counterparties may default on the bank deposits and the Placement.

Bank deposits are placed with HA's approved banks which are of investment grade as determined by Moody's or Standard and Poor's with minimum credit rating not lower than Moody's Baa3 or equivalent. The impairment requirements of HKFRS 9 "Financial Instruments" do not have a material impact on the bank deposits. Credit risk arising from the bank deposits is not significant to the Fund.

The Placement is entered into between HA and the HKMA and it is expected that the HKMA can fulfill its contractual obligations to HA in respect of the Placement.

#### NOTES TO THE FINANCIAL STATEMENTS

## 3. Financial risk management (Continued)

#### (a) Financial risk factors (Continued)

#### (ii) Interest rate risk

The Portfolio's interest rate risk arises from interest bearing bank deposits. Fixed rate bank deposits expose the Portfolio to fair value interest rate risk. Sensitivity analyses have been performed by HA with regard to interest rate risk as at 31 March 2021. If interest rates had been increased or decreased by 25 basis points, which represent management's assessment of a reasonably possible change in those rates, and all other variables were held constant, the effect on the Fund's operating results and total fund is not significant.

#### (b) Fair values estimation

#### (i) Financial assets carried at fair values

The Fund's financial instruments that are measured at fair value are categorised by level of the following fair value measurement hierarchy:

- Level 1 Quoted prices (unadjusted) in active markets for identical assets or liabilities.
- Level 2 Inputs other than quoted prices included within level 1 that are observable for the asset or liability, either directly (that is, as prices) or indirectly (that is, derived from prices).
- Level 3 Inputs for the asset or liability that are not based on observable market data (that is, unobservable inputs).

The fair value of financial instruments traded in active markets is based on quoted market prices at the reporting date. A market is regarded as active if quoted prices are readily and regularly available from an exchange, dealer, broker, industry group, pricing service, or regulatory agency, and those prices represent actual and regularly occurring market transactions on an arm's length basis. These instruments are included in level 1. None of the instruments of the Fund is included in level 1.

The fair value of financial instruments that are not traded in an active market (for example, over-the-counter derivatives) is determined by using valuation techniques. These valuation techniques maximise the use of observable market data where it is available and rely as little as possible on entity specific estimates. If all significant inputs required to fair value an instrument are observable, the instrument is included in level 2. None of the instruments of the Fund is included in level 2.

#### NOTES TO THE FINANCIAL STATEMENTS

## 3. Financial risk management (Continued)

## (b) Fair values estimation (Continued)

(i) Financial assets carried at fair values (Continued)

If one or more of the significant inputs is not based on observable market data, the instrument is included in level 3.

Specific valuation techniques used to value financial instruments include:

- Quoted market prices or dealer quotes for similar instruments.
- The fair value of forward foreign exchange contracts is determined using forward exchange rates at the reporting date, with the resulting value discounted back to present value.
- Other techniques, such as discounted cash flow analysis, are used to determine fair value for the remaining financial instruments.

The Placement is included in level 3. The following table presents the changes in level 3 instruments for the financial years ended 31 March 2021 and 31 March 2020:

	For the year ended 31 March 2021 HK\$'000	For the year ended 31 March 2020 HK\$'000
At the beginning of the year Interest earned/accrued interest Interest withdrawn	10,755,471 414,726 (422,000)	10,665,320 326,151 (236,000)
At the end of the year (note 4)	10,748,197	10,755,471

(ii) All other financial assets and liabilities are stated in the balance sheet at amounts that approximate their fair values and accordingly, no disclosure of fair values for these items is presented.

#### NOTES TO THE FINANCIAL STATEMENTS

## 4. Placement with the Exchange Fund

The Placement is initially fixed for a period of six years commencing from 12 July 2016, and is measured as a "financial asset at fair value through profit or loss". The valuation technique and significant unobservable inputs used in the fair value measurements are the discounted cash flow and discount rate respectively. The Placement is denominated in Hong Kong dollar. Its fair value is determined with reference to the estimated rates of investment return for future years.

The interest on the Placement is at a fixed rate determined annually in January and payable annually in arrears on 31 December. Currently, the rate of return is calculated on the basis of the average annual rate of return on certain investment portfolio of the Exchange Fund over the past six years or the average annual yield of three-year government bond in the previous year (subject to a minimum of zero percent), whichever is the higher. This rate of return has been fixed at 3.7% and 4.7% per annum for January to December 2020 and January to December 2021 respectively. During the year ended 31 March 2021, HA withdrew interest of HK\$422,000,000 (2020: HK\$236,000,000) from the Placement to support the operation of the PPP programmes. The remaining interest earned but not yet withdrawn by HA would continue to accrue interest at the same rate payable for the principal amount.

The Placement is analysed as follows:

	At 31 March 2021 HK\$'000	At 31 March 2020 HK\$'000
Principal amount Interest earned but not withdrawn at the reporting date	10,000,000 625,063	10,000,000 657,428
Accrued interest	123,134	98,043
Less: non-current portion	10,748,197 (10,000,000)	10,755,471 (10,000,000)
Current portion	748,197	755,471

## NOTES TO THE FINANCIAL STATEMENTS

## 5. Cash and bank balances

	At 31 March 2021 HK\$'000	At 31 March 2020 HK\$'000
Bank deposits with original maturity within three months	81,201	81,202
Cash and cash equivalents	81,201	81,202
Bank deposits with original maturity over three months	105,242	43,895
	186,443	125,097

The effective interest rate on short term bank deposits is between 0.05% and 0.45% (2020: 1.20% and 2.58%). These deposits have an average maturity of 83 days (2020: 79 days).

## 6. Creditors and accrued charges

•	At 31 <b>M</b> arch 2021 HK\$'000	At 31 March 2020 HK\$'000
Accruals and accounts payable for fees to participating service providers	61,406	30,501
Other accruals and payables	6,712	6,749
	68,118	37,250

## NOTES TO THE FINANCIAL STATEMENTS

## 7. Deferred income - PPP Fund

Movements of the deferred income – PPP Fund are shown below:

		For the year ended 31 March 2021 HK\$'000	For the year ended 31 March 2020 HK\$'000
	At the beginning of the year Interest from the Placement (note 9(b)) Interest from bank deposits Government recurrent subvention for pay adjustment Transfer to statement of income and expenditure	843,841 414,726 1,756 9,595 (403,312)	790,406 326,151 4,471 9,563 (286,750)
	At the end of the year	866,606	843,841
8.	Staff costs	For the year ended 31 March 2021 HK\$'000	For the year ended 31 March 2020 HK\$'000
	Basic salaries and other short term employee benefits Contributions to HA Provident Fund and Mandatory Provident Fund Schemes	62,234 5,134	61,603 5,163
		67,368	66,766

## NOTES TO THE FINANCIAL STATEMENTS

## 9. Net cash generated from/(used in) operating activities

# (a) Reconciliation of surplus for the year to net cash generated from/(used in) operating activities

	For the year ended 31 March 2021 HK\$'000	For the year ended 31 March 2020 HK\$'000
Surplus for the year	_	_
Income transferred from deferred income – PPP Fund	(403,312)	(286,750)
Interest withdrawn from the Placement	422,000	236,000
Interest received from bank deposits	1,969	4,480
Government recurrent subvention for pay adjustment	9,595	9,563
Decrease in prepayments	226	-
Increase in creditors and accrued charges	30,868	10,182
Net cash generated from/(used in) operating activities	61,346	(26,525)

## (b) Non-cash transaction

The interest earned from the Placement of HK\$414,726,000 (2020: HK\$326,151,000) was a non-cash transaction with a corresponding increase in deferred income – PPP Fund.

## NOTES TO THE FINANCIAL STATEMENTS

## 10. Expenditure by programme

	Existing and expanded programmes:	For the year ended 31 March 2021 HK\$'000	For the year ended 31 March 2020 HK\$'000
(a) (b)	Cataract Surgeries Programme Colon Assessment PPP Programme and Surge Special (note)	3,824 37,448	3,306 20,110
(c) (d)	General Outpatient Clinic PPP Programme Glaucoma PPP Programme	89,396 3,727	82,506 879
(e) (f) (g)	Haemodialysis PPP Programme (note) Patient Empowerment Programme Project on Enhancing Radiological Investigation	75,015 10,997 97,72 <b>4</b>	62,946 22,554 44,398
	Services through Collaboration with the Private Sector (note)		
(h)	Provision of Infirmary Service through PPP	24,298	24,177
		342,429	260,876
	New programmes due to COVID-19:		
(i)	Breast Cancer Operative Service Collaboration Programme	8,938	-
(j)	Cesarean Section Service	283	-
(k)	Cystoscopy Collaboration Programme	2,486	-
(l) \	Neonatal Phototherapy Service	827	-
(m)	Oesophago-Gastro-Duodenoscopy Collaboration Programme	5,934	-
(n)	Radiation Therapy Service	1,934	-
(0)	Trauma Operative Service Collaboration Programme	11,023	-
		31,425	-
		373,854	260,876
	Information technology and administration support	29,458	25,874
		403,312	286,750

Note: The service scope of these programmes were expanded due to COVID-19.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 11. Related party transactions

During the year, the Fund entered into the following significant related party transactions:

- (a) Expenditure of HK\$403,312,000 (2020: HK\$286,750,000) was recharged by HA to the Fund.
- (b) Other significant related party transaction entered by the Fund with the Government was the recurrent subvention for pay adjustment (note 7).
- (c) As at 31 March 2020 and 2021, outstanding balances with the Government were the Placement with the Exchange Fund (note 4) and the HK\$10,000,000,000 Endowment Fund.
- (d) As at 31 March 2021, the amount due to HA included in creditors and accrued charges was HK\$2,898,000 (2020: HK\$3,292,000). The balances with HA were unsecured, interest-free and had no fixed term of repayment.

#### 12. Approval of financial statements

The financial statements were approved by members of HA on 23 September 2021.