JDScott/#29316

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URBAN RENEWAL AUTHORITY BILL

COMMITTEE STAGE

Amendments to be moved by the Secretary for Planning and Lands

<u>Clause</u> <u>Amendment Proposed</u>

In paragraphs (c) and (d) of the definition "project", by deleting "of the description mentioned in" where it appears and substituting "prepared in accordance with".

- 4 (a) By deleting subclause (1) and substituting -
 - "(1) There shall be established a Board to be named the Board of the Urban Renewal Authority comprised of the following members -
 - (a) a Chairman of the Board of the Authority ("the Chairman"), who is at the same time a nonexecutive director and is not a public officer;
 - (b) a Managing Director of the Authority ("the Managing

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Director") who is at the same time an executive director and is not a public officer;

- (c) 2 other executive directors, not being public officers;
- (d) not less than 7 other non-executive directors, not being public officers; and
- (e) 4 other non-executive directors who are public officers.".
- (b) In subclause (2), by adding "and the Managing Director" after "Chairman".
- (c) By deleting subclause (3) and substituting -
 - "(3) The Managing Director is, by virtue of holding that office, the Deputy Chairman of the Board of the Authority.".
- (d) By deleting subclause (5) and substituting -
 - "(5) The Managing Director is the administrative head of the Authority. Together with the other executive directors, the Managing Director is responsible, subject to the direction of the Board of the Authority, for administering the affairs of the Authority and, subject to that direction,

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has such other responsibilities as may be assigned by the Board of the Authority.".

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- (a) In subclause (1), by deleting "by way of development".
- (b) In subclause (2)(e), by deleting "maintain or repair" and substituting "maintain, repair, preserve or restore".
- (c) By deleting subclause (2)(k) and substituting -
 - "(k) subject to section 25, grant, sell, convey, assign, surrender, yield up, demise, let, license, transfer or otherwise dispose of any land or building, messuages, tenements, vessels, goods and chattels for the time being owned or held by the Authority on such terms and conditions as the Authority thinks fit;".

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- (a) In subclause (1), by deleting "Deputy Chairman, if any" and substituting "Managing Director".
- (b) By deleting subclause (5) and substituting -
 - "(5) A member of the Board of the Authority, including the Chairman and the Managing Director, who is in any way directly or indirectly interested in a contract made or proposed to be made by

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the Authority, or in a contract made or proposed to be made by a servant or agent or a partner of the Authority, or, by a body corporate established by the Authority which is brought up for consideration by the Board, shall disclose the nature of his interest at a meeting of the Board; and the disclosure shall be recorded in the minutes of the meeting of the Board, and the member shall not without the permission of the Chairman, and in the case of the Chairman, the permission of the majority of the members present at the meeting, take any part in any deliberation of the Board with respect to that contract and shall not in any event vote on any question concerning it.";

- (c) In subclause (6), by deleting "neither required to withdraw from the relevant meeting nor permitted to vote" and substituting "not required to withdraw from the relevant meeting".
- By deleting "Chairman" where it twice appears and substituting "Managing Director".
 - By deleting the clause and substituting -

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"16. Authority to keep proper accounting records and to prepare financial statements

- (1) The Authority shall keep such accounting records as correctly explain its financial transactions and financial position and so that -
 - (a) true and fair financial statements can be prepared from time to time; and
 - (b) those statements can be conveniently and properly audited in accordance with section 16B.
- (2) The Authority shall ensure that the following financial statements are prepared as soon as practicable and in any case not later than 3 months after the end of each financial year -
 - (a) an income and expenditure account that gives a true and fair view of the Authority's income and expenditure for that year;
 - (b) a balance sheet as at the end of that year that gives a true and fair view of the Authority's financial position as at the end of that year.

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(3) The Authority shall ensure that the financial statements comply with any accounting standards notified to the Authority in writing by the Financial Secretary.

16A. Authority to appoint auditor

- (1) The Authority shall appoint an auditor to audit the accounts of the Authority.
- (2) As soon as practicable after a vacancy occurs in the office of auditor, the Authority shall appoint another auditor to fill the vacancy.

16B. Authority's financial statements

to be audited

- (1) Not later than 3 months after the end of each financial year, the Authority shall submit the financial statements prepared for that financial year to the Authority's auditor for auditing.
- (2) As soon as practicable after receiving the financial statements submitted by the Authority, the Authority's auditor shall audit those financial statements and prepare an auditor's report on audit of those financial statements.

- (3) The auditor's report shall state whether or not the financial statements are, in the opinion of the Authority's auditor, properly drawn up so as to give a true and fair view of the matters referred to in section 16 (2) and in compliance with the accounting standards, if any, notified under section 16 (3) and, if not, the reasons for that opinion.
 - (4) The Authority's auditor is entitled -
 - (a) to have access at all reasonable times to the Authority's accounting records; and
 - (b) to require the Managing Director, the executive directors and any member of the staff of the Authority to provide the auditor with such explanations and information as the auditor considers necessary for the purpose of conducting the audit.
- (5) As soon as practicable after completing the audit and preparing the auditor's report, the Authority's auditor shall -

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- (a) attach the report to, or endorse the report on, the financial statements that were audited; and
- (b) deliver those statements and the report to the Authority.
- (6) The Authority shall, as soon as practicable and in any case not later than 6 months after the end of each financial year, furnish -
 - (a) a report of the affairs of the Authority for that year;
 - (b) a copy of the audited financial statements thereof;
- (c) the auditor's report on audit of those statements, to the Financial Secretary who shall cause the same to be tabled in the Legislative Council.".

New By adding in Part V -

"17A.Urban renewal strategy

- (1) The Secretary may prepare from time to time an urban renewal strategy for the purposes of this Part relating to the carrying out of urban renewal.
- (2) The Secretary shall consult the public before finalizing the urban renewal

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strategy referred to in <u>subsection (1)</u> in such manner as he may determine. The Secretary need not consult the public before revising or amending the urban renewal strategy referred to in <u>subsection (1)</u> if he considers that such revision or amendment is of a minor, technical or insignificant nature.

- (3) In the course of consultation under <u>subsection (2)</u>, the Secretary need not disclose information which, in his opinion, would not be in the public interest to disclose.".
- 18 (a) By deleting subclause (3)(a) and substituting -
 - "(a) shall follow any guidelines set out in an urban renewal strategy prepared under section 17A (1) in relation to the implementation of those proposals and projects;".
 - (b) In subclause (4)(a), by deleting "with or without amendments".
- 19(5) (a) By deleting "with or without amendments".
- 20(1) By deleting "one month" and substituting "2 months".

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- (a) By deleting subclauses (3) and (4) and substituting -
 - "(3) The Authority shall consider all objections and shall, not later than 3 months after the expiration of the publication period, submit -
 - (a) the development project;
 - (b) the Authority's deliberations on the objections;
 - (c) any objections which are not withdrawn; and
 - (d) an assessment by the Authority as to the likely effect of the implementation of the development project including, in relation to the residential accommodation of persons who will be displaced by the implementation of the development project, an assessment as to whether or not, insofar as suitable residential accommodation for such persons does not already

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exist, arrangements can be made for the provision of such residential accommodation in advance of any such displacement which will result as the development project is implemented,

to the Secretary for his consideration.

- (4) The Secretary shall consider the development project and any objections which are not withdrawn and determine, consequent upon those objections, whether -
 - (a) to authorize the Authority to proceed with the development project without any amendment;
 - (b) to make an amendment to the development project to meet an objection raised under subsection (1); or
 - (c) to decline to authorize the development project.".
- (b) By deleting subclauses (6), (7) and (8) and substituting -
 - "(6) Where the Secretary makes an amendment to a development project under

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subsection (4) (b) to meet an objection raised under subsection (1), he shall order the Authority to publish in the Gazette notice of the amendment to the development project. Where the amendment appears to the Secretary to affect any land, other than that of the objector, the Secretary shall serve notice in writing of that amendment on the owner of that other land or give such other notice by advertisement or otherwise as he deems desirable and practicable to the owner of that other land to inform that owner of the amendment.

- (6) who wishes to object to the amendment made by the Secretary under subsection (4) (b) shall send to the Secretary a written statement of that objection within -
 - (a) 14 days in the case of an owner of the land included in the original development project submitted to the Secretary under subsection (3); or
 - (b) 2 months in the case of an owner of the land affected

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by the amendment made by the Secretary under subsection (4) (b) and not included in the original development project submitted to the Secretary under subsection (3),

after the service or giving of notice by the Secretary under subsection (6). The Secretary shall consider the written statement to determine, in view of that objection, whether to authorize the Authority to proceed with the development project with or without the amendment made by the Secretary or, whether to decline to authorize the development project and shall serve notice in writing of that determination on the owner who made the objection.

(8) Where the Secretary makes an amendment to a development project under <u>subsection</u> (4) (b) with amendments which include an expansion of the boundaries of the project, the commencement date of the implementation of the part of the project concerning the land not included in the original development project submitted to the Secretary under subsection (3) shall

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be the date when notice was published in the Gazette under subsection (6). The commencement date of the implementation of the part of the project concerning the land included in the original development project submitted to the Secretary under subsection (3) shall remain as provided under section 20(2)."

- (c) In subclause (9), by adding "(a)" after "(4)".
- (d) By adding -

"(10) Where the Secretary declines to authorize a development project under subsection (4) (c) or (7), he shall order the Authority to publish in the Gazette notice of withdrawal of the project. The Authority shall serve notice in writing of that decision on the owner of the land or give such other notice by advertisement or otherwise as the Authority deems desirable and practicable to the owner of the land to inform that owner of the decision. Any such withdrawal shall be without prejudice to the preparation of a new project and the publication thereof under section 20.".

New

The following are added in Part V -

"23A.Appeal Board

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- (1) The Chief Executive may appoint a panel of persons ("the Appeal Board panel") whom he considers suitable to sit as members of an Appeal Board to hear an appeal under section 23B.
 - (2) The Chief Executive shall not appoint -
 - (a) a director of the Board of the Authority;
 - (b) an employee of the Authority; or
 - (c) a public officer,

to the Appeal Board panel.

- (3) In <u>subsection (2)</u>, "public officer" () does not include a judge of the Court of First Instance, a recorder of the Court of First Instance, a deputy judge of the Court of First Instance or a District Judge.
- (4) The Chief Executive may appoint a member of the Appeal Board panel as Chairman of the panel and may appoint one or more members as Deputy Chairmen of the panel as he thinks fit.
- (5) The Chief Executive may appoint a public officer to be the secretary to the Appeal Board panel who at the same time serves as the secretary to an Appeal Board.

- (6) Members of the Appeal Board panel shall be appointed for a term not exceeding 3 years but shall be eligible for reappointment.
- (7) Members of the Appeal Board panel may resign at any time by notice in writing given to the Chief Executive.
- (8) On receipt of a notice of appeal, the secretary to the Appeal Board panel shall notify the Chairman of the panel who shall, subject to subsections (9), (10), (15) and (20), nominate an Appeal Board to hear the appeal.
- (9) The Chairman of the Appeal Board panel shall not nominate an Appeal Board to hear an appeal or act as its Chairman if he has a direct or indirect interest in the appeal.
- (10) A Deputy Chairman of the Appeal Board panel designated for the purpose by the Chairman of the panel shall, in the absence of the Chairman of the panel, or if the Chairman of the panel has a direct or indirect interest in an appeal, nominate an Appeal Board to hear the appeal.
- (11) <u>Subsection (9)</u> shall apply to a Deputy Chairman of the Appeal Board panel as it applies to the Chairman of the panel.

- (12) A member of the Appeal Board panel shall not be nominated to an Appeal Board to hear an appeal or act as its member if he has a direct or indirect interest in the appeal.
- (13) Subject to <u>subsections (9), (10), (12), (15) and (20)</u>, the Chairman or a Deputy Chairman and 4 other members of the Appeal Board panel shall constitute an Appeal Board to hear an appeal.
- (14) Subject to <u>subsections (9), (10), (15) and (20)</u>, the Chairman or a Deputy Chairman of the Appeal Board panel shall act as the Chairman of an Appeal Board.
- (15) If the Chairman of the Appeal Board panel and the Deputy Chairman designated under <u>subsection (10)</u> have a direct or indirect interest in an appeal, the Chief Executive may appoint another Deputy Chairman or another member of the panel, who does not have a direct or indirect interest in the appeal, to nominate an Appeal Board to hear the appeal and to act as the Chairman of the Appeal Board.
- (16) At least 3 members, one of whom must be the Chairman of the Appeal Board, shall be present to hear and determine an appeal.
- (17) The Appeal Board shall hear the appeal and a majority of the members hearing

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the appeal shall determine questions before it.

- (18) Where there is an equality of votes in respect of any question to be determined in an appeal, the Chairman of the Appeal Board shall have a casting vote in addition to his original vote.
- (19) A member shall not take part in determining the questions before the Appeal Board unless he has been present at all the Appeal Board meetings held in respect of the appeal concerned.
- (20) If the Chairman of the Appeal Board panel is precluded by illness or absence from Hong Kong from exercising his functions -
 - (a) the Deputy Chairman designated under <u>subsection</u>

 (10) shall act as Chairman; or
 - (b) if the Deputy Chairman designated under that subsection is unable to act as Chairman, the Chief Executive may appoint another Deputy Chairman or another member to act as Chairman.
- (21) The Chairman and the members of an Appeal Board shall be paid such remuneration

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and allowances as the Financial Secretary may determine.

23B. Appeals

- (1) An objector to a development project who is aggrieved by a decision of the Secretary under section 21 (4) (a) or (7) may appeal by lodging a notice of appeal with the secretary to the Appeal Board panel, with a copy to the Secretary, within 30 days after notification of the Secretary's decision under section 21 (9).
- (2) A notice of appeal under <u>subsection (1)</u> shall contain the following information -
 - (a) the name, address and telephone number of the appellant and of the appellant's authorized representative, if any;
 - (b) details of the decision appealed against;
 - (c) the grounds of the appeal;
 - (d) the name, address and telephone number of all proposed witnesses; and
 - (e) particulars of the evidence to be given by the witnesses and documents and any other thing to be produced by or on behalf

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of the appellant sufficient to ensure that the Appeal Board and the Secretary are fully and fairly informed of the grounds of appeal.

- (3) On receipt of a notice under <u>subsection (1)</u>, the secretary to the Appeal Board panel shall fix a date, time and place for the hearing of the appeal, which shall be a date not sooner than 30 days but not more than 60 days of receipt of such notice and shall give at least 14 days' notice thereof to the appellant and the Secretary.
- (4) The Secretary shall, within 30 days of receipt of a copy of a notice under <u>subsection (1)</u>, serve on the secretary to the Appeal Board panel and on the appellant a notice containing the following information -
 - (a) the name, address and telephone number of the Secretary's authorized representative;
 - (b) the grounds for opposing the appeal;
 - (c) the name, address and telephone number of all proposed witnesses; and
 - (d) particulars of the evidence to be given by the witnesses and

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documents and any other thing to be produced by or on behalf of the Secretary sufficient to ensure that the appellant and the Appeal Board are fully and fairly informed of the grounds of opposing the appeal.

- (5) Not less than 7 days prior to the date set for the hearing of the appeal, the appellant and the Secretary shall -
 - (a) lodge with the secretary to the Appeal Board panel a copy of witness statements, documents and any other thing to be given or produced in evidence at the hearing of the appeal; and
 - (b) serve on each other a copy of witness statements and documents and shall give details of any other thing lodged with the secretary to the Appeal Board panel, which statement, document or thing is to be given or produced in evidence at the hearing of the appeal.
- (6) The appellant may abandon the whole or any part of his appeal before the date set

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for hearing or any adjourned date by giving the secretary to the Appeal Board panel and the Secretary not less than 7 days' notice in writing of his intention to abandon the whole or part of the appeal.

- (7) The hearing of an appeal shall be in public.
- (8) The appellant and the Secretary may appear before an Appeal Board in person or by an authorized representative.
- (9) Prior to or at the hearing of an appeal, an Appeal Board may -
 - (a) consider and determine whether a party should have access to documents, records, books of account or other exhibits which the party claims are relevant to the appeal and which are in the possession or control of another person and order that other person to give the party access to such documents, records, books of account or other exhibits as it may think fit;
 - (b) hear evidence on oath and administer any oath necessary to swear in a witness;

- (c) admit or take into account any statement, document, record, book of account, other exhibit, information or matter whether or not it would be admissible as evidence in a court of law; and
- (d) by notice in writing (a "summons") summon any person to appear before it to give evidence and to produce any document, record, book of account or other exhibit specified in the notice.
- (10) A witness who is called to give evidence at an appeal shall have all of the rights and privileges of a witness in a civil action in the Court of First Instance.
 - (11) Any person who -
 - (a) is served with a summons under <u>subsection (9) (d)</u> and who -
 - (i) refuses or neglects without sufficient cause to appear or to produce any document, record, book of account, exhibit

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other thing required to be produced; or

- (ii) refuses to be sworn or give evidence; or
- (b) refuses to comply with an order of the Appeal Board under subsection (9),

commits an offence and is liable to a fine of \$50,000.

- (12) The Appeal Board shall inquire into any matter which it may consider relevant to the appeal, whether or not it has been raised by a party.
- (13) No decision of an Appeal Board shall be questioned by virtue of the absence of a member of the Appeal Board during the hearing of an appeal provided that member does not participate in the final decision of the Appeal Board.
- (14) At the completion of the hearing of an appeal, the Appeal Board may -
 - (a) confirm, reverse or vary the decision appealed against as it thinks fit;
 - (b) order any party to the appeal to pay only the costs and expenses incurred by the Appeal Board in hearing and

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determining the appeal, and the amount of such costs and expenses shall be determined by the Appeal Board having regard to -

- (i) the amount of remuneration and allowances payable to the Chairman and the members of the Appeal Board under section 23A(21); and
- (ii) the amount of administrative or other costsand expenses incurred by the AppealBoard in relation to the hearing and determination of an appeal.
- (15) Where an Appeal Board makes an order for costs and expenses under subsection (14), the Appeal Board shall specify in the order -
 - (a) the time limit for making payment, not being earlier than 14 days from the date of the order; and

- (b) the person to whom payment shall be made. Where an order for costs and expenses under this section is made against -
 - (i) the appellant, the amount of the costs and expenses shall be recoverable as a civil debt; or
 - (ii) the Secretary, the amount of the costs and expenses shall be paid out of the general revenue.
- (16) If a person mentioned in <u>subsection (8)</u> fails to appear on a date set for the hearing of an appeal, an Appeal Board may -
 - (a) if it is satisfied that the failure to appear is due to reasonable cause, adjourn the hearing to a date, time and place that it thinks fit;
 - (b) proceed to hear the appeal; or
 - (c) dismiss the appeal, if the person who fails to appear as stated above is the appellant or the appellant's authorized representative.

- (17) If an Appeal Board dismisses an appeal under <u>subsection</u>
 (16) (c), an appellant may, within 14 days of the making of the order dismissing the appeal, apply in writing to the secretary to the Appeal Board for the Appeal Board to review its decision.
- (18) On a review under <u>subsection (17)</u>, the Appeal Board may, if it is satisfied that the failure to appear was due to reasonable cause, set aside the order and fix a date, time and place as it thinks fit for the hearing, and, unless the parties agree, the date shall be not less than 14 days from the date of the review.
- (19) The secretary to the Appeal Board shall keep a written record for each appeal of -
 - (a) the name of the appellant;
 - (b) grounds of appeal;
 - (c) the name of the appellant's authorized representative, if any;
 - (d) the name of the Secretary's authorized representative;
 - (e) the name of any witness called by either party to the appeal;
 - (f) an outline of the evidence of each witness;

- (g) the decision of the Appeal Board and the reasons for the decision; and
- (h) any orders made by the Appeal Board.
- (20) The secretary to the Appeal Board shall serve on both the appellant and the Secretary the decision of the Appeal Board, the reasons for the decision and any orders made by the Appeal Board.
- (21) The secretary to the Appeal Board shall publish in the Gazette notice of decision of the Appeal Board concerning -
 - (a) any decision referred to in <u>subsection (14)</u>, in the case where no review of the decision is applied under <u>subsection (17)</u>; or
 - (b) any decision of the Appeal Board after consideration of the review under subsection (17).
- (22) Any notice or order of an Appeal Board shall be issued under the hand of the Chairman of the Appeal Board.
- (23) The Chairman of the Appeal Board panel may, as regards the general application by all, determine the practice or procedure in

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relation to a matter if provision has not been made under section 23A and this section for the practice or procedure in respect thereof.

(24) The Chairman of an Appeal Board may, as regards a particular hearing, determine the practice or procedure in relation to a matter if provision has not been made under section 23 and this section for the practice or procedure in respect thereof.".

- 24(1) (b) By adding "(a)" after "(4)".
- and (2) (b)
- 25(1) By deleting "it has" and substituting "has been".
- 26
- (a) In subclause (1), by deleting the fullstop and adding at the end "and for connected purposes.";
- (b) In subclause (4), by adding "reasonable" before "force";
- (c) In subclause (7), by deleting "or" at the end of paragraph (b) and adding-

"(ba) gives such information which he knows or reasonably ought to know to be false in a material particular; or".

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- (a) In subclause (5) -

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- (i) by deleting ", including every employment contract or other agreement with any person,";
- (ii) by deleting "or other agreement".
- (b) By adding -

"(8A) The effect of subsections (5) and (8) in relation to any employment contract with the Land Development Corporation in force immediately before the date of commencement of Parts II to VIII of this Ordinance is merely to modify that contract, as from that day, by substituting the Authority for the Land Development Corporation and, accordingly, employment with the Land Development Corporation and the Authority under an employment contract to which those subsections apply is deemed for all purposes to be a single continuing employment.".

Schedule

- (a) In section (1) -
 - (i) by deleting subsection (1) and substituting -
 - "(1) The Chief Executive shall determine the terms and conditions of appointment of the Chairman.";

- (ii) by adding -
 - "(1A) An executive director, including the Managing Director, shall hold office on such terms and conditions of appointment, including remuneration and allowances, as the Chief Executive may from time to time determine in respect of an executive director."
- (b) In section 7(3) and (4), by deleting "Chairman of the Board of the Authority" and substituting "Managing Director".